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**The Protection of the Environment in Occupied Territory under
International Humanitarian Law, International Human Rights Law
and International Environmental Law**

Abualrob, Waad

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**The Protection of the Environment in Occupied Territory
under International Humanitarian Law, International Human
Rights Law and International Environmental Law**

Submitted by: Waad Abualrob



“Flower Power” by Ellen Meriny is a symbol of non-violence and hope.

A thesis submitted in fulfilment of the requirement for the
Degree of Doctor of Philosophy in Law (PhD)

University of Westminster
Westminster Law School
Faculty of Social Sciences and Humanity
Academic Year: 2023-2024

Authorship Declaration

I, Waad Abualrob, hereby declare that I am the sole author of this thesis, with the title ‘The Protection of the Environment in Occupied Territory under International Humanitarian Law, International Human Rights Law and International Environmental Law’, and this thesis has been researched and written up by me alone under the supervision of Dr Marco Longobardo and Ms Ruth Mackenzie.

I also declare that this PhD thesis is original work that has been fully referenced to acknowledge all sources used and referred to, and that this thesis is submitted in accordance with the regulations of the University of Westminster.

I further declare that neither the whole nor any part of this thesis has previously been submitted for the award of any other degree or diploma to any other university or institution.

Abstract

The global recognition of the need to protect the environment during armed conflict is now widely acknowledged. International law has established various treaties that address the relationship between military activities and environmental damage during active hostilities, providing protection in such situations. However, the effectiveness of public international law in protecting the environment in situations of occupation remains in question. The adverse effects on the environment in occupied territories impact upon all aspects of life, undermine the enjoyment of human rights, and can lead to biodiversity loss, and disruption of ecosystem services, with long-term consequences for the occupied state. The thesis provides a comprehensive analysis of international humanitarian law, in particular, provisions relating to the law of occupation, international human rights law, and international environmental law, exploring their potential for protecting the environment in such situations. This investigation offers new perspectives on how these laws can provide protection to the environment in times of occupation. The thesis analyses and assesses the legal and practical implications of the law of occupation to protect the environment. It considers provisions under the Hague Regulations 1907 and the Fourth Geneva Convention 1949 to determine how indirect protection can be afforded to the environment in occupied territory. Furthermore, the thesis examines existing human rights approaches to environmental protection during the occupation, particularly assessing whether these rights offer practical benefits to the environment. It is argued that the emerging independent binding right to a healthy environment is of significant importance, justifying its application and recognition alongside other relevant human rights in such situations. The thesis further explores the application of international environmental law in situations of occupation, with a specific focus on environmental treaties, such as the World Heritage Convention and the Biodiversity Convention. It examines how their application along with other environmental treaties can enhance the overall protection of the environment in times of occupation. Ultimately, it is concluded that without careful consideration and application of international humanitarian law, international human rights law, and international environmental law, all combined, the environment in occupied territories will continue to suffer.

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Chapter 1: Introduction

1.1 Research Question

What legal protection is offered by different rules of international law related to the environment in the occupied territory? This question will be addressed by taking into account a range of relevant rules of the international law.

1.2 The Introduction and the Scope of the Research

The protection of the environment in times of occupation has gained increased consideration in the last few years. The international community, the United Nations and international law have all given more attention to the consequences of the occupation on the environment in the occupied territory; the consequences resulting from environmental harm in such situations; and how these consequences will impact in the future. While the importance of the protection of the environment in times of occupation has been globally acknowledged, there is still a lack of clarity in scholarly writings and legal decisions under international law regarding such situations.

Several binding and non-binding instruments have been adopted in the last few decades with the aim of providing sufficient protection to the environment and asking all governments to respect and protect the environment at all times. International awareness of the need to include environmental protection started to increase considerably after some occupations occurred.¹ For example, the prolonged Israeli occupation of the Occupied Palestinian Territories (OPT), the Indonesian occupation of East Timor, the Iraqi occupation of Kuwait,

¹ Rosemary Rayfuse and Britta Sjöstedt, 'Workshop on the Protection of the Environment in Relation to Armed Conflict', (Lund University 2012) 4-5.

the United States of America (USA) and the United Kingdom (UK) occupation of Iraq, the Armenian occupation of Azerbaijan, and the Russian occupation of Georgia and Ukraine.

Notably, environmental damage during occupations is not on the same scale as the damage caused during the conduct of hostilities, but still, damage during such times can be substantial and have a grave impact on the occupied territory,² its population, and human health. Environmental damage during occupations can even cause degradation of the ecosystem of the occupied territory, with long-lasting effects.³ The environmental damage that can be caused by an occupying power during occupation includes looting, pillage and excessive utilisation of natural resources, losing of habitat and species, the destruction of agricultural areas and forests, the pollution of water sources (such as groundwater, wells, and rivers that are vital for human survival in the occupied territory), along with environmental injuries and harm caused from the neglect of maintenance and safeguard of the nature reserves, forests, and coal mines.⁴

² Karen Hulme, 'Enhancing Environmental Protection During Occupation Through Human Rights', (2020) 10 Goettingen Journal of International Law, 203, 205; UN International Law Commission, 'First report on protection of the environment in relation to armed conflicts by Marja Lehto, Special Rapporteur'. (A/CN.4/720) (30/April/2018), para 13.

³ Ibid., para 13; David Jensen, Steve Lonergan (eds), *Assessing and Restoring Natural Resources in Post-Conflict Peacebuilding* (Routledge 2012), 109, 112.

⁴ ILC, 'First Report', para 13; Hulme, 'Enhancing Environmental Protection', 205; David Jensen, Steve Lonergan (eds), *Assessing and Restoring Natural Resources in Post-Conflict Peacebuilding*, 109, 112, 125, 313.

More recently, an essential reference to environmental protection in times of armed conflict and occupation was offered by Marja Lehto in her 2018, 2019 and 2022 reports for the International Law Commission (ILC) on the protection of the environment in relation to armed conflicts.⁵ These reports offer an overview on the obligations to protect the environment in occupied territory,⁶ and demonstrate the legal consequences of such harm against the environment.⁷

This research focuses on deliberate harm to the environment caused by the occupying power to the occupied territory, the extreme utilisation of the natural resources in an unsustainable manner by an occupying state to the resources situated in the occupied territory, and the environmental harm resulting from the lack of oversight and/or disrespect of the environmental laws and regulations applicable in the occupied territory. For example, the occupying state might deliberately cause harm to the environment, such as the Iraqi destruction of hundreds of Kuwait's oil wells and the grave environmental consequences to the land, marine, vegetation and atmosphere along with the environmental consequences on neighbouring countries and areas out of the national jurisdiction of Kuwait – all caused by the Iraqi occupying forces.⁸ Due to the Iraqi occupation of Kuwait, the United Nations Economic and Social Council (UNESCO) has adopted a report regarding the human rights situation in Kuwait, in which the Special Rapporteur expressed his concerns about the severe environmental damage and the grave consequences resulting from that damage to the

⁵ ILC, 'First Report'; ILC, 'Second report on protection of the environment in relation to armed conflicts by Marja Lehto, Special Rapporteur', (A/CN.4/728) (27/March/2019); ILC, 'Third report on protection of the environment in relation to armed conflicts, by Marja Lehto, Special Rapporteur', (A/CN.4/750) (16 March 2022).

⁶ Ibid.

⁷ Ibid.

⁸ The United Nations: General Assembly, Resolution (47/151), (A/RES/47/151) (1992); Anne Dienelt, *Armed Conflicts and the Environment: Complementing the Laws of Armed Conflict with Human Rights Law and International Environmental Law* (Springer International Publishing 2022) 2.

environment when Kuwait was still under the Iraqi occupation.⁹ He also set out how these environmental consequences caused by the occupation had impacted on the population of Kuwait, in particular, their health.¹⁰

Interestingly, the above report confirmed the occupant's responsibility towards public health and hygiene in the occupied territory, particularly when the Special Rapporteur stated that: 'such behaviour, however, contradicted basic tenets of the duty of the Occupying Power to ensure and maintain public health and hygiene as it is embodied in Article 56 of the Fourth Geneva Convention'.¹¹ Noting that, in recent years, the relationship between environmental protection and public health became closer to each other.¹² More details about the relationship between the occupant's responsibility to protect the environment and the public health of the people in the occupied territory will be discussed in detail in the following chapters, together with addressing the issue of the environment in the occupied territory from a number of relevant aspects.

Another example of deliberate harm to the environment caused by an occupant can be seen in the case of occupied Iraq by both the USA and the UK in 2003, and how the environment has suffered from severe harm, caused intentionally by both occupants there.¹³

⁹ The United Nations: Economic and Social Council, 'Situation of Human Rights in Occupied Kuwait: Report on the situation of human rights in Kuwait under Iraqi occupation, prepared by Mr. Walter Kalin. Special Rapporteur of the Commission on Human Rights, in accordance with Commission resolution 1991/67', (E/CN.4/1992/26), (16 January 1992), paras 201-209.

¹⁰ Ibid, para 201.

¹¹ Ibid, para 208.

¹² Joel Trachtman, *The Future of International Law: Global Government* (Cambridge University Press 2013) 146.

¹³ Hesham Bashir and Alaa Sbeita, *The Occupation of Iraq and Violations of the Environment and Cultural Property* (Al Manhal/The National Centre for Legal Issues 2013) 7-8.

Furthermore, in 2008, Russia occupied and deliberately destroyed areas of Georgia with large-scale fires in the occupied forests, which in turn, had grave consequences on wildlife there.¹⁴

Russian occupation of Ukraine since 2014 is another example of the deliberate harm to the environment by the occupying power against the occupied territory. For example, Russia as an occupying power in Ukraine has caused several injuries to the Crimean environment, particularly in the regions where the Tatar minorities are living. For instance, in 2015 the occupying power started a new construction project, the so-called “Crimean Bridge”, in relation to establishing a new railway. The building of this bridge, as some studies have shown, has had a negative direct impact on the ecosystems of the Azov and Black seas.¹⁵ Furthermore, the construction of the bridge constitutes a flagrant violation of the ecosystem of the Crimean Mountains. For example, in relation to building the bridge the occupying power has destroyed the local landscape and half of the top of Mount Aharmysh has been demolished too, which led to disruption of the functioning of groundwater.¹⁶ In addition to this, and regarding a more recent event the COP14 of the Ramsar Convention confirmed the application of that Convention to situations of armed conflict and occupation, demanding that Russia avoid harming protected Ramsar Sites and Wetlands under the Convention in the territories of Ukraine under its occupation and military control.¹⁷

¹⁴ Hulme, ‘Enhancing Environmental Protection’, 238; International Law and Policy Institute, ‘Protection of the Natural Environment in Armed Conflict: An Empirical Study’ (2014), 29-30.

¹⁵ Susan Power and Doug Weir, ‘Stress-testing the ILC’s draft principles on environmental protection during occupation’: ‘The revisions to the draft principles on environmental protection in situations of occupation have improved them considerably but gaps remain that should be addressed’. (September 19, 2018) 8; Borys Babin, Andrii Chvaliuk, Olexiy Plotnikov, ‘Attempted Annexation of Crimea and Maritime Environment Legal Protection’, (2021) 7 Lex Portus 31, 39, 43.

¹⁶ Crimean Tatar Resource Center, ‘Contributions for the study on Right to Land under the UNDRIP: A Human Rights Focus’, (No.01/02), (15/January/2020), 6; Crimean Tatar Resource Center, ‘Contributions for the study on Indigenous Peoples’ Rights in the Context of Borders, Migration and Displacement’, (No. 26/02), (01/February/2019).

¹⁷ The 14th Meeting of the Conference of the Contracting Parties to the Ramsar Convention on Wetlands, “Wetlands Action for People and Nature” Geneva, Switzerland, and Wuhan, China 5-13

The second environmental issue that will be addressed throughout the chapters is the utilisation of natural resources in an unsustainable manner by the occupying power in the occupied territory, where such excessive exploitation can lead to the degradation of the environment and long-term impacts on the ecosystem and biodiversity of the occupied territory.¹⁸ Furthermore, the excessive natural resources exploitation by an occupying power might contribute to environmental contaminants and pollution, especially the utilisation in an unsustainable manner of mineral resources, such as oil.¹⁹

An example can be seen in the Japanese occupation of Sumatra, as addressed in the 1956 *De Bataafsche Petroleum v. War Damage Commission*, where the Singapore Court of Appeal denounced the seizure and plunder of the oil resources in Sumatra by Japanese armed forces, “systematically and ruthlessly, throughout the whole period of occupation”.²⁰ The Singapore Court of Appeal stressed that the Japanese seizure of oil resources in Sumatra was a breach of the laws and customs of war, as well as what constituted economic plunder.²¹ Noting that, and as mentioned above, the overexploitation and overextraction of the natural resources, particularly of mineral ones, could have grave consequences for the environment of the occupied state.²²

Another similar example to the abovementioned was when the Azerbaijani territory of Nagorno-Karabakh was occupied by Armenia. Armenian occupying forces deliberately destroyed the natural resources there, specifically polluting water sources along with the

November 2022. Resolution (XIV.20), “The Ramsar Convention’s response to environmental emergency in Ukraine relating to the damage of its Wetlands of International Importance (Ramsar Sites) stemming from the Russian Federation’s aggression”, paras 12-17.

¹⁸ Hulme, ‘Enhancing Environmental Protection’, 238.

¹⁹ *Ibid.*, 211, 238-240.

²⁰ Singapore, (*Bataafsche Petroleum v. The War Damage Commission*) (1956), 22 *Malayan Law Journal* 155, Court of Appeal, Singapore, (April 13, 1956).

²¹ *Ibid.*

²² Hulme, ‘Enhancing Environmental Protection’, 238.

extreme utilisation of these resources in an unsustainable manner,²³ which impacted on the biodiversity and the ecosystem of the occupied region.²⁴ Similarly, there was the exploitation of natural resources, especially the production and exploration of oil in the Sinai and Suez areas in Egypt, which were occupied by Israel,²⁵ together with the exploitation of other natural resources in other Arab territories, such as the occupied Syrian Golan heights, also occupied by Israel.²⁶

Another example is the Moroccan occupation of Western Sahara,²⁷ where the over-exploitation and extraction of natural resources by the occupant caused environmental degradation in the occupied territory which in turn, impacted on the ability of inhabitants to exercise and enjoy their fundamental rights under International Human Rights Law (IHRL) conventions.²⁸ In 1979, the UNGA deemed Morocco as being an occupying power over the territory of Western Sahara and asked it to terminate the occupation.²⁹ Even though most of the previously mentioned examples are mainly discussed from the economic and commercial point

²³ Yegane Bakhshiyeva, 'Threats and Provocations Originating from The Republic of Armenia Towards The Water Resources of The Republic Of Azerbaijan', (2019) 40 *Review of Armenian Studies* 113, 113-116.

²⁴ *Ibid*, 113-116; Administrative Department of the President of the Republic of Azerbaijan: Presidential Library, "Armenia-Azerbaijan Nagorno-Karabakh Conflict", at:15, 24. Available online at: < <http://files.preslib.az/projects/azerbaijan/eng/gl7.pdf>>. Accessed date:17/Dec/2020.

²⁵ Nico Schrijver, *Sovereignty over Natural Resources: Balancing Rights and Duties* (Cambridge University Press 2008) 143, 268.

²⁶ *Ibid*, 143.

²⁷ 'Western Sahara is non-self-covering territory, akin to Spanish colonies there, however, that does not change its status as occupied by Morocco'. For more information about Western Sahara see generally: Pal Wrangle, 'Occupation/Annexation of a Territory: Respect for International Humanitarian Law and Human Rights and Consistent EU Policy', Directorate General for External Policies/ Policy Department, (European Union 2015) 40.

²⁸ Waad Abualrob, "Environmental Racism in Situations of Occupation", *International Law Blog* (2023). Available online at: < <https://internationallaw.blog/2023/07/10/environmental-racism-in-situations-of-occupation/>>. Accessed date: 19/August/2023.

²⁹ The United Nations: General Assembly, 'Question of Western Sahara', Res. (34/37), (21/Nov/1979), paras 5-6.

of view, it still shows that the occupying state has obligations and cannot exploit the natural resources located in the occupied territory in an unsustainable manner.

The third issue the thesis will address is the environmental harm resulting from the occupying power refusing to implement and respect the environmental laws and regulations applicable in the occupied territory (domestic regulations), which would legally protect the environment. The occupying power has a legal obligation under the norms of the law of occupation to respect the laws and regulations of the occupied territory unless absolutely prevented.³⁰ Regarding which, there are some multilateral environmental agreements (MEAs) that might be incorporated into the domestic legislation of the occupied state.³¹ Such agreements have attracted a number of state ratifications, where the occupied state and/or the occupying power are also parties.³² All the above environmental issues during times of occupation will be addressed and analysed in detail throughout the chapters, with the aim of bringing them into the spotlight.

The International Court of Justice (ICJ) has discussed the issue of natural resources and the right of permanent sovereignty over those in the occupied territory. However, the issue of the environment itself has not been given any particular attention by the court. For example, the ICJ in the *Congo v. Uganda* case declared that the occupant has a responsibility to ‘take appropriate measures to prevent the looting, plundering and exploitation of natural resources

³⁰ Laws and Customs of War on Land (The Hague, IV), Convention (signed at The Hague October 18, 1907), (Entered into force January 26, 1910), Article 43; The Fourth Geneva Convention 1949, Article 64; ILC, ‘First Report’, para 49; ILC, Draft Principles on Protection of the Environment in relation to Armed Conflicts (2022), Draft Principle 19(3); Mara Tignino, ‘Principle 23: The Environment of Oppressed Peoples’ in Jorge Viñuales (ed), *The Rio Declaration on Environment and Development: A Commentary* (Oxford University Press 2015) 561-562.

³¹ ILC, ‘First Report’, para 49.

³² Ibid.

in the occupied territory'.³³ Therefore, the ICJ has recognised the importance of the principle of permanent sovereignty over natural resources in occupied territories, by putting obligations on the occupant to protect them.³⁴ Moreover, Judge Koroma, in the same case, confirmed that this right is considered effective at all times - including times of occupation.³⁵

It is noteworthy to mention that, during the 1970s and 1980s, UN organs, such as the UNGA and the United Nations Security Council (UNSC), showed some concern regarding the issue of the protection of the natural resources in occupied territories, where they discussed the right to permanent sovereignty over natural resources to people living under occupation or colonial and racial domination.³⁶ For instance, an UNGA resolution adopted in 1973 confirmed the right of Arab states and all other people living under occupation to have permanent sovereignty over their natural resources.³⁷ It also reaffirmed that all measures taken by the Israeli authority as the occupying power regarding the utilisation of the natural resources in these territories were illegal,³⁸ emphasising also the right of the occupied people to 'the restitution of and full compensation for the exploitation and looting' of their natural resources by the occupant.³⁹ Furthermore, the issue of the environment in times of occupation received particular attention from both the UNGA and UNSC, after the Iraqi occupation of Kuwait and the grave environmental consequences resulting from that occupation. Regarding which, both bodies adopted resolutions as a result of the Iraqi's unlawful invasion and occupation of Kuwait

³³ *Armed Activities on the Territory of the Congo (Democratic Republic of the Congo v. Uganda)*, Judgment, I.C.J. Reports 2005, p. 168. Para 244-248.

³⁴ *Ibid.*, para 244.

³⁵ Declaration of Judge Koroma, ICJ Reports 2005, para 11.

³⁶ Nico Schrijver, *Sovereignty over Natural Resources: Balancing Rights and Duties* (Cambridge University Press 2008) 8.

³⁷ The United Nations: General Assembly, 'Permanent sovereignty over national resources in the occupied Arab territories, (A/RES/3175), (XXVIII), (17 December 1973).

³⁸ *Ibid.*

³⁹ *Ibid.*

in 1991, and the severe damage caused to the environment as a result of the occupation.⁴⁰ According to the UNSC, in a resolution adopted in 1991, No. 687, Iraq was responsible under international law for the environmental harm and depletion of Kuwait's natural resources during the time of its illegal occupation there.⁴¹ Notably, the UNSC Resolution No. 687 was a call to all member states of the UN and not only Iraq and Kuwait, the Resolution further confirmed that environmental considerations are one of the occupying power's obligations.⁴² Moreover, the UNGA expressed its concern and condemned Iraq's severe injuries to Kuwait's environment,⁴³ particularly in relation to the destruction of hundreds of Kuwait's oil wells and grave environmental consequences to the land, sea and atmosphere of that country and other nearby states.⁴⁴ The resolutions of the UNGA and the UNSC can be also used as legal sources for defining the rights and obligations of both the occupying powers and the people living under occupation.

The ILC, in the Draft Principles on Protection of the Environment in relation to Armed Conflicts, confirmed the responsibility of the occupying power towards the environment in the occupied territory.⁴⁵ For example, it stated that the occupant 'shall respect and protect the environment of the occupied territory in accordance with applicable international law and take environmental considerations into account in the administration of such territory'.⁴⁶ Moreover, it declared that the occupying power has a due diligence obligation 'to ensure that activities in

⁴⁰ Jean-Marie Henckaerts, and Louise Doswald-Beck, *Customary International Humanitarian Law* (Cambridge University Press 2009) 147.

⁴¹ The United Nations: Security Council, Resolution (687) Iraq- Kuwait (1991), Section E, para 16.

⁴² Ibid, Philippe Sands and others, *Principles of International Environmental Law* (4th edn, Cambridge University Press 2018) 835-836.

⁴³ The United Nations: General Assembly, Resolution (46/216) (1991); The United Nations: General Assembly, Resolution (47/151) (A/RES/47/151) (1992).

⁴⁴ Ibid.

⁴⁵ ILC Draft Principles on Protection of the Environment in relation to Armed Conflicts, (2022), Draft Principles 19-21.

⁴⁶ Ibid, Draft Principle 19(1).

the occupied territory do not cause significant harm to the environment' of areas beyond the occupied territory.⁴⁷ Arguably, as the occupant has a due diligence obligation not to cause harm to the environment to the other territories outside of the national jurisdiction of the occupied territory, accordingly, maybe it is also obliged to protect the environment in the occupied territory. According to the Al-Haq Defending Human Rights Organisation, the ILC Draft Principles directly address the legal responsibility of the occupying power in relation to any environmental damage and any unsustainable utilisation of natural resources in an occupied state.⁴⁸

This research will discuss the interplay between different rules of public international law applicable to situations of occupation that do offer some protection. Hence, it is deemed to be crucial that the environmental issues need to be identified and explained clearly in order to bring them into the spotlight and to fill the existing gap under international law. This will be achieved by examining the role of the law of occupation as a branch of the *Jus in Bello* (IHL), IHRL and IEL altogether in relation to addressing the abovementioned environmental issues in the occupied territory.

According to the norms of the law of occupation, there is no single article that directly protects the environment as such. Moreover, the law of occupation has never mentioned the word "environment". However, the thesis will explore the applicability of the rules of the law of occupation - such as Article 55 of the Hague Regulations - and discuss the extent and limits of the protection offered by similar rules. For instance, by considering the interpretation rule of Article 31 of the Vienna Convention on the Law of Treaties (VCLT), and 'in accordance

⁴⁷ Ibid, Draft Principle 21.

⁴⁸ Al-Haq Defending Human Rights Organisation, 'ILC Draft Principles on the Protection of the Environment in Relation to Armed Conflicts, (25/July/2019). Available online at: < <http://www.alhaq.org/advocacy/14746.html>>. Accessed date: 22/Feb/2020.

with the ordinary meaning of the terms to safeguard the capital, as mentioned under Article 55 of The Hague Regulations, any exploitation of mineral resources should be prohibited'.⁴⁹ Furthermore, the law of occupation gives some support to the principle of permanent sovereignty, which in turn can reinforce the right of occupied people to enjoy their natural resources and might provide some protection to the environment.⁵⁰

Notably, both IHL and IHRL are intertwining with the possible legal protection of the environment, using various international law treaties that focus on the vulnerability of the people caused by pollution, human activities, but also caused by the actions during military occupation or any other type of armed conflict. For example, the environmental damage resulting from the occupant's troops' activities during the duration of occupation could be linked, *inter alia*, to the use of 'chemicals weapons, inappropriate disposal or dumping of toxic or hazardous waste',⁵¹ or to the mismanagement and unsustainable utilisation of natural resources in the occupied territory.⁵² The contamination of groundwater and agricultural lands by dumping or moving hazardous waste by the occupant, can cause grave consequences to human health, which could be considered as being a crime against humanity.⁵³ Hence, the occupant is prohibited from dumping or moving hazardous waste into the occupied territory,

⁴⁹ Blaine Sloan, The United Nations: General Assembly: Economic and Social Council, 'Implications, under international law, of the United Nations resolutions on permanent sovereignty over natural resources, on the occupied Palestinian and other Arab territories and on the obligations of Israel concerning its conduct in these territories: report of the Secretary-General', (A/38/265) (E/1983/85) (21 June 1983), para 32.

⁵⁰ *Ibid*, para 52.

⁵¹ ILC, 'First Report', para 12.

⁵² *Ibid*, paras 12, 13, 31, 32; Dinah Shelton, Isabelle Cutting, 'If You Break It, Do You Own It? Legal Consequences of Environmental Harm from Military Activities', (2015) 6 J. INT'L HUMAN. LEGAL STUD, 201, 206.

⁵³ Benjamin Pontin, Vito De Lucia, Jesus Gamero Rus, 'Environmental Injustice in Occupied Palestinian Territory: Problems and Prospects', (Al-Haq Organization 2015) 52-53.

otherwise, it will abuse its status as an administrative power there.⁵⁴ Moreover, such dangerous activities may have negative consequences on plants and animals, which in turn, will have an impact on biodiversity and the whole ecosystem of the occupied territory. In other words, these activities are likely to contribute to the extreme degradation of the environment.⁵⁵ A safe, clean, and healthy environment is integral to the fulfilment of a wide range of human rights, including the right to life, health, property, water and sanitation. Thus, the occupant is legally responsible for respecting and protecting human rights,⁵⁶ including protecting the population and the territory from any environmental harm that might affect the enjoyment of such rights.⁵⁷

Under IEL, there are some fundamental instruments that provide protection to the environment in times of armed conflict and occupation, such as the 1972 United Nations Conference on the Human Environment (Stockholm Declaration)⁵⁸ and the 1992 United Nations Conference on Environment and Development (Rio Declaration). Regarding which, Principle 23 of the Rio Declaration provides that, ‘the environment and natural resources of people under ... occupation shall be protected’.⁵⁹ The Rio Declaration was the first universal legal instrument to emphasise the rights of people living under occupation ‘in relation to both the use of natural resources and the protection of the environment’.⁶⁰ Notably, both the Rio and Stockholm Declarations, although not legally binding, still asked states to show minimum respect to the international law provisions by not causing harm to the environment during times

⁵⁴ Adam Aloni, ‘Made in Israel: Exploiting Palestinian Land for Treatment of Israeli Waste’, (B’tselem December 2017)16.

⁵⁵ Z. Brophy and J. Isaac, ‘The environmental impact of Israeli military activities in the occupied Palestinian territory’, (Applied Research Institute (ARIJ) – Jerusalem 2009) 23; ILC, ‘First Report’, para 12.

⁵⁶ Eyal Benvenisti, *The International Law of Occupation* (2nd edn, Oxford University Press 2012) 14.

⁵⁷ *Ibid*, 14, 18.

⁵⁸ The United Nations Conference on the Human Environment ‘Stockholm Declaration’, (1972).

⁵⁹ The United Nations Conference on Environment and Development ‘The Rio Declaration’, (1992). Principle 23.

⁶⁰ Tignino, ‘Principle 23’, 557.

of armed conflict and occupation.⁶¹ Likewise, the 1977 Mar Del Plata Declaration of the United Nations Water Conference contains references to the protection of the environment, human health and natural resources during armed conflict and occupation.⁶²

Scholars, like Lehto, stressed that IEL, both conventional and customary, continues to be applicable in situations of occupation.⁶³ Furthermore, Kaplan pointed out that: ‘applying general principles of international environmental law is necessary to deter an occupying power from causing environmental harm to the occupied territory’.⁶⁴ Consequently, the thesis will examine the applicability of IEL in times of occupation, with discussion on the extent and limits of the protection provided for the environment in times of occupation being provided in Chapter Four.

As mentioned earlier, the three important reports that were authorised by the ILC and written by the Special Rapporteur Marja Lehto in 2018, 2019 and 2022, together with the Draft Principles have all confirmed the importance of the protection of the environment in occupied territory. While the reports are not purely scholarly works, they still represent the most relevant work that has been done so far in relation to addressing the environmental issues in this context. Specifically, Lehto has clarified the issue of the environment in occupied territory from different perspectives - including international law of occupation, IHRL, and IEL - and how periods of intense hostilities either before or during occupation, ‘or resumption of armed

⁶¹ The United Nations: Reports of International Arbitral Awards, ‘Eritrea Ethiopia Claims Commission, Final Award- Pensions: Eritrea’s Claims 15, 19& 23’ (19 December 2005), vol. XXXVI, 471.

⁶² The United Nations: ‘Report of the United Nations Water Conference’ Mar del Plata Declaration, Resolution X, ‘Water Policies in Occupied Territories’, (Mar del Plata, 14-25 March 1977), (E/CONF/70/29). 80-81.

⁶³ ILC, ‘First Report’, para 80.

⁶⁴ Lisa Kaplan, ‘International Responsibility of an Occupying Power for Environmental Harm: The Case of Estonia’, (1999) 12 *Transnat’l Law*, 153, 195.

conflict, may further add to and exacerbate existing environmental problems'.⁶⁵ Additionally, the ILC 2019 second report gave a wider definition to the “natural environment”, particularly when it addressed the comments that were made by Switzerland and Malaysia about the use of terms, stating that “natural environment” might be unnecessarily restrictive, since environmental issues ‘were not limited solely to the natural environment; they also include human rights, sustainability and cultural heritage’.⁶⁶ More about the issue will be addressed in detail throughout the thesis chapters.

Chapters Overview

In Chapter One, after stating the main research question, objectives and the research design and methodology used to conduct the research, and the literature review, the different international law norms that can be used to enhance and strengthen the protection of the environment in situations of occupation have been explained.

Chapter Two discusses the environmental protection in the occupied territory through IHL and namely under the norms of the law of occupation, especially through property rights provisions. It will examine the main provisions applicable to public and private property, such as the Hague Regulations 1907, the GCIV 1949, and the API 1977 to the Fourth Geneva Conventions of 1949, to ascertain how these provisions can provide protection to the environment. Furthermore, the chapter will examine the legal obligations of the occupying

⁶⁵ ILC, ‘First Report’, para 12; The United Nations Environmental Programme (UNEP), ‘Environmental Assessment of the Gaza Strip, following the escalation of hostilities in December 2008–January 2009’, (2009); The United Nations: United Nations Environment Programme (UNEP): ‘Protecting the Environment During Armed Conflict: An inventory and analysis of international law’, (United Nations 2009). 17–18.

⁶⁶ ILC, ‘Second Report’. para 5. See also, The United Nations: General Assembly: Summary record of the 29th meeting (A/C.6/73/SR.29) (10 December 2018), Switzerland, para 102; The United Nations: General Assembly: Summary record of the 30th meeting (A/C.6/73/SR.30) (6 December 2018), Malaysia, para 67.

power under Article 43 of the Hague Regulations. This includes a probing of the domestic environmental laws of the occupied territory and determining whether it is the occupant's duty to respect these laws along with further examination of other related rules under the law of occupation that can provide protection to the environment in such scenarios.

Chapter Three will examine the protection provided to the environment in times of occupation through the rules of IHRL. This chapter aims to support the main argument of the thesis and to provide essential answers in regard to its main question, thus filling the gap in international law regarding the provision of sufficient protection to the environment in times of occupation. For example, the chapter will examine the occupant's responsibility towards the occupied territory and the occupied peoples' rights that are connected to and impacted upon by environmental harm, such as the right to life, the right to health and the right to property. The examination of the applicability of IHRL to situations of armed conflict and occupation and whether it can strengthen the protection of the environment in the occupied territory will be addressed as well.

Chapter Four will present a critical analysis in relation to the application of IEL in times of occupation. It will discuss the most relevant environmental treaties (MEAs), such as the World Heritage Convention, the Biodiversity Convention, The Ramsar Convention and the Berne Convention. The chapter will also consider other IEL documents and declarations in relation to providing more sufficient and specific protection to the environment in occupied territory.

Chapter Five will provide the conclusion, with a summary of the main points discussed and examined throughout the thesis. Furthermore, recommendations will be made for future actions in the context of protecting the environment during times of occupation.

1.3. Research Objectives

There is a tangible gap in international law regarding environmental protection in times of occupation that needs to be identified, reflected on and responded to, so that certain situations that are complex to define according to the existing norms in international law might later be addressed more appropriately. Rather than addressing environmental protection under International Humanitarian Law (IHL) alone, protection of the environment in situations of occupation will be considered in this thesis through International Human Rights Law (IHRL) and International Environmental Law (IEL) as well. The main aim is to bring light to the environmental issues that need to be addressed during times of occupation. The literature on environmental protection in occupied territory has rarely discussed the issue, as such, with most of the scholars having given more attention in their writings to the environmental protection in armed conflict and active hostilities situations rather than those of occupation. Hence, the thesis will address the environmental issue in occupied territory in order to provide a comprehensive critical analysis that, hopefully, will fill the tangible gap and provide more clarity for future work in this regard.

Specifically, the aim of this thesis is to explore and evaluate the legal role of IHL and IHRL regarding the environmental protection in the occupied territories, mainly, something that has not received sufficient attention from international law scholars. Bearing that in mind, the law of occupation has clear weaknesses regarding it providing efficient protection to the environment and natural resources during a time of occupation.⁶⁷ Thus, to conduct a study that would address this tangible gap is deemed to be of significant importance.

⁶⁷ ILC, 'First Report', para 13.

1.4. Research Design and Methodology

In the first step, research questions and objectives have been defined. The chapters with all the relevant theories and authors in the field of interest will be examined in detail. The doctrinal approach will be the main method taken to complete the thesis, as well as a qualitative approach involving the analysis and reasoning of the social and theoretical context. Unlike quantitative analysis, which is statistics-driven, qualitative analysis is highly dependent on the social context, with the emphasis being on understanding a phenomenon, rather than predicting or explaining it.⁶⁸

The doctrinal approach refers to a way of conducting research usually thought of as “typical legal research”.⁶⁹ As noted, “a doctrinal approach to research will focus on case-law, statutes and other legal sources”.⁷⁰ The doctrinal analysis is mainly focused on “traditional legal sources, such as case law”.⁷¹ In simple terms, the research will primarily include the doctrinal approach to answer the research questions which depends on the law itself. For example, the research will clarify what the international law on environmental protection is in times of occupation, by examining its norms regarding the protection to the environment in such situations. For collecting and organising data, the method of content analysis will be used to gather the information, including documentation, and academic authors and scholars’ opinions analysis.⁷²

⁶⁸ Anol Bhattacharjee, *Social Science Research: Principles, Methods, and Practices* (University of South Florida 2012) 113.

⁶⁹ Coralienea Vecoleshaw, ‘Research Methods: Doctrinal Methodology’, (18/Jan/2017). Available online at: < <https://uweascilmsupport.wordpress.com/author/coralieneavecoleshaw/>>. Accessed date: 13/May/2020.

⁷⁰ Ibid.

⁷¹ Ibid.

⁷² Bruce Berg, *Qualitative Research Methods for the Social Sciences* (4th edn, Allyn & Bacon A Pearson Education Company 2001) 238-239.

Notably, the doctrinal approach is “library-based research, that seeks to find the right answer to definite legal issues or/and questions”.⁷³ Accordingly, the research will involve using the enlisted method to provide the most realistic answers to the research question. Consequently, in conducting this research, a range of primary and secondary sources will be used. Primary sources include international law treaties, authoritative codifications of customary international law (such as the works of the International Law Commission), case law from domestic, regional, and international courts, domestic legislations of several occupied states, and United Nations documents, such as General Assembly and Security Council Resolutions. Secondary sources include academic books, articles in peer-reviewed journals, and reports of reputable non-governmental organisations.

The abovementioned sources have been selected to be used in this research for several reasons. For example, the United Nations General Assembly and Security Council have adopted several resolutions concerning the issues of the environment and natural resources in times of armed conflict and occupation. Although only some UNSC resolutions are binding, UNGA and UNSC resolutions are used here as an authoritative statement of international law pertaining to the protection of the environment in occupied territory. Regarding the selected international law conventions, this research will include several international law treaties under IHL, IHRL and IEL. This thesis also includes an analysis of several decisions and advisory opinions adopted by the ICJ, judgments adopted by the ECtHR, and other regional and national courts that consider the situations of human rights and other related topics in several occupied territories. The developments of these courts’ decisions regarding the application of human

⁷³ Salim Ali, Zuryati Yusoff, Zainal Ayub, ‘Legal Research of Doctrinal and Non-Doctrinal’ (2017) 4 International Journal of Trend in Research and Development 493, 493.

rights law to situations of armed conflict and occupation will help to enhance the protection provided of the environment.

The primary and secondary sources have been carefully selected based on their direct relevance to the research's question and objectives. Overall, all the primary and secondary sources selected to conduct this research provide comprehensive coverage of the research area.

In relation to interpreting and applying the selected treaties, this thesis applies the interpretative criteria embodied under the VCLT, namely the means of interpretation enshrined under Articles 31 and 32.⁷⁴ Article 31 of the VCLT is where the interpreter starts under the general rule with (1) the ordinary meaning of the terms of the treaty, (2) in their context and (3) in light of the treaty's object and purpose, while Article 32 invites the interpreter to use the supplementary means in cases when, per the primary means under Article 31, an interpretation process, '(a) leaves the meaning ambiguous or obscure; or (b) leads to a result which is manifestly absurd or unreasonable'.⁷⁵ The supplementary means may also be used to confirm a meaning established with the primary interpretation means.⁷⁶ However, the interpretation using the primary means has not always been able to fully clarify some issues. Therefore, the supplementary means can be utilised to provide some further clarity.⁷⁷ The preparatory work is one of the sources of interpretation of treaties enshrined under Article 32 of the VCLT. Therefore, they have been taken into account to interpret different provisions of the Hague Regulations 1907, the 1949 Geneva Conventions, the 1977 API to the Fourth Geneva Conventions 1949, and the 1992 Biodiversity Convention.

⁷⁴ Vienna Convention on the Law of Treaties, Signed on 23 May 1969. Entered into force on 27 January 1980. Articles 31 and 32.

⁷⁵ *Ibid*, Article 31 and 32.

⁷⁶ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 58.

⁷⁷ *Ibid*.

Regarding the identification of customary international law norms, this thesis adopts the traditional view according to which customary international law is based on uniform state practice and *opinio juris* as provided by the ILC work and guidelines for identifying customary international law norms.⁷⁸ This thesis employs authoritative codifications such as those provided by the ILC and by the ICRC,⁷⁹ to identify relevant customary international law rules.

The IHL is one of the most significant branches of international law to consider the issue of occupation, but the aspect of environmental damage and its consequences began to appear as one of the most recent issues in the debates among scholars today. The following paragraphs consider to what extent the environmental issues have been addressed in scholarly writings' and in particular, regarding the law of occupation.

⁷⁸ The United Nations: General Assembly, International Law Commission, Draft Conclusions on Identification of Customary International Law 2018, Adopted by the International Law Commission at its seventieth session, in 2018, and submitted to the General Assembly as a part of the Commission's report covering the work of that session (A/73/10).

⁷⁹ Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*,

1.5. Literature Review

This thesis is the first work that explores in detail the protection of the environment in occupied territory from the perspective of different rules of international law. So far, to the best knowledge of the author, there has been no specific book focusing on the issue of the environment in times of occupation as such, at least in English and Arabic literature. Most of the scholars and academic writers have discussed some issues that will be addressed by this thesis only from the point of view of the protection of natural resources. Accordingly, a more comprehensive analysis is needed.

The majority of articles and books have been written to discuss the issue of exploitation and use of the natural resources situated in occupied territory. Most of the authors have referred to the issue of the exploitation and management of natural resources in occupied territories, by focusing only on the commercial value of these resources and how to protect the capital – with examples exclusively discussing the Iraqi occupation of Kuwait and the issue of the Israeli occupation of Sinai in Egypt.⁸⁰

For instance, Abdul Hadi addressed the issue of the environment in situations of occupation in relation to the Iraqi occupation of Kuwait in 1990, and the grave environmental consequences resulting from the intentional attacks against Kuwait's oil wells by the Iraqi occupation military forces.⁸¹ The author did not discuss the issue of the environment from the law of occupation or IHRL perspectives, but rather, only addressed the issue from a broad

⁸⁰ E.g. Brice Clagett, Olin Johnson, 'May Israel as a Belligerent Occupant Lawfully Exploit Previously Unexploited Oil Resources of the Gulf of Suez?' (1978) 72 AJIL, 558, 575.

⁸¹ Abdul Aziz Abdul Hadi, 'The Iraqi aggression against the environment in the State of Kuwait in light of the provisions of international law' (1991) 15 The Law Journal, Kuwait University, 237, 243-256.

perspective, with providing specific facts⁸² regarding the environmental injuries of Kuwaiti territory that resulted from the destruction of the oil wells by the Iraqi military forces.⁸³

Cassese has only discussed land and natural resources in occupied territory, rather than the protection of the environment as such. He confirmed the applicability of the principle of permanent sovereignty over natural resources in times of occupation, adding that generated limitations of the occupant's power in terms of using immovable property in occupied territory could prevent the occupying power from violating the right of occupied people to enjoy the benefits arising of their natural resources.⁸⁴ He gave an example of the right to water usage by the occupant, confirming that this right is restricted by using it only for military needs in the occupied territory or to serve the needs of the local population.⁸⁵ Further, the occupant is not allowed to own the water sources or sell them as it is considered a public immovable property situated in occupied territory.⁸⁶ Whilst Cassese's contribution is critical and essential regarding the protection of natural resources in occupied territory, it does not focus on the protection of the environment.

Kaplan discussed the damage to the environment in times of occupation from in a limited way. Specifically, she only examined the issue from IEL's perspective, with a case study concerning the Russian occupation of Estonia.⁸⁷ Kaplan's central focus was on examining Russia's responsibility for transboundary harm caused to the neighbouring states of

⁸² Ibid, 246-247.

⁸³ Ibid, 247.

⁸⁴ Antonio Cassese, '*Powers and Duties of an Occupant in Relation to Land and Natural Resources*'. In: Emma Playfair (ed), *International Law and the Administration of Occupied Territories: Two Decades of Israeli Occupation of the West Bank and Gaza Strip* (Oxford University Press 1992) 425-426.

⁸⁵ Ibid, 431-432.

⁸⁶ Ibid, 431-432.

⁸⁷ Lisa Kaplan, 'International Responsibility of an Occupying Power for Environmental Harm: The Case of Estonia' (1999) 12 *Transnat'l Law*, 153, 155-157.

Estonia throughout the Baltic Sea, with the harm being caused by Russia's occupying forces situated in Estonia at that time.⁸⁸ Furthermore, Kaplan mentioned the fact that the Russian occupation left severe and subsequent damage to the Estonian environment, thus it was legally responsible.⁸⁹ However, Kaplan did not discuss in her work the issues of the environment as such, or what kind of environmental harm the Estonian territory exactly suffered from during the Russian occupation there. Moreover, she did not mention the responsibility of the occupying power for environmental damage through IHL and/or IHRL.

Despite the clear link between occupation and environmental damage, scholarly writings still have a lack of clarity regarding environmental protection in times of occupation. However, inspiration could be found in Stone's observation that the Iraqi occupation of Kuwait entailed transboundary environmental harm and is, therefore, a matter of *erga omnes*.⁹⁰

Orakhelashvili discussed the issue of natural resources with specific reference to protection of oil reserves during the occupation of Iraq in 2003 by the USA and the UK. The author linked the protection of the natural resources in occupied Iraq with the right of self-determination of Iraqi people, and he confirmed the right of occupied people of the permanent sovereignty over their natural resources.⁹¹ Orakhelashvili also stressed that the right of permanent sovereignty over natural resources is a peremptory principle.⁹² However, the environment, as such, was not referred to by Orakhelashvili in his article. That is, he only examined the occupant's obligation towards the natural resources in occupied territory, with a

⁸⁸ Ibid, 159, 200-201.

⁸⁹ Ibid, 159.

⁹⁰ Christopher Stone 'The Environment in Wartime: an Overview' in Jay Austin, Carl Bruch (eds), *The Environmental Consequences of War: Legal, Economic, and scientific Perspectives* (Cambridge University Press 2000) 32.

⁹¹ Alexander Orakhelashvili, 'The Post-War Settlement in Iraq: the UN Security Council Resolution 1483 (2003) and General International Law', (2003) 8 *Journal of Conflict & Security Law* 307, 311-313.

⁹² Ibid.

specific example of the occupation of Iraq in 2003, and the economic and commercial value of Iraqi oil, in this regard.⁹³

Abu-Eid examined the issue of the natural resources just from the angle of water sources situated in occupied territory and the enjoyment of human rights. He argued that the protection of water sources is linked to the enjoyment of other human rights that largely depend on water to be perfectly implemented, such as the right to development, right to life, right to health and right to a standard of living.⁹⁴ Abu-Eid added, “this means that an occupying power cannot expropriate or requisite water and deprive the whole population of the occupied territory of their water needs or of their natural resources”.⁹⁵ Yet, the author did not mention the obligations of the occupying power towards the environment in occupied territory.

Schrijver discussed the issue from a similar perspective to all the abovementioned authors, emphasising the right of the local population of the occupied territory to the permanent sovereignty over their natural resources, declaring that: “a basic rule of the law of belligerent occupation is that rights of sovereignty do not pass to the occupier”.⁹⁶ Schrijver added that people living under occupation have the right to enjoy the arising welfare from the exploitation of their national natural resources, as well as to defend their sovereignty over those natural resources from illegal exploitation or destruction within their territory. Moreover, he contended that in case of any damage, they have the right to ask for compensation.⁹⁷

⁹³ Ibid.

⁹⁴ Abdallah Abu-Eid, ‘Water as a Human Right: The Palestinian Occupied Territories as an Example’, (2007) 23 International Journal of Water Resources Development 285, 289, 290, 291.

⁹⁵ Ibid, 294.

⁹⁶ Nico Schrijver, *Sovereignty over Natural Resources: Balancing Rights and Duties* (Cambridge University Press 2008) 267.

⁹⁷ Ibid, 266-269.

Schrijver was concerned about the protection of the natural resources in occupied territory from the economic and commercial point of view, when he explained the occupant's responsibility under Article 55 of the Hague Regulations. However, he did not consider the issue of the protection of the environment in occupied territory. For example, Schrijver explained that, the word "usufruct" in Article 55 means that the occupant may only use the immovable properties in an occupied territory, which include the natural and mineral resources, but it cannot own them.⁹⁸ He also stressed that the occupant must protect the capital of these properties and it has a legal obligation to do so.⁹⁹ In addition to this, Schrijver stated that the exploitation of mineral and natural resources, such as the production of oil in the Sinai and the Suez area in Egypt by Israel "was a depletion of capital, if not spoliation of natural resources".¹⁰⁰ Accordingly, people living under occupation have the right to enjoy the arising welfare from the exploitation of their national natural resources, as well as to defend their sovereignty over their natural resources from illegal exploitation or destruction within the territory. In the case of any damage occurred to their environment and its natural resources by an occupant, they have the right to ask for a compensation.¹⁰¹

Kolb and Hyde argued the duty of an occupying state in relation to the administration of the occupied territory and how it must exist only under the rules of usufruct.¹⁰² They added that it is quite clear that the occupying state may not exploit previously unexploited resources that belong to the occupied territory.¹⁰³ However, Kolb and Hyde did not mention the issue of the environment, and even though they had briefly covered the issue of the natural resources

⁹⁸ Ibid, 268.

⁹⁹ Ibid.

¹⁰⁰ Ibid.

¹⁰¹ Ibid, 266-269.

¹⁰² Robert Kolb and Richard Hyde, *An Introduction to the International Law of Armed Conflicts* (Hart Publishing 2008) 232.

¹⁰³ Ibid.

as most of the other authors did, it was only in regard to the protection provided to the property in the occupied territory under Article 55 of The Hague Regulations.

Vité discussed the case of the natural resources through the protection provided to the property rights in occupied territory, without giving any specific concern to the protection of the environment in times of occupation. The author argued that, any overutilisation of public immovable property is contrary to the law of occupation, and to the rule of usufruct as mentioned under Article 55 of The Hague Regulations which applies to all buildings, forests and agricultural estates belonging to the occupied territory.¹⁰⁴ According to Vité, there are several instances concerning the protection of public and private property in times of occupation that could be seen from the environmental point of view.¹⁰⁵

Arai-Takahashi only addressed the issue of natural resources from the economic point of view, as several other authors did, but he also linked the right to self-determination of occupied people with the investments in occupied territory. For instance, he stated that the principle of self-determination “assumes special importance in respect of investments relating to use of land, and to the exploitation of natural resources in occupied territory”.¹⁰⁶

He explained the case of exploiting the natural resources located in occupied territory by an occupying power through the property rights under the law of occupation and linked the maintaining of the natural resources with the principle of self-determination of occupied peoples as provided by the usufructuary rules under Article 55 of The Hague Regulations. For

¹⁰⁴ Sylvain Vité, ‘The interrelation of the law of occupation and economic, social and cultural rights: the examples of food, health and property’, (2008) 90 *International Review of the Red Cross* 629, 647.

¹⁰⁵ *Ibid*, 646-648.

¹⁰⁶ Yutaka Arai-Takahashi, *The Law of Occupation: Continuity and Change of International Humanitarian Law, and its Interaction with International Human Rights Law* (Martinus Nijhoff Publishers 2009) 171.

instance, he declared that: “with regard to the exploitation of natural resources, the underlying rationale of the usufructuary rules embodied in Article 55 of the Hague Regulations is bolstered by the principle of self-determination of peoples, which is geared towards maintaining natural resources in occupied territories”.¹⁰⁷ However, Arai-Takahashi did not address the issue of the environment in his book, and the issue of natural resources has been mostly discussed from the economic dimension.

According to Benvenisti, the occupying power might use the natural resources in the occupied territory for specific purposes, but at the same time, it has legal duties to protect them.¹⁰⁸ Benvenisti discussed the issue of the natural resources mainly through the property rights in the occupied territory and he declared that the natural resources are mostly protected under Article 55 of The Hague Regulations as public immovable property, with a specific example of the water resources.¹⁰⁹ Interestingly, Benvenisti pointed out, the occupant is responsible towards neighbouring countries in relation to environmental harm that can arise from activities within the occupied territory.¹¹⁰ However, he did not address the issue of the protection of the environment in occupied territory.

Authors, like Ling, have argued that the growing pressure to protect rights over natural resources, in particular, and the increased concern over environmental degradation in occupied territories, in general, with the importance to conform the obligations of the conduct of the occupant in occupied territory, has become indispensable.¹¹¹ As with most of the others, Koutroulis discussed the issue only from the immovable property rights aspect, while did not

¹⁰⁷ Ibid, 216.

¹⁰⁸ Eyal Benvenisti, *The International Law of Occupation* (2nd edn, Oxford University Press 2012) 81-82.

¹⁰⁹ Ibid, 82.

¹¹⁰ Ibid, 18.

¹¹¹ Chee Ling, *The Rio Declaration on Environment and Development: An Assessment* (Third World Network 2012) 1, 2, 12, 53, 54, 55.

mention the words natural resource themselves, but rather, gave examples from the OPT, raising some cases before the Supreme Court of Israel that considered the issue of the damage of the property in the OPT resulting from the mere mining of minerals there.¹¹² However, Koutroulis did not mention the issue of the environment in occupied territory as such.

Likewise, Ferraro did not address the issue of the environment in times of occupation, and only referred to the protection of the natural resources from the IHRL perspective, with a specific concern about the occupied peoples' right to food.¹¹³ Regarding which, Ferraro contended that, the occupying power is obliged to ensure the sustainable management of the natural resources in a way that can enable civilians to ensure their livelihood, including all aspects of the food system.¹¹⁴

Bashir and Sbeita examined how the environment in Iraq under the UK and USA occupation in 2003 suffered from severe injuries, where they pointed out that the occupying powers in Iraq intentionally caused harm to the Iraqi environment and the occupying powers had not given any consideration to the international law rules that apply in such situations.¹¹⁵ In particular, the rule under IHL to avoid causing damage to the environment in the occupied territory was not followed.¹¹⁶ They added that, what the occupying powers had done against the Iraqi environment was considered a grave breach of international law treaties and customs

¹¹² Vaios Koutroulis, 'The application of international humanitarian law and international human rights law in situation of prolonged occupation: only a matter of time?', (2012) 94 *International review of the Red Cross* 165, 183.

¹¹³ Tristan Ferraro, 'The law of occupation and human rights law: some selected issues', in Robert Kolb, Gloria Gaggioli (eds), *Research Handbook on Human Rights and Humanitarian Law* (Edward Elgar 2013) 282.

¹¹⁴ *Ibid*, 282.

¹¹⁵ Hesham Bashir and Alaa Sbeita, *The Occupation of Iraq and Violations of the Environment and Cultural Property* (Al Manhal / The National Centre for Legal Issues 2013) 7-8.

¹¹⁶ *Ibid*.

and considered it as being a war crime.¹¹⁷ However, their book was not written to discuss the issue of the environment during the occupation of Iraq in 2003, but rather, the protection of cultural property under international law and the protection provided during such situations.¹¹⁸ Moreover, the book does not mention the norms of the law of occupation itself and it only addresses the issue from the very specific point of view of the environmental situation in Iraq under the UK and USA occupation in 2003.¹¹⁹

Tignino has given the issue of natural resources in occupied territory more consideration compared to other scholars, but she has not discussed the protection of the environment in times of occupation as such. For example, she argued that neither the occupying power will acquire any sovereignty over the occupied territory, nor the natural resources located there.¹²⁰ Tignino also pointed out that the right of an occupying power to use natural resources is transitory in time and proscribed in extent.¹²¹ As Tignino also provided, the occupant is prohibited from exploiting the natural resources of the occupied territory for the benefit of its own civilian population needs.¹²² She added that a failure to respect natural resources rights, during state domination or foreign occupation, will eventually lead to environmental harm, which might threaten the viability and usefulness of these resources.¹²³ Thus, affecting the rights of people living under the occupation by enjoying the benefits arising from the local natural resources in the occupied territory is wrong.¹²⁴

¹¹⁷ Ibid.

¹¹⁸ Ibid, 8-9.

¹¹⁹ Ibid, 13-17.

¹²⁰ Mara Tignino, 'Principle 23': 'The Environment of Oppressed Peoples' in Jorge Viñuales (ed), *The Rio Declaration on Environment and Development: A Commentary* (Oxford University Press 2015) 562.

¹²¹ Ibid.

¹²² Ibid.

¹²³ Ibid, 559.

¹²⁴ Ibid.

As with most of the abovementioned authors, Manna has only addressed the issue of the natural resources in the occupied territory without giving any particular attention to the protection of the environment.¹²⁵ For instance, Manna argued that, the right of the permanent sovereignty over natural resources in occupied territory stems from the occupied peoples' right to self-determination.¹²⁶

Pontin, De Lucia, and Rus became closer to the issue of the environment when they argued that the occupying state has environmental responsibilities under the law of occupation; however, they did not explain what these responsibilities exactly are.¹²⁷ Furthermore, they suggested that the only protection provided to the environment under the law of occupation is indirect and inefficient and, in the most cases, it is only through the protection provided to public and private property located in the occupied territory.¹²⁸

Saul discussed the issue of the natural resources in occupied territory from a very specific perspective, when he argued that Western Sahara is an occupied territory and Morocco an occupying power.¹²⁹ Furthermore, Saul pointed to the potential criminal responsibility of individuals and some Moroccan companies involved unlawful exploiting of the Western Sahara's natural resources.¹³⁰ Saul added: "certain commercial dealings with Western Saharan natural resources are both prohibited by the international law of occupation and attract

¹²⁵ Alaja Manna, 'The duties of the occupant in protecting the natural resources of the occupied territory under International Humanitarian Law', (2015) *The Research Journal: University of Palestine*, Majallat Jamiat Filastin lil-Abhath, 6.

¹²⁶ *Ibid.*

¹²⁷ Pontin, De Lucia, Rus, 'Environmental Injustice in Occupied Palestinian Territory: Problems and Prospects', 37.

¹²⁸ *Ibid.*, 37, 42.

¹²⁹ Ben Saul 'The status of Western Sahara as occupied territory under international humanitarian law and the exploitation of natural resources', (2015) 27 *Global Change, Peace & Security* 301, 301-304, 315-316.

¹³⁰ *Ibid.*, 304, 321-322.

individual criminal responsibility as war crimes”.¹³¹ He concluded that “the exploitation of resources in occupied territory is not permitted to improve the position of the occupant’s economy”.¹³² However, Saul did not mention the issue of the environment in his work at all, with his focus being on discussing the economic and commercial value of Western Sahara’s natural resources and Morocco’s liability under international law in this regard.

Bougalim focused in his book on the issue of the accountability of environmental crimes under International Criminal Law (ICL), IHL, and IHRL.¹³³ He argued that, in times of armed conflict the environment can be seriously injured. Therefore, the international community must act quickly to stop such acts and take serious actions to stop all types of violations against the environment in such situations.¹³⁴ Furthermore, he stated that, there is an absolute need to hold committed perpetrators fully accountable for ecological crimes, as required by the rules of international law, particularly, under the rules of ICL, IHL, and IHRL.¹³⁵ Bougalim added that, any acts committed by a state against another with the intention of causing severe injuries to the environment, with destruction to the natural environment as well as contamination of, water, air, and soil with long-term consequences on the ecosystem of the injured state, must be considered an ecological crime and a violation to the international law.¹³⁶ However, the book did not consider the protection of the environment in times of occupation, nor, did it explain how the environment should be protected in times of armed

¹³¹ Ibid, 319.

¹³² Ibid, 321.

¹³³ Yusef Bougalim, *Accountability for Environmental Crimes under International Law* (Arab Studies Centre for Publishing, Egypt 2015). 24-28, 31-32.

يوسف بوغالم، *المساءلة عن الجرائم البيئية في القانون الدولي* (مركز الدراسات العربية للنشر والتوزيع، مصر ٢٠١٥).

¹³⁴ Ibid, 13.

¹³⁵ Ibid, 12-14, 32.

¹³⁶ Ibid, 12-13, 31.

conflict and active hostilities. Instead, the book mainly explained the accountability system for ecological crimes under international law without any mention of situations of occupation.

Dinstein only discussed the environmental issue from the perspective of the conduct of hostilities.¹³⁷ In relation to the occupied territory, Dinstein briefly addressed the protection of natural resources in times of occupation, without explaining the protection of the environment in occupied territory as such. Specifically, Dinstein considered the pillage in occupied territory as an unlawful act and the occupying power has obligations under the rules of *jus in bello* in this regard.¹³⁸ Yet, Dinstein, in commenting on the applicability of the principle of permanent sovereignty over natural resources, stressed out that this principle is customary international law and its binding to all states in peacetime, but there is a doubt as to whether this principle applies in times of occupation at all.¹³⁹ Furthermore, he adopted a softer approach compared to other previously mentioned scholars regarding the exploitation of resources by an occupying power, arguing that such activity by the occupant should not be considered as a prohibited activity in itself.¹⁴⁰

Likewise, Longobardo has never addressed the issue of environmental protection in times of occupation as such, but he has addressed some specific questions regarding the protection of animals in times of occupation¹⁴¹ as well as the applicability of the principle of

¹³⁷ Yoram Dinstein, *The Conduct of Hostilities under the Law of International Armed Conflict* (3rd edn, Cambridge University Press 2016) 230-250.

¹³⁸ Yoram Dinstein, *The International Law of Belligerent Occupation* (2nd edn, Cambridge University Press 2019) 224-226.

¹³⁹ *Ibid*, 236.

¹⁴⁰ *Ibid*, 235.

¹⁴¹ Marco Longobardo, 'Animals in Occupied Territory' in Anne Peters, Jérôme De Hemptinne, and Robert Kolb, *Animals in the International Law of Armed Conflict* (Cambridge University Press 2022) 224-225.

permanent sovereignty, particularly when he confirmed the application of the principle over natural resources in times of occupation.¹⁴²

Mustafa argued about the issue of the natural resources in occupied territory from a purely economic point of view, with a specific case study concerning the commercial value of the natural resources in OPT under Israeli occupation.¹⁴³ Mustafa contended that, Israel as an occupying power has violated its obligations under the norms of international law and the provisions of the law of occupation regarding the illegal exploiting of the natural resources situated in the OPT. He gave an example of the unsustainable use by Israel of the Dead Sea's minerals and natural resources, such as phosphate, together with other natural resources located in Area C in the West Bank.¹⁴⁴ However, Mustafa did not address the issue of the environment, for he only examined the issue of the natural resources from the economic and commercial dimensions.

Similarly, Gross only referred to the issue from the natural resources perspective, without giving any particular concern to the protection of the environment in the occupied territory. For example, he pointed out that: "when an occupying state exploits the natural resources of occupied territory for its own benefit, rather than that of the local population, it appears as colonialism rather than occupation".¹⁴⁵ Furthermore, Gross gave examples on the appropriation and exploitation of the natural resources in different occupied territories, such as East Timor, Northern Cyprus, Western Sahara, and the OPT.¹⁴⁶ However, Gross only discussed

¹⁴² Marco Longobardo, 'State Responsibility for International Humanitarian Law Violations by Private Actors in Occupied Territories and the Exploitation of Natural Resources', (2016) 63 NILR 251, 255-256.

¹⁴³ Walid Mustafa, *Natural Resources in Palestine: Determinants of Exploitation and Mechanisms for Maximizing Benefit* (MAS/The Palestinian Economic Policy Research Institute 2016) 109-111.

¹⁴⁴ Ibid, 33, 43-47, 109-111.

¹⁴⁵ Aeyal Gross, *The Writing on the Wall: Rethinking the International Law of Occupation* (Cambridge University Press 2017) 200.

¹⁴⁶ Ibid, 50, 118, 120-121, 164, 199, 200, 201, 259.

the issue of exploiting of natural resources from a broad point of view, without delving deeply into it.¹⁴⁷ For example, he stated that “Israel is exploiting the occupied population’s natural resources’ for its own benefit”,¹⁴⁸ without discussing the impact of such exploitation on the environment.

Sands, Peel, Fabra, and MacKenzie addressed the issue of the environment and the relationship between IEL with IHL and IHRL only from the angle of armed conflict situations, without giving any particular attention to the environmental protection during times of occupation. They declared that the international law considers the relation between military activities and environmental damage as one of the most crucial issues at the moment.¹⁴⁹

Cuyckens briefly referred to the right of occupied people of having control over their own natural resources, with this claim being based on the UNSC Resolution number 1483 (2003), with a specific example of the occupation of Iraq in 2003.¹⁵⁰ She did not address the issue of protection of the environment in situations of occupation at all in her work.

Al-Salem briefly mentioned the issue of the natural resources, with a specific example of the OPT, arguing that the Israeli government’s policy is promoting “a privileged access to the Israeli citizens, including settlers, to the natural resources of the West Bank, particularly in regard to water use”.¹⁵¹ Al-Salem added that, the Israeli High Court of Justice approach has helped to allow for the creation of a legal environment and the allocation of natural resources in the OPT “in a manner that favours the rights and interests of the nationals of the Occupying

¹⁴⁷ Ibid, 50, 118, 120-121, 164, 199, 200, 201, 259.

¹⁴⁸ Ibid, 201.

¹⁴⁹ Philippe Sands and others, *Principles of International Environmental Law*, 828.

¹⁵⁰ Hanne Cuyckens, *Revisiting the Law of Occupation* (Brill Nijhoff 2018) 217.

¹⁵¹ Rouba Al-Salem, *Security, Rights and Law: The Israeli High Court of Justice and Israeli Settlements in the Occupied West Bank* (Routledge 2019) 109.

Power”.¹⁵² Yet, Al-Salem did not mention environmental protection in the occupied territory at all.

Kalandarishvili-Mueller’s book does not discuss any of the environmental issues in occupied territory, but rather, it merely mentions it and not from the environmental point of view itself rather than as a way of giving an example of the occupants’ obligations raised based on its past violations.¹⁵³ Kalandarishvili-Mueller’s example was about the Iraqi occupation of Kuwait in 1991, and the UNSC Resolution No. 687 in this regard.¹⁵⁴ However, Kalandarishvili-Mueller’s book was not intended to cover any environmental issues and it mainly focused on the occupation and control in such situations.

Lieblich and Benvenisti argued in their book that the overexploitation of natural resources in the occupied territory might lead to further environmental consequences and therefore, affect the local society of the occupied state.¹⁵⁵ Furthermore, they confirmed the idea that IHL is not, anymore, the only sole legal framework regulating situations of occupation, for nowadays, other frameworks are also applicable, such as IHRL and international economic and environmental law.¹⁵⁶ However, the book does not directly delve into environmental concerns in occupied territory. It only touches upon this subject from the standpoint of natural resources and property rights, and not from the environmental protection perspective itself.¹⁵⁷ Instead,

¹⁵² Ibid, 156.

¹⁵³ Natia Kalandarishvili-Mueller, *Occupation and Control in International Humanitarian Law* (Taylor & Francis 2021) 123.

¹⁵⁴ Ibid.

¹⁵⁵ Eliav Lieblich and Eyal Benvenisti, *Occupation in International Law* (Oxford University Press 2022) 197.

¹⁵⁶ Ibid, 15, 221.

¹⁵⁷ Ibid, 172-201.

the book's primary emphasis revolves only around the law of occupation and the modern and future challenges associated with it.¹⁵⁸

It is clear state that, most of the above scholars' works only considered the economic value of the natural resources in the occupied territory being exploited by the occupying power in such territories, and how to protect the capital of these resources. However, they have never debated the negative impact of such exploiting of the natural resources by an occupant in occupied territory on the environment or even addressed the issue of the environment as such.

Steenberghe provided an important contribution to the argument that IEL should continue to apply in times of armed conflict.¹⁵⁹ In the article, it is argued that, IEL and IHL should be envisaged, together with IHRL.¹⁶⁰ Furthermore, Steenberghe contended that the application of IEL to situations of armed conflict will ensure better protection of the environment in such situations and will complement and harmonise IHL and IHRL in this regard.¹⁶¹ However, the article did not discuss any particular environmental issues in occupied territory or any other related environmental problems that could occur because of the occupation, neither, how the law of occupation can provide protection to the environment, nor, how the application of IHL, IHRL, and IEL, can address the issue of environmental damage in times of occupation. Rather, the article only focused on the issue of the interplay between IHL and IEL, with a conclusion confirming the continued application of the two in an armed conflict.

¹⁵⁸ Ibid, 220-223.

¹⁵⁹ Raphael Steenberghe, 'The Interplay between International Humanitarian Law and International Environmental Law: Towards a Comprehensive Framework for a Better Protection of the Environment in Armed Conflict', (2022) 20 JICJ 1123, 1128, 1132, 1146-1150.

¹⁶⁰ Ibid, 1124-1127, 1154.

¹⁶¹ Ibid, 1128-1129, 1132, 1146-1150.

Lakhdar discussed the issue of environmental harm in times of armed conflict from the IHL perspective, with a brief discussion of IEL, such as the Stockholm Declaration.¹⁶² The article focused on how IHL can provide protection to the environment in times of armed conflict, with a particular focus on situations of active hostilities.¹⁶³ Lakhdar explained how state parties to an armed conflict should respect their legal obligations under IHL, including both customary IHL and treaty obligations regarding the environment, such as the rules under the Additional Protocol I 1977 to the Fourth Geneva Conventions 1949.¹⁶⁴ The article argued that, in the case of environmental harm occurring in situations of armed conflict the state that caused it must be held responsible and pay compensation and/or restore the situation to what it was before the damage occurred, depending on the type of environmental harm.¹⁶⁵ However, the article did not mention the situations of occupations at all and covered nothing about the protection of the environment under the provisions of the law of occupation, nor under IHRL. The article also did not provide any deep examination of the role of IEL in such situations.

Sjöstedt addressed the issue of the environment in times of armed conflict from an IEL perspective. She discussed the role of MEAs in times of armed conflict and the possibility of enhancing the protection provided to the environment under such treaties during armed conflict.¹⁶⁶ Sjöstedt did not discuss the issue of the environment in situations of occupation as such, or even the protection of the environment under public international law branches, such as IHRL or the law of occupation. Rather, her work concentrated on the application of

¹⁶² Naqish Lakhdar, 'Preserving the Environment in Times of Armed Wars in the light of International Humanitarian Law', (2023) 16 Journal of Law & Humanities Sciences, University of Djelfa, Algeria 1163, 1166. نقيش لخضر، "المحافظة على البيئة في أوقات الحروب المسلحة على ضوء ما قرره القانون الدولي الإنساني"، مجلة الحقوق والعلوم الإنسانية، المجلد 16/ العدد: 01، (2023)، ص 1163.

¹⁶³ Ibid, 1164, 1167-1170.

¹⁶⁴ Ibid.

¹⁶⁵ Ibid, 1173-1174.

¹⁶⁶ Britta Sjöstedt, *The Role of Multilateral Environmental Agreements: A Reconciliatory Approach to Environmental Protection in Armed Conflict* (Hart Publishing 2021) 137-174.

environmental treaties to situations of armed conflict with specific focus on the World Heritage Convention and Ramsar Convention and their application in particular countries such as, the Democratic Republic of Congo (DRC) and Mali.¹⁶⁷

Dienelt addressed the issue of the environment in times of armed conflict under IHL, IHRL, and IEL. She argued in favour of the continuous application IHRL and IEL to situations of armed conflict along with IHL in relation to strengthening the protection provided to the environment in such situations.¹⁶⁸ Dienelt also discussed the relationship between these three branches of public international law and explained how they can complement and support each other in relation to enhancing environmental protection during times of armed conflict. However, she did not explain the issue of the environment from the law of occupation perspective nor how such rules under the law of occupation can be used effectively along with other provisions under IHRL and IEL to provide protection to the environment in times of occupation.¹⁶⁹ Dienelt's book covers many issues related to the environment in armed conflict and active hostilities. However, she has not explained any of the occupying power's responsibilities under public international law regarding the environment or how the law of occupation can provide protection to it.

Sjöstedt and Dienelt's books mainly cover the issue of the environment in active hostilities situations, which have their own provisions and characteristics under IHL. These differ from those covering situations of occupation, which have their own rules under IHL that explain the occupying power's duties and the relationship between the occupant and the

¹⁶⁷ Ibid.

¹⁶⁸ Anne Dienelt, *Armed Conflicts and the Environment: Complementing the Laws of Armed Conflict with Human Rights Law and International Environmental Law* (Springer International Publishing 2022).

¹⁶⁹ Ibid.

occupied population and their territory. Sjöstedt and Dienelt have not discussed such issues and how the environment can be protected under the provisions of the law of occupation.

On the other hand, Hulme has written an article explicitly dedicated to the protection of the environment in occupied territory. This article focuses on human rights law and the right to a healthy and balanced environment in situations of occupation.¹⁷⁰ In this regard, Hulme pointed out, the destruction of the environment in times of occupation has consequences on the occupied population and their territory,¹⁷¹ such as the impact on their sustenance and survival need.¹⁷² For example, the destruction of water wells and hundreds of thousands of olive trees and thousands of acres of arable land in the OPT and the severe cutting of forests in the DRC, indubitably led to grave impact on the environment and caused agrobiodiversity loss.¹⁷³ However, Hulme generally confirmed the point that the occupation can still cause substantial environmental damage, especially in prolonged occupations which could have quite clear environmental consequences that impact the survival of the population, their life, and health.¹⁷⁴

Pezzot argued in her work, that the occupying power has a legal obligation to respect the application of the United Nations Climate Change Regime in the occupied territory along with its obligations under IHL.¹⁷⁵ She focused on particular conventions to demonstrate the impact of climate change on the safety and well-being of occupied populations and the occupant's responsibility to protect them from the adverse impacts of climate change as well

¹⁷⁰ Hulme, 'Enhancing Environmental Protection', 203-241.

¹⁷¹ Karen Hulme, 'Using a Framework of Human Rights and Transitional Justice for Post-Conflict Environmental Protection and Remediation', in Carsten Stahn, Jens Iverson, and Jennifer Easterday (eds), *Environmental Protection and Transitions from Conflict to Peace: Clarifying Norms, Principles, and Practices* (Oxford University Press 2017) 131-134.

¹⁷² Ibid, 131.

¹⁷³ Ibid.

¹⁷⁴ Hulme, 'Enhancing Environmental Protection', 205.

¹⁷⁵ Romina Pezzot, 'IHL in the era of climate change: The application of the UN climate change regime to belligerent occupations', (2023) *International Review of the Red Cross* 1, 2-4.

as in relation to contributing to the protection of Earth's climate system.¹⁷⁶ These conventions include the United Nations Framework Convention on Climate Change, the Kyoto Protocol and the Paris Agreement.¹⁷⁷ However, Pezzot's article is mainly focused on climate change and the emission of greenhouse gases (GHGs) and the occupying power's obligation to reduce GHG emissions in the occupied territory.¹⁷⁸ She also confirmed the continued application of the UN climate change regime to situations of armed conflict and occupation.¹⁷⁹ She added that, the suspension of such a regime in times of armed conflict and occupation "would diminish the efficacy of this legal regime and could be catastrophic for the Earth's climate system and living entities".¹⁸⁰ However, the article does not cover the issue of the environment as such under public international law, nor does it explain the occupying power's obligations regarding the protection of the environment under the provisions of the law of occupation itself, nor the protection of the environment through the occupant's obligations to consider and to protect the basic human rights of the occupied population, nor how the occupant's activities can cause severe injuries to the environment and biodiversity in such situations. In short, Pezzot's article primarily studies the application of the UN Climate Change Regime to situations of occupation, with a particular focus on the occupying power's responsibility to tackle the issue of climate change. This entails reducing and stabilising the emission of GHGs in accordance with the UN Climate Change Regime, as long as it maintains effective control over the occupied territory.

As can be seen, all the above scholars in their' works and contributions to the law of occupation, in particular, and international law rules and environmental protection, in general,

¹⁷⁶ Ibid.

¹⁷⁷ Ibid, 2, 4, 5-8,

¹⁷⁸ Ibid, 16.

¹⁷⁹ Ibid, 4, 20-21.

¹⁸⁰ Ibid, 4.

had very few discussions on the topic of environmental harm in occupied territory. Moreover, rarely has the issue been examined directly as an individual case itself.

To address these gaps, the following chapter will demonstrate the environmental protection in occupied territory through the norms of the law of occupation. Following this, Chapter Three will illustrate the issue of the environment in occupied territory from the IHRL point of view, whilst Chapter Four will discuss the issue from the IEL perspective.

Chapter 2: The Protection of the Environment under the Law of Occupation

In this chapter, whether the rules of the law of occupation can be used to protect the environment in times of occupation is explored. Additionally, whether specific rules on property (both public and private) could provide protection to the environment is ascertained. Furthermore, this chapter will assess other rules that protect public health and hygiene in the occupied territory under the provisions of the law of occupation, along with other rules under the same law, aiming to fill the existing void regarding the protection of the environment in such situations.

For many years, scholarly attention has been given to environmental issues regarding scenarios before, during and post-armed conflict; however, the same concern has not been given to the situations of occupation.¹⁸¹ The topic has received some attention since the ILC published a report in 2018.¹⁸²

Whilst, generally, situations of occupation are not characterised by active hostilities, clashes may happen between the occupying power and some armed groups or with the local population of the occupied territory.¹⁸³ In those situations, where there are active hostilities, the damage to the environment could be considerable.¹⁸⁴ Furthermore, some activities conducted by the occupant's armed forces in the occupied territory can cause severe injuries to the environment with long-term consequences.¹⁸⁵ For instance, the occupant's armed forces and the military infrastructure supporting it might cause environmental harm and it can be

¹⁸¹ ILC, 'First Report', para 12. For an exception, see Hulme, 'Enhancing Environmental Protection', 203-241.

¹⁸² ILC, 'First Report', para 12.

¹⁸³ *Ibid*, para 17; The Fourth Geneva Convention, Article 2(2).

¹⁸⁴ Hulme, 'Enhancing Environmental Protection', 205-207.

¹⁸⁵ ILC, 'First Report', para 12.

expected to leave an environmental footprint.¹⁸⁶ In particular, if such activities are resulting from or related *inter alia*, to the use of dangerous weapons, inappropriate disposal or dumping of hazardous waste, or the misuse of natural resources can occur.¹⁸⁷ Thus, the provision of effective protection to the environment in times of occupation is essential.

As mentioned in the introductory chapter, the overexploitation of natural resources in an occupied territory by the occupying power will lead to environmental degradation, and therefore, may have a negative impact on all species living in the occupied territory. Furthermore, environmental harm can be caused by oversight and ignoring the domestic environmental laws and regulations of the occupied state, as well as by disregarding maintenance of facilities, such as factories, natural reserves, and water channels, which might affect the biodiversity of the occupied territory. These impacts will be demonstrated in more detail throughout the chapter. As mentioned in the introductory chapter, occupation law has never made express reference to the word ‘environment’ as such. Therefore, a more comprehensive analysis is needed.

According to what was argued earlier in the literature review section, numerous scholars have agreed that there is a clear legal obligation of the occupying state under the norms of the law of occupation in relation to preventing any kind of pillage or looting, or any act that can merge with the crime of plunder¹⁸⁸ of local natural resources or any other kinds of properties in the occupied territory, both ‘public or private’.¹⁸⁹ However, existing scholarship is not clear in regard to the environmental protection in occupied territory and even though

¹⁸⁶ Ibid.

¹⁸⁷ Ibid.

¹⁸⁸ *Prosecutor v. Delalic et al.* (ICTY, Trial Chamber, 1998), (Case No.: IT-96-21-T), para 591.

¹⁸⁹ *Benvenisti, The International Law of Occupation*, 81-82. For more information about the pillage in occupied territory, see Dinstein, *The International Law of Belligerent Occupation*, 224-226.

some scholars agree that the occupying power has a responsibility towards the environment, none of them has addressed what this actually means.

The law of occupation has provided precise rules considering the seizure of property.¹⁹⁰ While it forbids without exception all forms of pillage,¹⁹¹ it permits for some property to be requisitioned by the occupying armed force. Since the relevant rules on the protection of public and private property are different, a distinction needs to be made between the two and the protection provided to each of them under the law of occupation.¹⁹² In particular, there are several instances concerning the protection of public or private property in times of occupation that could be seen from the environmental point of view.¹⁹³ Since the current provisions of the law of occupation are flexible enough to cover these specific issues and they are still adequate to meet the challenges of today's contemporary occupations.¹⁹⁴ Hence, this chapter is going to explore whether and if so, to what extent, the law of occupation offers any protection to the environment in occupied territory.

The chapter is divided into three main sections. The first provides a brief overview of the law of occupation, including the definition, the concept of occupation, its factual elements, and the legal sources along with the main legal principles that govern the situations of occupation, in order to understand the duties and the limitations of the occupying power

¹⁹⁰ Vité, 'The interrelation of the law of occupation', 645.

¹⁹¹ Note that pillage is prohibited under all circumstances under the Hague Regulations, such as Article 28 and Article 47. Furthermore, the pillage is prohibited under the GCIV, such as Article 33/2. It is a war crime under the Rome Statute (the statute of International Criminal Court) namely, under Article 8(2)(b)(xvi).

¹⁹² Vité, 'The interrelation of the law of occupation', 645.

¹⁹³ Ibid, 646-648.

¹⁹⁴ Philip Spoerri, 'The Law of Occupation' in Andrew Clapham, Paola Gaeta (eds), *The Oxford Handbook of International Law in Armed Conflict* (Oxford University Press 2015) 186-187.

towards the occupied territory, which is deemed relevant to understanding the protection of the environment.

The subsequent section examines to what extent the provisions of the law of occupation can protect the environment in the occupied territory. Particular attention is devoted to the rules protecting property, which are embodied in the Hague Regulations 1907,¹⁹⁵ the GCIV 1949, and the API 1977 to the Fourth Geneva Conventions 1949.

The third part will examine the possible protection of the environment through other rules under the law of occupation, such as those pertaining to the civil life and welfare of the local population of the occupied territory. The relationship between civil life, welfare, and well-being of the occupied population and the environment will be discussed later in the chapter.

2.1 The Law of Occupation as a part of *Jus in Bello*: A Brief Overview

The law of occupation is a specific subset of the *jus in bello*, also known as ‘IHL’ or the law of armed conflict,¹⁹⁶ and it applies to international armed conflict only.¹⁹⁷ The provisions of the law of occupation are mainly contained in the Hague Regulations 1907 and the GCIV.¹⁹⁸ The rules embodied in the Hague Regulations are considered to reflect customary international humanitarian law and thus they, bind all states worldwide.¹⁹⁹ Furthermore, the API is applicable during times of occupation as long as the states are parties to it.²⁰⁰ However,

¹⁹⁵ Laws and Customs of War on Land (The Hague, IV), (Convention signed at The Hague October 18, 1907), (Entered into force: January 26, 1910); Dinstein, *The International Law of Belligerent Occupation*, 6; H.A. Smith, ‘The Government of Occupied Territory’, (1944) 21 BYBIL 151.

¹⁹⁶ Dinstein, *The International Law of Belligerent Occupation*, 3.

¹⁹⁷ Hans-Peter Gasser, ‘Protection of the Civilian Population: Belligerent Occupation’, in Dieter Fleck (ed), *The Handbook of International Humanitarian Law* (2ndedn, Oxford University Press 2009) 272.

¹⁹⁸ ILC, ‘First Report’, para 27.

¹⁹⁹ The Legal Consequences of the Constriction of a Wall in the Occupied Palestinian Territory, Advisory Opinion. I.C.J. Reports 2004, para 89.

²⁰⁰ ILC, ‘First Report’, para 27; the API 1977, Article 1(3).

some rules of the API correspond to customary international humanitarian law and the ones that do so bind non-contracting states.²⁰¹

The law of occupation determines the rights and obligations of an occupying state.²⁰² The rights of local people living in an occupied territory have been greatly improved under the norms of law of occupation, particularly after the Second World War and the adoption of the GCIV in 1949, which significantly widened the rights of the local population, as well as the moment when Nuremberg Military Tribunal declared the Hague Regulations part of customary law.²⁰³

Before discussing the specific issue of the environment in occupied territory, it is worth explaining the concept of occupation and the general principles governing such situations. This will be useful for understanding to what extent the law of occupation protects the environment.

2.1.1 The Concept of Occupation

The legal definition of occupation is provided by the Article 42 of the Hague Regulations 1907. Moreover, the notion of occupation is also mentioned in the field of applicability of the GCIV 1949 (Article 2), and of API 1977 (Article 1(3)).²⁰⁴

From a *jus ad bellum* perspective, a situation of occupation is normally created after the use of armed force by one state or more against another. Article 42 of the Hague Regulations provides that: “Territory is considered occupied when it is actually placed under the authority of the hostile army. The occupation extends only to the territory where such

²⁰¹ For further details about the customary nature of the API 1977 of the Fourth Geneva Conventions 1949, see, Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*,

²⁰² Hans-Peter Gasser, ‘Protection of the Civilian Population: Belligerent Occupation’, 270.

²⁰³ Ibid, 270-271; Trials of the Major War Criminals before the International Military Tribunal, Nuremberg, Vol. XXII, 497.

²⁰⁴ Gross, *Writing on the Wall: Rethinking the International Law of Occupation*, 57.

authority has been established and can be exercised”.²⁰⁵ This is considered to be the most widely accepted definition of occupation.²⁰⁶ The definition is applied by international courts and tribunals routinely. For instance, for the International Tribunal for the Former Yugoslavia (ICTY) in the case of *Prosecutor v. Naletilic and Martinovic*, the Trial Chamber adopted the Hague Regulations definition.²⁰⁷ Additionally, the ICJ in the 2004 *Wall Opinion*²⁰⁸ and in the 2005 *DRC v Uganda case*²⁰⁹ also referred to the same definition as Article 42 of the Hague Regulations. The definition of these regulations covers situations when a sovereign territorial state loses its control over its territory and the authority is transferred to the occupying power without its consent.²¹⁰ Bearing that in mind, the occupation must be a temporary situation.²¹¹

Whilst the GCIV does not include a definition of the concept of the occupation itself, it still deals with the legal status of occupied territory by providing protection to the occupied territory and endorses obligations upon the occupying power in such situations. For example, Article 2(2) common to the Four Geneva Conventions declares that: “The Convention shall also apply to all cases of partial or total occupation of the territory of a High Contracting Party, even if the said occupation meets with no armed resistance”.²¹² The occupation under Article 2(2) specifically includes occupation with no armed resistance. According to the ICRC, Article 2(2) of the GCIV does not change the widely accepted definition of occupation under Article

²⁰⁵ The Hague Convention 1907, Article 42.

²⁰⁶ Marco Longobardo, *The Use of Armed Force in Occupied Territory* (Cambridge University Press 2018) 2.

²⁰⁷ *Prosecutor v. Mladen Naletilic aka “Tuta”, Vinko Martinovic aka “Stela”* (Trial Judgment), IT-98-34-T, International Criminal Tribunal for the former Yugoslavia (ICTY), 31 March 2003, (IT-98-34-T). Paras 214-216.

²⁰⁸ ICJ, ‘*Wall Advisory Opinion*’, para 78.

²⁰⁹ ICJ, ‘*DRC v. Uganda*’, para 169.

²¹⁰ ILC, ‘First Report’, para 20.

²¹¹ Daragh Murray, *Practitioners’ Guide to Human Rights Law in Armed Conflict* (Oxford University Press 2016) 238, 241.

²¹² The Fourth Geneva Convention 1949, Article 2(2).

42 of the Hague Regulations, but rather, Article 2(2) should be interpreted in light of Article 42 of the Hague Regulations.²¹³ Indeed, Article 154 of the GCIV states that the GCIV is supplementary to the Hague Regulations and does not replace them, especially for the purposes of defining the notion of occupation.²¹⁴ Thus, it seems appropriate to refer to Article 42 of the Hague Regulations for a definition of occupation. Lastly, Article 1(3) of the API 1977 confirmed the applicability of the common Article 2 of the Geneva Conventions when it provided that: “this Protocol, which supplements the Geneva Conventions of 12 August 1949 for the protection of war victims, shall apply in the situations referred to in common Article 2 to those Conventions”.²¹⁵

Scholars have elaborated upon the definition of occupation embodied in Article 42 of the Hague Regulations. According to Dinstein, the main element of determining the situation of occupation is principally by exercising an effective control by an occupant over an occupied territory.²¹⁶ Kalandarishvili-Mueller agreed with Dinstein and also argued that, control as such can be different from one occupation to another, since in such situations it can take different forms. It can be direct or indirect all depends on each situation of the occupation itself, and the way the occupying power establishing such a control.²¹⁷ According to the definition given by Roberts, occupation occurs when the armed forces of a state, or several states, are exercising authority on a temporary basis over another inhabited territory outside the recognised

²¹³ ICRC, ‘Convention (I) for the Amelioration of the Condition of the Wounded and Sick in Armed Forces in the Field. Geneva, 12 August 1949’, Commentary of 2016: Article 2: Application of the Convention, paras: 294-296.

²¹⁴ Marco Sassoli, ‘The Concept and the Beginning of Occupation’ in Andrew Clapham, Paola Gaeta, and Marco Sassoli (eds), *The 1949 Geneva Conventions: A commentary* (Oxford University Press 2015) 1393; Malcolm N. Shaw, *International Law* (9thedn, Cambridge University Press 2021)1038-1039.

²¹⁵ The Additional Protocol (I) to the Geneva Conventions 1949. Article 1 paragraph 3.

²¹⁶ Dinstein, *The International Law of Belligerent Occupation*, 43, 48.

²¹⁷ Kalandarishvili-Mueller, *Occupation and Control in International Humanitarian Law*, 172-176.

international frontiers of their own.²¹⁸ As Fox confirmed, the occupying power is an outsider authority to the territory it controls, and it is avowedly temporary.²¹⁹

It is important to note that, traditionally, case law and scholars have maintained that there is a distinction between ‘invasion’, and ‘occupation’. This distinction is important in relation to knowing when the law of occupation starts to apply. Generally speaking, it is accepted that the law of occupation would become relevant and start to apply after a minimum level of stability had been reached in an area that had been invaded.²²⁰ This is clearly expressed in the wording of Article 42 of the Hague Regulations 1907 as noted above. Invasion means “the movement of military units into an area belonging to another state”.²²¹ In this context, the phrase “invasion” has been used by the UNGA definition of aggression, which provides, ‘the invasion or attack by the armed forces of a State of the territory of another State, or any military occupation ... resulting from such invasion’.²²² It is clear from the UNGA resolution that occupation is a situation that arises after an invasion or becomes as a result of an invasion.²²³ Furthermore, the Oxford Manual of 1888 provides that; occupation occurs as a result of invasion by hostile forces.²²⁴ Therefore, to trigger the law of occupation in a situation, some degree of control is required which is the essence of the application of the law of occupation as noted above, while the mere presence of armed forces on another state territory does not trigger such an application.²²⁵ For example the US military manual provided that, “military

²¹⁸ Adam Roberts, ‘What is a military occupation?’, (1985) 55 *British Yearbook of International Law*, 249.

²¹⁹ Gregory Fox, *Humanitarian Occupation* (Cambridge University Press 2008) 4.

²²⁰ Marten Zwanenburg, Michael Bothe and Marco Sassòli, Is the law of occupation applicable to the invasion phase? (2012) 94 *International Review of the Red Cross* 29, 31

²²¹ *Ibid*, 37.

²²² UNGA, Resolution 3314 (XXIX), 14 December 1974, Annex, Article 3(a).

²²³ *Ibid*.

²²⁴ The Laws of War on Land, Manual adopted by the Institute of International Law (Oxford Manual 1880). Oxford, 9 September 1880. Article 41.

²²⁵ Zwanenburg, Bothe and Sassòli, Is the law of occupation applicable to the invasion phase?, 39.

occupation is a question of fact. It presupposes a hostile invasion, resisted or unresisted, as a result of which the invader has rendered the invaded government incapable of publicly exercising its authority, and that the invader has successfully substituted its own authority for that of the legitimate government in the territory invaded”.²²⁶ The question that might arise here is when the invading forces are in a position to exercise control and therefore trigger the law of occupation. That of course depends on different circumstances that to be identified require further analysis that is out of the main focus of the present research.

Another issue pertains to the possibility that active hostilities occur in occupied territory, and how active hostilities should be defined in light of the lack of an explicit definition in IHL rules. Active hostilities can occur during invasion or even during occupation. Active hostilities in occupied territory might occur between the occupying power and the occupied population and/or between the occupying power and the ousted sovereign.²²⁷ Local people of the occupied territory may establish and organise resistance/armed groups to fight against the occupant aiming to expel the occupant’s armed forces from the occupied area.²²⁸ For example, during the Soviet occupation of Afghanistan, Afghani resistance was fighting against the occupation forces to restore the independence of Afghanistan.²²⁹ It should be noted that hostilities in the occupied territory can vary depending on specific circumstances, such as its scale, goals, origins and effects.²³⁰ IHL do not include a particular literal definition of the phrase “active hostilities” or “hostilities”. However, the ICRC included the definition of hostilities that embodied in the 2009 Interpretive Guidance on the Notion of Direct Participation of Hostilities under International Humanitarian Law. The ICRC Interpretive Guidance define the

²²⁶ The US Military Manual, ‘The law of Land Warfare’ (FM- Field Manual No. 27-10, 1956) para 355.

²²⁷ Longobardo, *The Use of Armed Force in Occupied Territory*, 166-167.

²²⁸ Ibid.

²²⁹ Ibid.

²³⁰ Ibid, 167-168.

concept of hostilities as ‘the (collective) resort by the parties to the conflict to means and methods of injuring the enemy’.²³¹ International state practice shows that active hostilities may occur during situations of occupation without terminating the occupation. For example, the situations of the OPT under the Israeli occupation and in DRC, during the Ugandan occupation demonstrated to be clear examples that active hostilities may occur during occupations.²³² For more information about active hostilities in situations of occupation and the protection of the environment see section (2.5) page 123.

To sum up the above discussion, the law of occupation requires the exercise of actual authority and to have control over the occupied territory in relation to allowing the occupying power to comply with its legal obligations under IHL and namely provisions of the law of occupation. Therefore, it is safe to conclude that there should be a distinction between a situation of occupation where it clearly triggers the application of the law of occupation, and an invasion that does not trigger such an application to the provisions of the law of occupation. Although the issue of when exactly the phase of invasion ended and occupation started is still problematic, the distinction between occupation and invasion is rooted in international law.²³³

It should be noted that, several provisions of the Hague Regulations and the GCIV are already recognised as a part of customary IHL and at the same time, they constitute an essential part of the treaty law.²³⁴ Provisions of the Hague Regulations and GCIV on the law of occupation share a common rationale, from which it is possible to identify the main principles

²³¹ ICRC, *Interpretive Guidance on the Notion of Direct Participation in Hostilities under International Humanitarian Law*, Geneva, May 2009. Available online at: < <https://casebook.icrc.org/case-study/icrc-interpretive-guidance-notion-direct-participation-hostilities>>. Access date: 29/Nov/2023.

²³² Longobardo, *The Use of Armed Force in Occupied Territory*, 197-199.

²³³ For more information about the issue, see, Longobardo, *The Use of Armed Force in Occupied Territory*, 198-204.

²³⁴ See, Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*,

that govern the situations of occupation. In the following paragraphs, these principles are discussed.

2.1.2 General Principles Governing Situations of Occupation

From the ensemble of rules of the law of occupation it is possible to identify three main general principles that govern the situation of occupation: the first is called the ‘conservationist principle’; the second, is that the situation of occupation must be temporary, transitory and provisional; and the third, is that the occupying power must administer the occupied territory with respect, bearing in mind the welfare and interests of the occupied people.

According to the ‘conservationist principle’, the occupying power must maintain the *status quo ante* in the occupied territory.²³⁵ In order to comply with this principle, the occupying power must respect the domestic laws and regulations of the occupied territory.²³⁶ The conservationist principle sets the general limits for the occupant in the occupied territory, and it must consider the conservationist principle while applying the other rules of the law of occupation.²³⁷ As Schrijver stressed: “A basic rule of the law of belligerent occupation is that rights of sovereignty do not pass to the occupier”.²³⁸ Consequently, the occupant is not allowed to introduce any permanent or fundamental changes to the occupied territory.²³⁹

Nevertheless, some legislative changes, such as modifying the institutions or government of an occupied territory instigated by the occupant, are to some extent essential

²³⁵ ILC, ‘First Report’, para 44.

²³⁶ Ibid.

²³⁷ Ibid, para 46.

²³⁸ Nico Schrijver, *Sovereignty over Natural Resources: Balancing Rights and Duties* (Cambridge University Press 2008) 267.

²³⁹ ILC, ‘First Report’, paras 44, 46.

and could even be seen as an improvement.²⁴⁰ However, the main purpose of allowing the occupant to make such changes to the local laws or modifying the occupied state's government and institutions is to protect and safeguard human beings and not to protect the government of the occupied state as such.²⁴¹

Article 43 of the Hague Regulations and Article 64 of the GCIV have confirmed that the occupant has obligations under the rules of the law of occupation with respect to the domestic laws in the occupied state.²⁴² According to Article 43 of the Hague Regulations 1907, the occupying power: "shall take all the measures in its power to restore, and ensure, as far as possible, public order and civil life, while respecting, unless absolutely prevented, the laws in force in the country".²⁴³ This Article has been interpreted in way that it can allow the occupant the competence to legislate when it is crucial for the maintenance of public order and civil life in the occupied state and to change any local laws that are contrary to established human rights standards.²⁴⁴

In addition to this, Article 64 of the GCIV provides that: "the occupying power may, however, subject the population of the occupied territory to provisions which are essential to enable the occupying power to fulfil its obligations under the present Convention, to maintain the orderly government of the territory, and to ensure the security of the occupying power, of the members and property of the occupying forces or administration, and likewise of the establishments and lines of communication used by them".²⁴⁵ Accordingly, the occupying

²⁴⁰ Jean Pictet, *The Geneva Conventions of 12 August 1949, Commentary: IV Geneva Convention relative to the Protection of Civilian Persons in Time of War*, article 47, (International Committee of the Red Cross 1958) 274.

²⁴¹ *Ibid*, 274.

²⁴² The Hague Regulations 1907, Article 43, and the Fourth Geneva Convention 1949, Article 64.

²⁴³ The Hague Regulations 1907, Article 43.

²⁴⁴ ILC, 'First Report', paras 43-46.

²⁴⁵ The Fourth Geneva Convention, 1949, Article 64.

power is allowed to make some changes to the local laws only to enable the occupant to comply with its duties under the Convention, to maintain the orderly government of the territory, and to ensure the security of occupying forces and to its administration bodies.²⁴⁶ This is the case when Iraq was under the US and UK occupation in 2003 where the occupying powers made some changes to the Iraqi domestic laws and regulations and/or adopted new orders under what is so-called: Coalition provisional authority legislation.²⁴⁷ However, the occupant is not allowed to change or modify the domestic laws for its own ideals or interests,²⁴⁸ and it must stick to these specific expectations under the law of occupation, otherwise it will violate its position as an administrator of the occupied state.

According to the second principle, the occupying power does not acquire any sovereignty over the occupied territory, but rather, has temporary, transitory and provisional control over such territory, which means it merely exercises *de facto* authority there.²⁴⁹ This principle reflects the content of Articles 42 and 43 of the Hague Regulations 1907,²⁵⁰ Article 47 of the GCIV,²⁵¹ and Article 4 of the Additional Protocol 1.²⁵² Furthermore, there are several other rules from the law of occupation supporting the argument that the occupation is

²⁴⁶ Ibid. ; ILC, 'First Report', paras 43-50.

²⁴⁷ See for example, the list of the 'CPA Official Documents', which includes several regulations and orders that refer to where some of the Iraqi domestic laws were amendments or/and some new regulations and orders have been adopted. < <https://govinfo.library.unt.edu/cpa-iraq/regulations/>>; for more discussion and information about the CPA's legislation, regulations, orders, acts, and public notices, and other legislative reforms, see Dinstein, *The International Law of Belligerent Occupation*, 13-16.

²⁴⁸ ILC, 'First Report', para 46.

²⁴⁹ Antonio Cassese, 'Powers and Duties of an Occupant in Relation to Land and Natural Resources'. In: Emma Playfair (ed), *International Law and the Administration of Occupied Territories: Two Decades of Israeli Occupation of the West Bank and Gaza Strip* (Oxford University Press 1992) 420; Hans-Peter Gasser, 'Protection of the Civilian Population: Belligerent Occupation', 273, 274, 277.

²⁵⁰ The Hague Regulations 1907, Articles 42 and 43.

²⁵¹ The Fourth Geneva Convention 1949, Article 47.

²⁵² The Additional Protocol 1 to the Fourth Geneva Conventions 1949, Article 4.

temporary and provisional situation,²⁵³ such as the “prohibition of population transfers, prohibition against requiring allegiance to the occupant, limitation on the use of the resources of the occupied territory etc.”.²⁵⁴ In addition to this, the occupying power has the aforementioned obligation to respect the domestic laws and regulations²⁵⁵ of the occupied territory,²⁵⁶ and this obligation is consequential to the occupier’s status as a provisional and transitory authority.²⁵⁷

The third principle affirms that the occupying power must administer the occupied territory in a way that respects the benefit and interests of the occupied population while preserving its own security and military needs at the same time. The occupying power has a duty to balance between these two parameters at all times, unless there is an unavoidable military necessity.²⁵⁸ In that case, solely the military needs can gain the upper hand, though that should never result in total disregard for the local people’s needs and interests.²⁵⁹

Moreover, the principle can lead to an important point which is that the occupying power must not exercise its authority in the occupied territory to serve its own interests, or to

²⁵³ The Hague Regulations 1907, Articles 53 and 55; The Fourth Geneva Convention 1949, Articles 49 and 55; The Additional Protocol 1 to the Fourth Geneva Conventions 1949, Article 85(4)(a).

²⁵⁴ Tristan Ferraro, ‘Occupation and other Forms of Administration of Foreign Territory’, (ICRC Report 2012) 36.

²⁵⁵ Note that: Domestic Laws and Regulations are mostly including environmental laws to protect the environment in the territory, which could include local laws or/and integrated international environmental conventions to the local laws. The occupying state and the occupied state should be state parties to such conventions.

²⁵⁶ The Hague Regulations 1907, Article 43; the Fourth Geneva Convention 1949, Article 64.

²⁵⁷ Cassese, ‘*Powers and Duties of an Occupant in Relation to Land and Natural Resources*’, 420.

²⁵⁸ The Hague Regulations 1907, Articles 43,46, 53; the GCIV, Article 55; API, Article 69; the ICRC, ‘Contemporary challenges to IHL – Occupation: overview’, (11-06-2012); *The Jerusalem district electricity company Ltd v. (a) Minister of energy and infrastructure, (b) commander of the Judea and Samaria Region* 35(23) (H.C 351/80), 35(2) Piskei Din 673 in Fania Domb, ‘Judgments of the Supreme Court of Israel Relating to the Administered Territories’, (1981) 11 Isr YB Hum Rts 344, 354-358; Benvenisti, *The International Law of Occupation* , 76-77, 81-82.

²⁵⁹ Antonio Cassese, ‘*Powers and Duties of an Occupant in Relation to Land and Natural Resources*’, 420.

meet the needs of its own population. For example, in no case is the occupying power allowed to exploit the natural resources of the occupied territory for the benefit or need of its own citizens.²⁶⁰ As an example from international practice, the Japanese occupation of Sumatra and the illegal exploitation of the natural resources were found unsustainable. In particular, because of the unlawful transfer of the resources from the occupied Sumatra to the territory of Japan for the benefit of the Japanese people.²⁶¹

The abovementioned principles support the argument that the occupying power only exercises a temporary authority over the occupied territory, that it is only administering the occupied state and can never own it,²⁶² and that it has responsibilities and obligations that must be respected while it continues to administer the occupied state.²⁶³ It needs to keep, respect, protect, and to ensure the status of the occupied territory will continue to be the same as it was before the occupation and that undoubtedly includes respecting the domestic laws and regulations that are already in place.

Against this background, general principles governing the situations of occupation reached the point that, the occupying power is only an administrator in the occupied state, and it has a responsibility towards the population and their properties, where providing protection to the environment can be indirectly counted too, through the protection provided to the civilians and to property. In the following paragraphs, the extent to which the law of occupation can provide protection to the environment through the provisions applicable to property rights in the occupied territory is examined.

²⁶⁰ Tignino, 'Principle 23', 562.

²⁶¹ Singapore, (*Bataafsche Petroleum v. The War Damage Commission*) (1956) 22 Malayan Law Journal 155, Court of Appeal, Singapore, (April 13, 1956); Tignino, 'Principle 23', 562; Cassese, 'Powers and Duties', 420-421.

²⁶² Cassese, 'Powers and Duties', 420-421.

²⁶³ *Ibid*, 420.

2.2 Property Rights Approach to Environmental Protection in Occupied Territory

Generally speaking, the main concern of the law of occupation is the safety of local people and their property in the occupied territory in question. As much as law of occupation places constraints on the occupying state in protecting property rights in the occupied territory, the environment can also be indirectly protected if property can be perceived as a component of it. Hence, in this section, to what extent the protection of property rights under the provisions of the law of occupation can provide protection to the environment in such situations is examined.

The law of occupation contains provisions that aim to protect property rights in occupied territory from abusive acts by an occupying power, such as unjustified destruction and pillage of property located there. Moreover, the prohibition of unjustified destruction of property in occupied territory is considered part of customary international law.²⁶⁴ Therefore, all states are bound by such norms.

Importantly, property rights provisions may be interpreted to provide protection to some elements of the environment in times of occupation.²⁶⁵ Despite the word ‘environment’ not appearing in any of the property rights provisions in any of the abovementioned conventions, those provisions can be interpreted to cover the environmental issue in times of

²⁶⁴ *Prosecutor v. Fofana and Kondewa* (Appeals Judgment), (Special Court for Sierra Leone) (Case No. SCSL-04-14-A), (28 May 2008). Para 390. (*CDF Case*); ‘*Wall Advisory Opinion*’, para 89; The Hague Regulations 1907, Article 23(g).

²⁶⁵ The United Nations: General Assembly, “Report of the Secretary-General on the protection of the environment in times of armed conflict”, (A/48/269) (29 July 1993), paras, 28,30 pp. 5-6; Daniella Dam-de Jong, ‘International Law and Resource Plunder: The Protection of Natural Resources during Armed Conflict’, (2008) *Yearbook of International Environmental Law*, Vol: 19, Issue: 1, pp. 27–57. At: 44-47, 51-52.

occupation through the prohibition of wanton or unjustified damage to property.²⁶⁶ For example, the UN Secretary-General provided that: “a party to a conflict that destroys ... property protected by the Fourth Geneva Convention and in so doing causes damage to the environment violates that Convention”.²⁶⁷ Furthermore, the formulation of Article 55 of the Hague Regulations, which considers forests and agricultural areas as properties, is very clear.²⁶⁸

The ILC report in 2018 stressed that the occupying power has a responsibility towards inhabitants, properties and natural resources in the occupied territory, arguing that each of these has its environmental dimension.²⁶⁹ For example, the occupying power has the accountability to protect public and private properties located in the occupied state, which includes the indirect protection of the environment as well.²⁷⁰ Furthermore, Article 147 of the GCIV provides that the acts “committed against persons or property protected by the present Convention” including any “extensive destruction and appropriation of property, not justified by military necessity and carried out unlawfully and wantonly”²⁷¹ are considered as being grave breaches to the Convention. The ICRC Commentary of 1958, on the GCIV provided that such destruction and appropriation must be extensive to be considered as a grave breach of the convention and “an isolated incident would not be enough” to be considered a grave breach of the convention.²⁷² The preparatory work of the Geneva Conventions (Diplomatic Conference of 1949, Geneva, 21 April-12 August 1949) indicated that grave breaches to the convention shall involve any acts committed against property which includes the “extensive destruction of property, not

²⁶⁶ The United Nations: General Assembly, “Report of the Secretary-General on the protection of the environment in times of armed conflict”. Paras, 28,30,

²⁶⁷ Ibid, para, 29

²⁶⁸ Daniella Dam-de Jong, ‘International Law and Resource Plunder’, 44.

²⁶⁹ ILC, ‘First Report’, paras 15, 28.

²⁷⁰ Ibid.

²⁷¹ The Fourth Geneva Convention 1949, Article 147.

²⁷² Ibid. See also, the ICRC Commentary of 1958, ‘Convention (IV) relative to the Protection of Civilian Persons in Time of War. Geneva, 12 August 1949’, ‘Article 147 - Penal sanctions II. Grave breaches’.

justified by military necessity and carried out unlawfully and wantonly”.²⁷³ Furthermore, the Geneva Conventions introduced the concept of “universal jurisdiction” for grave breaches within the Geneva Conventions.²⁷⁴ Therefore, the occupant is prohibited from engaging in any illegal spoliation, exploitation, pillage and destruction of the land in an occupied territory including, of course, all public and private property.²⁷⁵

The following paragraphs are going to examine the issue in detail and put forward the possible protection that can provide to the environment in the occupied territory from a property rights perspective, starting with the crime of pillage and the excessive and abusive utilisation of natural resources in an unsustainable manner and the consequences on the occupied territory’s environment, biodiversity and ecosystem functions, and assess the protection of the environment from public and private property provisions perspectives under the law of occupation in relation to fill the unfilled gap under such law in this regard.

2.2.1 The Relationship between Prohibition of Pillage and Protection of the Environment in Occupied Territory from the Property Rights Provisions point of view

The prohibition of pillage²⁷⁶ is applicable to the territory of a party to the conflict as well as to occupied territories,²⁷⁷ and it guarantees all types of property, whether private or public.²⁷⁸ The crime of pillage is prohibited in all circumstances under IHL. For example,

²⁷³ Final record of the Diplomatic Conference of Geneva of 1949. Vol III, Annexes, at: 42-45.

²⁷⁴ Ibid ; ICRC: ‘The relevance of preparatory work and archival materials in updating the ICRC Commentaries’, (2017).

²⁷⁵ ‘The Ministries Case’, Trials of War Criminals Before the Nuernberg Military Tribunals Under Control Council Law No. 10. (Volume XIV), (Nuernberg 1949), pp. 9, 210, 339, 725, 738, 1103-1104,

²⁷⁶ Note that: the prohibition of pillage or plunder is a specific application of the general principle of law prohibiting theft.

²⁷⁷ Jean Pictet, The Geneva Conventions of 12 August 1949, (1958), 226.

²⁷⁸ Ibid, 226-227.

Article 28 of the Hague Regulations provides that: “The pillage of a town or place, even when taken by assault, is prohibited”²⁷⁹. Since the Hague Regulations are part of customary international humanitarian law, the occupant must be bound by them as has been confirmed by the ICJ in the ‘*Wall Advisory Opinion*’ in 2004.²⁸⁰

Accordingly, the pillage of property by an occupying power in an occupied territory is a prohibited act under the rules of the law of occupation. In addition to this, the ICJ demanded the occupying power not only to prevent engaging in pillage in an occupied territory, for it extended its responsibility to ensure the properties in the occupied territory are protected from looting by private persons, along with occupying armed forces.²⁸¹ Accordingly, the duty of vigilance of an occupying power to prevent other actors from exploiting or plundering the proprieties including natural resources, along with its armed forces in the occupied state can strengthen the occupant’s responsibility towards the environment during the occupation.

According to case law, the excessive and abusive exploitation of natural resources may amount to plunder or pillage.²⁸² For instance, the ICJ declared the extreme exploitation of a foreign country’s natural resources may be regarded as “pillage”.²⁸³ In particular, dealing with Uganda’s responsibility as an occupying power for “looting, plundering and exploitation of natural resources in the territory of the DRC”²⁸⁴, the ICJ affirmed that both Article 47 of the Hague Regulations 1907 and Article 33 of the Fourth Geneva Convention of 1949 prohibit

²⁷⁹ The Hague Regulations 1907, Article 28.

²⁸⁰ ICJ, ‘*Wall Advisory Opinion*’, para 89.

²⁸¹ *Armed Activities on the Territory of the Congo (Democratic Republic of the Congo v. Uganda)*, Judgment, I.C.J. Reports 2005, p. 168. Para 244-253.

²⁸² Dam-de Jong, ‘International Law and Resource Plunder’, 51.

²⁸³ ICJ, ‘*DRC v. Uganda*’, paras 245-246.

²⁸⁴ *Ibid*, para 245.

pillage.²⁸⁵ Accordingly, it seems safe to argue that the prohibition of pillage is applicable to utilisation of natural resources in a situation of occupation.

The International Military Tribunal determined that Germany had abusively exploited the occupied territories. The Tribunal added that the extreme utilisation of the natural resources by Germany amounted, in reality, to a plunder of public and private property of the occupied territories.²⁸⁶ For instance, the illegal exploitation of Polish agricultural lands by German's occupation, *per se*, was considered as a war crime and crime against humanity.²⁸⁷

As Dam-de Jong pointed out, the exploitation of natural resources has a considerable impact on the environment because “the extraction of natural resources often takes place in ecologically fragile areas, which are rich in biological diversity”.²⁸⁸ Dam-de Jong supported her claim by giving an example from the DRC, namely, the Okapi Wildlife and the Kahuzi-Biega reserves, where both had suffered from the illegal and excessive exploitation of natural resources.²⁸⁹

Another example is the Armenian-Azerbaijani occupation, where Armenia as an occupying power in some parts of Azerbaijani regions cut and damaged massive amounts of forests and even illegally moved and transported them from the occupied areas to neighbouring countries, such as Iran.²⁹⁰ This constituted a crime of pillage and economic plunder of the

²⁸⁵ Ibid.

²⁸⁶ Trial of the Major War Criminals before the International Military Tribunal, Nuremberg, (14/November/1945- 01/October/1946), (1947). Vol. I, Nuremberg, pp.238-239.

²⁸⁷ ‘The Ministries Case’, Trials of War Criminals Before the Military Tribunals Under Control Council Law No. 10. (Volume XIV), (1949), pp. 9, 210, 983.

²⁸⁸ Dam-de Jong, ‘International Law and Resource Plunder’, 28.

²⁸⁹ The United Nations, ‘Interim report of the Panel of Experts on the Illegal Exploitation of Natural Resources and Other Forms of Wealth of DR Congo’, (S/2002/565) (22/May/2002), para 52.

²⁹⁰ Administrative Department of the President of the Republic of Azerbaijan: Presidential Library., at: 12,15.

occupied territory which was contrary to several provisions under the law of occupation, as mentioned above. As argued above, the excessive exploitation of natural resources in an unsustainable manner in an occupied state by an occupying power is considered as a crime of pillage.

Arguably, such acts can be considered as excessive cutting and abusive and extreme exploitation of the natural resources of the occupied territory, which might leave an environmental footprint and impact upon the biodiversity and the ecosystem functions of the occupied state. Thus, such kind of acts are clearly beyond the normal use of immovable property in the occupied territory and contrary to the rules of good husbandry.

Interestingly, the Appeals Chamber of the Special Court for Sierra Leone regarding the ‘*CDF Case*’ noted that pillage is distinct from seizure, since the latter is the appropriation for public purposes, while the former is for private purposes.²⁹¹ At the same, the Appeals Chamber confirmed the customary nature of the prohibition of pillage and the prohibition against destruction of property that is not justified by military necessity.²⁹² Therefore, the occupant is prohibited from engaging in any illegal spoliation, exploitation and pillage of the land in an occupied territory including, of course, all public and private property.²⁹³

In the following sections, the possible environmental protection in situations of occupation through the provisions that include protection of public and private property is considered. In particular, the protection from any unjustified destruction to such properties and

²⁹¹ *Prosecutor v. Fofana and Kondewa* (Appeals Judgment), (Special Court for Sierra Leone) (Case No. SCSL-04-14-A), (28 May 2008). Para 392, note 770. (*CDF Case*).

²⁹² *Ibid*, (*CDF Case*). Para 390.

²⁹³ ‘The Ministries Case’, *Trials of War Criminals Before the Nuernberg Military Tribunals Under Control Council Law No. 10*. (Volume XIV), (Nuernberg 1949) pp. 9, 210, 339, 725, 738, 1103-1104,

how the law of occupation decided certain obligations of an occupying power regarding property rights in an occupied territory are addressed.

2.2.2 The Protection of the Environment throughout the Prohibition of Unjustified Destruction, Seizure, and Confiscation of the Public and Private Property in the Occupied Territory

Besides pillage, other rules on the protection of property in occupied territory under the Hague Regulations, GCIV, and the API are generally seen as applicable to protect the environment mainly through the provision of restrictions on how the occupying power can exploit or use the natural resources²⁹⁴ that have been conceived as property.²⁹⁵ In particular, the overexploitation of natural resources has a considerable impact on the environment,²⁹⁶ where the ownership of these natural resources could be public or private, depending on how it is classified in the national legislation of the occupied state.²⁹⁷

The law of occupation allows the occupying power to seize or damage property in the occupied territory, though this can be done only and solely for military reasons and when there is an absolute military need to do so.²⁹⁸ Article 23(g) of the Hague Regulations is considered one of the oldest provisions regarding the protection of the environment through property rights

²⁹⁴ Note that: “Natural resources are those elements of the environment that are considered valuable to humans. These can be raw materials, such as trees for lumber and ore for manufacturing, or things that are directly consumed, such as groundwater to drink and animals to eat. The word “natural” means that there has been no modification by humans. A “resource” is something that is necessary for growth and reproduction. Natural resources can be divided into three categories: perpetual resources, like the Sun; potentially renewable resources, like forests; and non-renewable resources, like fossil fuels”, for more information about the relationship between the natural resources and the environment, see: Jean Krejca, “Natural Resources”. Animal Sciences. Encyclopedia.com. (12 Jan. 2021). Available online at: < <https://www.encyclopedia.com> >. Accessed date: 31/Jan/2021.

²⁹⁵ ILC, ‘First Report’, para 29.

²⁹⁶ Dam-de Jong, ‘International Law and Resource Plunder’, (2008) 28.

²⁹⁷ ILC, ‘First Report’, para 36; Antonio Cassese, ‘*Powers and Duties of an Occupant in Relation to Land and Natural Resources*’, 431.

²⁹⁸ The Hague Regulations 1907, Article 23(g) and Article 53(2); the Fourth Geneva Convention 1949, Article 53.

in such situations.²⁹⁹ According to Article 23(g) of the Hague Regulations, it is prohibited to: “destroy or seize the enemy's property, unless such destruction or seizure be imperatively demanded by the necessities of war”.³⁰⁰ Notably, Article 23(g) of the Hague Regulations covers both categories of property: ‘public and private’.³⁰¹ However, the ICJ, in 2004 in the Wall Advisory Opinion dismissed the applicability of Article 23(g) to the West Bank.³⁰² When it dismissed the application of Article 23(g), the ICJ only referred to a specific exclusive time frame and specific territory of the West Bank and did not provide that Article 23(g) was not applicable to the whole situation of occupation.³⁰³ Moreover, it would be also difficult to dismiss the applicability of Article 23(g) to situations of occupation, if the ICJ had not provided a clear statement in this regard. Otherwise, there are more benefits of applying such an article to the environment in situations of occupation, rather than dismissing the applicability without a clear statement from the ICJ itself.

Furthermore, this point could be argued from a different perspective, by assuming that the ICJ dismissed the applicability of Article 23(g) of the Hague Regulations to the West Bank’s situation since there were no hostilities at that time between the occupying power’s armed forces and the occupied population or other armed groups. That does not mean that the situation of occupation in the West Bank is not a belligerent one. According to the ICRC, the fact that an occupation does include armed resistance does not prevent it from being a hostile

²⁹⁹ Antoine Bouvier, ‘Protecting the natural environment in a period of armed conflict’ in Mofeed Shehab, *Studies in international humanitarian law* (The Arab Future Publishing House, Cairo 2009) 195; Daniella Dam-de Jong, ‘International Law and Resource Plunder’., (2008), at: 45-48.

³⁰⁰ The Hague Regulations 1907, Article 23 (g). Note that, Article 23(g) applies also to the situations of occupation as a part of customary international humanitarian law.

³⁰¹ Jean Pictet, *The Geneva Conventions of 12 August 1949*, 300-301.

³⁰² ICJ, ‘*Wall Advisory Opinion*’, para 124.

³⁰³ *Ibid.*

situation.³⁰⁴ The ICRC added that a lack of military opposition in an occupied territory against the occupying power should never be interpreted as a form of consent to the foreign forces' presence.³⁰⁵ Furthermore, "military occupation is by definition an asymmetric relationship: the existence of an occupation implies that foreign forces are imposing their authority over the local government by military or other coercive means",³⁰⁶ and the hostile nature of an occupation derives from the unconsented-to invasion or presence of a state's armed forces in the territory of another state.³⁰⁷

The imposition of occupation authority by military means does not require the use of extreme power or open hostilities to gain such authority over an occupied territory, as it could be gained by the mere show of power. In this sense, the occupant armed forces' presence in an occupied territory obviously results from military coercion and is to be considered as a hostile situation, providing evidence of the belligerent character of the occupation.³⁰⁸ Moreover, whenever civilians and their properties are controlled by an occupying power, even without active hostilities, there is a risk of arbitrariness and abuse. Thus, the rationale for the application of IHL still exists when occupation is established even without armed resistance and/or hostilities.³⁰⁹

It might be argued that from broader perspective and by considering stronger protection to the components of the environment in times of occupation, the applicability of Article 23(g) of the Hague Regulation can strengthen the protection provided, particularly by adding more

³⁰⁴ ICRC, 'Convention (I) for the Amelioration of the Condition of the Wounded and Sick in Armed Forces in the Field. Geneva, 12 August 1949', Commentary of 2016: Article 2: Application of the Convention. Para 288.

³⁰⁵ Ibid.

³⁰⁶ Ibid.

³⁰⁷ Ibid.

³⁰⁸ Ibid.

³⁰⁹ Ibid, para 289.

legal limitations on the occupying power regarding the prohibition of destruction or seizure of property, whether public or private movable or immovable property is in question.³¹⁰ Consequently, it could be argued that it seems irrational to exclude the applicability of Article 23(g) of the Hague Regulations to the situations of occupation only because the ICJ had not applied it to the situation of the West Bank at the time.

Furthermore, the GCIV 1949 includes specific provisions under Section III in relation to the protection of civilians living under occupation.³¹¹ Some of these provisions protect property rights. For example, Article 53 of the GCIV addressed that: “Any destruction by the Occupying Power of real or personal property belonging individually or collectively to private persons, to the State, other public authorities, or to social or co-operative organizations, is prohibited”.³¹² More details about the rule will be demonstrated in the following paragraphs.

However, the law of occupation has never explained what exactly the environmental obligations of the occupying power are. It could be argued that this could be the case because when the law of occupation’s provisions were adopted and developed, especially, under both, the Hague Regulations 1907 and the GCIV 1949, there were no concerns about environmental issues or not been prominently prioritised as such by the international community at that time and the main concerns were about the protection of civilians and their properties. This is also clear from the preparatory work of both conventions where states mainly focused on issues related to civilians, properties and other issues related to the maintenance of public order in occupied territory.³¹³ Nevertheless, the law of occupation still provides indirect and varied

³¹⁰ ILC, ‘First Report’, para 40.

³¹¹ The Geneva Convention IV, Section III, ‘*Occupied Territories*’.

³¹² GCIV, Article 53.

³¹³ See for example, The Proceedings of the Hague Peace Conferences. Translation of the official texts, prepared in the Division of International Law of the Carnegie Endowment for International Peace, under the supervision of J.B. Scott. The Conferences of 1899 and 1907; preparatory work of the GCIV 1949: Final Record of the Diplomatic Conference of Geneva of 1949, Vol: I; Final Record

protection to the environment through the provisions that address the prohibition of destruction or seizure of property, whether classified as public or private, movable or immovable,³¹⁴ unless as mentioned above, the destruction or seizure of property is absolutely necessary for military operations.³¹⁵ The following subsection is going to argue how the provisions of the law of occupation that protect public and private property in the occupied territory can provide protection to the environment as well, starting with public property and then private.

2.2.2.A Prohibition of Unjustified Destruction and Seizure of Public Property in the Occupied Territory

The main article under the law of occupation that provides protection to public property and has been linked to the protection of the environment in the occupied territory is Article 55 of the Hague Regulations.³¹⁶ The Article considers the public immovable property in occupied territory and the limitations and obligations of the occupying power in this regard. The Article 55 of the Hague Regulations provides that: “The occupying State shall be regarded only as administrator and usufructuary of public buildings, real estate, forests, and agricultural estates

of the Diplomatic Conference of Geneva of 1949, Vol: II-A, at: 672, 771, 833; Final Record of the Diplomatic Conference of Geneva of 1949, Vol: II-B, at: 434, 462-463; Final Record of the Diplomatic Conference of Geneva of 1949, Vol: III; Final Record of the Diplomatic Conference of Geneva of 1949, Vol: III, Annexes. For further information about the development of the law of occupation and the preparatory work of its provisions, see generally, Doris Graber, *The Development of the Law of Belligerent Occupation 1863-1914: A Historical Survey* (Columbia University Press 1949).

³¹⁴ ILC, ‘First Report’, para 38; Benvenisti, *The International Law of Occupation*, 81-82; Cassese, ‘Powers and Duties of an Occupant in Relation to Land and Natural Resources’, 431; Dinstein, *The International Law of Belligerent Occupation*, 239,

³¹⁵ The Hague Regulations. Article 23(g); GCIV, Article 53 and Article 147.

³¹⁶ Article 55 of the Hague Regulations was originally adopted and drafted at the Brussels Conference 1874, and it was numbered as Article 7. English translation: <https://ihl-databases.icrc.org/en/ihl-treaties/brussels-decl-1874/article-7?activeTab=undefined>. For the original French text and preparatory work of Article 7 namely, the word “usufruct” see: <https://babel.hathitrust.org/cgi/pt?id=mdp.35112104530417&seq=31&q1=usufruitier>>. At: 27-28, 58-59.

belonging to the hostile State, and situated in the occupied territory. It must safeguard the capital of these properties and administer them in accordance with the rules of usufruct”.³¹⁷

Oppenheim has pointed out that the occupying power has a right to use the natural resources of the occupied state. However, this is only in accordance with the rules of usufruct. Hence, enjoying the right in a wasteful or negligent way is prohibited and, therefore, the occupying power is forbidden from cutting down the whole forests of the occupied state unless it is proven to be absolutely necessary.³¹⁸

In relation to the interpretation of the concept of the word ‘usufruct’ under Roman law, it means the benefactor has the right to enjoy the fruits of property, including the use of assets belonging to others and receiving the raised benefits resulting from these fruits without altering their substance.³¹⁹ As Glahn pointed out, the rights of the occupying power are limited to the rights of use (*jus utendi*) and consumption of fruits (*jus fruendi*).³²⁰

Accordingly, the occupying power has two main limitations under Article 55, in relation to the use of public immovable property. The first limitation is the extent of the use, which mainly relates to the rules of usufruct.³²¹ The second limitation is concerning the purpose of the use, which means that the occupant is allowed to use the property located in the occupied territory to meet his security needs and to meet the fundamental needs of the local people living in the occupied territory.³²²

³¹⁷ The Hague Regulations 1907. Article 55.

³¹⁸ Lassa Oppenheim, *International Law. A Treatise, Volume II. War and Neutrality* (2nd edn, Longmans, Green and Co 1912) 175.

³¹⁹ ILC, ‘First Report’, para 30.

³²⁰ Gerhard Von Glahn, *The Occupation of Enemy Territory: A Commentary on the Law and Practice of Belligerent Occupation* (The University of Minnesota Press 1957) 176-177.

³²¹ Benvenisti, *The International Law of Occupation*, 82; The Hague Regulations 1907, Article 55.

³²² Benvenisti, *The International Law of Occupation*, 81-82.

The traditional view of the usufruct right generally applies “to the exploitation of all kinds of natural resources, including non-renewable ones”.³²³ The usufructuary rule under Article 55 of the Hague Regulations has been seen as the main basis for allowing the occupying power in the occupied territory to “lease or utilize public lands or buildings, sell all crops, cut and sell timber, and work the mines”³²⁴ as well as any other rising benefits of the ‘fruits’ of local public property in the occupied territory.³²⁵ However, as Schrijver stressed, the word ‘usufruct’ in Article 55 means that the occupying state may only use the immovable properties in the occupied territory, which includes the natural and mineral resources, but it cannot own them.³²⁶ As Schrijver added, the occupant must protect the capital of these properties and it has a legal obligation to do so.³²⁷

Moreover, it is generally accepted that the occupying power may not use the natural resources located in the occupied state for its own domestic purposes. For example, in the 1956 *De Bataafsche Petroleum V. War Damage Commission*, the Singapore Court of Appeal denounced the Japanese occupation for unlawfully transferring the resources from the occupied Sumatra to the territory of Japan for the benefit of its own citizens.³²⁸ This constituted a clear violation to the Japan’s obligation as an occupying power over Sumatra at that time, and in particular, violation to Article 55 of the Hague Regulations; specifically, to the rules of usufruct.³²⁹

³²³ ILC, ‘First Report’, para 30.

³²⁴ Ibid.

³²⁵ Ibid.

³²⁶ Nico Schrijver, *Sovereignty over Natural Resources: Balancing Rights and Duties* (Cambridge University Press 2008) 268.

³²⁷ Ibid.

³²⁸ Singapore, (*Bataafsche Petroleum v. The War Damage Commission*) (1956), 22 Malayan Law Journal 155, Court of Appeal, Singapore, (April 13, 1956).

³²⁹ The Hague Regulations 1907, Article 55; (*Bataafsche Petroleum v. The War Damage Commission*) (1956); Benvenisti, *The International Law of Occupation*, 82.

Another example is the Israeli occupation of Palestine, according to the *El Nazer* case from the Israel Supreme Court. The Court per Justice Shamgar, set out three main elements from Article 55 of The Hague Regulations, including the occupants' rights and obligations in that regard: firstly, the occupying power should never own public immovable property that exists in the occupied territory; secondly, the occupants can only administer the immovable property and reap its fruits; and thirdly, the occupying power must keep the property safe and ensure it continues to exist.³³⁰ Accordingly, the occupying power is limited by the purpose of the use of the immovable property in the occupied territory.³³¹

The 'usufructuary rule' under Article 55 of the Hague Regulations limits the occupant's ability of using and administrating of the natural resources located in the occupied state. The rule still allows the occupying power to lease or utilise public immovable property.³³² However, the occupant is prohibited from being wasteful with these properties' values³³³ and what is more, it must safeguard the capital of these proprieties.³³⁴ Thus, the occupying power has a duty under Article 55 to prevent any abusive and overexploitation, contrary to the usufructuary rule.³³⁵ Otherwise, the occupying power will abuse its position as an administrator over the occupied territory and therefore, violate its obligation under Article 55 of the Hague Regulations. Notably, the protection provided under this Article is not exhaustive, but it does apply to all immovable public property that is not used for any military purposes.³³⁶

³³⁰ *El Nazer et al. v. Commander of Judea and Samaria et al.*, (HCJ 285/81), (1983) 13 IYHR 368, 704.

³³¹ Benvenisti, *The International Law of Occupation*, 82.

³³² ILC, 'First Report', paras 29-30.

³³³ Benvenisti, *The International Law of Occupation*, 82.

³³⁴ ILC, 'First Report', paras 29-30.

³³⁵ The Hague Regulations 1907, Article 55; Benvenisti, *The International Law of Occupation*, 82; ILC, 'First Report', paras 29-30.

³³⁶ ILC, 'First Report', para 30; UK Ministry of Defence, *The Manual of the Law of Armed Conflict* (Oxford University Press 2004) 303, paras 11, 86.

The excessive exploitation of the natural resources could lead to the degradation of the environment and have a long-term impact on the ecosystem and biodiversity of the occupied state.³³⁷ Furthermore, the excessive exploitation of natural resources by an occupying power might contribute to environmental contaminants and pollution, particularly the utilisation in an unsustainable manner of mineral resources, such as oil.³³⁸

For example, Russian's abusive acts against some parts of Georgia in 2008 and cutting and burning the forest in the occupied areas in the North of Georgia³³⁹ all constitute a violation of the Article 55 of the Hague Regulations. That is, they constitute a breach of the occupying power's responsibility under the usufructuary rule, particularly owing to the destruction of the capital value of the immovable property of the occupied territory. Which safeguard the capital of these properties have an environmental perspective and the occupying power has an obligation to safeguard the capital of such properties.

As Sloan argued, the importance of taking into account the "interpretation rule of Article 31 of the Vienna Convention on the Law of Treaties"³⁴⁰ and "in accordance with the ordinary meaning of the terms", to "safeguard the capital", as mentioned under Article 55 of the Hague Regulations, any exploitation of mineral resources should be prohibited.³⁴¹ It could be assumed that the excessive and abusive utilisation (the utilisation in an unsustainable

³³⁷ Hulme, 'Enhancing Environmental Protection', 238.

³³⁸ Ibid, 238-240.

³³⁹ Ibid, 238; International Law and Policy Institute, *Protection of the Natural Environment in Armed Conflict: An Empirical Study* (2014), 29-30.

³⁴⁰ Vienna Convention on the Law of Treaties (1969), (adopted on 22 May 1969, in force 27 January 1980), Article 31, in Malcolm Evans, *International Law Documents* (13thedn, Oxford University Press 2017).

³⁴¹ Sloan, The United Nations: General Assembly: Economic and Social Council, 'Implications, under international law, of the United Nations resolutions on permanent sovereignty over natural resources, on the occupied Palestinian and other Arab territories and on the obligations of Israel concerning its conduct in these territories: report of the Secretary-General', para 32.

manner) of the natural resources situated in the occupied territory by an occupying power is an illegal act and contrary to its obligation under Article 55 of the Hague Regulations. Moreover, such acts against the natural resources in the occupied territory would have consequences on all kinds of creatures living there, such as animals, plants and the local population.³⁴² The ICJ declared in the case *DRC v. Uganda* that the occupying power must take into account all possible measures to prevent the illegal exploitation of natural resources in the occupied territory.³⁴³

Seizure of Public Property

Seizing public property for military purposes, such as military exercises, a military vehicles-park or as a troop accommodation, might leave an environmental footprint on the seized land.

The environmental harm resulting from such requisition could be related, *inter alia*, to the use of the military vehicles, chemicals, weapons, and troop exercises, might involve the damaging of crops, if the land was agricultural land or contaminated the soil and/or the water by inappropriate disposal or dumping of military waste, burned or cut trees, if the land was a part of forest. Hence, the requisition of a public land for military purposes in an occupied territory might have consequences on the ecosystem's functions and on the biodiversity, including the loss of habitat and species.

It could be argued that the occupying power must take environmental considerations into account when it seizes public property for military purposes, thereby complying with its obligation under Article 55 of the Hague Regulations. Moreover, in accordance with the

³⁴² See, Hulme, 'Enhancing Environmental Protection'.

³⁴³ ICJ, '*DRC v. Uganda*', para 248.

‘usufructuary rule’ stressing that the occupying power is only a beneficiary owner of such assets and it has a duty at all times to maintain and to protect it ‘safeguarding the capital’ of the property, as argued above, this duty must extend to cover the environmental conservation as well.

An example can be given from the Azerbaijani territory Nagorno-Karabakh that was occupied by Armenia.³⁴⁴ Armenian occupying forces deliberately destroyed the natural resources there, specifically, polluted water sources along with the extreme utilisation of these resources in an unsustainable manner.³⁴⁵ This caused environmental degradation in the Nagorno-Karabakh territory and affected the local people living there. In particular, the acts engaged in by Armenia were against the water resources in the occupied territory along with the deliberate damaging of other natural resources.³⁴⁶ Thus, the state of the environment worsened in the occupied territory of Nagorno-Karabakh.³⁴⁷ Furthermore, the harm against the environment in the Azerbaijani-occupied regions by the Armenian occupation forces impacted negatively on the biodiversity and the ecosystem of the whole occupied region.³⁴⁸ Considering all the damaged resources along with cutting of forests, damage to the soil by heavy military techniques and the loss of the rare species of plants and animals in the occupied regions are all considered as a property of Azerbaijan.³⁴⁹

³⁴⁴ Administrative Department of the President of the Republic of Azerbaijan: Presidential Library,

³⁴⁵ Bakhshiyeva, ‘Threats and Provocations Originating from The Republic of Armenia’, 113- 131. 113-116.

³⁴⁶ Aynur Azimzade, ‘Armenia plundering natural resources in occupied Azerbaijani territories’, 56. Available online at: < <https://irs-az.com/new/files/2019/247/2954.pdf>>. Accessed date: 20/Sep/2020; Bakhshiyeva, ‘Threats and Provocations Originating from The Republic of Armenia’, 115, 120, 123, 127-129.

³⁴⁷ Ibid.

³⁴⁸ Administrative Department of the President of the Republic of Azerbaijan: Presidential Library., at:15, 24, 34.

³⁴⁹ Ibid, 15-23.

It could be argued that Armenia as an occupying power violated its obligation under Article 55 of the Hague Regulations, by disrespecting property rights in Nagorno-Karabakh and causing environmental damage, in particular, by excessive exploitation and by intentionally damaging natural resources located in the territory.³⁵⁰

Another example is that of the Indonesian occupation of East-Timor (Timor-Leste), where it is evident that the forests in the occupied territory were greatly exploited beyond the limits set by the rule of usufruct mentioned above.³⁵¹ After the end of occupation, in 1999, most of those forests were in an extremely bad state, not able to supply the basic needs of the domestic people, and leaving them deprived of an environment that was “essential for gathering food, medicinal plants, firewood and fodder”.³⁵² Additionally, the erosion of the soil threatened to have a grave consequences for agricultural production and water resources.³⁵³

It should be noted that there is a critical issue that might have an impact on the interpretation of Article 55 of the Hague Regulations and the use of the occupied state’s public immovable property by an occupying power: the concept of the principle of permanent sovereignty over natural resources and its applicability in times of occupation. This principle means that all peoples and states have the right to freely use and dispose of their natural resources within their national jurisdiction.³⁵⁴

³⁵⁰ Azimzade, ‘Armenia plundering natural resources in occupied Azerbaijani territories’, 56; Bakhshiyeva, ‘Threats and Provocations Originating from The Republic of Armenia’, 115, 120, 123, 127-129; Administrative Department of the President of the Republic of Azerbaijan: Presidential Library.

³⁵¹ Sylvain Vité, ‘The interrelation of the law of occupation and economic, social and cultural rights’, 647; Commission for Reception, Truth and Reconciliation in East-Timor, Final Report, January 2006, paras 48–49.

³⁵² Ibid.

³⁵³ Ibid.

³⁵⁴ Yolanda Chekera and Vincent Nmehielle, ‘The International Law Principle of Permanent Sovereignty over Natural Resources as an Instrument for Development: The Case of Zimbabwean Diamonds’, (2013) 6 African Journal of Legal Studies 69, 83-84.

Applying this principle to situations of occupation tends to support a restrictive interpretation of the occupant's rights in relation to use, exploitation and disposal of public immovable property, such as natural resources. Notably, the law of occupation has given some support to the principle of permanent sovereignty over natural resources, which in turn, can reinforce the right of local people in the occupied territory to enjoy the wealth of its natural resources. Therefore, protection of the environment, especially to those components that are natural resources, must be provided, from any potential harm in the occupied territory that might be resulting from any violations of the principle.³⁵⁵ In addition to this, "the occupying power is under an obligation not to interfere with the exercise of permanent sovereignty by the local population".³⁵⁶

Some scholars have considered the issue of natural resources in occupied territory as a part of immovable property.³⁵⁷ Dinstein argued against the applicability of the principle of permanent sovereignty over natural resources in times of occupation by holding that the principle is clearly binding as custom in peacetime, but in the case of occupation, the applicability of the principle is still a controversial issue.³⁵⁸ Some other scholars, like Longobardo, have argued for the applicability of the principle of permanent sovereignty over natural resources in times of occupation and consider it as granted.³⁵⁹ The ICJ has adopted a controversial position regarding the applicability of the principle in such situations. For example, in the *DRC v. Uganda* case, it confirmed the customary nature of the principle.³⁶⁰

³⁵⁵ Sloan, The United Nations: General Assembly: Economic and Social Council, 'Implications, under international law, of the United Nations resolutions on permanent sovereignty over natural resources, on the occupied Palestinian and other Arab territories and on the obligations of Israel concerning its conduct in these territories: report of the Secretary-General', para 52.

³⁵⁶ Ibid, para 51 (c).

³⁵⁷ Dinstein, *The International Law of Belligerent Occupation*, 236.

³⁵⁸ Ibid.

³⁵⁹ Longobardo, 'State Responsibility for International Humanitarian Law Violations', 255-256.

³⁶⁰ ICJ, '*DRC v. Uganda*', para 244.

Yet, in the same case it stressed that the principle is not applicable to “the specific situation of looting, pillage and exploitation of certain natural resources by members of the army of a State militarily intervening in another State”.³⁶¹ The ICJ’s statement in the *DRC v. Uganda Case* regarding the dismissal of the applicability of the principle of permanent sovereignty over natural resources to situations of armed conflict and occupation is a controversial statement, since the Court did not specify whether the principle is not applicable only to the specific circumstances of the case itself or to the situations of armed conflict and occupations, in general. Moreover, the claim that the principle of permanent sovereignty over natural resources is not applicable to situations of occupation might be contradictory to the legal status of occupation as a temporary situation, with only a provisional administration authority, which is not supposed to impact upon the sovereignty of the occupied territory.³⁶²

Arguably, by considering the interpretation of Article 55 of the Hague Regulations in light of the applicability of the principle of permanent sovereignty over natural resources in situations of occupation, the chance of harming the environment, including the biodiversity and the ecosystem functions would be much less, especially by preventing the occupying power from abusive or overutilisation of the natural resources in the occupied state where most probably natural resources may be classified as a public immovable property.

To sum up, the idea is that the Subsection 2.2.2.A, Article 55 of the Hague Regulations has a central and significant role in protecting the environment under the rules of the law of occupation through the protection provided to the public property in the occupied territory. Consequently, the present researcher is convinced that the duty of the occupying power under Article 55 of the Hague Regulations, namely under “safeguard the capital”, must include the

³⁶¹ Ibid.

³⁶² ILC, ‘First Report’, para 34.

environmental considerations as an element of such duty.³⁶³ Moreover, the duty of occupying power includes the sustainable use of natural resources and environmental conservation.³⁶⁴

2.2.2.B Prohibition of Unjustified Destruction and Confiscation of Private Property in the Occupied Territory

Private property under the law of occupation enjoys stronger protection since it is protected under several provisions of the law that prohibit pillage, confiscation, seizure and destruction of such property.³⁶⁵ According to Article 46(2) of the Hague Regulations, private property is protected and cannot be confiscated,³⁶⁶ and all private property shall be protected from permanent confiscation during times of occupation.³⁶⁷ Notably, the protection under the Hague Regulations covers all kinds of private property, both movable and immovable.³⁶⁸

It is interesting that the protection of private property in times of occupation is a long-standing norm under customary international humanitarian law and was already acknowledged by non-binding codifications adopted before the Hague Regulations. For example, the Oxford Manual in 1880 provided that: “If the powers of the occupant are limited with respect to the property of the enemy state, with greater reason are they limited with respect to the property of individuals”.³⁶⁹ Article 54 of the same Manual confirmed the point that private property in occupied territory must be respected.³⁷⁰

³⁶³ Ibid, para 32.

³⁶⁴ Ibid.

³⁶⁵ The Hague Regulations 1907, Article 46. See also, Benvenisti, *The International Law of Occupation*, 82.

³⁶⁶ The Hague Regulations 1907, Article 46 para 2.

³⁶⁷ Hans-Peter Gasser, ‘Protection of the Civilian Population: Belligerent Occupation’, 279.

³⁶⁸ Ibid.

³⁶⁹ The Laws of War on Land. Oxford, 9 September 1880, Part II: Application of General Principles: Occupied Territory: C. Rules of Conduct with regard to Property: (B) Private Property.

³⁷⁰ Ibid, Article: 54. See also, Project of an International Declaration concerning the Laws and Customs of War. Brussels, 27 August 1874. Article 38.

The protection provided to private property in times of occupation can play a vital role in protecting the occupied territory's environment, especially by preventing the occupying power from any overexploitation or utilisation of the natural resources in an unsustainable manner, which may have a negative impact on the biodiversity and on the ecosystem function of the occupied territory.³⁷¹ Some local natural resources could be considered as private property depending on how they are classified in the national legislation of the occupied territory.³⁷² For instance, some water resources, such as wells or any other natural springs, might constitute private assets that belong to individuals of the occupied territory and the same logic can be applied to privately owned lands,³⁷³ which might include some rare species of plants and animals or other natural resources.

The provisions protecting private property are also protecting the environment and most of these have been considered as part of customary IHL.³⁷⁴ For example, Article 53 of the GCIV,³⁷⁵ which applies exclusively to the situations of occupations, is providing protection to private property in the occupied territory and at the same time, it provides minimum protection to the environment.³⁷⁶

Furthermore, Article 53 of the GCIV was originally formulated to solely protect private property and it is providing protection to the environment in times of occupation by prohibition of the destruction of private property in occupied territory.³⁷⁷ Moreover, the term 'destruction'

³⁷¹ ILC, 'First Report', para 39.

³⁷² Cassese, '*Powers and Duties of an Occupant in Relation to Land and Natural Resources*', 431.

³⁷³ *Ibid*, 431.

³⁷⁴ Antoine Bouvier, 'Protecting the natural environment in a period of armed conflict', 195.

³⁷⁵ The Fourth Geneva Convention 1949, Article (53): "Any destruction by the Occupying Power of real or personal property belonging individually or collectively to private persons, or to the State, or to other public authorities, or to social or co-operative organizations, is prohibited, except where such destruction is rendered absolutely necessary by military operations".

³⁷⁶ Antoine Bouvier, 'Protecting the natural environment in a period of armed conflict', at: 195-196.

³⁷⁷ Dam-de Jong, '*International Law and Resource Plunder*', 45-47.

should be interpreted broadly to cover the damage against the environment,³⁷⁸ for instance, in the case of environmental damage caused by the extraction of natural resources.³⁷⁹

In addition to this, Article 23(g) of the Hague Regulations provides protection to private property as well and as has been argued above, it provides indirect protection to the environment in such situations.³⁸⁰ Furthermore, Article 53(2) of the Hague Regulations provided that “all kinds of ammunition of war, may be seized, even if they belong to private individuals”.³⁸¹ However, the seizure of private property in times of occupation must be for military purposes, and the occupying power is only allowed to requisition private movable property for the needs of its armed forces.³⁸²

Since IHL allows the occupying power to seize private immovable property in certain circumstances, such as agricultural lands, this could have environmental consequences. In particular, if the purpose of the seizure is military exercises or other types of military activities, such as the quartering of troops, where most probably such acts will leave an environmental footprint and impact on the biodiversity of the seized area.³⁸³

Acknowledging that, in the case of confiscating land where it is agricultural land that includes crops and/or fruits, and trees, the occupying power is allowed to requisition such entities only for the needs of its army.³⁸⁴ Thus, the protection provided under the law of occupation to private property has an essential protective role regarding the prevention of the occupying power from abusing its status as an administrator over the occupied state and causing extensive

³⁷⁸ Ibid, 47.

³⁷⁹ Ibid.

³⁸⁰ Bouvier, ‘Protecting the natural environment in a period of armed conflict’. 195; Daniella Dam-de Jong, ‘International Law and Resource Plunder’, 45-48.

³⁸¹ The Hague Regulations 1907, Article 53(2).

³⁸² Ibid, Article 52, Article 53(2).

³⁸³ ILC, ‘First Report’, para 39.

³⁸⁴ The Hague Regulation 1907, Article 52.

destruction or excessive utilisation to such property which might leave environmental consequences, including adverse impacts on the ecosystem functions and the biodiversity of the occupied territory.³⁸⁵

Notably, all private assets must be protected from permanent seizure, and in the case of seizing real estate, such as land, this must be restored and where there is damage to these properties, compensation must be paid.³⁸⁶ Moreover, when an occupying power confiscates a portion of private land, it cannot conduct any fundamental change to that land or cause any extensive destruction, unless there is a justified military need. Moreover, the obligation to respect private property from confiscation without an imperative military necessity is a part of the customary IHL, which specifically applies to the occupied state.³⁸⁷

The prohibition against the confiscation of private property without an imperative military necessity in an occupied territory was confirmed by national case law from some occupied territories too. For example, the issue of requisitioning private lands in the occupied West Bank in the OPT for establishing civilian settlements has appeared several times before the Israeli Supreme Court. The Israeli High Court, in the 1979 *'Beth-El'* case, confirmed the prohibition of the confiscation of private property, such as private agricultural land, without absolute military needs.³⁸⁸ Yet, the Court's decision in the *'Beth-El'* case allowed the confiscation of private land, since the Court was satisfied that there were substantial military needs that justified the confiscation.³⁸⁹ However, some scholars have argued against the Court's decision in the *'Beth-El'* case by stressing that, "such an overstretched concept of a security based exception to the protection of private property rights clearly contradicts

³⁸⁵ ILC, 'First Report', para 39.

³⁸⁶ Hans-Peter Gasser, 'Protection of the Civilian Population: Belligerent Occupation', 292-293.

³⁸⁷ Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*, Rule 51.

³⁸⁸ *Ayub et al. v. Minister of Defense et al*, (H.C.J 606/78) and (H.C.J 610/78), (March 15, 1979).

³⁸⁹ *Ibid*.

international law” and that “it destroys the guarantee of individual property rights in occupied territories”.³⁹⁰ However, a few months later, the same Court confirmed that the confiscation of private property in occupied territory is a prohibited act unless there is a military necessity for such confiscation.³⁹¹ The Court found that there were no clear security aims behind the establishment of the ‘*Elon Moreh*’ settlement near Nablus and there was no absolute need for the confiscation of private lands for that purpose.³⁹² Accordingly, it declared that the ‘*Elon Moreh*’ settlement was illegal,³⁹³ and it was ruled that this establishment was unlawful.³⁹⁴ The decision in the ‘*Elon Moreh*’ case was different to that of ‘*Beth-El*’ since the Court relied on the Hague Regulations in its decision, namely, on Article 52, which deals with the requisition of property in times of occupation.³⁹⁵

Considering the issue of the settlements in the OPT from the environmental point of view, the confiscation of Palestinian’s private lands in favour of establishing civilian settlements and bypass roads to link the settlements together and simultaneously damaging the environment, by cutting thousands of trees and causing degradation of the land, which in turn contributed to the disruption of natural ecosystems of the occupied West Bank and caused an adverse impact to the Palestinians’ environment.³⁹⁶

³⁹⁰ Hans-Peter Gasser, ‘Protection of the Civilian Population: Belligerent Occupation’, 293.

³⁹¹ *Dweikat et al v. Government of Israel et al*, (H.C.J 390/79), (Judgment of the Israeli Supreme Court, October 22, 1979), known as: (*Elon Moreh case*). At: 9,18-19.

³⁹² *Ibid*, 18-19.

³⁹³ *Ibid*, 18-19, 33.

³⁹⁴ *Ibid*, 33. For more information about *Elon Moreh case* see: Mazen Quity, ‘The Application of International Law in the Occupied Territories as Reflected in the Judgments of the High Court of Justice in Israel’, 3,12-13,16.

³⁹⁵ *Dweikat et al v. Government of Israel et al*, at: 19.

³⁹⁶ Z. Brophy and J. Isaac, ‘The environmental impact of Israeli military activities in the occupied Palestinian territory’, 8-9; Jean Jaquet, Akiko Harayama, Kaeser D, ‘Desk Study on the Environment in the Occupied Palestinian Territories’, (The United Nations Environmental Programme (UNEP) 2003) 81-82, 95, 100, 113, 117-118.

Moreover, some of the settlements need troops for their protection³⁹⁷ and as argued above, the occupying power troops could leave an environmental footprint and have an impact on the biodiversity of the confiscated area.³⁹⁸ The dramatic increase in the number of settlements and bypass roads in the OPT has had clear environmental consequences, which in turn, have impacted negatively on the local people, thereby preventing them from living a normal life.³⁹⁹ Consequently, it is safe to say that such acts constitute a grave breach to the rules of the law of occupation that protect private property in the occupied territory, such as in Articles 46 and 53 of the Hague Regulations and Article 53 of the GCIV.

Accordingly, and by applying this logic, the environment can be protected through the prohibition of any kind of acts that result in causing unjustified destruction or confiscation of private property in occupied territory without justified military necessities.⁴⁰⁰ Therefore, private property is under strong protection either by the rules of the law of occupation itself or by other customary IHL norms applicable to situations of occupation as noted above.⁴⁰¹

Consequently, and by assuming that the occupying power will respect and apply those rules, the occupying power must in turn, prevent causing any serious injuries against the

³⁹⁷ Hans-Peter Gasser, 'Protection of the Civilian Population: Belligerent Occupation', 293.

³⁹⁸ ILC, 'First Report', para 39.

³⁹⁹ Eyal Hareuveni, 'By Hook and by Crook: Israeli Settlement Policy in the West Bank', (B'Tselem 2010) 52; Eyal Hareuveni, 'Foul Play: Neglect of Wastewater Treatment in the West Bank', (B'Tselem 2009) 11-12.

⁴⁰⁰ See, The Hague Regulations 1907, Article 52 and 53(2); The GCIV 1949, Article 53 and 147.

⁴⁰¹ Ibid; Dinstein, *The International Law of Belligerent Occupation*, 4. Please note, there are other customary IHL rules that are also applicable to situations of occupation, for example, Articles 35(3) and 55(1) AP1 1977 as discussed earlier also reflect customary IHL and are also applicable to situations of occupation. Furthermore, all provisions under the Hague Regulations 1907 are accepted as customary IHL and also many of them are specifically designed to cover situations of occupation. For example, the customary status of provisions of the Hague Regulations 1907 was acknowledged for the first time in the Nuremberg Judgment of the International Military Tribunal, when stated that, "by 1939 these rules laid down in the Convention were recognized by all civilized nations, and were regarded as being declaratory of the laws and customs of war".

occupied territory's environment, and in particular, prevent any abusive exploitation of private natural resources located in the occupied territory. Otherwise, the occupying power will be considered as violating of international law regarding its obligation under the rules of the law of occupation that protect private property rights in the occupied state, such as Articles 46, 52 and 53/2 of the Hague Regulations and Articles 53 and 147 of the GCIV.

It could be argued that private property is well protected under the rules of the law of occupation, in relation to prevent the occupying power from looting or abusive exploitation to such property. Hence, it is strengthening the protection provided to the environment in occupied territory through property rights provisions under the law of occupation. These rules play a fundamental role in preventing any intensive or deliberate harm against the environment that might impact on the biodiversity and ecosystem functions of the occupied territory.

In light of these arguments, it would seem reasonable to contend that the prohibition of unjustified destruction or confiscation of private property in times of occupation, under the rules of the law of occupation, applies equally to the environment in the occupied territory insofar as those components of the environment constitute private property under the domestic law of the occupied territory.

2.2.3 The Supplementary Role of the Additional Protocol 1 in Relation to Protecting the Environment in Times of Occupation through Property Rights Provisions

This subsection examines the role of Additional Protocol 1 (1977) to the Fourth Geneva Conventions 1949 in ensuring extra protection of the environment in occupied territory through the protection provided to the property under both conventions.

Protection of Objects Indispensable to the Survival of Civilians in the Occupied Territory under the Additional Protocol 1 (1977) of the Fourth Geneva Conventions of (1949)

The Additional Protocol 1 (AP1) of the Geneva Conventions 1949, is applicable to the situations of occupation for as long as the states parties to it are concerned,⁴⁰² or as long as its provisions reflect customary international law. Unlike the Geneva Conventions themselves, the AP1 is not universally ratified. This is, a large number of states have ratified it, whereas few have not yet, such as Israel and the USA.⁴⁰³ The AP1 includes several provisions dealing directly with the situations of occupation,⁴⁰⁴ and at the same time they provide protection to property rights in an occupied territory.

The AP1 provides additional protection to the environment in times of occupation by ensuring the occupying power is respecting property rights, and it prohibits any destruction of civilian objects that are indispensable to the survival of the population.⁴⁰⁵ Article 54(2) prohibits to “attack, destroy, remove or render useless objects indispensable to the survival of the civilian population, such as foodstuffs, agricultural areas for the production of foodstuffs, crops, livestock, drinking water installations and supplies and irrigation works, for the specific purpose of denying them for their sustenance value to the civilian population or to the adverse

⁴⁰² Protocol Additional to the Geneva Conventions of 12 August 1949, and relating to the Protection of Victims of International Armed Conflicts (Protocol I), 8 June 1977. Article 1(3): “This Protocol, which supplements the Geneva Conventions of 12 August 1949 for the protection of war victims, shall apply in the situations referred to in Article 2 common to those Conventions”. Article 1(4): “The situations referred to in the preceding paragraph include armed conflicts in which peoples are fighting against colonial domination and alien occupation and against racist régimes in the exercise of their right of self-determination,”. Article 2 common to the Geneva Conventions of 12 August 1949, “The Convention shall also apply to all cases of partial or total occupation of the territory of a High Contracting Party, even if the said occupation meets with no armed resistance”.

⁴⁰³ Dinstein, *The International Law of Belligerent Occupation*, 7-8.

⁴⁰⁴ Ibid.

⁴⁰⁵ The Additional Protocol I (1997), Article 54(2).

Party, whether in order to starve out civilians, to cause them to move away, or for any other motive”.⁴⁰⁶ This rule corresponds to customary international law.⁴⁰⁷

The ICRC has elaborated upon the relationship between Article 54 of the AP I and the law of occupation. According to the ICRC, “As regards Occupying Powers, Article 53 of the Fourth Geneva Convention of 1949 prohibits the destruction of real or personal property, except where such destruction is rendered absolutely necessary by military operations. This is a general rule which is now supplemented by the provisions of Article 54 of the Protocol as regards objects indispensable to the survival of the civilian population”.⁴⁰⁸ Furthermore, “An Occupying Power may not destroy objects located in occupied territory which are indispensable to the survival of the civilian population”.⁴⁰⁹

Palestinian entities and organisations have argued for the applicability of Article 54 to the situations of occupations. For example, in a paper presented to the Conference of the High Contracting Parties to the Fourth Geneva Convention by the Permanent Observer Mission of Palestine to the United Nations, the PLO raised the applicability of Article 54 to the OPT and

⁴⁰⁶ Ibid.

⁴⁰⁷ ICRC, ‘Customary IHL’, “Rule 54, Attacks against Objects Indispensable to the Survival of the Civilian Population”.

⁴⁰⁸ ICRC, ‘Treaties, States Parties and Commentaries’: Protocol Additional to the Geneva Conventions of 12 August 1949, and relating to the Protection of Victims of International Armed Conflicts (Protocol I), (8 June 1977). “Commentary of 1987”: Article 54: ‘Protection of objects indispensable to the survival of the civilian population’.

⁴⁰⁹ ICRC, “Commentary of 1987”: Article 54: ‘Protection of objects indispensable to the survival of the civilian population’.

its important role of providing protection to natural resources in them.⁴¹⁰ A similar position was expressed by the Al-Haq Human Rights Organisation in 2015.⁴¹¹

In addition to this, the report of the Special Rapporteur of the ILC for the protection of the environment in armed conflict clearly considered the applicability of Article 54(2) to situations of occupation and linked the content of Article to the protection of the environment in times of occupation through the prohibition of the destruction of the civilian indispensable objects.⁴¹²

Consequently, it is possible to assume that Article 54 of the AP1 is also applicable to situations of occupation and provides an important supplementary role providing additional protection to the environment through property rights in the occupied territory, along with other rules under the law of occupation, as has been argued above.

Article 54(2) of the AP1 clearly considers the destruction of foodstuffs, agricultural areas for the production of foodstuffs, crops, livestock, drinking water installations and supplies as well as irrigation works to be prohibited acts. Hence, it could enhance the protection provided to the environment in the occupied territory through property rights.⁴¹³ The following paragraphs set out this argument.

Arguably, Article 54(2) of the AP1 recognises the relationship between the protection of the environment and the civilians' lives and their existence in the occupied territory, in

⁴¹⁰ PLO/Palestine, 'Israel's Belligerent Occupation of the Palestinian Territory, including Jerusalem and International Humanitarian Law': 'Paper presented to the Conference of the High Contracting Parties to the Fourth Geneva Convention on Measures to Enforce the Convention in the Occupied Palestinian Territory, including Jerusalem'. (15 July 1999).

⁴¹¹ Pontin, De Lucia, Rus, 'Environmental Injustice in Occupied Palestinian Territory: Problems and Prospects', 38-39.

⁴¹² ILC, 'First Report', para 42.

⁴¹³ The Additional Protocol I (1977), Article 54(2).

particular, where it prohibits any destruction of agricultural areas, crops, animals, and drinking water installations. Notably, this list of objects under Article 54(2) is not an exhaustive one.⁴¹⁴ Moreover, it considers protection of these objects as imperative to the survival of the local population.⁴¹⁵

Therefore, indirect protection of the environment and biodiversity in occupied territory could be provided under the prohibition of destruction, removal or disablement of local peoples' objects, indispensable to their survival under Article 54(2) of the AP1. In particular, it provides protection to certain natural resources that the local population depends on to get their foodstuffs and drinking water, such as lakes and rivers that provide drinking water or could be used as a source of food, such as fish.⁴¹⁶ In addition, it also provides for the conservation of the forests that the local population of the occupied territory relies on for their food, timber, firewood, and medicinal plants.⁴¹⁷ Hence, these natural resources should also fall within the scope of the protection provided under Article 54(2) of the AP1 as indispensable objects to the survival of the population. Accordingly, they should not be destroyed or removed.

Moreover, such natural resources could be the only sources available to provide the civilians with their food, water or even their medicine. Thus, these resources should also be protected under Article 54 of the AP1 since without this, local people in the occupied territory might starve or be obliged to move away. Furthermore, it could be complex to provide a clean sufficient amount of drinking water and foodstuffs without protecting such resources from over-exploitation. Consequently, this article also provides protection to the environment in

⁴¹⁴ Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*, Rule 54, 193.

⁴¹⁵ The Additional Protocol I (1977), Article 54.

⁴¹⁶ Dam-de Jong, 'International Law and Resource Plunder', 39. Note that, Dam-de Jong has mentioned another author but in French language at her article, see footnote: (No. 50) in Dam-de Jong's article.

⁴¹⁷ *Ibid.*

times of occupation by protecting vital natural resources for the survival of local populations. Therefore, the occupying power must administer such resources in a sustainable manner and avoid any pillage or over-exploitation, thereby ensuring that they continue to supply the local populations and meet their basic needs, as well as avoiding harming the environment, the biodiversity and the ecosystem functions of the occupied territory.

Furthermore, even non-military activities by the occupying power that could lead to serious degradation of water resources might be considered as “remove or render useless objects indispensable to the survival of the civilian population”,⁴¹⁸ which is prohibited under Article 54(2) of the AP1, which is also confirmed by the Berlin Rules on Water Resources under Article 54(2).⁴¹⁹ According to these Rules, an occupying power has a responsibility to “administer water resources in an occupied territory in a way that ensures the sustainable use of the water resources and that minimizes environmental harm”.⁴²⁰ Despite the Berlin Rules on Water Resources not being legally binding, they still provide interesting guidelines regarding the protection of the environment in situations of occupation and they support the argument that the occupying power must administer the resources of the occupied territory in a sustainable manner that avoids harming the environment.

This argument is supported by the object and purpose of Article 54(2), that is, the protection of civilians and the prevention of such policies that might force them to move away.⁴²¹ Moreover, this interpretation is supported by both the ICRC⁴²² and the ILC, which

⁴¹⁸ ILC, ‘First Report’, para 42. See also, Berlin Rules on Water Resources: International Law Association: Berlin Conference 2004: Water Resources Law. Article 54(2).

⁴¹⁹ Berlin Rules on Water Resources. Article 54(2).

⁴²⁰ Ibid, Article 54(1).

⁴²¹ ILC, ‘First Report’, para 42.

⁴²² ICRC Commentary to Additional Protocol I, Article 54(2). Para 2102.

have argued that Article 54(2) of the AP1 can be interpreted in terms of protecting the environment,⁴²³ including water, soil, and air to the extent that civilian population rely on.⁴²⁴

Moreover, Article 69(1) of the AP1 reinforces the occupying power's duty under Article 55 of the GCIV to ensure the provision of food and medical supplies that are considered essential to the survival of the civilian population of the occupied territory and to see them as basic needs to the population in times of occupation. As argued above, the forests could be protected objects under Article 54(2) of the AP1, provided there are some plants and other creatures growing and living in the forests that are essential to produce chemical medicines or to be used as natural medicines. Article 69(1) of the AP1 declares objects, such as food and medicine, as being essential to the survival of the local population in an occupied territory. It emphasises the occupying power's responsibility towards providing such objects to the occupied people.⁴²⁵

It could, therefore, be argued that Article 69(1) of the AP1 also provides indirect protection to the environment by emphasising the occupying power's responsibility towards ensuring the food and the medical supplies to the local population in the occupied territory.⁴²⁶ Thus, providing kind of indirect protection to the natural sources of such supplies, such as the forests which both food and medicinal plants are highly available in this context.⁴²⁷

⁴²³ ILC, 'First Report', para 42.

⁴²⁴ The United Nations, Environment Assembly of the United Nations Environment Programme: resolution on Environment and Health, (UNEP/EA.3/Res.4), (30 January 2018), para 5.

⁴²⁵ Additional Protocol I (1977), Article 69 (1): "In addition to the duties specified in Article 55 of the Fourth Convention concerning food and medical supplies, the Occupying Power shall, to the fullest extent of the means available to it and without any adverse distinction, also ensure the provision of clothing, bedding, means of shelter, other supplies essential to the survival of the civilian population of the occupied territory and objects necessary for religious worship".

⁴²⁶ *Ibid*, Article 69.

⁴²⁷ Dam-de Jong, 'International Law and Resource Plunder', 39.

Consequently, any intentional harm against the forests or other natural resources that provide the occupied territory with basic needs, such as food and medical supplies, by an occupying power (as Russian occupation did in Georgia when it purposely burned and destroyed hundreds of hectares of forests)⁴²⁸ might constitute as a breach of the occupying power's responsibilities under the AP1, namely, under Articles 54(2) and 69(1) of the Protocol.

2.3 The Protection of the Environment under other IHL Rules Applicable to the Situations of Occupation

In this section, it is going to be argued how the occupying power accepting its duty to respect environmental domestic laws and regulations of the occupied territory could provide more protection to the environment in situations of occupation.⁴²⁹ Notably, the extent to which protection can be provided to the environment in an occupied territory relies on how effectively the environment is already protected by the national laws and environmental regulations.⁴³⁰ Most states in the world, if not all, have already adopted domestic laws and regulations in relation to the protection of the environment.⁴³¹

Moreover, many states have ratified MEAs, and it is likely the occupying power or the occupied territory are parties to such agreements. For example, The Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and their Disposal has been ratified by approximately 200 states.⁴³² Such agreements can be incorporated into the national

⁴²⁸ Hulme, 'Enhancing Environmental Protection', 238. ; International Law and Policy Institute, Protection of the Natural Environment in Armed Conflict: An Empirical Study (2014), 29-30.

⁴²⁹ ILC, 'First Report', para 49.

⁴³⁰ Ibid.

⁴³¹ ILC, 'First Report', para 49. For more information and examples about the states that have environmental legislation, see, The United Nations Environmental Programmes (UNEP), at:<www.ecolex.org>.

⁴³² ILC, 'First Report', para 49. For more information see, The Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and their Disposal: Parties to the Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and their Disposal. (Adopted 22

environmental laws of state parties, and therefore, provide more precise protection to the environment. Thus, the occupying power will have an obligation under the provisions of the law of occupation to respect such national laws.⁴³³ The protection provided by environmental domestic laws of the occupied territory and the extent of these laws regarding the protection of the environment as well as the relationship between these laws and the occupying power's obligations under Article 43 of the Hague Regulations and Article 64 of the GCIV will be demonstrated in detail in the following paragraphs.

As argued in the previous sections, the principles governing the situation of occupation and their relationship with the 'conservationist principle' may also provide protection to the environment in occupied territory. Therefore, this section will demonstrate this relation and the possible environmental protection that could be provided along with other rules of the law of occupation, such as Article 43 of the Hague Regulations and Article 64 of the GCIV.

According to the norms of the law of occupation, the occupying power has an obligation to restore and maintain public order and civil life in the occupied territory. Article 43 of the Hague Regulations provides that: "The authority of the legitimate power having in fact passed into the hands of the occupant, the latter shall take all the measures in his power to restore, and

March 1989, entered in force 5 May 1992). Available online at: <
<http://www.basel.int/Countries/StatusofRatifications/PartiesSignatories/tabid/4499/Default.aspx>>.
Accessed date: 22/Oct/2020.

⁴³³ In this case, the occupying power must respect the ratified MEAs that integrated into the environmental domestic laws and regulations of the occupied state because it has to comply with its legal obligations under Article 43 of the Hague Regulations 1907 and Article 64 of the GCIV 1949 where both Articles ask the occupying power to respect the domestic laws of the occupied state. Therefore, in this case, where MEAs are ratified by the occupied state and integrated into the environmental domestic laws of that state the occupant must consider this environmental treaty as part of the environmental domestic laws of the occupied state even if the occupant himself is not a state party to that MEA, otherwise it might violate its legal obligations under Article 43 of the Hague Regulations and Article 64 of the GCIV.

ensure, as far as possible, public order and civil life,⁴³⁴ while respecting, unless absolutely prevented, the laws in force in the country”.⁴³⁵ Furthermore, Article 64 of the GCIV adds certain specifications to the expression ‘unless absolutely prevented’ of the Hague Regulations regarding the domestic laws of the occupied territory. Article 64 allows the occupying power to make changes in the domestic laws and the regulations of the occupied territory in order to enable the occupying power to fulfil its obligations under the Convention, to maintain the orderly government of the occupied territory and to secure the safety of the occupant’s forces and its administration.⁴³⁶

Both Article 43 of the Hague Regulations and Article 64 of the GCIV embody the so called the ‘conservationist principle’.⁴³⁷ As explained earlier, this means keeping the status of occupied territory as it was before the occupation. However, the occupying power is required under Article 43 of the Hague Regulations 1907 to ensure and to consider the public order and civil life of the occupied state as noted above, the occupant must take all possible measures to consider such a duty and to prevent the situation of the occupied state of getting worse.⁴³⁸ Otherwise, if the situation is worsening in the territory under its occupation, and the occupying power doing nothing to keep the public order and civil life it can be considered as a violation of its legal obligations under Article 43 of the Hague Regulations 1907. Therefore, in this scenario, the occupying power has to consider its positive and negative obligations to protect

⁴³⁴ Note: the Hague Regulations, Article.43: “The authority of the legitimate power having actually passed into the hands of the occupant, the latter shall take all steps in his power to re-establish and insure, as far as possible, public order and safety, while respecting, unless absolutely prevented, the laws in force in the country”. The authentic French text of Article 43 uses the expression “l’ordre et la vie publics”, and the provision has been accordingly interpreted to refer not only to physical safety but also, to the “social functions and ordinary transactions which constitute daily life”.

⁴³⁵ The Hague Regulations 1907, Article 43.

⁴³⁶ The Fourth Geneva Convention 1949, Article 64.

⁴³⁷ ILC, ‘First Report’, para 44.

⁴³⁸ See e.g. Marco Longobardo, ‘The Relevance of the Concept of Due Diligence for International Humanitarian Law’, (2019) 37 Wisconsin International Law Journal 44, 73-75.

and to prevent the situation in the occupied territory from getting worse in relation to complying with its obligations under the law of occupation. Therefore, both articles of the law of occupation allow the occupying power to legislate in very specific situations and when it is essential to maintain the public order and civil life in the occupied territory.⁴³⁹

Notably, the authentic French text of Article 43 of the Hague Regulations uses the expression “*l’ordre et la vie publics*”, which has been interpreted in a wider way. That is, it refers not only to physical safety as the English translation provides, but also, includes the entire social and economic life of the occupied territory. This means the occupying power has a duty under Article 43 of the Hague Regulations to ensure the protection of all ordinary transactions and social functions that constitute daily life of the local people in the occupied territory.⁴⁴⁰

To further explain the potential environmental protection under the Article 43 of the Hague Regulations, it is deemed appropriate to, first, divide the Article into two main parts that could provide protection to the environment in times of occupation.

The first part concerns the occupant’s responsibility to take all possible measures in his power to restore and ensure, as far as possible, public order, civil life, welfare and well-being of the occupied territory. Furthermore, by taking into account the above interpretation of the authentic French text of the expression “*l’ordre et la vie publics*”, the occupant must ensure the normality of the daily life of the local people living in the occupied territory. This means the occupant needs to comply with its duty under Article 43 of the Hague Regulations, in

⁴³⁹ ILC, ‘First Report’, para 44.

⁴⁴⁰ Ibid, paras 43, 50.

ensuring public order, civil life, and welfare in the occupied territory. Accordingly, to warrant that this duty is complied with, environmental considerations must be taken into account.⁴⁴¹

The second part relates to respecting the domestic laws and regulations of the occupied territory. Most states have adopted domestic environmental laws and regulations.⁴⁴² Therefore, there is an obligation upon the occupying power under Article 43 to respect and apply these laws, unless absolutely prevented.⁴⁴³ This argument has been supported by the ILC Draft Principles on Protection of the Environment in relation to Armed Conflicts.⁴⁴⁴ For instance, Draft Principle 19(3) provides that: “An Occupying Power shall respect the law and institutions of the occupied territory concerning the protection of the environment and may only introduce changes within the limits provided by the law of armed conflict”.⁴⁴⁵ Draft Principle 19(3) became closer to the issue than before, when it specifically mentioned the duty of the occupying power to respect the environmental laws and regulations of the occupied territory.⁴⁴⁶ Furthermore, Draft Principle 19(3) reflects the crux of the conservationist principle under the law of occupation, namely, conserving the law and the institutions of the occupied territory, which includes any existing environmental laws and regulations adopted by the occupied territory.⁴⁴⁷

By taking into account the first part of Article 43 and applying it to the environmental issues that were mentioned in the introductory chapter, a practical example can be given from the Iraqi occupation of Kuwait in 1991 and the environmental harm made to that country’s

⁴⁴¹ Ibid.

⁴⁴² Ibid, para 49.

⁴⁴³ The Hague Regulations 1907, Article 43.

⁴⁴⁴ The ILC Draft Principles on Protection of the Environment in relation to Armed Conflicts, with Commentaries (2022).

⁴⁴⁵ ILC Draft Principles, Principle 19(3).

⁴⁴⁶ Ibid.

⁴⁴⁷ Ibid, Hulme, ‘Enhancing Environmental Protection’, 213, 215; ILC, ‘First Report’, paras 44, 46.

environment. The Iraqi occupation's acts against Kuwait's environment have been described as one of humankind's worst environmental disasters.⁴⁴⁸ The environmental damage represented mainly the damage to the ecological components, including consequences to the vegetation cover and wildlife due to the Iraqi occupation.⁴⁴⁹ Furthermore, the Iraqi occupation caused grave damage to the Kuwaiti soil.⁴⁵⁰ As argued by several researchers, severely disturbed soils are very slow to recover, which has substantial long-term effects on ecosystem recovery and functioning.⁴⁵¹

Additionally, the Iraqi occupation destroyed a significant number of oil wells⁴⁵² and as a result of this destruction, so-called oil lakes and oil networks rivers were created.⁴⁵³ This had grave consequences for the vegetation cover, wildlife, soils and water resources.⁴⁵⁴ Moreover, the impact on the wildlife was significant since the animals were found trapped within the oil lakes, along with a radical impact on the plant and faunal communities in areas near those

⁴⁴⁸ Samira A. S. Omar, N.R. Bhat, and Adel Asem, 'Critical Assessment of the Environmental Consequences of the Invasion of Kuwait, the Gulf War, and the Aftermath' in Tarek Kassim, Damià Barceló (eds), *Environmental Consequences of War and Aftermath* (Springer-Verlag Berlin Heidelberg 2009) 145.

⁴⁴⁹ Ibid, 151.

⁴⁵⁰ Ibid.

⁴⁵¹ Ibid, 152. For more information about the destruction of the Kuwaiti soil and the consequences for the ecosystem of Kuwait due to the Iraqi occupation, See, R. Misak, D. Al-Ajmi, and A. Al-Enezi, 'War-Induced Soil Degradation, Depletion, and Destruction (The Case of Ground Fortifications in the Terrestrial Environment of Kuwait)' in Tarek Kassim, Damià Barceló (eds), *Environmental Consequences of War and Aftermath* (Springer-Verlag Berlin Heidelberg 2009) 125- 139.

⁴⁵² Due to the damage to Kuwait's territory by Iraq, several UNSC and UNGA have been adopted, for example, the UNSC Resolution No. 687 (1991) required Iraq to pay compensation for losses and damage that happened as a direct result of Iraq's unlawful invasion and occupation of Kuwait. Noting that the UNSC Resolutions are binding. Further detailed about Iraq's responsibility under international law because of the damage to the Kuwaiti's environment illustrated in the following pages.

⁴⁵³ Olof Lindén, Arne Jernelöv, Johanna Egerup, 'The Environmental Impacts of the Gulf War 1991', IIASA Interim Report, April 2004, 36-38.

⁴⁵⁴ Samira A. S. Omar, N.R. Bhat, and Adel Asem, 'Critical Assessment of the Environmental Consequences of the Invasion of Kuwait, the Gulf War, and the Aftermath', 152-155.

lakes.⁴⁵⁵ Further, the “oil sludge killed the upper life forms by its toxicity and killed the deep life forms by suffocation”.⁴⁵⁶ Moreover, the Iraqi occupation caused severe damage to the water resources of Kuwait.⁴⁵⁷ The deliberate harm against the Kuwaiti environment by the Iraqi occupation caused a radical change in habitat quality, with implications for the whole ecosystem of that country.⁴⁵⁸

The images below show Kuwait City and its surrounding areas, depicting the oil well fires in 1991.⁴⁵⁹ These fires were purposely burned by the Iraqi occupation troops and they damaged the Kuwaiti oil wells.⁴⁶⁰



Pre-Fire Image: August 1990, Landsat 4 TM bands 4 3 2
 Fire Image: February 1991, Landsat 4 TM bands 4 3 2
 Post-Fire Image: November 1991, Landsat 5 TM bands 4 3 2

All images courtesy of USGS.

⁴⁵⁵ Ibid.

⁴⁵⁶ Ibid, 151.

⁴⁵⁷ Ibid, 155.

⁴⁵⁸ Ibid.

⁴⁵⁹ The United Nations Environment Programme, (UNEP), ‘Desk Study on the Environment in Iraq’, (2003), 66.

⁴⁶⁰ Ibid, 65-66.

The resolutions adopted by the UN bodies, particularly by the UNSC and the UNGA can be used as evidence that the severe environmental injuries to Kuwait's territory by Iraqi occupation impacted on the whole life of its population at that time, including its social and economic life.⁴⁶¹ Notably, the UNSC under Resolution No. 687 (1991), created a special subsidiary organ, the UN Compensation Commission, with the specific task to “process claims and pay compensation for losses and damage suffered as a direct result of Iraq's unlawful invasion and occupation of Kuwait in 1990-91”.⁴⁶²

Acknowledging that when the occupying power is causing severe injuries to the local environment of the occupied territory in terms of burning and damaging the natural resources, such as, soil and water sources, makes the perfect implementation of Article 43 of the Hague Regulations impossible. Arguably, the deliberate harm against Kuwait's environment by the Iraqi occupation constitutes a grave breach of the occupant's obligation under Article 43 of the Hague Regulations, which demands that the occupying power take all possible measures to restore and to ensure public order, civil life and welfare to the occupied state's population as well as to ensure they will continue to live as a normal life as possible. However, the Iraqi occupation caused damage to all aspects of life in Kuwait during the time of occupation there.

It could be argued that there is an indirect obligation of the occupying power to protect the environment under the first part of Article 43 of the Hague Regulations. The researcher assumed this obligation of the occupying power in relation to the environment based on the

⁴⁶¹ The United Nations: Security Council, Resolution (687) Iraq- Kuwait (1991), Section E para 16. See also, The United Nations: General Assembly, Resolution (46/216) (1991). See also, The United Nations: General Assembly, Resolution (47/151) (A/RES/47/151) (1992). See also, The United Nations: Economic and Social Council, ‘Situation of Human Rights in Occupied Kuwait: Report on the situation of human rights in Kuwait under Iraqi occupation, prepared by Mr. Walter Kalin. Special Rapporteur of the Commission on Human Rights, in accordance with Commission resolution 1991/67’, (E/CN.4/1992/26), (16 January 1992). Paras 201-209.

⁴⁶² The United Nations: The United Nations Compensation Commission (UNCC), <<https://uncc.ch/home>>.

facts shown from several occupied territories and how the damage to the environment has negative consequences on the civilians' life, hence, preventing them from living a normal life. Noting that, the preparatory work of the Hague Regulations regarding Article 43 did not explicitly address any environmental concerns in times of occupation. For example, during the Hague Peace Conferences 1899 and 1907 the discussion between the participating states regarding Article 43 was mainly about the way the occupying power should administer the occupied territory and the treatment of the civilians. The drafters of the Hague Regulations and, namely the negotiations regarding Article 43 were focused on drawing the occupant's powers and responsibilities of ensuring and maintaining the public order and the safety of the local population living in occupied territory. Furthermore, during the negotiation process between participating states regarding Article 43, the drafters aimed to create a balance between the occupying power's needs and the protection of the interests and rights of the civilian population living in the occupied territory. However, environmental issues were not discussed between the participating states through the negotiation process in relation to formalising Article 43.⁴⁶³ Further discussion about the preparatory work of Article 43 of the Hague Regulations 1907, namely, the notion of "public order" and "civil life" and the relation to the environment will be demonstrated in detail in the following paragraphs. Accordingly, there is a logical connection between the occupying power's duty under Article 43 to restore and ensure, as far as possible, 'public order, civil life, and welfare' as well as protecting the environment in the occupied territory during the time of occupation.

⁴⁶³ For the preparatory work about Article 43, see, The Proceedings of the Hague Peace Conferences. Translation of the official texts, prepared in the Division of International Law of the Carnegie Endowment for International Peace, under the supervision of J.B. Scott. The Conference of 1907. (Vol. i-iii. v.3). The Conference of 1907, Meetings of the Second, Third and Fourth Commissions. (OUP 1921). At: 19, 113-114, 237, 1050. Available online at: < <https://babel.hathitrust.org/cgi/pt?id=hvd.hnyamj&seq=9>>. Accessed date:01/Dec/2023.

Another similar example to the one above can be seen in the US and the UK occupation of Iraq in 2003. According to what was argued above, the occupying power under Article 43 has an obligation to maintain and to ensure public order, civil life and welfare in the occupied territory.⁴⁶⁴ This obligation has a clear link to the protection of the environment as well. That is, the occupying power has an obligation to prevent and to suppress any act that may cause environmental damage.⁴⁶⁵

Between 2003 and 2004, several acts of sabotage against water networks and sanitation systems were recorded in Iraq, which resulted in millions of the local population being deprived of their basic services and needs.⁴⁶⁶ Thus, the US and the UK, as occupying powers in Iraq at that time, had a responsibility under the first part of Article 43 of the Hague Regulations to ensure public order, civil life and the welfare of the local people of Iraq. Without providing protection to the water resources and other facilities, such as the sanitation system, maintaining the public order and civil life and ensuring that the occupied population continued to live as normal as possible became impossible. Moreover, the destruction of the water sources and the damage to the sanitation systems increased the risk of spreading the epidemics and polluted the water resources, as what happened in Iraq in 2003, and the increased pollution burden on the Tigris River.⁴⁶⁷

Notably, the UNSC raised a special call on the occupying powers of Iraq in relation to promoting the welfare of the Iraqi population, in particular, through the effective administration of Iraq.⁴⁶⁸ As Lehto argued, the obligation to respect the environment in the occupied territory is linked to the occupying power's duty under Article 43 of the Hague Regulations to ensure

⁴⁶⁴ The Hague Regulations 1907, Article 43.

⁴⁶⁵ ILC, 'First Report', para 47.

⁴⁶⁶ The UNEP, *Desk Study on the Environment in Iraq*, (2003), at: 71.

⁴⁶⁷ *Ibid.*

⁴⁶⁸ The United Nations: Security Council, (S/RES/1483), (2003), para 4.

the welfare of the occupied population.⁴⁶⁹ Without providing protection to the environment and its natural resources, promoting welfare will be more complex and sometimes even impossible.

Accordingly, it is possible to suggest that there is a reciprocal relationship between the occupant's responsibility under the first part of Article 43 of the Hague Regulations to maintain the public order, civil life, and welfare in the occupied state and the protection of the environment, including the stable functioning of the ecosystem and also, the biodiversity in the occupied state during the period of occupation. The more the environment is protected, the more stable, normal and civil life the occupied people can live. Consequently, the more the environmental issues are addressed by the occupying power, the more it can comply with its responsibility under Article 43 of the Hague Regulations.

By considering the second part of Article 43 of the Hague Regulations and applying the same abovementioned situation of occupation to the occupying power's responsibility under Article 43, as in the example of the US and the UK occupation in 2003, it can be seen that on various occasions the occupying powers violated the Iraqi national environmental laws and regulations. The environmental violations in Iraq were increased due to the lack of acceptance of/disrespect for the Iraqi environmental laws and regulations, whether by the occupied forces themselves or by different groups aiming to cause damage to the environment for a range of reasons.⁴⁷⁰

According to Article (1) of The Iraqi Law of Protection and Improvement of the Environment No. (3) of the year 1997: "This law aims to protect and improve the environment, including regional waters, from pollution and limit its effects on health, the environment and

⁴⁶⁹ ILC, 'First Report', para 50.

⁴⁷⁰ Hesham Bashir and Alaa Sbeita, *The Occupation of Iraq and Violations of the Environment and Cultural Property* (Al Manhal/The National Centre for Legal Issues 2013) 7-8; ILC, 'First Report', para 47; the UNEP, *Desk Study on the Environment in Iraq*, (2003), 71.

natural resources”.⁴⁷¹ Both occupying powers, the US and the UK, violated the Iraqi Environmental Law when the pipelines were regularly targeted, resulting in serious spills.⁴⁷² Furthermore, “industrial facilities have also been targeted during conflicts by both state and non-state actors”.⁴⁷³

Moreover, a number of authors provided evidence that the US occupation troops dumped chemical, medical, weapons and devices waste, which contain lead, cadmium, mercury and some radioactive substances and toxic substances, near to groundwater sources, thus leading to their contamination.⁴⁷⁴ Given that the groundwater moved from one place to another, pollution was transmitted with it, which in turn, led to the emergence of different diseases and infections, and even the animals that depended on the groundwater for their drinking. This contamination of such sources was especially acute in the western desert regions of Iraq.⁴⁷⁵

Moreover, the occupying powers of Iraq also polluted the Tigris and Euphrates rivers,⁴⁷⁶ in particular, by attacking the oil wells which caused the oil to leak into the rivers.⁴⁷⁷ This resulted in widespread pollution the killing of a wealth of fish as well as deaths of waterfowl that lived in its surroundings, such as wild ducks. Moreover, the pollution was

⁴⁷¹ The Iraqi Law of Protection and Improvement of the Environment No. (3) of (1997). Article (1). (Iraqi Law of Protection and Improvement of the Environment, No. 27 of 2009, the Law repeals the Law No. 3 of 1997 on the protection and improvement of the environment).

⁴⁷² Conflict and Environment Observatory: Country brief: Iraq, (Published: March 16, 2018). Available online at: < <https://ceobs.org/country-brief-iraq/>> Accessed date: 08/Oct/2020.

⁴⁷³ Ibid.

⁴⁷⁴ Hesham Bashir and Alaa Sbeita, *The Occupation of Iraq and Violations of the Environment and Cultural Property* (Al Manhal / The National Centre for Legal Issues 2013) 70.

⁴⁷⁵ Ibid.

⁴⁷⁶ Ibid, 56.

⁴⁷⁷ Ibid, 69.

transferred to humans, which impacted on their health.⁴⁷⁸ That is, through the food chain process and by drinking water, this led to diseases, such as cholera and dysentery.⁴⁷⁹

According to Article 19 of The Iraqi Law of Protection and Improvement of the Environment No. (3) of the year 1997 the following is prohibited: “Drain any industrial, agricultural, household, or service waste into rivers, water bodies, groundwater, air or land”.⁴⁸⁰ The same Article prohibits any act meant to: “Drain any waste containing toxic materials such as pesticides, heavy metals and other toxic compounds into sewage networks and surfaces and make them in line with environmental controls and determinants”.⁴⁸¹

Such acts not only constitute a violation of Articles (1) and (19) of the Iraqi Law of Protection and Improvement of the Environment, but also, are a violation of Article 43 of the Hague Regulation and Article 64 of the GCIV, in accordance with the occupant’s obligation in order to respect the domestic laws and regulations of the occupied territory.

Notably, the Iraqi Law of Protection and Improvement of the Environment No. (3) of 1997, was in force at the time of the US and the UK occupation of Iraq in 2003, and therefore, they were required to respect and not to violate the Iraqi national laws unless there was an absolute necessity.⁴⁸² The UNEP in its progress report about the environmental situation in Iraq

⁴⁷⁸ Ibid, 69-71.

⁴⁷⁹ Ibid, 71-72.

⁴⁸⁰ The Iraqi Law of Protection and Improvement of the Environment No. (3) of (1997). Article (19) Paragraph (1).

⁴⁸¹ Ibid, Article (19) Paragraph (5).

⁴⁸² Note that, ‘This law has been repealed according to the Environmental Protection and Improvement Law No. (27) of (2009), and the regulations and instructions issued under Law No. 3 of 1997 remain in force in a manner that does not contradict the provisions of Law No. 27 of 2009 until the issuance of what replaces or repeals them’. For more information about the Environmental Protection and Improvement Law No. (27) of (2009), see Republic of Iraq: Supreme Judicial Council: Iraqi Legislation Database at: <

<http://iraqlid.hjc.iq:8080/LoadLawBook.aspx?page=3&SC=220220063754564&BookID=21796>>.

in 2003, demanded that, the Iraqi institutions for environmental governance at domestic and national levels be rebuilt, in relation to handling properly the environmental issues in Iraq.⁴⁸³ The occupying powers in Iraq had created the so-called ‘Coalition Provisional Authority’ (CPA) to administer the territory of Iraq, and the CPA had established an interim Governing Council that assigned a new cabinet, including a Minister of Environment.⁴⁸⁴ However, the environmental problems continued during the whole period of the occupation in Iraq and experts claimed that the impacts on the Iraqi environment and the contamination of water sources would continue for a long-time after the occupation ended.⁴⁸⁵ It could be argued that the lack of acceptance and/or disrespect of the environmental laws and regulations of the occupied state by the occupying power can lead to further environmental consequences, hence, impact the public order, civil life and welfare of the local people living in the occupied territory.

A similar example to that above, is Russia occupying and deliberately damaging areas of Georgia with large-scale fires in the occupied forests, which in turn, had grave consequences for its wildlife.⁴⁸⁶ Such acts by the Russian occupation constituted a violation of Georgian environmental law. For example, Article 45(1) of the Georgian environmental law No. (519) of the year 1996 provides that: “Natural ecosystems, landscapes and areas shall be protected from pollution, disturbance, damage, degradation, depletion and decomposition”.⁴⁸⁷ Furthermore, Article 45(2)(e) and (d) clearly includes the forests as a subject of the protection provided under Article 45.⁴⁸⁸ Moreover, Article 46(2) of the same law provides protection to

⁴⁸³ The United Nations Environment Programme (UNEP), ‘Environment in Iraq: UNEP Progress Report’, (2003), 29.

⁴⁸⁴ Ibid.

⁴⁸⁵ Hesham Bashir and Alaa Sbeita, *The Occupation of Iraq and Violations of the Environment and Cultural Property*, 71.

⁴⁸⁶ Hulme, ‘Enhancing Environmental Protection’, 238; International Law and Policy Institute, *Protection of the Natural Environment in Armed Conflict: An Empirical Study* (2014), 29-30.

⁴⁸⁷ Law of Georgia on Environmental Protection, (No. 519), of (1996). Article 45(1).

⁴⁸⁸ Ibid, Article 45 (2)(e) and (d).

wildlife, when its states that: “Any action that may cause damage to wildlife, habitats, breeding areas and migration routes shall be prohibited”.⁴⁸⁹

Consequently, it is safe to say that the Russian occupying forces violated the Georgian domestic Environmental Law, when they deliberately destroyed by fire, on a large scale, green forests, with grave consequences for wildlife. Hence, Russia, as an occupying power in Georgia, also breached its obligations under Article 43 of the Hague Regulations, both the first and the second parts: the first concerns the duty of the occupant to restore and ensure the public order, civil life and welfare of the occupied people, and the second, pertains to the obligation of the occupying power to respect the domestic laws of the occupied state, which obviously Russia did not.

As mentioned above, the Armenian occupation of the Azerbaijani territory of Nagorno-Karabakh deliberately caused environmental harm, such as intentionally destroying the natural resources, polluting water sources and blocking the water canals, which impacted on the agricultural lands and the crops, along with the extreme utilisation of other natural resources in an unsustainable manner in the occupied region.⁴⁹⁰

According to a recent report published by the Presidential Library of the Republic of Azerbaijan, the Armenian occupation caused severe injuries to the environment and its elements, such as cutting down and destruction of the forests, which caused the termination of rare plants and animals exclusively living there,⁴⁹¹ as well as the destruction of water canals

⁴⁸⁹ Ibid, Article 46 (2).

⁴⁹⁰ Bakhshiyeva, ‘Threats and Provocations Originating from The Republic of Armenia’, 113- 131. 113-116; Administrative Department of the President of the Republic of Azerbaijan: Presidential Library, 21-24.

⁴⁹¹ Administrative Department of the President of the Republic of Azerbaijan: Presidential Library, 13,15.

and water sources, which impacted on the productivity of the crops in the occupied regions.⁴⁹² In addition to this, approximately a million and eighty-eight thousands of livestock were lost because of the Armenian occupation, since 1989.⁴⁹³

The deliberate harm against the Azerbaijani occupied region's environment by the Armenian occupation has impacted on the biodiversity and the ecosystem.⁴⁹⁴ Moreover, taking into account the applicability of Article 43 of the Hague Regulations and Article 64 of the GCIV in a time of occupation, Armenia, as an occupying power, has had an obligation to respect the Azerbaijani domestic laws and regulations, along with the Armenian obligations under property rights norms in the time of occupation, the extent to which it may provide protection to the environment in the Azerbaijani occupied territory Nagorno-Karabakh. Further, relies on how effectively the environment is protected under the environmental national laws and regulations of Azerbaijan.

According to the Law of the Republic of Azerbaijan about Environmental Protection of 1999 No. 678-IQ, and as amended in 2020, Article 3 provides that the basic principle of environmental protection includes: "ensuring protection of biological diversity of the environment".⁴⁹⁵ In addition to this, Article 62 of the same law states that: "Natural complexes and sites of special environmental, scientific, cultural, and aesthetic interest inhabited by endangered species and land or water areas wholly or partially and temporarily or permanently off-limits to human activity shall be considered protected areas".⁴⁹⁶ Moreover, the abovementioned report indicates that the occupied areas of Azerbaijan have several natural

⁴⁹² Ibid, 23-24.

⁴⁹³ Ibid, 34.

⁴⁹⁴ Bakhshiyeva, 'Threats and Provocations Originating from The Republic of Armenia', 113- 131. 113-116; Administrative Department of the President of the Republic of Azerbaijan: Presidential Library, 15, 24.

⁴⁹⁵ Republic of Azerbaijan: Environmental Protection Law of (1999), (No. 678-IQ), Article 3.

⁴⁹⁶ Ibid, Article 62.

reserves and rare species of plants and animals⁴⁹⁷ and, therefore, these areas are protected under Article 62 of the Environmental Protection Law 1999 of the Republic of Azerbaijan. Arguably, such acts conducted by the Armenian occupation constitute a breach to the domestic Environmental Protection Law 1999 of the Republic of Azerbaijan.

Accordingly, Armenia has been held legally accountable to respect Azerbaijani environmental domestic law, in accordance with the caused damage to the Azerbaijani environment in the occupied areas of Azerbaijan. For instance, Article 78 of the same above-mentioned law states that: “Individuals and legal entities guilty of environmental safety violations shall be held accountable...”.⁴⁹⁸ Moreover, as argued above, since the destruction of property in the occupied territory can have environmental dimensions, Armenia has been accused of destroying natural resources (property) along with causing other environmental injuries in the occupied parts of Azerbaijan.

Moreover, Article 79 (1) of the same law provides that: “Legal entities and individuals responsible for damage to the environment, public health, and property of citizens, organizations, and the state shall make restitution as provided by law”.⁴⁹⁹ Furthermore, paragraph (5) of the same Article adds that: “Full restitution shall be made for damage to the life and property of citizens caused by environmental safety violations”.⁵⁰⁰ It could be argued that the Armenian breach of the Azerbaijani environmental domestic law constitutes a violation of the former’s obligations under the law of occupation as an occupying power, namely, to Article 43 of the Hague Regulations and Article 64 of the GCIV.

⁴⁹⁷ Administrative Department of the President of the Republic of Azerbaijan: Presidential Library, 15-34.

⁴⁹⁸ Republic of Azerbaijan: Environmental Protection Law of (1999), (No. 678–IQ), Article 78.

⁴⁹⁹ Ibid, Article 79 (1).

⁵⁰⁰ Ibid, Article 79 (5).

Furthermore, the domestic law of the occupying power may be considered as another source of obligations towards occupying forces, particularly when the occupying power is a state party to one of the MEAs ratified by the parties of the conflict and implemented in the domestic laws, whether of the occupying power or the occupied one. For instance, since Palestine and Israel are both state parties to the Basel Convention,⁵⁰¹ they both have legal obligations under the convention. However, when Israel, as an occupying power, moved and dumped hazardous waste in the occupied West Bank in a way that conflicts the Convention's obligations, it was not only violating its own obligation under the Basel Convention, for it was also breaching the Palestinian Environmental Law, since according to Article (76) of this Law: "any natural or juridical person who causes environmental harm as a result of action or omission in contradiction with the provisions of this law or any international convention of which Palestine is part of, shall be compelled to the payment of convenient compensations in addition to the penal liability explicated in this law".⁵⁰² Notably, every international environmental treaty ratified by Palestine has become a part of the domestic law⁵⁰³ and Israel as an occupying power, as argued above, has obligations to respect the domestic environmental laws applicable in the occupied territory, according to what Article 43 of the Hague Regulations provides.

Moreover, according to the Basel Convention's Secretariat, Israel's acts are considered illegal and a violation to its obligations under the convention, specifically, under Article 2(3) and 2(9).⁵⁰⁴ The Secretariat added that these industrial zones are under Israeli jurisdiction and

⁵⁰¹ The Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and their Disposal: Parties to the Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and their Disposal.

⁵⁰² 'Palestinian Environmental Law' (1999), Article 76.

⁵⁰³ Ibid, Article 77.

⁵⁰⁴ The Basel Convention, Article 2(3), and 2(9).

thus, waste must be brought to Israel for disposal and not to the PA's territory.⁵⁰⁵ Consequently, Israel has violated the main aim of the Basel Convention and additionally, contravened Article 4(3) of the Basel Convention, which states the illegal trafficking of hazardous waste is a criminal act under international law.⁵⁰⁶

However, it should be noted that the case of Israeli occupation of Palestine can be more controversial and complex, compared to the other mentioned examples of situations of occupation, in particular, regarding the occupying power's duty of respecting the domestic laws of the occupied territory. By way of explanation, the current domestic laws applicable in Palestine have been adopted by the Palestinian Authority (PA) during the time of the Israeli occupation there, including the environmental domestic laws and regulations. However, the law of occupation demands that the occupying power respect the national laws of the occupied territory that are in force at the time of occupation to an occupied territory, and the application of the law in force in Palestine before the Israeli occupation is problematic. Hence, it is important to mention the other legal regimes that were applicable in Palestine before and at the time when Israel took over the OPT in 1967.

Multiple legal systems have an impact on the legal structures in the OPT. The division of Palestine also led to the emergence of complicated and varying legal systems in the West Bank, Gaza Strip and Jerusalem, in particular, after 1948.⁵⁰⁷ Regarding which, in 1948, Jordan took over the West Bank, including East Jerusalem. The West Bank submitted to the Jordanian legal system, which is influenced by the Latin legal system, and Egypt had administration over

⁵⁰⁵ Al-Haq Organization, 'Environmental Rights Case Succeeds in Holding Israel Accountable for Illegal Hazardous Waste Dumping in Palestine', (25 August 2016).

⁵⁰⁶ The Basel Convention, Article 4(3).

⁵⁰⁷ Birzeit University, Institute of Law, "Legal Status in Palestine: Palestinian Judicial system: Historical Evolution of the Palestinian Legal System"; Gamal Abouali, 'Natural Resources under Occupation: The Status of Palestinian Water under International Law', (1998) 10 *Peace International Law Review*, 443-461.

the Gaza Strip.⁵⁰⁸ In 1967, when Israel took over and occupied the West Bank, Gaza Strip, and East Jerusalem, the Jordanian law was still the main legal regime applicable to the West Bank and East Jerusalem, while the British Mandate Law (Common Law) was still applicable and effective in the Gaza Strip.⁵⁰⁹

Regarding the applicability of the Jordanian Law in the West Bank and East Jerusalem, it included some environmental and water laws and regulations that organised the use of the natural resources and the ownership of such resources, along with other related issues regarding such matters on both banks of the Jordan river.⁵¹⁰ However, after 1967, Israel had imposed military law (military orders).⁵¹¹ Moreover, Israel had extended its internal water legal system to some areas in the OPT, and in some other areas, it had kept the operation of some aspects of Jordanian water laws and regulations. However, the occupation used these provisions not as means of serving the needs of the local population in the OPT, but rather, as means of strictly controlling Palestinian consumption of water.⁵¹²

Consequently, there is no clear answer about the application of the law in force in Palestine before the Israeli occupation and the issue is still problematic. This is especially so since the OPT has a variety of legal systems that were applicable before the Israeli occupation.⁵¹³

⁵⁰⁸ Ibid.

⁵⁰⁹ Birzeit University, Institute of Law, *Legal Status in Palestine*.,

⁵¹⁰ Abouali, 'Natural Resources under Occupation', 447-456.

⁵¹¹ Birzeit University, Institute of Law, *Legal Status in Palestine*.,

⁵¹² Abouali, 'Natural Resources under Occupation', 456.

⁵¹³ The reason why there are several legal systems applicable in Palestine until this present day is because of the complex historical and political background that Palestine has been through for so many years now. The interplay of different historical periods, territorial division and other geopolitical issues has contributed to the creation of a complex diversity of several legal frameworks in Palestine. For more information about the legal system in Palestine before and after the Israeli occupation of the OPT. See: Glenn Robinson, 'The Politics of Legal Reform in Palestine', (1997) 27 *Journal of Palestine Studies* 51; The United Nations: 'The Legal Status of the West Bank and Gaza'

In all the abovementioned instances, the occupying power breached its obligations under Article 43 of the Hague Regulations 1907 and Article 64 of the GCIV. These provisions demanded that the occupying power respect the domestic laws in force at the time of occupation for an occupied state. Unless there is an obvious threat by keeping these laws in force, it might impact on the security situation of the occupied state or constitute an obstacle to the application of IHL norms.⁵¹⁴ In addition to this, the occupying power may establish its own bodies to maintain the public order in the occupied state, if deemed necessary.⁵¹⁵

Notably, the obligation of an occupying power to respect the environment in occupied territory is mainly derived from Article 43 of the Hague Regulations as has been argued above.⁵¹⁶ Furthermore, this argument has been supported by the ILC Draft Principles Commentary Report. In particular, when the Report confirmed the general obligations of an occupying power under Draft Principle 20(1) in relation to “respect and protect the environment of the occupied territory... and take environmental considerations into account in the administration of such territory”, it drew upon Article 43 of the Hague Regulations, which requires the occupying power to consider the welfare of the occupied people and to restore and maintain public order and civil life in the occupied territory.⁵¹⁷ Noting that, the ILC in a way supports such an argument and emphasises the idea that the protection of the environment in occupied territory and the welfare of the occupied population are linked to each other, has mentioned that, “the authentic French text of article 43 uses the expression “*l’ordre et la vie*

(01/January/1982). Available online at: <
<https://unispal.un.org/UNISPAL.NSF/0/9614F8FC82DCA5DF852575D80069E0C0>>. Accessed date: 25/August/2021.

⁵¹⁴ The Hague Regulations 1907, Article 43.; the Fourth Geneva Convention 1949, Article 64.

⁵¹⁵ The Fourth Geneva Convention 1949, Article 64 (2).

⁵¹⁶ ILC, ‘First Report’, para 50.

⁵¹⁷ The United Nations: General Assembly, ‘Report of the International Law Commission’, Seventy-first session, (29 April–7 June and 8 July–9 August 2019) (A/74/10) (20 August 2019). “ILC Draft Commentary”, 267-268.

publics”, and the provision has been accordingly interpreted to refer not only to physical safety but also to the ‘social functions and ordinary transactions which constitute daily life’, in other words, to the entire social and economic life of the occupied region”. The ILC added that, “this interpretation is also supported by the *travaux préparatoires*: in the Brussels Conference of 1874, the term “*vie publique*” was interpreted as referring to “*des fonctions sociales, des transactions ordinaires, qui constituent la vie de tous les jours*”.⁵¹⁸ Therefore, it could be argued that the preparatory work of Article 43 of the Hague Regulations as mentioned in the Brussels Conference of 1874, can be also used to support the argument that the occupying power’s obligation under Article 43 to consider the welfare and to ensure that the occupied population lives as normal life as possible entails an environmental dimension.

Both articles do not include a word the environment as such; however, their extent must cover the issues of the environment in an occupied territory as argued above, whether by ensuring the life in occupied territory continues as normal as possible under the occupant’s temporary authority, and particularly, when they ask the occupying power to maintain the public order, civil life, and welfare of local population during the time of occupation. Such an obligation needs to take into account the social and economic aspects of the ordinary life of the occupied territory. Hence, the perfect implementation of this duty would be impossible without taking into account the environmental considerations, along with respecting the domestic environmental laws and regulations of the occupied state.⁵¹⁹ This is because the extent to which

⁵¹⁸ Ibid, under footnote No. 1290; see Actes de la Conférence de Bruxelles de 1874 sur le projet d’une convention internationale concernant la guerre (1874). p.23. Available online at: <<https://babel.hathitrust.org/cgi/pt?id=mdp.35112104530417&seq=5&q1=vie+publique>>. Accessed Date:02/Dec/2023. Please note, it was the Belgian delegate who suggested that “*la vie publique*” meant “*des fonctions sociales, des transactions ordinaires, qui constituent la vie de tous les jours*”. For the English Language translation of the Brussels Conference of 1874 and other related information see: ICRC: IHL Databases: Project of an International Declaration concerning the Laws and Customs of War. Brussels, 27 August 1874. < <https://ihl-databases.icrc.org/en/ihl-treaties/brussels-decl-1874?activeTab=undefined>> ; ILC, ‘First Report’, para 43- footnote No. 175.

⁵¹⁹ The Hague Regulations 1907, Article 43; The Fourth Geneva Convention 1949, Article 64.

the environment can be protected depends on how effectively the environment is already protected under these national laws of the occupied state and whether the national governmental institutions are effective in this regard.⁵²⁰

Against this background, it could be argued that, there is sufficient evidence to support the claim that the occupying power's responsibility towards the protection of the environment in the occupied territory has a clear connection with its principle and duty of ensuring the occupied people can continue to live as normal life as possible. This can be achieved by maintaining and restoring public order, civil life, security, welfare and well-being of the occupied territory, in accordance with its obligation under Article 43 of The Hague Regulations.⁵²¹ Arguably, the level of this responsibility can differ depending on the length of occupation, as Lehto argued: the more protracted the occupation is, the more responsibility the occupant has to address the environmental issues.⁵²² Therefore, it would seem reasonable to conclude that both Articles 43 of the Hague Regulations and 64 of the GCIV can be used as effective instruments under the law of occupation to provide more active protection to the environment in situations of occupation.

2.4 The Protection of the Environment in Times of Occupation by Protecting the Public Health and Hygiene of the Occupied Territory

This section starts by giving attention to the ILC special rapporteur's approach (Marja Lehto) in 2018, when she linked public health and hygiene in the occupied territory under

⁵²⁰ ILC, 'First Report', para 49.

⁵²¹ The Hague Regulations 1907, Article 43; The ILC Draft Principles on Protection of the Environment in relation to Armed Conflicts, with Commentaries (2022), Draft Principle 19(2); Tristan Ferraro, 'The law of occupation and human rights law: some selected issues', in Robert Kolb, Gloria Gaggioli, *Research Handbook on Human Rights and Humanitarian Law* (Edward Elgar 2013) 279; ILC, 'First Report', paras 45, 47.

⁵²² ILC, 'First Report', para 47.

Article 56 of the GCIV to the occupying power's responsibility in regard to the protection of the environment.⁵²³ The occupying power, under Article 56 of GCIV, has a duty of ensuring and maintaining public health and hygiene in the occupied state.⁵²⁴ Thus, any impact on human health caused by contamination of the environment or environmental degradation by an occupying power in occupied territory (whether by intentionally polluting the environment or by disrespecting the national environmental laws and regulations of the occupied state) must be prohibited, according to Article 56 of the GCIV.⁵²⁵ It is noteworthy that such acts against the environment, especially the contamination of the soil and water sources might affect human health through the food chain process, especially through contaminated grazing animals and marine life,⁵²⁶ upon which human populations may depend for nutrition.⁵²⁷

This argument has been supported by the ILC Draft Principles on Protection of the Environment in times of Armed Conflict, since it became closer to the issue and confirmed under Draft Principle 19(2) that the occupying power shall take all possible measures to prevent significant environmental harm that might prejudice the health and well-being of the local population of the occupied territory.⁵²⁸ Accordingly, there is a clear existence of a due diligence obligation⁵²⁹ upon the occupying power to take proactive measures to address urgent

⁵²³ Ibid, para 65-66.

⁵²⁴ The Fourth Geneva Convention, Article 56.

⁵²⁵ Hulme, 'Enhancing Environmental Protection', 210-211.

⁵²⁶ Omar, Bhat, and Asem, 'Critical Assessment of the Environmental Consequences of the Invasion of Kuwait, the Gulf War, and the Aftermath', 155.

⁵²⁷ Ibid.

⁵²⁸ The ILC Draft Principles on Protection of the Environment in relation to Armed Conflicts, with Commentaries (2022), Draft Principle 19(2).

⁵²⁹ Note that: regarding due diligence obligations in times of occupation, the law of occupation comprises several obligations requiring an assessment under due diligence. In particular, regarding the duties and powers of the occupant while it administrates the occupied state. "In relation to occupied territory, the link between the state and the source of risk is not territorial sovereignty, but instead, the actual authority exercised by the occupying power". For more details see; Longobardo, 'The Relevance of the Concept of Due Diligence'.

environmental problems, in order to prevent any significant harm to the environment.⁵³⁰ According to the ILC: “the obligation of due diligence can be deduced from a number of international conventions as the standard basis for the protection of the environment from harm”.⁵³¹ Therefore, it is safe to say that the due diligence obligation is also related to the protection of the environment in times of occupation and the occupant has a duty to consider such obligation in relation to preventing any significant harm to the environment in the occupied territory.

Interestingly, as the report of the ILC Draft Commentary provided, the crux of the Draft Principle 20(2)⁵³² relies on Article 55(1) of the AP1, which links the protection of the environment to the health or survival of the population.⁵³³ The adoption of Article 55(1) of the AP1 reflects subsequent developments and increased awareness under IHL of the environmental harm in armed conflict situations on human health. More details about the AP1 1977 and the preparatory work of the AP1 will be provided in the following paragraphs. Furthermore, the report indicates the main purpose of the Draft Principle 20(2) is to confirm that significant harm to the environment could have grave consequences on the local people of

⁵³⁰ The United Nations: General Assembly, ‘Report of the International Law Commission’, Seventy-first session, (29 April–7 June and 8 July–9 August 2019) (A/74/10) (20 August 2019). “ILC Draft Commentary”, 267-275; Draft Principle (21) of the ILC Draft Principles regarding the ‘Protection of the environment in relation to armed conflicts’; Longobardo, ‘The Relevance of the Concept of Due Diligence for International Humanitarian Law’, 73-75.

⁵³¹ The United Nations: General Assembly, ‘Report of the International Law Commission’, Seventy-first session, (2019). “ILC Draft Commentary”. 279.

⁵³² Please note, Draft Principle 20(2) mentioned in the text on this page now becomes with the 2022 edition Draft Principle 19(2).

⁵³³ The Additional Protocol I (1977), Article 55(1): “Care shall be taken in warfare to protect the natural environment against widespread, long-term and severe damage. This protection includes a prohibition of the use of methods or means of warfare which are intended or may be expected to cause such damage to the natural environment and thereby to prejudice the health or survival of the population”. ; The United Nations: General Assembly, ‘Report of the International Law Commission’, Seventy-first session., (2019). “ILC Draft Commentary”. 272. (Please note that, the present researcher is using the new Draft Principles order as has been adopted by the ILC in 2022, in which the Draft Principles are still the same but the numbering of them is different).

the occupied territory and to emphasise the close link between the protection of the quality of the environment and biodiversity, as well as to ensure a viable and healthy ecosystem.⁵³⁴

The present researcher agrees that, considering the broad interpretation of Article 56 of the GCIV, any act against the environment that can affect the public health and hygiene in an occupied territory must be a prohibited act, in accordance with the Article and that must include all kind of acts executed purposefully against the environment since as argued above, it might have direct and indirect consequences on public health and hygiene for the occupied territory's population.⁵³⁵ Notably, the preparatory work of Article 56 of the GCIV did not address the environmental issues and/or any other environmental-related considerations in occupied territory. The preparatory work discussed the duty of the occupying power to ensure and maintain the public health and hygiene of the occupied population, as well as to take into consideration the occupied population's needs.⁵³⁶ The analysis of Article 56 of the GCIV provided by the ILC Draft Commentary Report and the ILC's 'First Report', constitute a cornerstone of considering Article 56 of the GCIV related to the protection of the environment in occupied territory. In particular, when the ILC adopted a similar language under Draft Principle 20(2) to the one enshrined under Article 56 of the GCIV, and then the ILC linked the occupant's duty to protect the health of the occupied population to the occupant's duty to protect and to prevent any environmental harm and to take the environmental consideration

⁵³⁴ The United Nations: General Assembly, 'Report of the International Law Commission', Seventy-first session., (2019). "ILC Draft Commentary". At: 270-271.

⁵³⁵ ILC, 'First Report', paras 65-66; Hulme, 'Enhancing Environmental Protection', 210-211.

⁵³⁶ For the origin of Article 56 of the GCIV 1949, see, the preparatory work of the GCIV 1949: Final Record of the Diplomatic Conference of Geneva of 1949, Vol: I, at: 122; Final Record of the Diplomatic Conference of Geneva of 1949, Vol: II-A, at: 666-668, 747-748, 830-831, 856-858; Final Record of the Diplomatic Conference of Geneva of 1949, Vol: II-B, at: 194, 418-421; Final Record of the Diplomatic Conference of Geneva of 1949, Vol: III, at: 135-136. All Volumes are available online at: < <https://www.loc.gov/item/2011525350/>>. Accessed date: 02/Dec/2023.

into account. Therefore, Article 56 of the GCIV can provide some protection to the environment in an occupied territory within the law of occupation itself.

2.5 The Protection of the Environment in Times of Occupation when there are Active Hostilities or Attacks in the Occupied Territory

In addition to what has been discussed above, it is worth mentioning that Article 1(4) of the AP1 provides that: “armed conflicts in which people are fighting against colonial domination, alien occupation or racist regimes are to be considered international conflicts”.⁵³⁷ Hence, there is always an opportunity for a potential military confrontation during times of occupation, and in this regard, Articles 35 and 55 of the AP1 provide a fundamental standard in relation to respecting and protecting the natural environment during any military attacks in times of occupation. Thus, it can apply in cases when the occupying power is intentionally attacking the occupied state’s environment, such as examples that have been mentioned previously in the chapter. Both Articles 35(3) and 55(1) are considered by the ICRC to be part of customary international humanitarian law.⁵³⁸

According to Article 35 (3) of the AP1: “It is prohibited to employ methods or means of warfare which are intended, or may be expected, to cause widespread, long-term and severe damage to the natural environment”.⁵³⁹ Furthermore, Article 55 of the same protocol states that: “care shall be taken in warfare to protect the natural environment against widespread, long-term and severe damage. This protection includes a prohibition of the use of methods or means of warfare which are intended or may be expected to cause such damage to the natural environment and thereby to prejudice the health or survival of the population”.⁵⁴⁰

⁵³⁷ The Additional Protocol I (1977), Article 1(4).

⁵³⁸ Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*, Rule 45.

⁵³⁹ The Additional Protocol I (1977), Article 35 (3).

⁵⁴⁰ *Ibid*, Article 55 (1).

Here it is relevant to mention that, there are some differences between both Articles even though they share the same threshold, “widespread, long-term, and severe damage”. Article 55(1) repeats the same prohibition on the use of methods and means provided under Article 35(3). However, Article 35(3) relates to all methods or means of warfare, whether on land, at sea or in the air, while Article 55 (1) is in the part dealing with the protection of the civilian population and their objects on land against the impact of hostilities.⁵⁴¹ Article 55(1) extends to a state’s territorial waters, whereas Article 35(3) extends to the damage on the high seas.⁵⁴² Thus, it might be argued that, Article 35(3) has a wider scope compared to the one under Article 55(1). However, it must be said that, both provisions are still important to provide protection to the environment in times of armed conflict and occupation.

Arguably, after significant endeavours by the international community to prohibit attacks against the environment that has been mentioned under Article 35(3) and Article 55(1) of the AP1, the prohibition has been considered as customary international law rule. Accordingly, all nations are bound by those two articles even if they are not state parties to the AP1.⁵⁴³ In addition, the ICRC has already considered both Articles 35(3) and 55(1) as customary law norms such that the occupying power must be legally bound under these two provisions, regarding any violation by attacks against the occupied state’s environment during an occupation.⁵⁴⁴

The issue of the customary status regarding the prohibition of attacks against the environment under Article 35(3) and 55(1) of the AP1 requires more clarification since there

⁵⁴¹ The Additional Protocol I (1997), Article 49(2). For further analysis of the differences between Article 35(3) and Article 55(1) of the Additional Protocol I see, A. P. V. Rogers, *Law on the Battlefield* (2nd edn, Manchester University Press 2004) 166-169.

⁵⁴² See footnote No. 55, in Rogers, *Law on the Battlefield*, 168.

⁵⁴³ Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*, Rule 45.

⁵⁴⁴ *Ibid.*

are few states, such as the US, UK and France do not agree on the customary status of such a rule. As noted above, there are significant states practice around the world that support the emergence of such a prohibition to become a customary rule. Furthermore, this prohibition has been set in many states' military manuals.⁵⁴⁵ In addition to this, causing widespread, long-term and severe damage to the environment is an offence under the local laws of a significant number of states regardless of whether they are state parties or not to the AP1.⁵⁴⁶ Widespread practice by the international community to the methods of armed conflict and use of conventional weapons shows a widespread acceptance of the customary law nature of such a rule under Articles 35(3) and 55(1) of AP1. However, the contrary practice of some states, such as the US, UK and France in this regard is not totally consistent.⁵⁴⁷ For example, their statements in some contexts that the rule embodied under Articles 35(3) and 55(1) is not customary contradict those made in other contexts, particularly in their military manuals in which such a rule is indicated as binding as long as it is not applied to nuclear weapons.⁵⁴⁸ It could be argued that, the contrary practice by those three states is not sufficient to consider such a rule as not a

⁵⁴⁵ See, for example, the military manuals of the United Kingdom (page 316, para 12.24); Canada (Page 4-13, para 446).

⁵⁴⁶ To see examples of states that adopted such prohibition in their legislation see the list of states included in footnote No. 53 of the Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*, page 152, Rule 45.

⁵⁴⁷ Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*, page 152, Rule 45.

⁵⁴⁸ See, for example, the military manuals of the United Kingdom (page 316, para 12.24); the United States of America (Pages: 378-379, 417-418); See also, the UK, Statement on Ratification of AP I, (1998), ("It continues to be the understanding of the United Kingdom that the rules introduced by the Protocol apply exclusively to conventional weapons without prejudice to any other rules of international law applicable to other types of weapons. In particular, the rules so introduced do not have any effect on and do not regulate or prohibit the use of nuclear weapons"); France, Statement on Ratification of AP I, translated in Schindler & Toman, *The Laws of Armed Conflicts: A Collection of Conventions, Resolutions, and Other Documents* 800 (2004) ("Referring to the draft protocol drawn up by the International Committee of the Red Cross which constituted the basis of 1974-1977 Diplomatic Conference, the Government of the French Republic continues to consider that the Protocol's provisions concern exclusively conventional weapons and do not regulate or prohibit the use of nuclear weapons, nor should they constitute a prejudice to any other rules of international law applicable to other activities necessary for the exercise by France of its inherent right of self-defense").

customary one.⁵⁴⁹ Therefore, the researcher believes that, this rule does reflect a customary international humanitarian law norm. However, the US, UK and France should also be bound by this rule except as far as any use of nuclear weapons is concerned.⁵⁵⁰

The ILC Draft Principles on Protection of the Environment in relation to Armed Conflicts, namely, Draft Principles 13(2) and 15, reflect the ICRC rules that relate directly to environmental protection in times of armed conflict, i.e. Rules 43 to 45.⁵⁵¹ The ICRC Rules, especially Rules 43 and 44 as well as Draft Principles 13(2), 14, and 15 provisionally adopted by the ILC reflect the general rules of protection of the environment under customary international humanitarian law during times of armed conflict.⁵⁵² The ICRC Rules mainly consider situations where the outbreak of hostilities takes place, and they might apply to situations of occupation where only active hostilities occur.⁵⁵³

As an example, the case of the Iraqi occupation of Kuwait in 1991 can be used, where grave environmental consequences resulted from the deliberate harm against the Kuwaiti's territory. It has been argued that, even if Iraq had not ratified the AP1, it was still bound by Article 35/3 and 55/1, as these two Articles had become customary international law norms that must be respected by all states world-wide.⁵⁵⁴

⁵⁴⁹ Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*, page 154, Rule 45.

⁵⁵⁰ For further discussion about the customary status of Article 35(3) and 55(1) of the AP1 see, Karen Hulme, 'Natural Environment' in Elizabeth Wilmshurst and Susan Breau (eds), *Perspectives on the ICRC Study on Customary International Humanitarian Law* (Cambridge University Press 2007) 228-233.

⁵⁵¹ The ILC, Draft principles on protection of the environment in relation to armed conflicts (2022). Principles 13(2) and 15.

⁵⁵² Sjöstedt, *The Role of Multilateral Environmental Agreements*, 70-73.

⁵⁵³ Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*, Rules 43-45.

⁵⁵⁴ Shilpi Gupta, 'Iraq's Environmental Warfare in the Persian Gulf', (1993) 6 GEO INT'L ENVTL L REV 251, 260. Cited in: Dieter Fleck (ed), *The Handbook of International Humanitarian Law* (2nd edn, Oxford University Press 2008) 251, 260.

It could be argued that, by considering the crux of Article 35(3) and 55(1) of the API away from the literal context of both articles, and by taking into account the broad interpretation and considering the concept of systematic destruction and the cumulative effects of the environmental degradation by an occupying power (in particular, in prolonged occupation), the environmental harm might cross the thresholds of widespread and long term and severe damage. For example, hazardous waste and dumping or moving of solid waste resulting from the occupying power activities or any other kinds of activities by the occupying power's administration in an occupied state, may fall under the thresholds of Article 35(3) and Article 55(1) of the API. For instance, dumping and moving hazardous waste has been proven to have consequences for the environment, in particular, polluting soil, drinking water sources, and agricultural areas as well as damaging crops.⁵⁵⁵ Consequently, the thresholds of wide-spread, long-term, and severe damage could be met in such situations.

2.6 The Protection of the Environment in Times of Occupation under other Provisions of the Law of Occupation

In this section, it is going to be argued how the protection of the environment in occupied territory is linked to the full implementation of other articles under the law of occupation. In particular, the articles that are keen to keep the occupied people living as normal life as possible and considering the welfare in the occupied territory are salient.

For example, there is possible environmental protection that could be provided under Article 55 of the GCIV. As already discussed above, Article 43 of the Hague Regulations demands that the occupying power ensures the maintenance of public order, civil life and the welfare of the occupied territory. Additionally, Article 55 of the GCIV has gone further and is

⁵⁵⁵ Jad Isaac, Khaldoun Rishmawi, 'Status of the Environment in the State of Palestine – 2015', (The Applied Research Institute (ARIJ) –Jerusalem 2015) 105.

more specific when it imposes on the occupying power the duty to ensure that the local people of an occupied territory have all fundamental supplies to meet their basic needs.⁵⁵⁶ It could, however, be argued that without environmental conservation, the full implementation of Article 55 of the GCIV would be impossible. Hence, providing fundamental supplies to the population of the occupied state would be impacted upon as well, and the lack of essential supplies would have an impact on the welfare of the population, thus, it is a violation to the occupying power's duty under Article 43 of ensuring the welfare and public order in the occupied Territory, since welfare and public order highly rely on the ability of the occupying power of providing as normal life as possible to the local people living under occupation.

Arguably, the occupying power's responsibility to ensure that the local people of an occupied state have all their fundamental needs might have environmental dimensions. In the first place, under Article 55 of the GCIV, for these needs to be met, the occupying power shall first depend on the resources of the occupied state itself, as the Article clearly requires the provision of food and medical supplies to the local people. As argued earlier, some food and some kinds of medicines are provided from the natural resources of the occupied territory and without protecting the environment, such resources might be harmed whether by the occupying power or by some groups from the occupied territory itself. This will affect the occupant's ability of providing all fundamental supplies to the local populations in the occupied territory.

Furthermore, it could be reasonably argued that respecting and applying the national environmental laws and regulations of the occupied territory would help to protect such resources from getting harmed, since most of the states have adopted environmental laws that include specific provisions protecting the natural resources and organising the way of the legal

⁵⁵⁶ The Fourth Geneva Convention IV. Article 55; Hans-Peter Gasser, 'Protection of the Civilian Population: Belligerent Occupation', 272.

use (exploration) to such resources. Therefore, respecting national environmental laws of the occupied territory could help in effectively implementing Article 55 of the GCIV and in turn, provide some protection to the environment.

Secondly, in cases where the occupying power has exploited the natural resources located in an occupied territory in an unsustainable manner that would definitely have an impact on the ability of occupied people to obtain their basic needs, as the productivity of these resources would be decreased. That is, the basic needs of occupied people could not be met in this case.

Thirdly, if the occupying power intentionally damaged the environment, as what happened in Kuwait under the Iraqi occupation in 1991 and in Iraq under the US and UK occupation in 2003, where local people in both examples suffered from the lack of the basic and essential needs, especially food and medical supplies, and one of the main reasons was the fact that their environment had been intentionally destroyed by the occupying power and it suffered from severe injuries that impacted on the local people, their ability to get food and other fundamental supplies that they critically needed for their survival.

Therefore, the relationship between the occupying power's responsibility of ensuring the local people continue to live as normal as possibly during the time of occupation can be linked to the protection of the environment and keeping the environment as safe and protected as possible. In particular, Article 55 of the GCIV directly states that the occupying power that the basic needs, including food and medical supplies, shall be provided from the resources of the occupied territory itself. Consequently, by ensuring the effective implementation of Article 43 of the Hague Regulations in terms of maintaining the civil life, public order and welfare of the occupied people and giving them all their fundamental needs under Article 55 of the GCIV,

some protection to the environment can be provided as well. Otherwise, the occupant will violate its obligations under both articles.

Furthermore, it is worth mentioning that the occupying power has a responsibility towards the occupied territory and its inhabitants under the law of occupation. For example, Article 29 of GCIV has provides that: “The Party to the conflict in whose hands protected persons may be, is responsible for the treatment accorded to them by its agents, irrespective of any individual responsibility which may be incurred”.⁵⁵⁷ The concept of the protected person under Article 4 of the GCIV is: “Persons protected by the Convention are those who, at a given moment and in any manner whatsoever, find themselves, in case of a conflict or occupation, in the hands of a Party to the conflict or Occupying Power of which they are not nationals”.⁵⁵⁸ In the context of occupation, the protected persons are the local people living in the occupied territory and living under the provisional and temporary authority of the occupant.⁵⁵⁹ It could be argued that, “as soon an adversary has control over a person or group of persons in accordance with Article 4 of the Fourth Geneva Convention the provisions relative to occupied territories are applicable”.⁵⁶⁰ Consequently, it is in this sense that the occupying power assumes responsibility for the local people and their occupied territory.⁵⁶¹

⁵⁵⁷ The Fourth Geneva Convention 1949, Article 29.

⁵⁵⁸ Ibid, Article 4.

⁵⁵⁹ Hans-Peter Gasser, ‘Protection of the Civilian Population: Belligerent Occupation’, 273; Dikker Hupkes, *What Constitutes Occupation? Israel as the occupying power in the Gaza Strip after the Disengagement* (E.M. Meijers Instituut 2008) 29-30; Kalandarishvili-Mueller, *Occupation and Control in International Humanitarian Law*, 147-148; International Committee of the Red Cross, *Treaties, States Parties and Commentaries, Convention (IV) relative to the Protection of Civilian Persons in Time of War*. Geneva, 12 August 1949. Commentary of 1958, Article 29.

⁵⁶⁰ Michael Siegrist, *The Functional Beginning of Belligerent Occupation* (Geneva Graduate Institute 2011). Available online at: < <https://books.openedition.org/iheid/94#bodyftn24>>. Accessed date: 03/Dec/2023.

⁵⁶¹ Hans-Peter Gasser, ‘Protection of the Civilian Population: Belligerent Occupation’, 273.

By considering the relationship between the general responsibility of the occupying state under Article 29 of GCIV towards the occupied people and their territory to its responsibility under Article 43 of the Hague Regulations, with the responsibility to ensure and maintain the public order, civil life and welfare of the occupied territory, the indirect protection of the environment can be provided as well. In particular, respecting the environment of the occupied territory should be considered the general occupying power's duty to ensure and maintain the public order, civil life and welfare of the occupied people under Article 43 of the Hague Regulations, as argued above.

Therefore, it could be argued that the occupying power's duty under Article 29 of the GCIV shall include environmental responsibilities as well, such as respect and prevention of any environmental harm against the occupied people or their territory. Otherwise, the effective implementation of both Articles 29 of the GCIV and 43 of the Hague Regulations would be impossible, since the occupying power is expected to administer the occupied territory for the benefit of the local people and fulfilling the obligation of ensuring that they can continue to live as normal life as possible; both have a clear connection to the protection of the environment.⁵⁶²

Moreover, it is widely recognised that environmental protection is one of the public functions of the modern state.⁵⁶³ Consequently, it is possible to assume that the occupying power as an administration power over the occupied territory has a responsibility under Article 29 of the GCIV to take the environmental considerations into account, while it still administers the occupied territory.

⁵⁶² ILC, 'First Report', para 50.

⁵⁶³ Ibid.

2.7 Preliminary Conclusion

This chapter has set out an analytical framework of the law of occupation in relation to the protection of the environment during times of occupation. It has been argued that the Hague Regulations, the GCIV, and the API constitute main parts of the law of occupation, and they can all provide protection to the environment, even if most of the time the provided protection is indirect. However, they still set limitations and obligations that the occupying power must consider while it administers the occupied territory and by taking into account these obligations and responsibilities the protection of the environment can be provided as well.⁵⁶⁴

The first part of the chapter discussed the main principles governing the situation of occupation by linking the conservationist principle in relation to the occupying power obligation to keep the status of the occupied territory as was before the occupation occurred and that includes respecting the domestic laws and regulations and emphasising on the occupant's temporary position there, where each of these principles can include environmental dimension.

In the second part of the chapter, it was argued that possible protection that could be provided by the effective implementation of the property rights provisions under the law of occupation, such as Article 55 of the Hague Regulations 1907. Furthermore, the occupying power's obligation to protect, respect, and consider the public order, civil life, welfare and well-being of occupied people along with respecting the domestic laws and regulations of the occupied territory has been advocated in the third section of the chapter. Article 43 of the Hague Regulations was drawn upon in order to provide protection to the environment in occupied territory by considering the perfect implementation of Article 43 of the Hague Regulations

⁵⁶⁴ Ibid, para 40.

along with the duty of the occupant under Article 64 of the GCIV, namely the part asking the occupying power to respect the applicable national laws of the occupied territory. Examples have been given from the experience of Iraq, Azerbaijan, Georgia, and Palestine's Environmental Laws, with consideration of the occupying power's responsibilities in accordance with such laws.

Consequently, it is possible to conclude that, without considering the property rights, public order, civil life, welfare, and the national environmental laws and regulations by an occupying power, the occupants' activities will continue to cause harm and depletion of the environment, which could lead to degradation of the ecosystem and thus, for negative consequences for the long-term biodiversity of the occupied territory.⁵⁶⁵ Accordingly, this researcher is convinced that the occupying power has an obligation under the law of occupation to consider, respect and protect the environment in the occupied territory and to take the environmental considerations into account, while it is administering the occupied territory.⁵⁶⁶

In short, and according to what has been illustrated so far, even though IHL rules provide protection to the environment in occupied territory, this is not always explicit or sufficiently adequate to ensure that the protection of the environment in times of occupation is completely effective. Therefore, the following chapter examines environmental protection under IHRL and argues that the protection of the environment can be linked to the extent that the population of the occupied territory can enjoy their fundamental rights, such as right to life and right to health.

⁵⁶⁵ The UNEP, *Environmental Assessment of the Gaza Strip*, (2009), at: 38.

⁵⁶⁶ ILC, 'First Report', para 50.

Chapter 3: The Role of International Human Rights Law in the Protection of the Environment in Times of Occupation

*“The exercise of human rights helps to protect the environment, and a healthy environment helps to ensure the full enjoyment of human rights”.*⁵⁶⁷

This chapter will focus on how the damage to the environment in times of occupation has a tangible impact on the enjoyment of human rights by individuals living in occupied territory. It analyses the protection of the environment in times of occupation through IHRL, with the aim of ascertaining whether it fills the gaps where the law of occupation is silent - as has been already argued in the previous chapter. Additionally, it examines how environmental protection in times of occupation can contribute to the enjoyment of a number of human rights for the occupied people.

In a contemporary world, more than ever, environmental damage and degradation clearly have an adverse impact on the quality of human life, and the full enjoyment of human rights.⁵⁶⁸ Environmental damage can lead to the violation of specific human rights, including the right to life, health, housing, self-determination, and property, as well as to the right to a clean and healthy environment. This chapter explores the role of international human rights law in relation to the protection of the environment in occupied territory. The question as to how international human rights law obligations can contribute to the protection of the environment in occupied territory is addressed.

It should be stressed that not only does environmental harm raise issues of human rights, but also, the failure to protect such rights can lead to further environmental degradation as well

⁵⁶⁷ Prof. John Knox –

⁵⁶⁸ David Hunter, James Salzman, Durwood Zaelke, *International Environmental Law and Policy* (5thedn, Foundation Press 2015) 1323.

as prevent any progress towards environmental protection.⁵⁶⁹ Bearing that in mind, the legal impact of occupation extends only to territories over which the occupant exercises effective control. This point is of crucial importance for the application of IHRL in the occupied territory, since “the relationship between the Occupying Power as the temporary holder of authority and the population under its control seems an invitation for human rights law given that it is crafted for precisely such a relationship”.⁵⁷⁰ Thus, it is normal that international law imposes a set of strict responsibilities upon the occupying power, aiming to protect the rights of the civilian populations living in the occupied territory.⁵⁷¹

Before considering the role of IHRL in protection of the environment in the occupied territory, it is necessary to establish that such law applies in situations of occupation and is not entirely displaced by IHL. Subsequently, the complementary role between the law of occupation and the human rights law is examined, with the objective of determining the occupying power’s responsibilities towards the environment in the occupied territory. Finally, some of the contemporary and debatable issues regarding environmental human rights and the right to a healthy environment in situations of occupation are addressed. An analytical framework for IHRL and environmental protection in situations of occupation is provided throughout the chapter.

In the words of Lynda Collins, environmental rights are “arguably the most universal form of human rights, since they derive from the basic biological needs of all humans, transcending national borders and legal traditions”.⁵⁷² Accordingly, it is necessary to bring

⁵⁶⁹ Ibid, 1324.

⁵⁷⁰ Gerd Oberleitner, *Human Rights in Armed Conflict: Law, Practice, Policy* (Cambridge University Press 2015) 222.

⁵⁷¹ Ilias Bantekas and Lutz Oette, *International Human Rights Law and Practice* (3rd edn, Cambridge University Press 2020) 731.

⁵⁷² Lynda Collins, ‘The United Nations, human rights and the environment’, in Anna Grear and Louis Kotzé (eds), *Research Handbook on Human Rights and the Environment* (Edward Elgar 2015) 222.

environmental rights and the protection of the environment in times of occupation under IHRL into the spotlight, with the aim to provide a more comprehensive analysis of the issue.

Examples from different occupied territories around the world, such as occupied Crimea in Ukraine by Russia, the Moroccan occupation of Western Sahara, and the Israeli occupation of the OPT and some other examples, are discussed in detail to demonstrate how the environmental harm by the occupying power can affect the enjoyment of several human rights in such situations. The harm inflicted includes the right to life, health, self-determination, property, and privacy under both covenants of human rights, as well as under the ECHR and other international and regional human rights declarations and conventions.

3.1 The Application of International Human Rights Law in Times of Occupation

3.1.1 Continuing Application of IHRL in Armed Conflict and Occupation

The applicability of IHRL in times of occupation and its relationship with IHL have been a subject of debate for a long time, which has been discussed extensively by international law scholars.⁵⁷³ Today, it is widely recognised that IHRL applies in times of occupation.⁵⁷⁴ However, there are still some issues that raise the question of the practical applicability of IHRL in such circumstances.⁵⁷⁵ This section briefly explores some of these issues, before

⁵⁷³ See e.g. Arai-Takahashi, *The Law of Occupation*, 401-407; Longobardo, *The Use of Armed Force in Occupied Territory*, 62; Benvenisti, *The International Law of Occupation*, 12-15; Sylvain Vité, 'Occupation' in Ben Saul and Dapo Akande (eds), *The Oxford Guide to International Humanitarian Law* (OUP 2020) 300-303, 314.

⁵⁷⁴ See e.g. René Provost, *International Human Rights and Humanitarian Law* (Cambridge University Press 2002) 19. Contra, see Michael Dennis, 'Application of Human Rights Treaties Extraterritorially in Times of Armed Conflict and Military Occupation' (2005) 99 *American Journal of International Law* 119-141, 119.

⁵⁷⁵ Noam Lubell, 'Human rights obligations in military occupation' (2012) 94 *International Review of the Red Cross*, 318.

examining the potential applicability of IHRL in the protection of the environment in an occupied territory.

In 1996, in the Nuclear Weapons Advisory Opinion, the ICJ held that IHRL applies to situations of armed conflict.⁵⁷⁶ However, whether the Court's opinion was the basis for a broader application of IHRL extraterritorially to situations of armed conflict and occupation remains unclear.⁵⁷⁷

The ILC in the draft articles on the effects of armed conflicts on treaties provides that IHRL treaties continue to be in operation, in times of armed conflict.⁵⁷⁸ Moreover, some IHRL conventions allow for derogations in times of war, thus they implicitly recognise that, these conventions are applicable in armed conflict.⁵⁷⁹

In addition to this, during an occupation the occupying power must govern a territory in a way similar to what it used to be in peacetime, where the relationship between government of the occupied territory and people is regulated by human rights.⁵⁸⁰ To explain the issue in more detail, first, one has to assess whether IHRL obligations are set aside in favour of IHL, and only the latter regulates the situation of occupation, or, whether IHRL is *per se* applicable

⁵⁷⁶ Legality of the Threat or Use of Nuclear Weapons, Advisory Opinion, I. C.J. Reports 1996, para 25.

⁵⁷⁷ Michael Dennis, 'Application of Human Rights Treaties Extraterritorially in Times of Armed Conflict and Military Occupation' (2005) 99 American Journal of International Law 119, 119.

⁵⁷⁸ "Draft Articles on the Effects of Armed Conflicts on Treaties", with commentaries. Adopted by the International Law Commission at its sixty-third session, in 2011, and submitted to the General Assembly as a part of the Commission's report covering the work of that session UN Doc (A/66/10). Draft Article 7.

⁵⁷⁹ See e.g. Article 4 of the International Covenant on Civil and Political Rights, 1966; Article 15 of the European Convention on Human Rights, 1950; Article 27 of the American Convention on Human Rights, 1969.

⁵⁸⁰ Longobardo, *The Use of Armed Force in Occupied Territory*, 69-71.

in such situations, along with IHL. There are two possible scenarios to apply IHRL to the situations of occupation.

The first scenario is the extraterritorial application of IHRL and how the occupying power may carry out its human rights obligations, while it is exercising effective control outside its own sovereign territory. As the previous chapter explained, occupation means exercising authority beyond one's borders and in relation to applying IHRL obligations extraterritorially a state must exercise effective control over another territory and/or persons.⁵⁸¹ The second scenario is when the occupying power is deemed to take over the ousted government's IHRL obligations, without any necessity to consider the extraterritorial application of IHRL.⁵⁸²

A detailed analysis of all cases and views on the application of IHRL in times of armed conflict and occupation will not be feasible in these pages, however, the following paragraphs will serve to point out some of the key concerns and approaches to this issue in such situations.

3.1.2 Extraterritorial Application of IHRL to Situations of Occupation

There is not enough space here to give a detailed analysis of all cases of and views on extraterritorial applicability of IHRL to situations occupation adopted by the ICJ and other regional courts, such as the ECtHR. The following is just an attempt to set out the main concerns and approaches to the issue as needed to describe the role of IHRL in the protection of the environment in occupied territory.

The argument that IHRL does apply extraterritorially to situations of armed conflict and occupation has been argued widely, in particular, by the jurisprudence of the ICJ and the ECtHR, HRC, as well as by different UN human rights bodies. The idea that IHRL applies

⁵⁸¹ Oberleitner, *Human Rights in Armed Conflict: Law, Practice, Policy*, 224.

⁵⁸² *Ibid.*

extraterritorially when an occupation is established has been confirmed by the ICJ on a number of occasions. For example, in its advisory opinion on the *Legal Consequences of the Construction of a Wall in the Occupied Palestinian Territory*, it stated that: “the Court considers that the protection offered by human rights conventions does not cease in case of armed conflict... As regards to the relationship between international humanitarian law and human rights law, there are three possible situations: some rights may be exclusively matters of international humanitarian law; others may be exclusively matters of human rights law; yet others may be of both these branches. In order to answer the question, the Court will have to take into consideration both these branches of international law, namely human rights law and, as *lex specialis*, international humanitarian law”.⁵⁸³

Specifically, the ICJ has provided the extraterritorial application of the International Covenant on Civil and Political Rights (ICCPR), the International Covenant on Economic, Social and Cultural Rights (ICESCR), and the United Nations Convention on the Rights of the Child (UNCRC), in the context of outside of the States Parties’ borders (extraterritorially) and under what circumstances.⁵⁸⁴ For instance, in the Wall Advisory Opinion, the Court examined the scope of application of the ICCPR when it discussed the issue as it has been defined under Article 2 (1) of the ICCPR, which provides the following: “Each State Party to the present Covenant undertakes to respect and to ensure all individuals within its territory and subject to its jurisdiction the rights recognized in the present Covenant, without distinction of any kind, such as race, colour, sex, language, religion, political or other opinion, national or social origin, property, birth or other status”.⁵⁸⁵ Additionally, the Court argued that “this provision can be interpreted as covering only individuals who are both present within a state’s territory and

⁵⁸³ ICJ, ‘*Wall Advisory Opinion*’, para 106.

⁵⁸⁴ *Ibid*, para 107.

⁵⁸⁵ *Ibid*, para 108.

subject to that state's jurisdiction. It can also be construed as covering both individuals present within a state's territory and those outside that territory but subject to that state's jurisdiction".⁵⁸⁶

Moreover, in the same Advisory Opinion, the Court stated that: "while the jurisdiction of States is primarily territorial, it may sometimes be exercised outside the national territory. Considering the object and purpose of the *International Covenant on Civil and Political Rights*, it would seem natural that, even when such is the case, states parties to the Covenant should be bound to comply with its provisions".⁵⁸⁷ Hence, the ICJ confirmed that the ICCPR is "applicable in respect of acts done by a state in the exercise of its jurisdiction outside its own territory".⁵⁸⁸ Furthermore, in the same Advisory Opinion, some states argued in favour of the extraterritorial application of the ICCPR and other human rights treaties.⁵⁸⁹

The ICJ in the same Advisory Opinion also addressed the issue of the ICESCR, in particular, when it provided that the ICESCR "contains no provision on its scope of application. This may be explicable by the fact that this Covenant guarantees rights which are essentially territorial. However, it is not to be excluded that it applies both to territories over which a state party has sovereignty and to those over which that state exercises territorial jurisdiction".⁵⁹⁰

Furthermore, the Court mentioned the Committee's on Economic, Social and Cultural Rights perspective when the Committee has confirmed that: "the State party's obligations

⁵⁸⁶ Ibid.

⁵⁸⁷ Ibid, para 109.

⁵⁸⁸ Ibid, para 111.

⁵⁸⁹ For more detail about States "Written proceedings" in the Wall Opinion, see: < <https://www.icj-cij.org/en/case/131/written-proceedings>>. See also, Oberleitner, *Human Rights in Armed Conflict: Law, Practice, Policy*, 151.

⁵⁹⁰ ICJ, 'Wall Advisory Opinion', para 112.

under the Covenant apply to all territories and populations under its effective control”.⁵⁹¹ Additionally, the ICJ affirmed that: “the territories occupied by Israel..., have been subject to its territorial jurisdiction as the occupying power. In the exercise of the powers available to it on this basis, Israel is bound by the provisions of the International Covenant on Economic, Social and Cultural Rights. Furthermore, it is under an obligation not to raise any obstacle to the exercise of such rights in those fields where competence has been transferred to Palestinian authorities”.⁵⁹²

As regard to the UNCRC, the Court applied the same logic as the ICCPR and ICESCR, arguing that Article 2 of the UNCRC provides that: “States Parties shall respect and ensure the rights set forth in the...Convention to each child within their jurisdiction...”. Thus, the UNCRC is also applicable within the OPT.⁵⁹³ Accordingly, the ICJ confirmed the applicability of both UN Covenants, as well as other human rights conventions, such as the UNCRC to the situation in the OPT.⁵⁹⁴

It could be argued that, the logic of the ICJ behind considering the abovementioned IHRL documents applicable extraterritorially to the OPT is because Israel as an occupying power of the OPT is exercising effective control over such territories and, therefore, the ICJ

⁵⁹¹ Ibid.; the United Nations, Economic and Social Council, Committee on Economic, Social and Cultural Rights, ‘CONSIDERATION OF REPORTS SUBMITTED BY STATES PARTIES UNDER ARTICLES 16 AND 17 OF THE COVENANT: Concluding observations of the Committee on Economic, Social and Cultural Rights (Israel)’, (E/C.12/1/Add.90), (26 June 2003), para 31.

⁵⁹² ICJ, ‘*Wall Advisory Opinion*’, para 112.

⁵⁹³ Ibid, para 113; UNCRC, Article 2.

⁵⁹⁴ Ibid, paras 107-113. Under Paragraph 109 of the same case the Court stated that “while the jurisdiction of States is primarily territorial, it may sometimes be exercised outside the national territory”. For more detail and similar cases about the applicability of International Human Rights Law ‘where the State exercises its jurisdiction on foreign territory’, See: ‘It has ruled on the legality of acts by Uruguay in cases of arrests carried out by Uruguayan agents in Brazil or Argentina (*López Burgos v. Uruguay* case), (No. 52/79).

considered the extraterritorial jurisdiction to be arising based on such control.⁵⁹⁵ Thus, Israel was bound by those documents based on such logic.⁵⁹⁶

Another example where the ICJ has considered the extraterritorial application of IHRL instruments in times of occupation can be found in the *DRC v. Uganda* case.⁵⁹⁷ The Court considered the extraterritorial application of several human rights treaties, such as the ICCPR, UNCRC, UNCRC Optional Protocol, and the African Charter of Human Rights.⁵⁹⁸ Notably, the ICJ in the same case clearly affirmed the application of IHRL, along with IHL, in the occupied territory.⁵⁹⁹ For example, the Court stressed that the occupying power's obligation to ensure public order under Article 43 of the Hague Regulations comprises its "duty to secure respect for the applicable rules of international human rights law and international humanitarian law, to protect the inhabitants of the occupied territory".⁶⁰⁰

Arguably, the ICJ's logic in the *DRC v. Uganda* case of considering the extraterritorial application of IHRL to the DRC was also based on the fact that Uganda was an occupying power, and it was exercising effective control over the territory of the DRC.⁶⁰¹ As Kalandarishvili-Mueller provides when a state exercises effective control over another state's territory that gives rise to IHRL obligations.⁶⁰²

⁵⁹⁵ ICJ, '*Wall Advisory Opinion*', paras 109, 112.

⁵⁹⁶ Ibid, paras 109, 112-113.

⁵⁹⁷ ICJ, *DRC v. Uganda*, paras 216, 345.

⁵⁹⁸ Ibid, paras 217, 219; Ralph Wilde, 'Human Rights Beyond Borders at the World Court: The Significance of the International Court of Justice's Jurisprudence on the Extraterritorial Application of International Human Rights Law Treaties', (2013) 12 Chinese Journal of International Law 639, 660-661.

⁵⁹⁹ ICJ, *DRC v. Uganda*, para 178.

⁶⁰⁰ Ibid.

⁶⁰¹ Ibid, 180, 216.

⁶⁰² Kalandarishvili-Mueller, *Occupation and Control in International Humanitarian Law*, 151.

Additional evidence that the IHRL applies in situations of occupations extraterritorially is the ICJ judgment in the *Georgia v. Russian Federation* case 2011.⁶⁰³ Here, Russia had effective control represented by ‘exercising governmental authority’ over Abkhazia and South Ossetia.⁶⁰⁴ It meant that the standard for determining jurisdiction under human rights treaties was applied over those territories. In 2008, both Georgia and Russia were parties to the Convention on the Elimination of All Forms of Racism (CERD).⁶⁰⁵ After holding public hearings and Russia’s preliminary objections, the Court declared that Russia’s obligations under the Convention extended to acts and omissions attributable to it, which had their locus within Georgia’s territory and in particular, in Abkhazia and South Ossetia.⁶⁰⁶

Nonetheless, it is still important to argue and demonstrate in more detail the issue of the applicability of IHRL conventions and how they could bind states’ actions that are undertaken extraterritorially, in this case, in occupied territory.⁶⁰⁷ Thus, it is necessary to first investigate the approach of the UN human rights conventions regarding the jurisdiction clauses. However, before doing so, it should briefly explain what jurisdiction means, in relation to ease understanding of the logic behind the extraterritorial application of IHRL to situations of occupation. State jurisdiction means “the capacity of governmental conduct to affect the

⁶⁰³ Application of the International Convention on the Elimination of All Forms of Racial Discrimination (*Georgia v. Russian Federation*), Preliminary Objections, Judgment, I.C.J. Reports 2011, p. 70.

⁶⁰⁴ *Ibid*, paras 16, 17(1), and 111.

⁶⁰⁵ *Ibid*.

⁶⁰⁶ *Ibid*, See also, similar to the *Georgia v. Russian Federation* case, there is a pending case before the ICJ between *Ukraine v. Russian Federation* regarding the application of the International Convention on the Elimination of All Forms of Racial Discrimination in such circumstances. This can reinforce and support the argument that the occupying power has a duty to respect and to be abide and apply human rights norms to the occupied territory.

⁶⁰⁷ For more information about the extraterritorial application of human rights conventions, see: Marko Milanovic, *Extraterritorial Application of Human Rights Treaties: Law, Principles, and Policy* (Oxford University Press 2011); Oberleitner, *Human Rights in Armed Conflict: Law, Practice, Policy*, 144-168.

individual enjoyment of a right”, and it is related to the relationship between the persons and the state in regard to any violation of their rights, protected by IHRL conventions.⁶⁰⁸ In this regard, Kalandarishvili-Mueller stated that, the extraterritorial application of IHRL depends on one key element which is “exercise of jurisdiction” and that means “a state exercising control over an individual (personal connection) and over territory (spatial connection)”.⁶⁰⁹ If this is the case IHRL treaties will apply.⁶¹⁰ Therefore, the notion of jurisdiction is linked also to the extraterritorial control exercised by a state over an individual or a territory, and not limited to a state’s national territory and borders.⁶¹¹

The ICCPR is the only human rights treaty with such a dual requirement, specifically, by the strict language and using the word “and” as a cumulative demand the duality of “territory” and “jurisdiction”, so that only persons who are in the territory and fall under the jurisdiction of a state party are covered and protected by Covenant.⁶¹² However, there is another possible and alternative interpretation to the meaning of Article 2(1) of the ICCPR: the obligation of the State Party to the Covenant covers all individuals within the territory and also, within its jurisdiction, even if they are not within its territory, for they are still subject to its jurisdiction.⁶¹³

The first interpretation is more literal, and the reading is more specific, with the cumulative requirement of Article 2(1) of the ICCPR. However, the ICJ in the Wall Opinion

⁶⁰⁸ Longobardo, *The Use of Armed Force in Occupied Territory*, 68.

⁶⁰⁹ Kalandarishvili-Mueller, *Occupation and Control in International Humanitarian Law*, 142-143.

⁶¹⁰ Ibid.

⁶¹¹ Longobardo, *The Use of Armed Force in Occupied Territory*, 68.

⁶¹² See Article 2 (1) of the ICCPR, “Each State Party to the present Covenant undertakes to respect and to ensure to all individuals within its territory and subject to its jurisdiction the rights recognized in the present Covenant”. See Dominic McGoldrick, ‘The Extraterritorial Application of the International Covenant on Civil and Political Rights’ in Fons Coomans and Menno Kamminga (eds), *Extraterritorial Application of Human Rights Treaties* (Intersentia- Antwerp 2004) 47-48.

⁶¹³ McGoldrick, ‘The Extraterritorial Application’, 47-48.

argued that the Covenant also covers “both individuals present within a state’s territory and those outside that territory but subject to that state’s jurisdiction”.⁶¹⁴ Moreover, the HRC in its General Comment (No. 31) on the Nature of the General Legal Obligation Imposed on States Parties to the ICCPR, held that: “a State party must respect and ensure the rights laid down in the Covenant to anyone within the power or effective control of that State Party, even if not situated within the territory of the State Party”.⁶¹⁵ In addition, “this principle also applies to those within the power or effective control of the forces of a State Party acting outside its territory, regardless of the circumstances in which such power or effective control was obtained, etc.”⁶¹⁶ In addition to this, the Committee added that: “the Covenant applies also in situations of armed conflict to which the rules of international humanitarian law are applicable. While, in respect of certain Covenant rights, more specific rules of international humanitarian law may be specially relevant for the purposes of the interpretation of Covenant rights, both spheres of law are complementary, and not mutually exclusive”.⁶¹⁷

Furthermore, the HRC on a different occasion argued that “it would be unconscionable to interpret the responsibility under Article 2 of the Covenant as to permit a state party to perpetrate violations of the Covenant on the territory of another state, whose violations it could not perpetrate on its own territory”.⁶¹⁸ Moreover, the Second Optional Protocol to the ICCPR only contains jurisdiction clauses without any reference to the word “territory”.⁶¹⁹ Thus, it is

⁶¹⁴ ICJ, ‘*Wall Advisory Opinion*’, para 108.

⁶¹⁵ UN Human Rights Committee (HRC), General Comment No. 31 [80], The nature of the general legal obligation imposed on States Parties to the Covenant, (26 May 2004), (CCPR/C/21/Rev.1/Add.13), para 10.

⁶¹⁶ *Ibid.*

⁶¹⁷ *Ibid.*, para 11.

⁶¹⁸ The Human Rights Committee, *Sergio Euben Lopez Burgos v. Uruguay*, Communication No. R.12/52, U.N. Doc. Supp. No. 40 (A/36/40) at: 176 (1981), para 12.3.

⁶¹⁹ For example, the Second Optional Protocol to the International Covenant on Civil and Political Rights, aiming at the abolition of the death penalty, (Adopted and proclaimed by General Assembly Resolution (44/128) of (15 December 1989). Article (1) Para (1): “No one within the jurisdiction of a

rejecting the cumulative demand and the duality of “territory” and “jurisdiction” under Article 2 (1) of the ICCPR.

Similarly, the UNCRC refers only to the word “jurisdiction”, without mentioning the word “territory” at all. For example, Article 2(1) of the Convention provides that: “States Parties shall respect and ensure the rights set forth in the present Convention to each child within their jurisdiction without discrimination of any kind,...”.⁶²⁰ In addition to this, the Committee on the Rights of the Child in its General Comment No. 6 on Articles 38 of the Convention and Articles 3 and 4 of the Optional Protocol to the Convention on the Rights of the Child on the involvement of children in armed conflict addressed that these provisions “entail extraterritorial effects”.⁶²¹

Furthermore, the Convention on the Protection of the Rights of All Migrant Workers (CMW) replaces the word “and” used in the ICCPR by the word “or”, so it is “within their territory or subject to their jurisdiction”.⁶²² Hence, the abovementioned human rights treaties are denying the specific cumulative demand of both “territory and jurisdiction”, as provided in the ICCPR.

State Party to the present Protocol shall be executed”. And Para (2): “Each State Party shall take all necessary measures to abolish the death penalty within its jurisdiction”.

⁶²⁰ Convention on the Rights of the Child, (Adopted and opened for signature, ratification and accession by General Assembly Resolution (44/25) of (20 November 1989), (entry into force 2 September 1990). Article 2(1).

⁶²¹ UN Committee on the Rights of the Child (CRC), General comment No. 6 (2005): Treatment of Unaccompanied and Separated Children Outside their Country of Origin, (1 September 2005), (CRC/GC/2005/6), para 28.

⁶²² International Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families. (Adopted by General Assembly Resolution (45/158) of (18 December 1990). Article (7) provides that: “States Parties undertake, in accordance with the international instruments concerning human rights, to respect and to ensure to all migrant workers and members of their families within their territory or subject to their jurisdiction etc.”.

All the abovementioned treaties - ICESCR, CEDAW, and the Convention on the Rights of Persons with Disabilities (CRPD) - do not include a general jurisdiction clause. In fact, the ICESCR contains no provision on its scope of application at all. The ICJ in the Wall Advisory Opinion, as mentioned above, considered that the ICESCR “applies both to territories over which a State party has sovereignty and to those over which that State exercises territorial jurisdiction”.⁶²³ Furthermore, the Committee on Economic, Social and Cultural Rights clearly affirmed that State Parties to the Covenant must apply and respect the provisions of the Covenant to all territories and populations under its effective control.⁶²⁴ Along with the ICJ’s interpretations and the comments from the Committee of the ICESCR on the scope of the application, it is safe to assume that the ICESCR extends to include all territories and populations under the effective control of one of the State Parties to the Convention that exercising jurisdiction outside of its own borders.⁶²⁵ Accordingly, the ICESCR applies to the situations of occupation as well. It seems reasonable to argue that human rights conventions, generally and the ICCPR, specifically, are applicable in the situations of occupation, and they are allowing for the extraterritorial application of their obligations under such terms.⁶²⁶

Moving on to regional treaties, the ECHR does not mention the word “territory” in relation to the scope of its application, but it obliges State Parties to the Convention to “secure

⁶²³ ICJ, ‘*Wall Advisory Opinion*’, para 112.

⁶²⁴ The United Nations, Economic and Social Council, Committee on Economic, Social and Cultural Rights, ‘CONSIDERATION OF REPORTS SUBMITTED BY STATES PARTIES UNDER ARTICLES 16 AND 17 OF THE COVENANT: Concluding observations of the Committee on Economic, Social and Cultural Rights (Israel)’, (E/C.12/1/Add.90), (26 June 2003), para 31.

⁶²⁵ Ibid.

⁶²⁶ Andreas Zimmermann, ‘Extraterritorial Application of Human Rights Treaties – The Case of Israel and the Palestinian Territories Revisited’ in Isabelle Buffard, James Crawford, Alain Pellet and Stephan Wittich (eds), *International Law between Universalism and Fragmentation* (Martinus Nijhoff 2008) 763-764; Murray, *Practitioners’ Guide to Human Rights Law in Armed Conflict*, 66, para 3.30 (a).

to everyone within their jurisdiction” the rights and freedoms under the Convention.⁶²⁷ Nowadays, jurisdiction under the ECHR is understood as covering extraterritorial activities outside the borders of state parties to the Convention.⁶²⁸ In particular, the scope of extraterritorial jurisdiction under the Convention has been progressively clarified in several cases on Article 1 of the Convention over the last decade. It was especially relevant in cases considering the extraterritorial application of the ECHR in the situation of occupation for range of territories, such as Cyprus, Georgia, and Iraq.⁶²⁹ For example, the ECtHR in *Loizidou v. Turkey* case provided that “the obligation to secure, in such an area, the rights and freedoms set out in the Convention derives from the fact of such control whether it be exercised directly, through its armed forces, or through a subordinate local administration”.⁶³⁰ Another similar judgment was given in accordance with the Turkish occupation of Northern Cyprus, when the ECtHR declared that Turkey was obliged by the ECHR provisions in the territory of the occupied Northern Cyprus.⁶³¹

Similarly, in the *Al-Skeini v. the United Kingdom*, and *Al-Jedda v. the United Kingdom* cases,⁶³² the ECtHR considered the extraterritorial application of the ECHR outside of the States Parties’ jurisdiction, namely, during the occupation of Iraq in 2003.⁶³³ The ECtHR determined that the ECHR was fully applicable to the actions committed by the United

⁶²⁷ See, the ECHR, (1950). Article (1).

⁶²⁸ Oberleitner, *Human Rights in Armed Conflict: Law, Practice, Policy*, 154. For example, see: *Loizidou v. Turkey*, ECtHR, (Appl. No 40/1993), (435/514), Preliminary Objection of 23 February 1995; *Al-Jedda v. the United Kingdom*, Grand Chamber, Judgment (2011) ECtHR (App No 27021/08); *Al-Skeini and Others v the United Kingdom*, (Appl. No. 55721/07), (ECtHR, 7 July 2011).

⁶²⁹ Murray, *Practitioners’ Guide to Human Rights Law in Armed Conflict.*, 59, para 3.11.

⁶³⁰ *Loizidou v. Turkey*, (1995), para. 62.

⁶³¹ For example, see the ECtHR’s Judgments in these cases when it considered the extra-territorial application of the ECHR in Northern Cyprus which occupies by Turkey; *Loizidou v Turkey*, (merits), Reports of Judgments and Decisions 1996-VI, (18 December 1996), para 16; *Cyprus v. Turkey*, ECtHR, (Appl. No. 25781/94), Judgment of (10 May 2001), paras 71, 77, 101.

⁶³² *Al-Jedda v. the United Kingdom*, Grand Chamber, Judgment ECtHR (App No 27021/08), (2011)

⁶³³ *Al-Skeini and Others v the United Kingdom*, ECtHR (Appl. No. 55721/07), (7 July 2011).

Kingdom as an occupying power in Iraq.⁶³⁴ Furthermore, in the *Al-Skeini* case the ECtHR stressed that there was an obvious jurisdictional link between the UK and the Iraqi victims, in accordance with the purposes of Article 1 of the ECHR.⁶³⁵ However, the UK argument in *Al-Skeini* case differentiated between being an occupant and having such control as required to apply human rights obligations, and that were clear from what Brooke stated in the UK Court of Appeal: “it is quite impossible to hold that the UK, although an occupying power for the purposes of the Hague Regulations and Geneva IV, was in effective control of Basrah City for the purposes of ECHR jurisprudence at the material time”.⁶³⁶ However, the ECtHR disagreed with the UK submission and emphasised that the circumstances in the *Al-Skeini* case did entail a jurisdictional link that created human rights obligations under the ECHR upon the UK.⁶³⁷

The ECtHR confirmed that the jurisdictional link of the UK troops engaged in such security operations, exercised some of the public powers normally, and the UK military forces had authority and control over the area and the individuals there.⁶³⁸ Accordingly, the UK had obligations to respect and to ensure human rights obligations under the ECHR.⁶³⁹ Lubell, for example, argues that, the essence of the extension of IHRL obligations to occupied territory is based on the fact that the “occupied territory is in effect under the authority and control of the occupying State”.⁶⁴⁰

⁶³⁴ Ibid, paras 194-150.

⁶³⁵ Ibid, para 150.

⁶³⁶ *The Queen (on the Application of Mazin Muma Galteh Al-Skeini and Others) v. The Secretary of State for Defence*, [2005] EWCA Civ 1609, United Kingdom: Court of Appeal (England and Wales), 21 December 2005.

⁶³⁷ *Al-Skeini and Others v the United Kingdom*, ECtHR (2011), para 149.

⁶³⁸ Ibid.

⁶³⁹ Ibid, para 137; for further discussion about *Al-Skeini* case and the notion of control in situations of occupation see, Kalandarishvili-Mueller, *Occupation and Control in International Humanitarian Law*, 154-155.

⁶⁴⁰ Noam Lubell, ‘Challenges in applying human rights law to armed conflict’, (2005) 87 *International Review of the Red Cross* 737, 740.

Furthermore, it is quite clear that when a state party to the ECHR is exercising effective control over a territory outside its borders, as in the *Hassan v. the United Kingdom* case, the UK had obligations under the Convention to ensure and secure the rights and freedoms in the area under its control.⁶⁴¹ Moreover, the ECtHR directly addressed the co-application of the IHL and IHRL for the first time in this particular case.⁶⁴² In light of this, the ECtHR in the same case has also referred to the ICJ's decision in the Wall Advisory Opinion, especially given that the latter recognised the applicability of IHRL along with IHL in such situations.⁶⁴³ The *Chiragov and Others v. Armenia* case can be seen as another example, when the ECtHR emphasised the application of the ECHR in the territories of Azerbaijan that were occupied by Armenia.⁶⁴⁴

In all above instances, either by the ICJ or by the ECtHR, the responsibility of an occupying power to respect both IHRL and IHL in an occupied territory has been confirmed. Therefore, it could be argued that, the duty of an occupying power to respect and to secure human rights during situations of occupation is not a disputed issue anymore and the occupying power is bound by IHRL conventions.⁶⁴⁵ However, there some human rights that might be derogated from during times of armed conflict and occupation, such as “labour rights”, though, there are some other human rights are called “the inalienable rights” that remain applicable at all times, to all individuals and derogation is not possible. For example, there are certain rights that can never be infringed on or amended, “non-derogable” even during times of armed conflict and occupation, states of emergency situations or other exceptional circumstances,

⁶⁴¹ *Hassan v the United Kingdom*, Judgment, ECtHR (App. No. 29750/09), (16 September 2014), paras 75-80.

⁶⁴² *Ibid*, para 102.

⁶⁴³ *Ibid*.

⁶⁴⁴ *Chiragov and Others v. Armenia*, ECtHR, (Judgment (Merits), (Appl. No.13216/05), Judgment of (16 June 2015), paras 32, 63, 67, 96, 100, 128, 168, 220.

⁶⁴⁵ Murray, *Practitioners' Guide to Human Rights Law in Armed Conflict*, 99, paras 10.02; Longobardo, *The Use of Armed Force in Occupied Territory*, 70.

such as the right to life.⁶⁴⁶ More details about the issue of derogation and other related issues, such as the progressive realisation of human rights in situations of armed conflict and occupation can be found under (section 3.4. pages: 188-191). The relationship between IHRL and IHL in times of armed conflict and occupation will be discussed and analysed in the following section.⁶⁴⁷

Furthermore, the Human Rights Committee (HRC) argued that the protection of the rights under the ICCPR, once accorded, devolves with territory, and continues to belong to the people, notwithstanding any changes in the administration of that territory.⁶⁴⁸ Moreover, a number of scholars have supported this position and have taken the application of IHRL in times of occupation as granted. They have considered this application as a complement to the overall regulatory framework in such situations, and there is no doubt that IHRL is fully applicable in times of occupation and occupying powers must respect and consider the applicability of both IHRL and IHL during such situations.⁶⁴⁹ Fraenkel stated out that: “the international bill of rights should apply to situations of occupations at least after the purely military phase of the occupation has ended”.⁶⁵⁰ As Lubell argued, the basis for this view is that the occupying power is only an administrator of the occupied territory, and therefore, must

⁶⁴⁶ ICCPR, Article 4 paragraphs (1) and (2); Walter Kalin (ed), *Human Rights in Times of Occupation: The Case of Kuwait* (Law Books in Europe LBE 1994) 25; The ICJ, the *Nuclear Advisory Opinion* (1996), para 25; Médecins Sans Frontières, ‘The Practical Guide to Humanitarian Law: Fundamental Guarantees’. Available online at: < <https://guide-humanitarian-law.org/content/article/3/fundamental-guarantees/>>. Accessed date: 03/Dec/2023.

⁶⁴⁷ Please note, for the relationship between IHL and IHRL and the modalities exist in such application with examples, see section (3.2). For practical examples of the application of IHRL and IHL in situations of armed conflict and occupation, see section (3.4).

⁶⁴⁸ UN Human Rights Committee (HRC), CCPR General Comment No. 26: Continuity of Obligations, (8 December 1997), (CCPR/C/21/Rev.1/Add.8/Rev.1), para 4.

⁶⁴⁹ Murray, *Practitioners’ Guide to Human Rights Law in Armed Conflict*, 99, paras 4.56 and 4.58; Longobardo, *The Use of Armed Force in Occupied Territory*, 71.

⁶⁵⁰ Ernest Fraenkel, *Military Occupation and the Rule of Law* (Oxford University Press 1944) 205-206.

abide by human rights law obligations when in it is dealing with individuals in the occupied territory under its control.⁶⁵¹

However, some scholars reject the idea of the extraterritorial application of IHRL to situations of armed conflict and occupation. For example, Modirzadeh adopted a completely different approach compared to the ICJ, ECtHR, HRC, and numerous international law scholars, arguing against the extraterritorial application of IHRL to such situations. For instance, she contended that the ICJ Wall Advisory Opinion is an unsatisfying and confusing way to approach the actual application of IHRL during such situations. She added that the ICJ has not given any example of how IHRL should actually be applied in such scenarios.⁶⁵²

It was pointed out that “human rights law was not originally drafted to apply in extraterritorial exertions of military force and occupation is precisely because the relationship necessary for the spirit and letter of human rights law to hold does not exist between the invaders and the invaded - nor should it”.⁶⁵³ Moreover, she argued that applying IHRL in such situations could run the risk of confusing all actors, for example, how commanders will embed human rights interpretation in their orders and many other issues that have never been cleared by whom that support the extraterritorial application of IHRL to situations of armed conflict and occupation, adding such application could raise expectations that can never be met. For example, people under occupation cannot possibly enjoy the same human rights as people living in peacetime in another country, which in turn, creates false expectations among the civilians regarding the application of IHRL in occupied territory.⁶⁵⁴ Therefore, claiming that

⁶⁵¹ Lubell, ‘Human rights obligations in military occupation’, 319.

⁶⁵² Naz Modirzadeh, ‘The Dark Sides of Convergence: A Pro-Civilian Critique of the Extraterritorial Application of Human Rights Law in Armed Conflict’, (2010) 86 U.S. Naval War College International Law Studies (Blue Book) Series 349, 360-368.

⁶⁵³ Ibid, 367.

⁶⁵⁴ Ibid, 364, 370, 373.

IHRL applied extraterritorially in times of armed conflict and occupation along with IHL ones is disconnected from reality as how it is been experienced by populations living in such countries.⁶⁵⁵

In the view of the present researcher, it would be better to apply IHRL extraterritorially in situations of armed conflict and occupation, for different reasons. First, more human rights law obligations in such situations will mean more human rights enjoyment by the civilians and in turn, more protection to the environment can be provided - as will be discussed in detail later in the chapter. Second, as explained above the ICJ, ECtHR, several UN bodies, and numerous scholars support the extraterritorial application of IHRL to such situations, and the opposite position finds very limited support. Accordingly, it could be argued that IHRL is not only a mirror opposite to IHL and applies only in times of peace. Rather, IHRL always applies in peace and in war, including in situations of occupation.⁶⁵⁶

It is quite clear from the above reasoning that there is considerable support from international law bodies for holding that occupying powers abide by IHRL, especially through the extraterritorial application of the human rights obligations. That is, it is quite clear that the occupying power is obliged to apply its human rights obligations, where it is exercising extraterritorial jurisdiction over an occupied territory. In particular, those obligations are derived from the IHRL treaties, which the occupying power has already ratified.⁶⁵⁷ It should be noted that, in some cases both the occupying power and the occupied territory, could be party to the same conventions, in which case the issue might be less of a difficulty to resolve. For example, in *DRC v. Uganda*, the ICJ determined the applicability of several legal

⁶⁵⁵ Ibid, 370-373.

⁶⁵⁶ Dinstein, *The International Law of Belligerent Occupation*, 79-81, 84-85; Lubell, 'Human rights obligations in military occupation', 318-319.

⁶⁵⁷ Longobardo, *The Use of Armed Force in Occupied Territory*, 70.

instruments, such as the ICCPR and the UNCRC, where the Court noted that both states were party to such Conventions.⁶⁵⁸ However, not always can both states be party to same conventions and be equally bound by same human rights treaties. For example, in the *Al-Skeini* case, the UK holds obligations under the ECHR, while clearly Iraq is not a state party to it.⁶⁵⁹ Thus, the UK had to keep its own human rights obligations under the ECHR extraterritorially.

3.1.3 Other Issues Regarding the Application of IHRL to Situations of Occupation

The second scenario/source is that the occupying power has obligation to respect the human rights obligations ratified by the ousted government of the occupied territory, particularly if those obligations have been already considered and integrated into the occupied state's domestic law.⁶⁶⁰ Thus, IHRL obligations that derive from the treaties ratified by the occupied state could also remain of relevance to situations of occupation. Therefore, the law of occupation may necessitate the adherence, by the occupier, to certain human rights obligations to which the occupied territory is a party.⁶⁶¹ In particular, if the local law of the occupied territory includes the incorporation of IHRL standards and since the occupying power's duty under the Hague Regulations namely, its obligation under the Hague Regulations requires the occupying power to uphold and respect the domestic laws and regulations of the occupied territory.⁶⁶²

Moreover, it is important to point out that there are some fundamental human rights, such as the right to life and the prohibition of torture, that will bind all states under customary

⁶⁵⁸ ICJ, *DRC v. Uganda*, para 219.

⁶⁵⁹ See, *Al-Skeini v. United Kingdom*,

⁶⁶⁰ Lubell, 'Human rights obligations in military occupation', 334-335.

⁶⁶¹ *Ibid*, 334-337.

⁶⁶² The Hague Regulations 1907, Article 43.

international law (CIL).⁶⁶³ Thus, regardless of the treaties to which the occupying power and the occupied territory are a party, the former will be bound and have to respect all human rights obligations that are considered as a part of CIL.⁶⁶⁴ Accordingly, it could be argued that customary human rights may be considered as the third source of human rights obligations applicable to situations of occupation.

The Vienna Declaration and Programme of Action declared the following: “Effective international measures to guarantee and monitor the implementation of human rights standards should be taken in respect of people under foreign occupation, and effective legal protection against the violation of their human rights should be provided, in accordance with human rights norms and international law, particularly the Geneva Convention relative to the protection of Civilian Persons in Time of war..., and other applicable norms of humanitarian law”.⁶⁶⁵

Ultimately, it could be argued that, to provide more sufficient protection to human rights in times of occupation, the best solution is a straightforward reliance on not solely one of these scenarios, but rather, on a combination of them all. Accordingly, and as has been argued above, the occupying power is obligated to respect and ensure respect of IHRL obligations in situations of occupation,⁶⁶⁶ since there is nothing in its conventions’ texts indicating that they are not applicable to such situations.⁶⁶⁷

⁶⁶³ See for example, Bertrand Ramcharan ‘The Concept and Dimensions of the Right to Life’, in Bertrand Ramcharan (ed), *The Right to Life in International Law* (Martinus Nijhoff 1985) 28. See also: William Schabas, *The Customary International Law of Human Rights* (Oxford University Press 2021) 109-114. For the “prohibition of torture”, see the ECtHR, *Al-Adsani v. The United Kingdom*, (Application No. 35763/97), Judgment of (21 November 2001), paras 60–61.

⁶⁶⁴ Lubell, ‘Human rights obligations in military occupation’, 334-335.

⁶⁶⁵ World Conference on Human Rights, Vienna Declaration and Programme of Action, (A/CONF.157/23), (12/July/1993), para 3.

⁶⁶⁶ Longobardo, *The Use of Armed Force in Occupied Territory*, 69.

⁶⁶⁷ Ibid, 66; Oberleitner, *Human Rights in Armed Conflict: Law, Practice, Policy*, 222-227; Arai-Takahashi, *The Law of Occupation*, 401-407.

Proceeding from this position that human rights obligations can exist and apply in situations of occupation along with IHL, and the responsibility of the occupying power under IHRL to promote, respect and not violate individual's rights living under its effective control. This conclusion places the focus not on the question of whether IHRL can apply in times of occupation, but rather, on how its applicability could be fundamental to strengthening the protection of the environment in situations of occupation.

3.2 The Relationship between IHRL and IHL

In this section, the relationship between IHRL and IHL in times of occupation is examined. IHRL, for example, may provide more specificity for the interpretation of some notions under the provisions of the law of occupation, such as the notion of "civil life" under the mentioned Article 43 of the Hague Regulations 1907. In some cases, both branches of international law regulate the same issue, whilst sharing the same aim to enrich and deepen the rules of each other. This could include environmental questions and by considering the concurrent application of IHRL in situations of occupation, environmental protection might be strengthened. The following paragraphs are going to examine how the complementary relation between both laws could provide more protection to the environment, especially by providing a more exact interpretation and formulation of the obligations of the occupying power that the law of occupation was silent about or has not given enough thought to.

The relationship between IHRL and IHL in situations of occupation started to become clearer after the Second World War.⁶⁶⁸ The international concern about the connection between IHRL and IHL had increased after the disregard and neglect of human rights in several occupied territories during the Second World War, particularly the countries that were under

⁶⁶⁸ Adam Roberts, 'The Applicability of Human Rights Law during Military Occupations', (1987) 13 *Review of International Studies* JSTOR 39, 42.

German occupation.⁶⁶⁹ For example, William Bishop pointed out that: “The greatest impetus for UN action for international protection of human rights grew out of the almost universal reaction against the German Nazi oppression of persons in Germany and in the territories occupied by Germany during World War II”.⁶⁷⁰ Hence, more attention was paid to demonstrating the relation between IHRL and IHL after the end of the Second World War, specifically, to the IHL conventions and by the work of scholars. For instance, the AP1 of the Fourth Geneva Conventions 1949 in 1977 provided under Article 72 that: “the provisions of this section are additional to the rules concerning humanitarian protection of civilians and civilian objects in the power of a Party to the conflict contained in the Fourth Convention...as well as to other applicable rules of international law relating to the protection of fundamental human rights during international armed conflict”.⁶⁷¹ Furthermore, Article 75 of the 1977 AP1 on ‘fundamental guarantees’ is directly derived from the 1966 United Nations Covenant on Civil and Political Rights.⁶⁷²

⁶⁶⁹ Ibid.

⁶⁷⁰ William Bishop, *International Law: Cases and Materials* (3rd edn, Little, Brown & Co., 1971) 470.

⁶⁷¹ The Additional Protocol I (1977), Article 72.

⁶⁷² During the preparatory work of the AP1, namely, Committee III examined and discussed Article 75 of the API, which was officially adopted in the last session of the Diplomatic Conference in 1977. Article 65 which has become Article 75 was examined by the delegates and was stated that: the 1966 International Covenant on Civil and Political Rights and Article 65 (which has become Article 75) of draft Protocol I in fact dealt with the same legal situation and set out the fundamental guarantees. Furthermore, it was stated that the amendment made to Article 65 of draft Protocol I, was chiefly based on the 1966 ICCPR. For further information on the process of the adoption of Article 75 of the API 1977 and the relationship with the ICCPR see, Official Records of the Diplomatic Conference on the Reaffirmation and Development of International Humanitarian Law Applicable in Armed Conflicts, Geneva, 1974 – 1977; Vol. 15: Summary Records of Committee III: Third and Fourth Sessions; Reports of Committee III), at: 28, 31, 34, 45, 52, 190-191, 489-490. Available online at: < https://library.icrc.org/library/docs/CD/CD_1977_ACTES_ENG_15.pdf> / < <https://library.icrc.org/library/search/Notice/2374>> . Accessed date: 04/Dec/2023; The Additional Protocol I (1977), Article 75; The 1966 United Nations Covenant on Civil and Political Rights; Médecins Sans Frontières, ‘The Practical Guide to Humanitarian Law: Fundamental Guarantees’.

Despite IHRL instruments not being mentioned explicitly in 1977 AP1, ‘their presence is there nonetheless’.⁶⁷³ The complementarity character of the relationship between IHRL and IHL in times of armed conflict has been clearly corroborated under the AP1 of the Fourth Geneva Conventions 1949. Dietrich Schindler, for example, has linked IHRL to the Geneva Conventions of 1949, when he stated that the provisions of the Geneva Conventions of 1949 may be considered not only as obligations that have to be met by the State Parties to the Conventions, but also, to view its provisions as individual rights of the protected persons.⁶⁷⁴ Furthermore, other scholars have indicated in their works the essential nexus between IHRL and IHL, with particular reference to the situations of occupation. For example, Adam Roberts stated that some IHRL instruments may contain provisions that fill gaps in IHL in situations of occupation. In particular, in examples of prolonged occupations, it may present problems different from those addressed under the IHL.⁶⁷⁵

Other landmark evidence of the connection between the two branches of international law was the UN Conference on Human Rights held in 1968 in Tehran. The Conference has been marked as the first occasion when the UN showed real interest in a more advanced development of IHL, with specific reference to the human rights situation in times of occupation, particularly when it asked occupying powers to respect the freedoms and human rights in the occupied territories.⁶⁷⁶

⁶⁷³ Roberts, ‘The Applicability of Human Rights Law during Military Occupations’, 43.

⁶⁷⁴ Dietrich Schindler, ‘The International Committee of the Red Cross and human rights’, (1979) *International Review of the Red Cross*, Issue: 208.

⁶⁷⁵ Roberts, ‘The Applicability of Human Rights Law during Military Occupations’, 40.

⁶⁷⁶ The United Nations, *Final Act of the International Conference on Human Rights*, (Tehran 1968). Pp. 5; Roberts, ‘The Applicability of Human Rights Law during Military Occupations’, 43.

The ICJ has addressed the relationship between IHRL and IHL in two Advisory Opinions and one Judgment.⁶⁷⁷ The relationship between these two branches of international law in situations of armed conflict and occupation has also been addressed by the regional courts, such as the ECtHR,⁶⁷⁸ IACtHR,⁶⁷⁹ as well as by HRC.⁶⁸⁰ In the case of human rights courts and other human rights bodies, it is important to note that their authority only allows them to investigate international human rights law violations in specific scenarios. This distinguishes these legal bodies from the ICJ, which has general subject-matter jurisdiction. Subsequently, the question is: if these bodies take into consideration IHL in determining whether IHRL has been violated or not, to what extent and in which circumstances would that be done?

To answer these questions, it is important first to explain the meaning of complementarity and *lex specialis* in dealing with the relation between IHL and IHRL. There are in fact two main views on their relationship, one based on the complementarity of the two branches, the other, on the prevalence of IHL.

3.2.1 The Concepts of “Complementarity” and “Lex Specialis” in International Law, with Specific Reference to IHRL and IHL in Times of Armed Conflict and Occupation

Many authors consider that the relationship between IHRL and IHL is governed by complementarity.⁶⁸¹ Such a relation has been recognised in several soft law documents of the

⁶⁷⁷ See, ICJ, ‘*Nuclear Weapons Advisory Opinion*’, para 25; ‘*Wall Advisory Opinion*’, para 106; *DRC v. Uganda*, para 216.

⁶⁷⁸ See, *Hassan v. the United Kingdom*, paras 96-107.

⁶⁷⁹ See, *Serrano Cruz v. El-Salvador*, Preliminary Objections, IACtHR, 23 November 2004, paras 112-113.

⁶⁸⁰ See, the HRC General Comment No.31, para 11.

⁶⁸¹ See for example, Hans-Peter Gasser, ‘International Humanitarian Law and Human Rights Law in Non-International Armed Conflict: Joint Venture or Mutual Exclusion’, (2002) *German YB Int’l L*, Vol:45, pp.149-162.

UN, such as Resolution XXIII adopted by the International Conference on Human Rights in 1968.⁶⁸² Some scholars have argued that the separation of IHRL and IHL in times of armed conflict and occupation is “artificial and hinders efforts to maximize the effective protection of the human person”.⁶⁸³ However, others have expressed opposing views regarding the convergence and the complementary relationship between the two branches of international law, and disagree with such relation, even adopting a strict point of view and arguing for the importance of their separation in situations of armed conflict and occupation.⁶⁸⁴

The complementarity relationship between IHRL and IHL means that these two branches should not be interpreted as contradicting each other, but rather, they should support, influence, and reinforce each other by sharing common values, subjects and principles.⁶⁸⁵ In this context, it is important to mention that complementarity reflects a means of interpretation enshrined under Article 31(3)(c) of the Vienna Convention on the Law of Treaties (VCLT) that demands, in interpreting a treaty, taking into consideration “relevant rules of international law applicable in the relations between the parties.”⁶⁸⁶ Therefore, Article 31(3)(c) of the VCLT indicates that international treaties must be interpreted in consideration to one another. This rule embodies the idea that international law can be understood as a coherent system in which

⁶⁸² Human Rights in Armed Conflicts. Resolution XXIII adopted by the International Conference on Human Rights, Teheran, (12 May 1968). Available online at:< <http://hrlibrary.umn.edu/instree/1968a.htm>>. Accessed date: 20/March/2022.

⁶⁸³ Theodor Meron, *Human Rights in Internal Strife: Their International Protection* (Cambridge University Press 1987) 28.

⁶⁸⁴ Naz Modirzadeh, ‘The Dark Sides of Convergence: A Pro-Civilian Critique of the Extraterritorial Application of Human Rights Law in Armed Conflict’, (2010) 86 *International Law Studies* 349-410.

⁶⁸⁵ Cordula Droege, ‘The Interplay Between International Humanitarian Law and International Human Rights Law in Situations of Armed Conflict’, (2007) 40 *Israel Law Review* 310, 337.

⁶⁸⁶ Vienna Convention on the Law of Treaties, Signed on 23 May 1969. Entered into force on 27 January 1980. Article 31 (3) (c); United Nations: General Assembly, ‘Fragmentation of International Law: Difficulties Arising from the Diversification and Expansion of International Law: Report of the Study Group of the International Law Commission’. (A/CN.4/L.702), (18 July 2006), para 14.

different sets of legal rules coexist in harmony. Hence, it could be argued that IHRL can be interpreted in the light of IHL and *vice versa*.⁶⁸⁷

An opposite view holds that the relation between IHRL and IHL can be described as a relation between general and specialised law, in which IHL is the *lex specialis*.⁶⁸⁸ The principle of *lex specialis* is derived from the “legal maxim in the interpretation of laws, both in domestic and international law” - “*lex specialis derogat legi generali*”. This essentially means that, in the case of a normative conflict, more specific rules will prevail over more general ones.⁶⁸⁹ The principle of *lex specialis* is an accepted principle of interpretation in international law.⁶⁹⁰ The ICJ has used the principle of *lex specialis* to describe the relationship between IHRL and IHL in situations of armed conflict and occupation on different occasions.⁶⁹¹ The relationship between the two in times of armed conflict situations was discussed for the first time by the ICJ in the Advisory Opinion on the *Legality of the Threat or Use of nuclear weapons* in 1996, when it was held that:

“The Court observes that the protection of the International Covenant of Civil and Political Rights does not cease in times of war, except by operation of Article 4 of the Covenant whereby certain provisions may be derogated from in a time of national emergency. Respect for the right to life is not, however, such a provision. In principle, the right not arbitrarily to be deprived of one’s life applies also in hostilities. The test of what is an arbitrary deprivation

⁶⁸⁷ See for example, *Serrano Cruz v. El-Salvador*, Preliminary Objections, IACtHR, (23 November 2004), paragraph 112; *Case of the Afro-descendant Communities displaced from the Cacarica River Basin (Operation Genesis) v. Colombia*, Judgment, IACtHR, (20 November 2013), para 221; Droege, ‘The Interplay’, 337.

⁶⁸⁸ ICJ, ‘*Nuclear Weapons Advisory Opinion*’, para 25; ‘*Wall Advisory Opinion*’, para 106; Droege, ‘The Interplay’, 337.

⁶⁸⁹ Nancie Prud’homme, ‘Lex Specialis: Oversimplifying a More Complex and Multifaceted Relationship’, (2007) 40 *Israel Law Review* 356, 366-370.

⁶⁹⁰ Droege, ‘The Interplay’, 338.

⁶⁹¹ ICJ, ‘*Nuclear Weapons Advisory Opinion*’, para 25; ‘*Wall Advisory Opinion*’, para 106.

of life, however, then falls to be determined by the applicable *lex specialis*, namely, the law applicable in armed conflict which is designed to regulate the conduct of hostilities. Thus, whether a particular loss of life, through the use of a certain weapon in warfare, is to be considered an arbitrary deprivation of life contrary to Article 6 of the Covenant, can only be decided by reference to the law applicable in armed conflict and not deduced from the terms of the Covenant itself”.⁶⁹²

Along those lines, Doswald-Beck commented on ICJ’s conclusion on the relationship between IHL and IHRL in the Advisory Opinion on Nuclear Weapons, pointing out that, “this is a very significant statement, for it means that humanitarian law is to be used to actually interpret a human rights rule. Conversely, it also means that, at least in the context of the conduct of hostilities, human rights law cannot be interpreted differently from humanitarian law”.⁶⁹³

In the Wall Advisory Opinion, which, as abovementioned, was the first time that the ICJ addressed the relationship between IHL and IHRL in situations of occupation, the Court supported the applicability of IHRL to situations of occupation, but it stressed that, in cases of normative conflicts, the law of occupation is the *lex specialis*, because it is specifically designed for situations of occupation.⁶⁹⁴ The ICJ characterisation of IHL as *lex specialis* in the abovementioned situations can be understood in a case where there is a direct conflict with a rule of IHRL in times of armed conflict or in times of occupation IHL takes precedence.⁶⁹⁵ Accordingly, the ICJ under both Advisory Opinions proposed a new model of the parallel

⁶⁹² ICJ, ‘Nuclear Weapons Advisory Opinion’, para 25.

⁶⁹³ Louise Doswald-Beck, ‘International Humanitarian Law and the International Court of Justice on the Legality of the Threat or Use of Nuclear Weapons’, (1997) 37 International Review Red Cross 35, 51.

⁶⁹⁴ ICJ, ‘Wall Advisory Opinion’, para 106.

⁶⁹⁵ Bantekas and Oette, *International Human Rights Law and Practice*, 726-728.

application and continued application of the two fields of international law in times of armed conflict and occupation, but with some form of primacy and prevalence to IHL over IHRL in such situations.

In this vein, some scholars support the ICJ approach. For example, Michael Dennis argued that the obligations assumed under IHRL were never intended to replace the *lex specialis* of IHL. Extending the protection provided under IHRL instruments to armed conflict and occupation situations is likely to produce more confusion and a dubious route, rather than clarity or problem solving and thus, increase the gap between legal theory and state compliance with international norms.⁶⁹⁶

In contrast, others have downplayed the relevance of the principle of *lex specialis* in this debate. While it is accepted by the ICJ that in some situations IHL can be *lex specialis* or the prevailing norm over IHRL during armed conflict and occupation, the prevailing norm could change in other situations, depending on each case itself and its specific circumstances. Simply put, IHL and IHRL could both be either the *lex specialis* or *lex generalis*, depending on the situation at hand.⁶⁹⁷

In any case, displacing IHRL in favour to IHL would be only an exceptional result that can be invoked when a normative conflict cannot be solved through interpretation. Pursuant to the Advisory Opinion on Nuclear Weapons, both IHL and IHRL serve as an interpretative tool for each other and thus, they should be interpreted in light of each other to avoid a normative conflict before dismissing one of the two, because it lacks special character.⁶⁹⁸ In the Nuclear Weapons Opinion, the ICJ used the *lex specialis* principle as a device of interpretation, where

⁶⁹⁶ Dennis, 'Application of Human Rights Treaties Extraterritorially', 141.

⁶⁹⁷ Prud'homme, 'Lex Specialis', 373.

⁶⁹⁸ Ibid, 374.

IHL interpreted the right to life without dismissing the application of IHRL. In other words, this are clear instances where the *lex specialis* principle has been used by the ICJ to interpret the terms of another more general norm.⁶⁹⁹ Therefore, whilst both laws could apply side by side, IHL plays the greater role of the two. Accordingly, it can be understood from the ICJ in Nuclear Weapons Advisory Opinion that the Court has clearly applied Article 31(3)(c) VCLT to the situation at hand, even though the Court mentioned *lex specialis* as an interpretive tool.

On the other hand, the ICJ in the Wall Advisory Opinion proposed a slightly different approach to articulation of the relationship between IHRL and IHL. In particular, it suggested that there are three different options when considering the parallel application of IHRL and IHL in situations of armed conflict and occupation, as has been discussed earlier on.⁷⁰⁰ However, it is not clear from the Wall Advisory Opinion, if the ICJ when mentioning the *lex specialis* between IHL and IHRL, as a way to solve a normative conflict, could be considered as taking a conservative position in favour of IHL over IHRL or an interpretive tool, which could be considered as a progressive position in favour of IHRL. The Court, on the one hand, appeared to be promoting the complementarity of IHL and IHRL proposing that in some situations only one of them would apply exclusively and in others both branches would apply concurrently. On the other hand, the ICJ fell back on the *lex specialis* rule to shape its reasoning and assert that both laws apply to the situation at hand, but IHL is the *lex specialis* one over IHRL.⁷⁰¹

In this researcher's mind, both the Advisory Opinions on the Wall and on the Nuclear Weapons create confusion and infuse doubts on how to tackle and articulate the issue of the

⁶⁹⁹ Joost Pauwelyn, *Conflict of Norms in Public International Law: How WTO Law Relates to other Rules of International Law* (Cambridge University Press 2003) 410.

⁷⁰⁰ See, ICJ, 'Wall Advisory Opinion', para 106.

⁷⁰¹ Ibid.

parallel and the co-existent application of IHL and IHRL in situations of armed conflict and occupation. However, both Advisory Opinions are valuable and important since they provide the most authoritative legal determination that IHRL continues to apply in times of armed conflict and occupation and not only in times of peace.

One scholar argued that the *lex specialis* principle is more appropriate to address the conflict between norms at the domestic level or within a single treaty or between treaties that are part of the same legal system.⁷⁰² As has been argued above, uncertainties might arise when attempts are made to apply the *lex specialis* principle as a device to solve the norms conflict between two different international legal frameworks, without a pre-determined or defined relationship between them.⁷⁰³

In light of the above statement, it could be argued that domestic legal systems provide the best environment for the application of the *lex specialis* principle. In a hierarchical system with an organised structure, institutions, and legal frameworks, the *lex specialis* principle proves a valuable conflict-solving tool in national legal orders and the norms conflict can be solved by depending on the hierarchical system and by giving priority to the higher norm over the lower one.⁷⁰⁴

Conversely, the international legal system seems a less conducive environment for the application of the *lex specialis* principle, in particular, when there is a norms conflict between two different and independent subjects of international law, such as IHL and IHRL. The fact is that international law as a system lacks a legal hierarchy, with no logical relations existing between its legal frameworks and norms. Hence, it is difficult to identify what is general and

⁷⁰² Anja Lindroos, 'Addressing Norm Conflicts in a Fragmented Legal System: The Doctrine of Lex Specialis', (2005) 74 Nordic Journal of International Law 27, 39-41.

⁷⁰³ Ibid.

⁷⁰⁴ Ibid, 39.

specific and to decide whether one law should have primacy over another.⁷⁰⁵ In other words, the international legal system is, indeed, very different from the domestic one.⁷⁰⁶ For example, “there is no centralised legislator in the international legal system. Norms are created by the subjects of international law themselves in a variety of fora, many of which are disconnected and independent from each other, creating a system different from the more coherent domestic legal order. Where national law is strongly based on hierarchy and institutional structures, the international normative order may be viewed from the perspective of bilateral state relations, something that does not easily lend itself to the establishment of systemic relations between norms. This lack of systemic relations and a centralised law-making process are essential differences between the domestic and the international legal order”.⁷⁰⁷ According to those differences between the domestic legal system and the international one, the *lex specialis* principle is a suitable tool to solve the norms conflict at the national level; however, it fails to play the same role and be efficient at the international one.⁷⁰⁸

Eventually, the vagueness and uncertainty of applying the *lex specialis* principle means that using it as a norms-conflict solving or even as an interpretative tool proves its inability to tackle the issue of the parallel application and the co-existence of IHL and IHRL in times of

⁷⁰⁵ Prud’homme, ‘Lex Specialis’, 380-381.

⁷⁰⁶ Lindroos, ‘Addressing Norm Conflicts in a Fragmented Legal System’, 28.

⁷⁰⁷ Ibid.

⁷⁰⁸ Prud’homme, ‘Lex Specialis’, 380-381. This paragraph is not related to IHL as such, the aim of this paragraph is to argue that the *lex specialis* principle is more appropriate to address the issue of norms conflict at the domestic level rather than the international one. In other words, using the *lex specialis* principle as a device to solve the norms conflict between two different and independent international legal frameworks, such as IHRL and IHL may create confusion and uncertainties might arise. However, the *lex specialis* principle is a perfect device to solve norm conflicts at the domestic level because of the norms hierarchy. Domestic legal systems enjoy a hierarchical structure of norms which provides the best environment for the application of the *lex specialis* principle. For example, the hierarchical structure of domestic legal systems facilitates the application of the *lex specialis* principle by allowing for clear delineation between general norms and more specific ones. Thus, the *lex specialis* principle helps keeping consistency within domestic legal systems that enjoys a hierarchical structure which the international law one lacks it.

armed conflict and occupation. Therefore, using the *lex specialis* principle as a norms-conflict solving device in such scenarios might lead to decisions being made based on political or other motivations, rather than on sound legal grounds. Thus, sound legal policy requires in the first place the harmonisation and co-application between overlapping international norms.⁷⁰⁹

In the context of jurisprudential development, the ICJ, in the case of *DRC v. Uganda* undoubtedly made a step toward the harmonisation between IHL and IHRL. The ICJ addressed the relationship between IHL and IHRL,⁷¹⁰ when the Court quoted what it had previously said in the Wall Advisory Opinion, but this time omitted the reference to the principle of *lex specialis*.⁷¹¹ The ICJ found Uganda responsible for violations of both IHL and IHRL in the occupied region of Ituri. Furthermore, since the ICJ considered that acts conducted by Uganda's occupying forces in the occupied region of the DRC represented a violation of both IHL and IHRL at the same time, the ICJ did not provide any specific guidance as to when a situation should primarily be analysed through the perspective of IHL or through that of IHRL.⁷¹² In this context, it is important to note that, the ICJ has recently released its decision on reparations in *DRC v. Uganda (2022)*. The Court, in its decision, adopted the same approach as its previous one in 2005 regarding the parallel application of both IHRL and IHL in the occupied regions of the DRC by Uganda.⁷¹³ It confirmed that Uganda has violated its

⁷⁰⁹ Orna Ben-Naftali and Yuval Shany, 'Living in Denial: The Application of Human Rights in the Occupied Territories', (2003) 37 Israel Law Review 17, 56.

⁷¹⁰ ICJ, *DRC v. Uganda* (2005), para 216.

⁷¹¹ Ibid, para 216: "As regards the relationship between international humanitarian law and human rights law, there are thus three possible situations: some rights may be exclusively matters of international humanitarian law; others may be exclusively matters of human rights law; yet others may be matters of both these branches of international law".

⁷¹² Ibid, para 219.

⁷¹³ The ICJ, *Armed Activities on the Territory of the Congo (DRC v. Uganda)* Judgment (09 February 2022), paras, 5, 52, 54, 55, 65, 69, 78, 125, 133, 145, 188, 241.

obligations as an occupying power under both IHRL and IHL laws in the occupied regions of the DRC.

In addition to this, and as mentioned earlier, the HRC has pronounced itself on the relationship between IHRL and IHL. The HRC avoided the use of the *lex specialis* formulation as such, and instead, found that “both spheres of law are complementary, not mutually exclusive”.⁷¹⁴

Among other international human rights bodies, the Inter-American Commission of Human Rights (IACHR) has followed the jurisprudence of the ICJ in both abovementioned advisory opinions. For instance, the IACHR in a case between Ecuador and Colombia has clearly expressed the synergy and complementarity between IHRL and IHL and expressed how both laws are based on the same principles and values.⁷¹⁵ However, the IACHR has stated that the *lex specialis* law is IHL, particularly when it held that: “although the *lex specialis* with respect to acts taking place in the context of an armed conflict is IHL, this does not mean that international human rights law is inapplicable. On the contrary, it means that when applying the law of human rights, in this case the American Convention, International Humanitarian Law, as the specific rule governing armed conflict, is resorted for interpretation”.⁷¹⁶

⁷¹⁴ UN Human Rights Committee (HRC), General comment No. 31 [80], The nature of the general legal obligation imposed on States Parties to the Covenant, (26 May 2004), (CCPR/C/21/Rev.1/Add.13), para 11.

⁷¹⁵ Report No.112/10 Inter-state Petition IP-02 Admissibility Franklin Guillermo Aisalla Molina (Ecuador-Colombia), Report No. 112/10, Inter-American Commission on Human Rights (IACHR), (21 October 2011), paras 117-121.

⁷¹⁶ Franklin Guillermo Aisalla Molina (Ecuador-Colombia), Report No. 112/10, (IACHR). Para 122. See also, a similar case where the IACHR previously adopted a similar approach regarding the principle of *Lex Specialis* in situations of armed conflict, *Coard et Al. v. United States*, Report N. 109/99 - Case 10.951, Inter-American Commission on Human Rights (IACHR), 29 September 1999, para 42.

The ECtHR, in *Hassan v. the United Kingdom*, also considered the connection between IHL and IHRL in such situations.⁷¹⁷ In this case, the ECtHR considered the application of both branches of international law, but it determined that IHL is considered as the primary framework since it includes explicit rules designed for such situations.⁷¹⁸

There is a range of different questions that shall be taken into consideration under this issue. One is whether it is correct to think that the IHL is the only *lex specialis* that applies to such situations, or rather, considering both IHL and IHRL as special bodies of law that properly apply to such situations in which human rights issues of persons are engaged?⁷¹⁹ While the Wall and Nuclear Advisory Opinions proceeded on the basis that IHL was the *lex specialis* law, it is not clear from subsequent jurisprudence of the ICJ, especially from the case law of the *DRC v. Uganda*, that this logic still subsists. If one understands the principle of *lex specialis* not as a principle to solve conflicts of norms between IHRL and IHL as such, but rather, as a principle that provides more specific interpretation in such scenarios, it would itself embody the meaning of complementarity between the two laws, as provided above. This comes very close to the inter-operative method enshrined under Article 31(3)(c) of the VCLT, where international treaties must be interpreted in light of one another.⁷²⁰ For example, the IACHR, in the decision in the *Santo Domingo Massacre v. Colombia*, noted that it was able to use and to refer to the rules and principles of IHL ‘as a supplementary norm of interpretation’ of the

⁷¹⁷ *Hassan v the United Kingdom*, paras 102-107.

⁷¹⁸ *Ibid*, paras 105-106.

⁷¹⁹ Daniel Bethlehem, ‘The Relationship between International Humanitarian Law and International Human Rights Law in Situations of Armed Conflict’, (2013) 2 Cambridge Journal of International and Comparative Law 180, 194; Malcolm N. Shaw, *International Law* (9thedn, Cambridge University Press 2021) 1045.

⁷²⁰ Droege, ‘The Interplay’, 340.

relevant provisions contained in the Inter-American Convention on Human Rights, with regard to the alleged violation of rights.⁷²¹

The rules of interpretation found in the VCLT give legitimacy to the theory of harmonisation.⁷²² The Convention affirms that: “There shall be taken into account, together with the context: ... any relevant rules of international law applicable in the relations between the parties”.⁷²³ Therefore, in contrast to the *lex specialis* principle, the harmonisation approach not only provides an ideal theoretical legal model for the parallel application of IHL and IHRL, but also, finds support in the VCLT and its general rule of treaty interpretation.⁷²⁴

The theory of harmonisation supports an approach that brings IHL and IHRL closer to each other, while acknowledging the specificities and differences between each of them. It also accepts that, the two branches of international law are distinct from each other, yet they are mutually complementary.⁷²⁵ Therefore, such a legal theoretical model would provide solid basis to articulate the co-existence and the relationship between IHL and IHRL in times of armed conflict and occupation. Noting that, “harmonisation” will be used in this research as a synonym of “complementarity”, since the harmonisation approach to tackling the relationship between IHRL and IHL is not a novel or a new concept, but it has also been referred to as the complementarity between both branches of law.⁷²⁶

Finally, it should be noted that IHL may not always be considered the primary framework; it depends on the situation and on each case itself. For example, where IHL is less

⁷²¹ Inter-American Court of Human Rights, Case of the *Santo Domingo Massacre v. Colombia*, (Judgment of November 30, 2012), paras 23-25.

⁷²² Prud’homme, ‘Lex Specialis’, 392.

⁷²³ VCLT: Article 31(3)(c).

⁷²⁴ Ibid.; Prud’homme, ‘Lex Specialis’, 392-393.

⁷²⁵ Prud’homme, ‘Lex Specialis’, 387-388.

⁷²⁶ Ibid, 388.

explicit or less developed, IHRL may be considered the *lex specialis* law or the primary framework since it has more explicit rules that are designed for a given situation. Hence, in some situations, the *lex specialis* law could be IHL, while in others, it could be IHRL.⁷²⁷ Both laws remain applicable to the situations of armed conflict and occupation, and they may contribute to, and inform, the overall legal framework and regulation of the given situation.⁷²⁸ However, this does not necessarily mean that both laws would always point in the same direction. For instance, there are some cases where both laws are pertaining to the same subject matter, but they produce different outcomes, such as the issue of property rights in times of occupation. Private property rights enjoy strong protection under the law of occupation, as has been argued in the previous chapter, whereas IHRL may allow some limitations of these rights, depending on balancing and proportionality with less strict restrictions compared to the law of occupation.⁷²⁹ For example, the ECtHR, in relation to property rights in Northern Cyprus, has balanced the property rights of Greek-Cypriots, where their property rights were violated against the rights of Turkish settlers and partly legitimised dispossession of Greek-Cypriots property by the settlers in *Demopoulos and others v. Turkey* decision,⁷³⁰ which in turn, undermined the protection of property rights under the law of occupation.⁷³¹ Yet, both laws share the same objectives and regulate the same subject matter more than they could ever potentially conflict. For instance, the ICESCR rights seem to be especially relevant in times of occupation since, in both international and regional courts' decisions, the ICESCR rights have been linked and tied to territorial control situations, which include the situations of occupation.

⁷²⁷ Murray, *Practitioners' Guide to Human Rights Law in Armed Conflict*, 81-88.

⁷²⁸ Ibid.

⁷²⁹ Gross, *The Writing on the Wall*, 280-381, 389.

⁷³⁰ *Demopoulos and others v. Turkey*, (App. No. 46113/99), Eur. Ct. H.R (2010).

⁷³¹ Note: The ICJ the only international court that can apply any branch of international law directly depends on the circumstances at hand whether was IHRL or IHL. However, IHRL courts cannot apply IHL directly because they are IHRL courts, and their decisions must be based on IHRL and direct application of IHL must be excluded.

Against this background, it could be argued that it should not be a question of which law IHL or IHRL prevails, but rather, which gives the best possible protection to achieve the common purpose in such a situation. Therefore, the harmonisation approach would be the ideal solution to consider the application and the co-existence of IHL and IHRL to situations of armed conflict and occupation.⁷³² For these reasons, the researcher will adopt such an approach in relation to articulating the relationship between IHL and IHRL regarding environmental protection in times of occupation.⁷³³

It is possible to conclude that the issue of determining the primary framework or which law is the *lex specialis* - whether it is IHL or IHRL, in times of armed conflict and occupation - is still an inconsistent and controversial issue among the international bodies, as discussed above. It is acknowledged here that, some different branches of international law are relevant and applicable during situations of occupation. Even when they do not specifically address the question of occupations *per se*, and therefore, cannot be viewed as core parts of the law on occupations, they may still have considerable importance in such situations.⁷³⁴ Hence, the relationship between IHRL and IHL, specifically the provisions of the law of occupation, in most cases can be described as a symbiotic and complementary relation.

⁷³² For a case law example of the application of the harmonisation approach between IHRL and IHL in situations of occupation, see, the ICJ case between *DRC v. Uganda* (2005) and (2022), see the page above 167. For a concrete example of the harmonisation between IHL and IHRL regarding the protection of the environment in times of armed conflict and occupation, see pages: 214-216. For further information about the harmonisation of laws and the concept of harmonisation, see generally, Antonios Platsas, *The Harmonisation of National Legal System: Strategic Models and Factors* (Edward Elgar 2017) 6-9.

⁷³³ For further detail on how the harmonisation approach can actually work in tackling the relationship between IHL, IHRL and IEL in times of armed conflict and occupation, see the complement of Chapter 3 and Chapter 4 where the researcher in different places has considered such an approach in relation to enhancing the protection provided of the environment in such situations.

⁷³⁴ Roberts, 'The Applicability of Human Rights', 40.

The following section is going to assess the role of IHRL and its institutions that operate to protect human rights at the international, regional, and national levels, with particular focus on the protection of the environment in the occupied territory through these institutions. It will also examine how IHRL provisions can strengthen the protection of the environment in such situations.

3.3 The Role of International Human Rights Law for the Protection of the Environment in Times of Occupation

The majority of IHRL conventions were drafted and adopted before environmental issues became a matter of concern for the international community.⁷³⁵ For that reason, there is no explicit reference to a binding right to a clean and healthy environment under IHRL conventions. However, there are some human rights, such as the right to life and the right to health, have included some formulations and references to environmental issues. Therefore, comprehensive analysis and clarification of the application of IHRL regarding environmental protection, in times of occupation, is required.

This section will consider the relationship between human rights and the environment in situations of occupation. How the cooperative and reciprocal relationship between human rights and protection of the environment in occupied territory can assist to protect the environment in such situations will be explored. The analysis will also include consideration of particular human rights that encompass some of the environmental elements, such as the right to life and the right to health. Furthermore, there will be discussion on the global, regional,

⁷³⁵ For the full list of the preparatory works of the (ICCPR) and (ICESCR), see: UN Human Rights Treaties: *Travaux Préparatoires*, (ICCPR). Available online at: < <https://hr-travaux.law.virginia.edu/international-conventions/international-covenant-civil-and-political-rights-iccpr>>, and *Travaux Préparatoires*, (ICESCR), < <https://hr-travaux.law.virginia.edu/international-conventions/international-covenant-economic-social-and-cultural-rights-icescr>>. Accessed date: 14/Dec/2023.

and national human rights systems, for enforcing human rights to protect the environment, with specific examples from different occupied territories around the world.

The aim of this section is to analyse IHRL, with the intent to find evidence for the protection of the environment in situations of occupation through its provisions, by applying the harmonisation approach between IHRL and IHL, thereby filling the gap regarding the issue under public international law.

3.3.1 Recognition of Environmental Human Rights⁷³⁶

The United Nations is the central organisation in the field of human rights at the global level, which has gradually developed a comprehensive and extensive international human rights system. It is a multitiered and sophisticated system that fulfils a leadership role in the setting of new human rights standards. As showed in the Preamble of the UN Charter, ‘fundamental human rights’ are one of the main UN’s concerns.⁷³⁷ Only three years after the UN was established, the UNGA adopted the Universal Declaration of Human Rights (UDHR).⁷³⁸ A few years after the adoption of the UDHR, the UNGA adopted the two core human rights Covenants,⁷³⁹ which came into force in 1976. Along with these two human rights Covenants, the UDHR constitute what is so-called the International Bill of Human Rights. The

⁷³⁶ “Environmental rights mean any proclamation of a human right to environmental conditions of a specified quality”. “Environmental rights are composed of substantive rights (fundamental rights) and procedural rights (tools used to achieve substantial rights)”. For more information about the meaning of environmental human rights *see generally*: the UN Environment Programme, < <https://www.unep.org/explore-topics/environmental-rights-and-governance/what-we-do/advancing-environmental-rights/what>>.

⁷³⁷ The United Nations Charter.

⁷³⁸ UNGA, Universal Declaration of Human Rights, G.A. res. 217A (III), U.N. Doc A/810 at 71 (1948).

⁷³⁹ UNGA, Res. 2200A (XXI). International Covenant on Economic, Social and Cultural Rights, International Covenant on Civil and Political Rights and Optional Protocol to the International Covenant on Civil and Political Rights. (A/RES/21/2200), (16 December 1966). Available online at: < <http://www.un-documents.net/a21r2200.htm>>. Accessed date: 12/April/2021.

United Nations adopted additional important human rights treaties, such as the Convention on the Elimination of all Forms of Racial Discrimination (CERD),⁷⁴⁰ the Convention on the Rights of the Child (UNCRC),⁷⁴¹ and the Convention on the Elimination of all Forms of Discrimination against Women (CEDAW),⁷⁴² among others.

A close examination of the progression of environmental human rights during the last decades indicates that the UN has played a significant role in the recognition of environmental human rights.⁷⁴³ The following paragraphs are going to examine such protection, with a specific focus on the situations of occupation. They will address in more detail the coordination and the co-application between those rights and IHL, the obstacles that face the application of such rights in situations of occupation with practical examples from several occupied territories around the world.

There are three different types of environmental human rights that have been identified, when considering the systems of the UN.⁷⁴⁴ The first pertains to the ‘Existing Rights’ approach, acknowledging that environmental degradation, contamination and deprivations have an impact on the enjoyment of existing human rights, such as the right to life and health.⁷⁴⁵ For example, the ICESCR under Article 12 clearly asks States to take actions for “the improvement of all aspects of environmental and industrial hygiene”,⁷⁴⁶ thereby allowing everyone to enjoy the right of the highest attainable standard of physical and mental health.⁷⁴⁷ The UN Committee

⁷⁴⁰ UNGA, Res. 2106 A (XX). International Convention on the Elimination of All Forms of Racial Discrimination. (A/RES/20/2106), (21 December 1965).

⁷⁴¹ UNGA, Res. 44/25. Convention on the Rights of the Child. (A/RES/44/25), (5 December 1989).

⁷⁴² UNGA, Res. 34/180. Convention on the Elimination of All Forms of Discrimination against Women. (A/RES/34/180), (18 December 1979), (entry into force 3 September 1981).

⁷⁴³ Collins, ‘The United Nations, human rights and the environment’, 220.

⁷⁴⁴ *Ibid*, 223.

⁷⁴⁵ *Ibid*, See also, UNGA, Res. 2398 (XXIII) (3 DEC 1968).

⁷⁴⁶ The ICESCR, Article 12(2)(b).

⁷⁴⁷ *Ibid*.

on Economic, Social and Cultural Rights interprets this Article as requiring States to “prevent and reduce the population’s exposure to harmful substances such as radiation and harmful chemicals or other detrimental environmental conditions that directly or indirectly have an impact upon human health”⁷⁴⁸ and to “to take all necessary measures to safeguard persons within their jurisdiction from infringements of the right to health by third parties” as well as to “enact and enforce laws to prevent the pollution of water, air and soil by extractive and manufacturing industries”.⁷⁴⁹

Environmental harm may also violate other existing human rights, such as the right to privacy and family life, property rights, housing, an adequate standard of living, food, self-determination and development.⁷⁵⁰ Therefore, most of the human rights - if not all of them - are vulnerable to environmental degradation and the full enjoyment of all human rights strongly relies on a sound environment.⁷⁵¹ As Judge Weeramantry argued in his separate opinion in the *Gabcikovo-Nagymaros Project Case*: “The protection of the environment is likewise a vital part of contemporary human rights doctrine, for it is a *sine qua non* for numerous human rights such as the right to health and the right to life itself ... as damage to the environment can impair

⁷⁴⁸ The UN Committee on Economic, Social and Cultural Rights, General Comment No. 14: The Right to the Highest Attainable Standard of Health (Art. 12). Adopted at the Twenty-second Session of the Committee on Economic, Social and Cultural Rights, on 11 August 2000 (Contained in Document E/C.12/2000/4), para 15.

⁷⁴⁹ The UN Committee on Economic, Social and Cultural Rights, General Comment No. 14: The Right to the Highest Attainable Standard of Health (Art. 12). Adopted at the Twenty-second Session of the Committee on Economic, Social and Cultural Rights, on 11 August 2000 (Contained in Document E/C.12/2000/4), para 51.

⁷⁵⁰ UNGA, ‘Human rights obligations relating to the enjoyment of a safe, clean, healthy and sustainable environment’. (A/73/188) (19 July 2018). Para 13; Collins, ‘The United Nations, human rights and the environment’, 226.

⁷⁵¹ Collins, ‘The United Nations, human rights and the environment’, 226.

and undermine all the human rights spoken of in the Universal Declaration and other human rights instruments”.⁷⁵²

In addition to this, the ICJ, in the *Wall Opinion*, has indirectly applied environmental human rights to the situation of occupation through the existing rights approach and specifically under the right to property. For example, the Court argued that the occupying power acts against the environment in the OPT, such as the destruction of agricultural lands, cutting and destruction of olive and fruit trees, the destruction of water wells and other water sources in the OPT, is affecting the enjoyment of human rights of the Palestinian people and thus, it constitutes a clear violation of the human rights obligations. Furthermore, the ICJ has stated that such acts against the environment by the occupying power in the OPT are a violation of the right to food along with other human rights.⁷⁵³

Moreover, several reports by UNHRC Special Rapporteurs have linked some of the environmental problems in the OPT, especially the environmental problems that followed the establishment of the Israeli Wall, to violations of basic human rights, such as the right to self-determination and right to food along with other human rights.⁷⁵⁴ Whilst such reports are not legally binding to Israel, they are still quite important since they document the environmental

⁷⁵² Gabčíkovo-Nagymaros Project (Hungary/Slovakia), Judgment, I.C.J. Reports 1997, p.7. Separate Opinion of Vice-President Weeramantry, 91-92.

⁷⁵³ ICJ, ‘*Wall Advisory Opinion*’, paras 133-134.

⁷⁵⁴ The United Nations, Economic and Social Council, ‘The Right to Food’, Report by the Special Rapporteur, Jean Ziegler: Mission to the Occupied Palestinian Territories. (E/CN.4/2004/10/Add.2), (31 October 2003). Paras 35,44,46,49. See also, UNGA, ‘Report of the Special Committee to Investigate Israeli Practices Affecting the Human Rights of the Palestinian People and Other Arabs of the Occupied Territories’, (A/58/311), (22 August 2003), para 26. See also, the United Nations: Economic and Social Council, ‘Report of the Special Rapporteur of the Commission on Human Rights, John Dugard, on the situation of human rights in the Palestinian territories occupied by Israel since 1967, submitted in accordance with Commission resolution 1993/2 A’, (E/CN.4/2004/6), (8 September 2003), para 9.

violations in the OPT and show the consequences of such violations for the enjoyment of human rights.

It is now well accepted by UN bodies and international tribunals, such as the ICJ, that environmental harm could violate a variety of human rights in addition to the right to life and health.⁷⁵⁵ This type of environmental human rights has been applied at the regional level, as in the European System for example.⁷⁵⁶ The ECHR and the ECtHR have had a profound impact on the development of international and national human rights law.⁷⁵⁷ The ECtHR has made a major and influential contribution to the development of IHRL, and its jurisprudence has been referred to by national, regional and international courts and bodies.⁷⁵⁸

This contribution includes important jurisprudence on the right to life, right to privacy, right to property and several others. It also comprises some leading judgments that consider environmental interests.⁷⁵⁹ Regarding the situations of occupation, and as argued earlier, the ECtHR has made some prominent judicial decisions in times of occupation. In particular, it decided that, in some situations where armed forces of a state party to the convention engage in operations extraterritorially, such as occupations, the state party should continue to be

⁷⁵⁵ Collins, 'The United Nations, human rights and the environment', 226.

⁷⁵⁶ There are other regional human rights systems that have considered the issue of the environment and adopted an independent right to a healthy environment along with several cases that considered the protection the environment, such as the Inter-American Human Rights and The African Human Rights Systems. However, the chapter will only explain the European Human Rights System as it is the most related system to the thesis arguments and to the practical examples of the situations of occupations. For more information about the other Human Rights Systems and the environmental protection, see: David Hunter, James Salzman, Durwood Zaelke, *International Environmental Law and Policy* (5thedn, Foundation Press 2015) 1339-1356.

⁷⁵⁷ Bantekas and Oette, *International Human Rights*, 253.

⁷⁵⁸ Ibid.

⁷⁵⁹ See for example, the ECtHR: *Budayeva and Others v. Russia*, Judgment (22 March 2008), (Applications nos. 15339/02, 21166/02, 20058/02, 11673/02 and 15343/02). Paras 172-182. For more recent case, see: *National Movement Ekoglasnost V. Bulgaria*, (ECtHR), Judgment (15 December 2020), (Application no. 31678/17); *Ilias Bantekas and Lutz Oette*. 248-249, 253.

obliged by the convention's provisions even if one state is a party to the ECHR and the other is not: for example, the UK and Iraq.⁷⁶⁰ On the other hand, there are situations of occupation where a state party to the convention occupies another region/territory of another state party to the same convention (both states are parties to the ECHR) – as in the case of Russia and Ukraine.

However, the question is to what extent the ECtHR has considered the environmental interests in such situations and applied the existing human rights approach to such scenarios. The environment, as such, is not mentioned in the human rights guaranteed by the ECHR and its protocols. The reason behind this could be that at the time that the ECHR was adopted and through the process of its adoption (preparatory work) the drafters had not given interest to the environmental issues as such.⁷⁶¹ Nevertheless, the Court has confirmed that the effective enjoyment of the rights that are encompassed in the Convention relies, notably on a sound, healthy, quiet, and decent environment conducive to well-being of individuals, and situations when individuals are directly impacted by environmental harm may cause human rights to arise under the Convention. Furthermore, several decisions of the ECtHR have shown how there is a clear link between the protection of the environment and the enjoyment of human rights under the ECHR, such as the right to life, the right to health, and the right to property.⁷⁶²

The Court's judgments have also shown that states are not only obliged to refrain from arbitrary interference (negative obligation), but also, have positive obligations to implement

⁷⁶⁰ See for example, *Al-Jedda v. the United Kingdom*; *Al-Skeini and Others v the United Kingdom*.

⁷⁶¹ Council of Europe, The European Convention on Human Rights, 'Preparatory work'. Available online at: < <https://www.coe.int/en/web/human-rights-convention/preparatory-works>>. Accessed date: 06/Dec/2023.

⁷⁶² The ECtHR, *Öneryıldız v. Turkey*, (Application no. 48939/99), Judgment, (30 November 2004); Manual on Human Rights and the Environment. (Council of Europe Publishing, 2nd edn, 2012) 30-31; European Court of Human Rights, 'Environment and the European Convention on Human Rights' (Press Unit 2022).

adequate measures to protect the human rights under the convention from the environmental hazards that might impact upon peoples' ability to enjoy and to exercise their rights under the Convention.⁷⁶³ For example, Article 8 under the ECHR (the right to private and family life), has been interpreted by the ECtHR on various occasions as having a close link with the environment. For instance, severe environmental damage and pollution may affect individuals' well-being and might prevent them from enjoying their homes⁷⁶⁴ in such a way as to affect their private and family life adversely, which has been made clear from several examples of case-law before the ECtHR.⁷⁶⁵ There are other human rights under the ECHR that have been interpreted by the ECtHR to have a close link with the environment, such as, the right to life and the right to property. Thus, it has been established under ECHR that environmental impacts can give rise to violation of Convention obligations. However, the question is whether or not these rights have been implemented by the Court in situations of occupation and to the environmental interests there.

There has been no specific case before the ECtHR regarding a situation of occupation, human rights, and the environment taken together. Most of the cases pertaining to the situations of occupation before the Court have been associated with a clear violation of one of the rights protected under the Convention, but there has been no specific case regarding situations of occupation, where the environmental harm prevents or impacts the individuals of enjoying their rights under the ECHR. The possible scenarios where a violation of the ECHR provisions by

⁷⁶³ See generally: Council of Europe, Department for the Execution of Judgments of the European Court of Human Rights, Environment: Thematic Factsheet, (October 2020). P.2.

⁷⁶⁴ A "home", according to the ECtHR: is the place for example physically defined area, where private and family life develops. Page 45, at: <
https://www.echr.coe.int/LibraryDocs/DH_DEV_Manual_Environment_Eng.pdf>.

⁷⁶⁵ *David Hunter, James Salzman, Durwood Zaelke*, at: 1350-1351. See also, The ECtHR decision (*Lopez Ostra v. Spain*, ECtHR/COURT (CHAMBER) (App.No.16798/90), (09 December 1994), when the Court found a violation to Article 8 by Spain, because of a waste-treatment plant that prevent the applicant of enjoying her right to private and family life under the Convention.

one of the state parties might take a place in situations of occupation and where the state party (occupying power) harms the environment of the other state (occupied state), thereby causing a violation to the individuals' rights under the Convention, with a particular focus on the right to life, privacy, and property under the Convention, are discussed below.

The second type of environmental human rights is 'procedural environmental rights'.⁷⁶⁶ This type will be discussed more in Chapter 4. Procedural environmental rights mainly include the right of individuals to access environmental information with a corresponding state duty to inform, the right to participate in environmental decision-making and the right to have access to competent administrative and judicial organs regarding environmental matters.⁷⁶⁷

It should be noted that, the UN has played an important role in the recognition of 'procedural environmental rights' through adopting some binding and non-binding international instruments.⁷⁶⁸ The Rio Declaration on Environment and Development is an example of the non-binding-instruments (soft law), in which the declaration has articulated procedural environmental rights, namely under Principle 10 of the Declaration, which states that:⁷⁶⁹

“Environmental issues are best handled with participation of all concerned citizens... each individual shall have appropriate access to information concerning the environment that is held by public authorities, ... and the opportunity to participate in decision-making processes. States shall facilitate and encourage public awareness and participation by making

⁷⁶⁶ Collins, 'The United Nations, human rights and the environment', 223, 227.

⁷⁶⁷ Dinah Shelton, 'Human Rights, Environmental Rights, and the Right to Environment', (1991) 28 Stan J Int'l L 103, 117.

⁷⁶⁸ Collins, 'The United Nations, human rights and the environment', 223, 227-228.

⁷⁶⁹ 'Rio Declaration', (1992).

information widely available, effective access to judicial and administrative proceedings etc”.⁷⁷⁰

In addition to the soft law instruments regarding procedural environmental rights, there are also some international binding instruments in this area. For example, the Espoo Convention on Environmental Impact Assessment in a Transboundary Context, requires the State Parties to the convention to “ensure that the public of the affected Party in the areas likely to be affected be informed of, and be provided with possibilities for making comments or objections on, the proposed activity, and for the transmittal of these comments or objections to the competent authority of the Party of origin, either directly to this authority or, where appropriate, through the Party of origin”.⁷⁷¹ Accordingly, it is clear that the UN has played a significant role in the recognition of this type of environmental human rights too.

The third type of environmental human rights is ‘the free-standing right to the environment’ or the independent right to a healthy and balanced environment. Arguably, the UN gets credit for taking the first step of launching the idea/concept of the independent right to a healthy and balanced environment,⁷⁷² particularly after the adoption of the Stockholm Declaration on the Human Environment in 1972.⁷⁷³ Principle 1 of the declaration provides that:

⁷⁷⁰ Ibid, Principle 10.

⁷⁷¹ The United Nations: Convention on Environmental Impact Assessment in a Transboundary Context- the ‘Espoo (EIA) Convention’. (Adopted in 1991 and entered into force on 10 September 1997). Article 3 paragraph 8. See also: The United Nations Economic Commission for Europe (UNECE), Convention on Access to Information, Public Participation in Decision-making and Access to Justice in Environmental Matters (Aarhus Convention), (25 June 1998).

⁷⁷² Marc Pallemmaerts, ‘Introduction: Human Rights and Environmental Protection’ in Maguelonne Dejeant-Pons, Marc Pallemmaerts, Sara Fioravanti, Human Rights and the Environment: Compendium of Instruments and Other International Texts on Individual and Collective Rights Relating to the Environment in the International and European Framework (Council of Europe Publishing 2002) 11-12.

⁷⁷³ Collins, ‘The United Nations, human rights and the environment’, 229.

*“Man has the fundamental right to freedom, equality and adequate conditions of life, in an environment of a quality that permits a life of dignity and well-being, and he bears a solemn responsibility to protect and improve the environment for present and future generations”.*⁷⁷⁴

The Preparatory Committee for the UN Conference on the Human Environment stated that the draft of the Stockholm Declaration was “based on the recognition of the rights of individuals to an adequate environment”.⁷⁷⁵ Some authors have argued that the Stockholm Declaration was the main starting point for recognising, codifying and constitutionalising the right to the environment as an independent and fundamental right in domestic laws between States worldwide.⁷⁷⁶ However, there are others who have argued that the Stockholm Declaration has acknowledged only the relationship between existing human rights and the environment and has not really recognised an individual right to a healthy environment, as such.⁷⁷⁷

Twenty years after the adoption of the Stockholm Declaration, the UN adopted the Rio Declaration and stated in Principle 1 of the declaration that “human beings are at the centre of concerns for sustainable development. They are entitled to a healthy and productive life in

⁷⁷⁴ ‘Stockholm Declaration’ (1972). Principle (1).

⁷⁷⁵ The United Nations: General Assembly, Preparatory Committee for the United Nations Conference on the Human Environment, (A/CONF.48/PC/17), (15 March 1972), para 77.

⁷⁷⁶ David Boyd, *The Environmental Rights Revolution: A Global Study of Constitutions, Human Rights, and the Environment* (UBC Press 2012) 112-113. See also, Marc Pallemmaerts, ‘Introduction: Human Rights and Environmental Protection’ in Maguelonne Dejeant-Pons, Marc Pallemmaerts, Sara Fioravanti, *Human Rights and the Environment: Compendium of Instruments and Other International Texts on Individual and Collective Rights Relating to the Environment in the International and European Framework* (Council of Europe Publishing 2002) 11-12.

⁷⁷⁷ Sumudu Atapattu, ‘The Right to a Healthy Life or the Right to Die Polluted?: The Emergence of a Human Right to a Healthy Environment Under International Law’ (2002) 16 *Tulane Environmental Law Journal* 65, 81.

harmony with nature”.⁷⁷⁸ John Lee argued that Rio’s Declaration Principle 1 captures the ideals of the human right to a healthy environment, if not explicitly recognising such a right.⁷⁷⁹ This perspective has been criticised by other commentators. For example, it has been argued that Principle 1 of the Rio Declaration has even less specific legal rights language compared to Principle 1 of the Stockholm Declaration and does not include any single “rights” word. It merely provides that human beings are *entitled to* rather than having *a right to*.⁷⁸⁰ However, Lee disagreed with that interpretation, using reference to Black’s Law Dictionary, which specifies that “one definition of being entitled to something is to be granted a legal right to it”.⁷⁸¹ Furthermore, Ksentini, as Special Rapporteur on Human Rights and the Environment argued that the self-standing right to the environment itself had already been acknowledged at national, regional, and international levels.⁷⁸²

Likewise, the Bizkaia Declaration on the Right to the Environment confirmed the existence of a self-standing right to a healthy environment, when Article 1 stated: “Everyone has the right, individually or in association with others, to enjoy a healthy and ecologically balanced environment”.⁷⁸³

⁷⁷⁸ ‘Rio Declaration’ (1992). Principle (1).

⁷⁷⁹ John Lee, ‘The Underlying Legal Theory to Support a Well-Defined Human Right to a Healthy Environment as a Principle of Customary International Law’ (2000) 25 Colum J Envtl L 283, 308.

⁷⁸⁰ Atapattu, ‘The Right to a Healthy Life’, 82.

⁷⁸¹ Lee, ‘The Underlying Legal Theory’, 308, footnote 121.

⁷⁸² Ksentini Final Report, Annexes: Annex I: Draft principles on human rights and the environment, Principle (2). Pp. 75. See also, Ksentini Final Report, para 31. See also, Collins, ‘The United Nations, human rights and the environment’, 230.

⁷⁸³ The United Nations Educational, Social, and Cultural Organisation (UNESCO): General Conference; 30th Session, The Declaration of Bizkaia on the Right to the Environment, (30C/INF.11), (24 September 1999). Article (1).

In a more recent move by the UNGA, it officially recognised the right to a clean, healthy and sustainable environment as a human right.⁷⁸⁴ This resolution confirms a 2021 resolution adopted by the Human Rights Council.⁷⁸⁵ Both resolutions adopted by the UNGA and UNHRC are not binding. However, they are still extremely important, since they come at a moment where environmental degradation, biodiversity loss, climate change and pollution all create a serious threat to humans and their development. Moreover, and more recently, the UN Committee on the Rights of the Child has recognised children's right to a clean, healthy and sustainable environment.⁷⁸⁶

It should be noted that, all the abovementioned documents are strongly suggestive of customary law status to the right to a healthy environment. In particular, after the adoption of both the Stockholm and Rio Declarations, most states recognised this right in their domestic constitutions and that is strong evidence for the existence of the right to a healthy environment in customary international law.⁷⁸⁷ The UN, undoubtedly, has facilitated and significantly supported the codification of an individual right to a healthy environment in most national constitutions of the states.⁷⁸⁸ Hence, it has been contributing to the eventual emergence of such a right as an independent and self-standing one.⁷⁸⁹

⁷⁸⁴ United Nations General Assembly, 'The human right to a clean, healthy and sustainable environment', (A/76/L.75), (26 July 2022). Seventy-sixth session, Agenda item 74 (b).

⁷⁸⁵ United Nations General Assembly, Human Rights Council, 'The human right to a safe, clean, healthy and sustainable environment', (A/HRC/48/L.23/Rev.1), (5 October 2021).

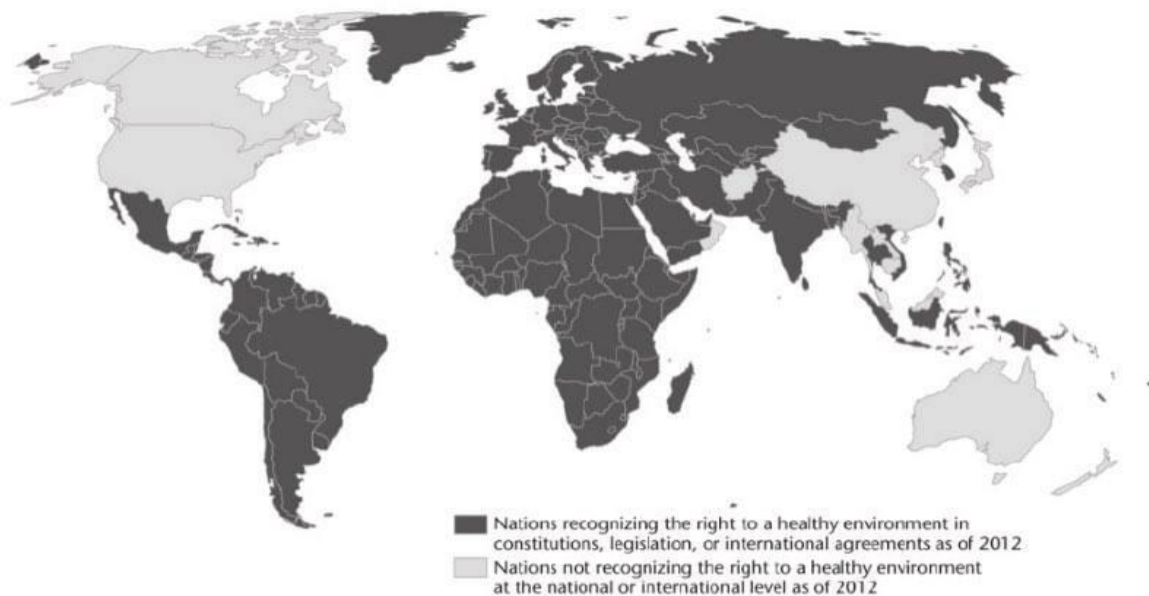
⁷⁸⁶ The UN Committee on the Rights of the Child, 'General comment No. 26 (2023) on children's rights and the environment with a special focus on climate change', (22 August 2023), (CRC/C/GC/26).

⁷⁸⁷ Collins, 'The United Nations, human rights and the environment', 231-232.

⁷⁸⁸ Human Rights Council, 'Report of the Special Rapporteur on the issue of human rights obligations relating to the enjoyment of a safe, clean, healthy and sustainable environment'. (A/HRC/37/59), (24 January 2018). Paras: 11-16.

⁷⁸⁹ UNGA, 'The human right to a clean, healthy and sustainable environment', (A/76/L.75), (26 July 2022). Seventy-sixth session, Agenda item 74 (b).

Figure 1 below shows the countries in the world that recognised the right to a healthy environment in constitutions, laws, or international agreements by the end of the year of 2012.⁷⁹⁰



The increasing constitutional recognition of environmental rights and environmental obligations globally reflects growing awareness of the importance of environmental protection, as well as environmental values. This has led to a greater acceptance of a right to a safe and healthy environment. The widespread state practice in this area supports the view that the right to a healthy environment reflects customary international law.⁷⁹¹

In sum, the UN has applied environmental human rights to the situations of occupation through its different bodies and in particular, the existing rights approach. However, the issue of applying a self-standing independent right approach to the environment, as such, is still a

⁷⁹⁰ David Boyd, 'The Constitutional Right to a Healthy Environment', (2012) 54 *Environment: Science and Policy for Sustainable Development* 3, 4.

⁷⁹¹ Analytical study on the relationship between human rights and the environment: Report of the United Nations High Commissioner for Human Rights'. (A/HRC/19/34), (16 December 2011) para 31.

controversial issue. In particular, there is currently no official recognition of such a right to a healthy environment under the global IHRL conventions.

3.4 Human Rights that Promote Environmental Protection and the Applicability to the Situations of Occupation: “The Existing Rights Approach”

This section is going to address the question as to how IHRL can provide protection to the environment in times of occupation through the guaranteed upholding of different human rights, such as the right to life, the right to health, the right to self-determination, and the right to property. IHRL treaties do not include such a right to the environment, as has been explained above. However, there are several provisions under several IHRL treaties that could be linked to the protection of the environment. Along with treaties, this section will take into account the UDHR,⁷⁹² which is not a treaty,⁷⁹³ but an instrument that codifies customary international law in the field of human rights.⁷⁹⁴ For example, the International Law Association observed that

⁷⁹² United Nations, ‘Universal Declaration of Human Rights’, < <https://www.un.org/en/about-us/universal-declaration-of-human-rights>>.

⁷⁹³ The UDHR was adopted as a resolution by the UNGA on 10/Dec/1948. The UNGA resolutions are non-binding. “According to Article 10 of the UN Charter which defines the Functions and Powers of the GA”: “The General Assembly may discuss any questions or any matters within the scope of the present Charter or relating to the powers and functions of any organs provided for in the present Charter, and, . . . may make recommendations to the Members of the United Nations or the Security Council or to both on any such questions or matters.” “In other words, resolutions adopted by the GA on agenda items are considered to be recommendations and are not legally binding on the Member States”. < <https://www.un.org/en/model-united-nations/how-decisions-are-made-un>>. As mentioned by Eleanor Roosevelt, Chair of the UN Commission on Human Rights during the drafting of the Declaration, and a US representative to the UNGA when the UDHR was adopted, “it is of primary importance that we keep clearly in mind the basic character of the document. It is not a treaty; it is not an international agreement. It is not and does not purport to be a statement of law or of legal obligation”: Quoted in: M.M. Whiteman, *Digest of International Law* 5 (Washington, DC: Dept. of State Publication 7873, 1965), p. 243 cited in: Hurst Hannum, ‘The UDHR in National and International Law’, (1998) 3 *Health and Human Rights* 144, 147.

⁷⁹⁴ The European Parliament, “The Universal Declaration of Human Rights and its relevance for the European Union”, < [https://www.europarl.europa.eu/RegData/etudes/ATAG/2018/628295/EPRS_ATA\(2018\)628295_EN.pdf](https://www.europarl.europa.eu/RegData/etudes/ATAG/2018/628295/EPRS_ATA(2018)628295_EN.pdf)>. ; Australian Human Rights Commission, “What is the Universal Declaration of Human Rights?”. < <https://humanrights.gov.au/our-work/what-universal-declaration-human-rights>>.

“many if not all of the rights elaborated in the...Declaration... are widely recognized as constituting rules of customary international law”.⁷⁹⁵

However, before engaging in a discussion about the relationship between human rights and the protection of the environment in times of occupation and the possible environmental protection provided under the existing rights approach, it is worth, first, considering briefly some related issues, such as the progressive realisation and the derogation of the ICESCR. This will help in ascertaining and to explain to what extent could states derogate from the rights under the ICESCR in times of armed conflict and occupation or limit them in accordance with Article 4 of the covenant. It should be noted that the ICESCR does not have a derogation clause;⁷⁹⁶ however, states’ practice and other international bodies have accepted the derogations from specific rights in times of armed conflict and other emergencies situations that might be considered a threat to the life of the nation, such as labour rights.⁷⁹⁷

Even if, in exceptional scenarios, Article 4 of the ICESCR applies and the occupying power claims a public emergency and there is a need to ensure and maintain public order and welfare of the local population in occupied territory, that does not mean that the occupying power has the authority or the ability to derogate from all its obligations under the ICESCR. It might be able to derogate only from some and specific rights, as mentioned above, which are

⁷⁹⁵ Resolution adopted by the International Law Association, reprinted in International Law Association, Report of the Sixty-Sixth Conference, Buenos Aires, Argentina 1994, cited in: Hannum, ‘The UDHR in National and International Law’, 147.

⁷⁹⁶ “The term derogation is used to refer, generally, to the suspension or suppression of a law under particular circumstances. In International Human Rights Law, certain major treaties contain derogation clauses, which allow a State to suspend or restrict the exercise of certain treaty rights in emergency situations”. For more see: < https://casebook.icrc.org/a_to_z/glossary/derogations>.

⁷⁹⁷ The ICESCR, Articles: 6-8(1). See also, Amrei Muller, ‘Limitations to and Derogations from Economic, Social and Cultural Rights’, (2009) 9 Human Rights Law Review 557, 592, 596-597.

labelled as “labour rights” and represented mainly by the right to work, and rights related to trade unions, but not all other rights under the ICESCR.

The non-derogability character of all other rights under the ICESCR, in particular, the so-called survival or subsistence rights, such as the right to health, the right to food and the right to water, is justified by the fact that it looks inherently unnecessary to derogate from these rights to promote the general welfare and/or to ensure or restore the public order.⁷⁹⁸ This logic should also apply to the occupied territory. However, the non-derogability character of the right to health, for example, does not deprive the occupying power of reacting in a flexible manner to situations, where there is instability or tensions in the occupied territory in the implementation of their legal duties under the right to health. In particular, the principle of progressive realisation under the ICESCR, along with the general limitation clause under Article 4 of the same Covenant, can both offer some kind of flexibility for states to adapt their implementation strategies for ESCR in unstable or difficult situations.⁷⁹⁹ For states to do that and to be able to react in a more flexible manner regarding the full realisation of human rights under the ICESCR, they have to show that the limitations of some rights under the Covenant are important for the aim of promoting the welfare of the local population, or at least that the implementation of their obligations preserves the general welfare of the people to the greatest extent possible.⁸⁰⁰ Accordingly, the occupying power should consider the progressive realisation when applying the right to health in such situations. The occupying power cannot completely restrict or derogate such right or argue that, because of the situation of occupation

⁷⁹⁸ Ibid, 571-572, 599.

⁷⁹⁹ Amrei Müller, ‘The Right to Health and International Humanitarian Law: Parallel Application for Building Peaceful Societies and the Prevention of Armed Conflict’, (2015) 32 Wisconsin International Law Journal 416, 422-424.

⁸⁰⁰ Muller, ‘Limitations to and Derogations from Economic, Social and Cultural Rights’, 570-575, 585-588.

there is a need to derogate such a right. Yet, it could still limit it in particular and specific circumstances and conditions, as noted above.

There are also some other conditions to allow states to react in a flexible manner or apply some limitations towards the implementation of their legal obligations under the ICESCR in situations of armed conflict and occupation. However, limitations must respect the principle of proportionality, which means that states have a duty to show that the scope and severity of a limitation are proportionate to the goal that seeks to achieve - ultimately, a promotion, or at least preserving, the general welfare of the population.⁸⁰¹ There must be a delicate balance between the required limitations in unstable situations, such as situations of armed conflict and occupation that promote or preserve the “general welfare” of the population. Otherwise, such limitations might be considered illegal and void.

It should also be kept in mind that the power to impose limitations on human rights is essentially about regulating the exercise of these rights, rather than eliminating or extinguishing them completely.⁸⁰² Further, states do not have the freedom to impose limitations on the rights under the covenant arbitrarily or in any manner they might choose.⁸⁰³ Instead, limitations of human rights under the ICESCR would be permitted only in certain circumstances and under certain conditions, as discussed above.⁸⁰⁴ However, some states, rather than invoking Article 4 of the ICESCR: “would simply rely on the notion of progressive realization (to the maximum of their available resources) to justify any limitations on a *de facto* rather than a *de jure*

⁸⁰¹ Philip Alston and Gerard Quinn, ‘The Nature and Scope of States Parties’ Obligations under the International Covenant on Economic, Social and Cultural Rights’, (1987) 9 Human Rights Quarterly 156, 205-206.

⁸⁰² Nihal Jayawickrama, *The judicial application of human rights law: national, regional, and international jurisprudence* (Cambridge University Press 2002) 184-185.

⁸⁰³ UNGA, Official Records, ‘Annotations on the text of the draft International Covenants on Human Rights’, (Prepared by the Secretary-General), Agenda Item 28 (Part II), Document: A/2929, (New York 1955), para 50.

⁸⁰⁴ Ibid.

basis”.⁸⁰⁵ However, the provisions of Article 2 (progressive realisation) “should relate only to the general level of attainment of rights and should not be invoked by states as grounds for imposing numerous limitations on them”.⁸⁰⁶ The argument about the progressive realisation and the limitation clause under the ICESCR is an unresolved debate between scholars and even between states themselves.

Moreover, it is important to mention that Article 4 (1) of the ICCPR allows for derogations from the guarantees of the ICCPR “... in times of public emergency which threatens the life of the nation”. Even if, in exceptional scenarios, Article 4 (1) applies and the occupying power claims a public emergency, it does not exclude the significance of the Covenant. For example, it lists several rights that cannot be derogated, even in times of emergency, or any other situation, including times of armed conflict. Among those rights is the right to life.⁸⁰⁷ Moreover, Article 4 (1) forbids state parties to the ICCPR to apply derogations that are “inconsistent with their other obligations under international law”.⁸⁰⁸ To conclude, as far as rights of the ICCPR have their equivalents in the provisions of the law of occupation or other sources of IHL that apply to situations of occupation, whilst at the same time an occupying power has obligations under such provisions, no derogation is allowed or even possible.⁸⁰⁹

The following paragraphs are going to examine in detail how some provisions under several human rights conventions, such as, the ICCPR, ICESCR, CEDAW, and UNCRC, can be related to the enjoyment of a safe and healthy environment and at the same time applicable

⁸⁰⁵ Alston and Quinn, ‘The Nature and Scope of States Parties’ Obligations’, 205.

⁸⁰⁶ UNGA, ‘Annotations on the text of the draft International Covenants on Human Rights’, para 50.

⁸⁰⁷ ICCPR, Article 4 paragraphs (1) and (2); Kalin, *Human Rights in Times of Occupation: The Case of Kuwait*, 25; The ICJ, the *Nuclear Advisory Opinion* (1996), para 25.

⁸⁰⁸ ICCPR, Article 4(1).

⁸⁰⁹ Kalin (ed), *Human Rights in Times of Occupation: The Case of Kuwait*, 25.

to the situations of occupation. Taking into account the complementarity relation between the law of occupation (IHL) and IHRL, it can be helpful in relation to providing as sufficient and sound protection to the environment as possible in such situations.

3.4.1 The Protection of the Environment through the Protection of the Right to Life under IHRL in Times of Occupation

According to Article 6 (1) of the ICCPR: “Every human being has the inherent right to life. This right shall be protected by law. No one shall be arbitrarily deprived of his life”.⁸¹⁰ It is clear that the right to life prohibits the state from taking life intentionally or negligently.⁸¹¹ However, the question is that, if the right goes beyond the prohibition of taking life and could also include positive obligations on the occupying power to promote life expectancy for the occupied people, such as the provision of providing better quality of drinking water or taking steps which would prevent polluted water sources or any other natural resources while it is administrating the occupied territory.

The Human Rights Committee has acknowledged the relationship between the right to life under Article 6 of the ICCPR and environmental protection.⁸¹² The Committee has identified pollution to the environment, specifically, to the water sources and agricultural lands as implicating the right to life. The Committee has referred to a specific example from a

⁸¹⁰ ICCPR: Article (6) Paragraph (1).

⁸¹¹ Robin Churchill, ‘Environmental Rights In Existing Human Rights Treaties’ in Alan Boyle and Michael Anderson (eds), *Human Rights Approaches to Environmental Protection* (Oxford University Press 1996) 90.

⁸¹² Human Rights Committee, ‘General comment No. 36 on Article 6 of the International Covenant on Civil and Political Rights, on the Right to Life’, (CCPR/C/GC/36), (3 September 2019), paras 26, 62; The United Nations: Office of the United Nations High Commissioner for Human Rights: Special Procedures of the United Nations Human Rights Council. “Mapping Human Rights Obligations Relating to the Enjoyment of a Safe, Clean, Healthy and Sustainable Environment: Individual Report on the International Covenant on Civil and Political Rights”. (Report No.2), (December 2013), para 39.

situation of occupation in its Concluding Observations regarding Israel's third periodic report, when it affirmed that: "The Committee is concerned about water shortages disproportionately affecting the Palestinian population of the West Bank, due to prevention of construction and maintenance of water and sanitation infrastructure, as well as the prohibition of construction of wells. The Committee is further concerned about allegations of pollution by sewage water of Palestinian land, including from settlements".⁸¹³

The Human Rights Committee has adopted the view that the right to life under the ICCPR involves states' obligations to take all positive measures to raise life expectancy. Furthermore, the Committee under the reporting process has always sought information about states' specific measures regarding public health and the environment.⁸¹⁴ Moreover, the Human Rights Committee, in its general comment No. 36 on Article 6 of the ICCPR have clearly stated the following: "environmental degradation ... constitutes some of the most pressing and serious threats to the ability of present and future generations to enjoy the right to life".⁸¹⁵ The Committee also added: "Implementation of the obligation to respect and ensure the right to life, and in particular life with dignity, depends, inter alia, on measures taken by States parties to preserve the environment and protect it against harm and pollution".⁸¹⁶ The Human Rights Committee under its general comment No. 36 on Article 6 of the ICCPR has confirmed the occupying power's responsibility to protect the civilians' lives, while it continues to occupy

⁸¹³ The United Nations: International Covenant on Civil and Political Rights, 'Consideration of reports submitted by States parties under article 40 of the Covenant: Concluding observations of the Human Rights Committee. (Israel)'. (CCPR/C/ISR/CO/3), (3 September 2010), para 18.

⁸¹⁴ Dominic McGoldrick, *The Human Rights Committee: Its Role in the Development of the International Covenant on Civil and Political Rights* (Clarendon Press 1991) 329-330. See also, Human Rights Committee, 'General comment No. 36 on Article 6, para 62.

⁸¹⁵ Human Rights Committee, General comment No. 36 on Article 6, para 62.

⁸¹⁶ Ibid.

the territory, for which is assumed it has a legal obligation to apply the Covenant along with its obligations under IHL.⁸¹⁷

Under IHL, the right to life is protected by several provisions that are applicable to the situations of occupation, and the occupying power has obligations to respect and not to violate, such provisions. For example, Article 27(1) of the GCIV and Article 75(2)(a) of the AP1 which is a customary international humanitarian law,⁸¹⁸ both provisions under IHL prohibit acts that might violate the right to life or any kind of acts that endanger the lives of individuals.⁸¹⁹ Some acts against the environment might put the right to life in danger, such as what happened in Kuwait under the Iraqi occupation, with the burning of oilwells heavily polluting the water and the coastline, which had long-term consequences for the ecosystem functions of the whole region. Knowing that the environment was intentionally attacked by the Iraqi forces in Kuwait. Such deliberate and premeditated acts against the environment by the occupying power; however, contradicted its duty to respect and not to violate the right to life of civilians by any kind of acts embodied under Articles 27(1) of the GCIV and Article 75(2)(a) of the AP1.⁸²⁰ Therefore, the occupying power has a legal duty to respect the corresponding guarantees under IHL regarding the protection of the right to life, while it has effective control over occupied territory, along with its obligations under IHRL, namely the guarantees of the ICCPR regarding

⁸¹⁷ Ibid, para 63.

⁸¹⁸ See, Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*.

⁸¹⁹ See Fourth Geneva Convention 1949, Article 27(1), “Protected persons are entitled, in all circumstances, to respect for their persons, their honour, their family rights, their religious convictions and practices, and their manners and customs. They shall at all times be humanely treated, and shall be protected especially against all acts of violence or threats thereof and against insults and public curiosity”. See also the Additional Protocol I 1977 to the Fourth Geneva Conventions 1949: “The following acts are and shall remain prohibited at any time and in any place whatsoever, whether committed by civilian or by military agents: (a) violence to the life, health, or physical or mental well-being of persons,...”.

⁸²⁰ Kalin (ed), *Human Rights in Times of Occupation: The Case of Kuwait*, 106, 118-120.

the right to life.⁸²¹ The cumulative application of IHL and IHRL, in this case, is meaningful as it is reinforcing the protection of the right to life of individuals in times of occupation.

Accordingly, any practice by an occupying power that contradicts and is inconsistent with its duty under IHL, which includes potential risk to the lives of civilians in occupied territory and other persons protected under IHL, including the targeting of civilians, their objects and properties and objects indispensable to the survival of the occupied population, indiscriminating attacks against the environment, and the failure to apply the principles of precaution and proportionality, could also lead to the violation of the occupying power's obligation under Article 6 of the ICCPR.⁸²²

As has been explained in the previous chapter, the various civilian objects are include private property including farms, domestic gardens, domestic animals, and livestock. At the same time, some of these properties might also consider objects indispensable to the survival of the civilian population. For example, the population depends on livestock and farming for their survival. By attacking or destroying such objects, the occupying power could put the life of the civilians in the occupied territory in danger. These objects are protected by IHL. For example, the API to the Fourth Geneva Conventions 1949 provides protection to civilians' lives and their objects, as well as to the objects indispensable to the survival of the civilian population.⁸²³ Another example, Article 54(2) prohibits to: "attack, destroy, remove or render useless objects indispensable to the survival of the civilian population, such as foodstuffs, agricultural areas for the production of foodstuffs, crops, livestock, drinking water installations and supplies and irrigation works..."⁸²⁴ According to the Committee, such acts against those

⁸²¹ Ibid, 26-27.

⁸²² For more about the relationship between Article 6 of the ICCPR and IHL, see generally, ICJ: '*Nuclear Weapons Advisory Opinion*', paras 24-25.

⁸²³ The Additional Protocol I (1977). Articles 48, 54(2), and 57(2)(a)(ii).

⁸²⁴ Ibid, Article 54(2).

objects constitute a violation to the right to life of civilians since such objects have been considered under the AP1 as indispensable objects to the survival of the civilians, and by attacking or destroying them the civilians' lives would be endangered.⁸²⁵ Furthermore, Article 48 of the AP1 provides that: "the Parties to the conflict shall at all times distinguish between the civilian population and combatants and between civilian objects and military objectives".⁸²⁶ This Article is crucial for the protection of the right to life in the conduct of hostilities since it embodied the principle of distinction between the civilians and their objects and combatants and their military objectives. Additionally, Article 57(2)(a)(ii) of the same protocol emphasises the States' duty to take all feasible precautions regarding minimising and avoiding any incidental loss of civilian life, or injury to civilians and to avoid any unnecessary damage to their objects, as well.⁸²⁷

It could be argued that Articles 48, 54(2), and 57(2)(a)(ii) of the AP1 clearly consider the destruction of civilian objects, including such as foodstuffs, agricultural areas for the production of foodstuffs, crops, livestock, drinking water installations and supplies and irrigation works, a prohibited act. Hence, it could enhance the protection provided to the environment in the occupied territory through the protection provided to the right to life under the AP1 in general and IHL in particular.⁸²⁸

Acknowledging that such acts can also have grave consequences for the environment in occupied territory and that numerous objects are also part of that environment, by attacking or destroying them, not only the life of civilians would be endangered, for this also might have an impact on the biodiversity and on the ecosystem of the occupied area. Arguably, Article

⁸²⁵ Human Rights Committee, General comment No. 36 on Article 6, para 64.

⁸²⁶ Additional Protocol I, Article 48.

⁸²⁷ Ibid, Article 57(2)(a)(ii).

⁸²⁸ Ibid, Article 48 and Article 54(2).

54(2) of the AP1 recognise the relationship between protecting the environment and the civilians' lives and their existence in occupied territory, in particular, when it prohibits any destruction against agricultural areas, crops, animals, and drinking water installations. Notably, this list of objects under Article 54(2) is not exhaustive.⁸²⁹ Besides, it considers these objects imperative to the survival of the population.⁸³⁰ Bearing that in mind, Articles 48, 57(2)(a)(ii), and the crux of Article 54 of the AP1 have been considered customary international humanitarian law norms.⁸³¹ Accordingly, such acts constitute a violation of the occupying power's obligations regarding the right to life under both IHRL and IHL.

The abovementioned articles under IHL can be of crucial importance in areas where there may be an outbreak of hostilities. Since in times of occupation, the situation on the ground can vary considerably, not only in time, but also, in different regions of the occupied territory. Some regions could be relatively calm and similar to peace situations, whilst in others, there could be some hostilities and a situation similar to a wartime scenario.⁸³²

Such provisions under the AP1 could provide important protection to the civilians' lives and their objects, whilst at the same time indirectly providing additional protection to the environment, as has been explained above. Therefore, it could be argued that the abovementioned Articles under the AP1 that are relevant and provide direct and indirect protection to the right to life in times of armed conflict and occupation, could also indirectly provide protection to the environment and biodiversity in the occupied territory.

⁸²⁹ Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*, Rule 54.

⁸³⁰ Additional Protocol I (1977). Article 54.

⁸³¹ ICRC, 'Customary IHL', Rules 1, 54.,89.

⁸³² Louise Doswald-Beck, 'The right to life in armed conflict: does international humanitarian law provide all the answers?', (2006) 88 *International Review of the Red Cross* 881, 892.

Against this background, the occupying power under Article 6 of the ICCPR also has an indirect duty to take all possible measures to protect the environment and its natural resources from all kinds of pollution and other activities that might impact negatively on the enjoyment of the right to life of civilians in occupied territory and in regards to providing a healthy and safe environment to the occupied people through its obligation to promote life expectancy under its general responsibility to protect the right to life under the ICCPR. Moreover, by taking positive measures that will protect the environment and the natural resources from the pollution which will reflect favourably on the whole ecosystem situation in the occupied territory. It will also help to protect the biodiversity, which in turn, will contribute to reducing infant mortality and raising life expectancy among the population. Numerous studies have shown that where regions are highly environmentally polluted by toxic and chemicals remnants there is a degradation of natural resources, which might threaten the right to life.⁸³³ The right to life is contingent upon the realisation of several other human rights, including the rights to food, water, and to a healthy environment.⁸³⁴ For example, in Iraq, during and after the armed conflict and occupation, there was a dramatic increase in birth defects and congenital malformations among new-born babies and young children, due to the environmental contamination, which was mostly caused by toxic and hazardous chemicals (toxic remnants of the armed conflict and occupation).⁸³⁵ Considering the fact that toxins and hazardous chemicals contaminate air, water, food, and other sources of exposure, this could

⁸³³ Dinah Shelton, 'Environmental Rights' in Philip Alston (ed), *Peoples' Rights* (OUP 2005) 226.

⁸³⁴ Human Rights Council, 'Report of the Special Rapporteur on the implications for human rights of the environmentally sound management and disposal of hazardous substances and wastes', (A/HRC/33/41), (2 August 2016), para 27.

⁸³⁵ Ibid, paras 1-2, 16; Samira Alaani, Mozhgan Savabieasfahani, Mohammad Tafash and Paola Manduca, 'Four Polygamous Families with Congenital Birth Defects from Fallujah, Iraq', (2011) 8 *Int. J. Environ. Res. Public Health* 89, 90-91, 95; UN Human Rights Council: 'Iraq: Grave Human Rights Violations during the War and Occupation in Iraq', 22nd Regular Session (25 February - 22 March 2013).

have deadly or lifelong impacts on mental and physical health.⁸³⁶ Furthermore, exposure to toxic chemicals during crucial periods of a child's development can have an impact on the way in which genes are expressed, leading to deadly or adverse developmental outcomes for some children.⁸³⁷ According to an independent study: "these defects could be due to environmental contaminants which are known components of modern weaponry".⁸³⁸ Furthermore, during the occupation of Iraq, the occupying powers caused severe injuries to the environment, especially by using prohibited weapons under international law, such as depleted uranium and white phosphorus, which caused air and soil pollution and contamination of the environment. This had grave consequences for children and human health in Iraq at the time of occupation.⁸³⁹

Bearing in mind that, in the case where the child's life and health are in danger due to the occupant's acts and activities in the occupied territory, the occupant must be legally responsible under the UNCRC for such violations, particularly if it is a state party to the UNCRC. On some occasions, the occupied state could be also a state party to the same convention, and sometimes the convention could integrate it as a part of its domestic laws and regulations. Therefore, the occupying power has an additional source of obligation to respect such provisions while it administers the occupied territory. Furthermore, the ICJ confirmed the applicability of the UNCRC to situations of occupation.⁸⁴⁰

The UNCRC is one of the few IHRL instruments that requires States Parties to take action to prevent any environmental harm that might affect or violate children's rights under

⁸³⁶ 'Report of the Special Rapporteur on the implications for human rights of the environmentally sound management and disposal of hazardous substances and wastes', (2016), para 7.

⁸³⁷ Ibid, para 28.

⁸³⁸ Samira Alaani, Mozghan Savabieasfahani, Mohammad Tafash and Paola Manduca, 'Four Polygamous Families with Congenital Birth Defects from Fallujah, Iraq', 95.

⁸³⁹ UN Human Rights Council: 'Iraq: Grave Human Rights Violations during the War and Occupation in Iraq', 22nd Regular Session (25 February - 22 March 2013). See also, مركز الامارات للدراسات و البحوث, "الحروب والبيئة: حالة العراق والخليج العربي". (31 مايو 2004 UAE الاستراتيجية،

⁸⁴⁰ ICJ, 'Wall Advisory Opinion', paras 107-113.

the Convention.⁸⁴¹ Environmental harm is a pressing human rights challenge, particularly the impact on children's rights and the violations of these resulting from environmental harm, which may have permanent, lifelong, and even transgenerational consequences.⁸⁴² According to the Committee on the Rights of the Child: "Children everywhere suffer violations of their rights to life, development, health, food, water, education, culture, play and other rights because governments fail to protect the natural environment".⁸⁴³ According to Article 6 of the UNCRC: "States Parties recognize that every child has the inherent right to life" and "States Parties shall ensure to the maximum extent possible the survival and development of the child".⁸⁴⁴

Accordingly, the occupying power has legal obligations under IHRL and IHL during the time of the occupation to protect children's right to life and survival along with everyone else's right to life from environmental hazards, including any dangerous toxic and hazardous chemicals that cause pollution to air, water, and soil, which in turn, have grave consequences that might eventually lead to death. Therefore, to comply with this duty and protect the right to life, the occupant has to take environmental considerations into account while it administers the occupied territory.

3.4.2 The Protection of the Environment through the Protection of the Right to Health under IHRL in Times of Occupation

A healthy environment and the right to health are mutually reinforcing. This subsection addresses the following questions: to what extent do IHRL and IHL recognise the relationship between the right to health and the protection of the environment in times of occupation? To

⁸⁴¹ The UN Committee on the Rights of the Child: Report of the 2016 day of General Discussion: Children's Rights and the Environment, (2016). P. 6-7.

⁸⁴² Ibid, P. 4.

⁸⁴³ Ibid.

⁸⁴⁴ The UNCRC, Article (6).

what extent does it obligate the occupying power to respect this mutual relationship? In other words, what are the obligations under the right to health and IHL that could mitigate or help prevent adverse environmental consequences in times of occupation? Finally, how could the parallel application of the right to health and IHL during times of occupation help to protect the environment?

The ICESCR under Article 12 asks state parties to the Covenant to take all available, accessible, reasonable and appropriate measures in order to improve all aspects of environmental and industrial hygiene, thereby allowing everyone to enjoy the right of highest attainable standard of physical and mental health.⁸⁴⁵ The way in which this standard is realised is seen as progressive rather than instant.⁸⁴⁶ The progressive realisation to the right to health means that states parties to the Covenant “have a specific and continuing obligation to move as expeditiously and effectively as possible towards the full realization of Article 12”.⁸⁴⁷ Therefore, the right to health is subject to progressive realisation, as well as to the resource availability.⁸⁴⁸ In simple words “a state is required to be doing better in two years time than it is doing today, while resource availability means that what is required of a developed state is of a higher standard than what is required of a developing state”.⁸⁴⁹ Translating this to situations of occupation, the occupying power must employ all means available and accessible to it to reach the desired result of allowing the local population of the occupied territory to enjoy the

⁸⁴⁵ The ICESCR, Article 12(2)(b); The UN Committee on Economic, Social and Cultural Rights, General Comment (No. 14): The Right to the Highest Attainable Standard of Health (Art. 12). Adopted at the Twenty-second Session of the Committee on Economic, Social and Cultural Rights, on (11 August 2000), (Contained in Document E/C.12/2000/4), para 12.

⁸⁴⁶ The UN Committee on Economic, Social and Cultural Rights, General Comment (No. 14): The Right to the Highest Attainable Standard of Health (Art. 12), paras 30-31.

⁸⁴⁷ Ibid, para 31.

⁸⁴⁸ Paul Hunt and Rajat Khosla, ‘Climate change and the right to the highest attainable standard of health’ in Stephen Humphreys (ed), *Human Rights and Climate Change* (Cambridge University Press 2009) 248.

⁸⁴⁹ Ibid, 248.

highest attainable standard of health, while respecting the law of occupation.⁸⁵⁰ Consequently, - “the assessment of what is attainable is relative and dependent on the availability of resources within a state”.⁸⁵¹ In the case of occupation, this means within the occupied territory.

The Committee on Economic, Social and Cultural Rights holds that: “States are under the obligation to respect the right to health by, *inter alia*, refraining from unlawfully polluting air, water and soil”.⁸⁵² Accordingly, states have the obligation to develop and implement policies, taking measures and actions to reduce and eliminate pollution of air, water and soil.⁸⁵³ Thus, the ICESCR clearly confers explicit environmental obligation upon states due to the reference to environmental hygiene in Article 12(2)(b), as well as because of the Committee’s interpretation of the article. Therefore, it could be argued that the ICESCR includes an environmental component, especially when it is linked to the full enjoyment of the right to physical and mental health. It promotes a sound and supportive environment and places emphasis on states’ responsibility to take all possible measures to protect and safeguard the population within their jurisdiction. Accordingly, it could be argued that a similar obligation is applicable to situations of occupation, if the occupying power and/or the occupied state are state parties to the ICESCR. An example of this can be seen in the *DRC v. Uganda* case, where both states were parties to the ICESCR.⁸⁵⁴ In this case, the occupying power had an obligation under Article 12(2)(b) of the ICESCR to ensure the protection of the environment in the

⁸⁵⁰ See Marco Longobardo, ‘The Duties of Occupying Powers in Relation to the Prevention and Control of Contagious Diseases Through the Interplay between International Humanitarian Law and the Right to Health’, (2022) 55 *Vanderbilt Journal of Transnational Law* 757, See also, John Tobin, *The Right to Health in International Law* (Oxford University Press 2011) 121.

⁸⁵¹ Tobin, *The Right to Health in International Law*, 124.

⁸⁵² UN Committee on Economic, Social and Cultural Rights, General Comment, (No. 14), para 34. See also, Similar point has been held by the committee under its General comment (No. 15), para 21. When the committee confirmed again that States should refrain from “unlawfully diminishing or polluting water”.

⁸⁵³ UN Committee on Economic, Social and Cultural Rights, General Comment, (No. 14), para 36.

⁸⁵⁴ For example, the *DRC V. Uganda* which both states are parties to the ICESCR.

occupied territory, in accordance with its duty to guarantee that everyone was enjoying their right of the highest attainable standard of physical and mental health in the occupied territory.

The Committee on the Rights of the Child has recurrently stated that environmental challenges could threaten the implementation of the UNCRC, particularly regarding the health, development, and basic well-being of children.⁸⁵⁵ For example, in its General Comment on the right of the child to the enjoyment of the highest attainable standard of health, the UNCRC Committee demands that: “States should take measures to address the dangers and risks that local environmental pollution poses to children’s health in all settings”.⁸⁵⁶ Furthermore, the UNCRC Committee also stated that: “environmental degradation and contamination arising from business activities can compromise children’s rights to health, food security and access to safe drinking water and sanitation”.⁸⁵⁷

As provided in the Article 24 of the UNCRC, States Parties to the Convention shall “pursue full implementation” of the child’s right to the highest attainable standard of health, especially “through the provision of adequate nutritious foods and clean drinking water, taking into consideration the dangers and risks of environmental pollution”.⁸⁵⁸ In addition to this, the UNCRC, under the same article, asked states parties to the Convention to ensure environmental hygiene and sanitation. Moreover, it linked this to the children’s health and nutrition under

⁸⁵⁵ Collins, ‘The United Nations, human rights and the environment’, 237.

⁸⁵⁶ UN Committee on the Rights of the Child (CRC), General comment (No. 15), (2013) on the right of the child to the enjoyment of the highest attainable standard of health (art. 24), (17 April 2013), (CRC/C/GC/15), para 49.

⁸⁵⁷ UN Committee on the Rights of the Child (CRC), General comment (No. 16), (2013) on State obligations regarding the impact of the business sector on children’s rights, (17 April 2013), (CRC/C/GC/16), para 19.

⁸⁵⁸ The United Nations Convention on the Rights of the Child, (Adopted and opened for signature, ratification, and accession by General Assembly Resolution (44/25) of (20 November 1989), (entry into force 2 September 1990). Article 24(2)(c).

their right to the enjoyment of the highest attainable standard of health under the Convention.⁸⁵⁹ Knowing that, the UNCRC continues to apply to situations of occupation, as with all other IHRL conventions along with IHL, as discussed at the beginning of the chapter.

The ICJ in the Wall Advisory Opinion has specifically mentioned and confirmed the applicability of the UNCRC to situations of occupation.⁸⁶⁰ Therefore, the protection offered to the right to health and to the environment under the UNCRC does not cease during such times.⁸⁶¹ On the contrary, it could play a vital role in relation to strengthening the protection provided to the environment in such situations, in particular, after the Committee on the Rights of the Child emphasised the states' responsibility to consider the protection of the environment, in relation to allowing children to enjoy their right to health. This means that there is a close link and incorporation between the enjoyment of the right to health under the UNCRC and a safe clean healthy environment.⁸⁶²

The occupying power has obligations under IHRL to keep the population in the occupied territory safe and healthy and in doing so, it needs to ensure that they are protected from the spread of any kind of epidemics and diseases. The concerns regarding public health in occupied territory emerged quite early and a long time before any official adoption of IHRL documents, in particular, through some state practice pertaining to IHL. For example, in 1895, the Japanese occupation of some parts of China adopted some important rules regarding public health of the population in the occupied regions in relation to preventing the spread of

⁸⁵⁹ Ibid, Article 24(2)(e).

⁸⁶⁰ See ICJ, *Wall Advisory Opinion*, paras 107-113.

⁸⁶¹ ILC, 'First Report', para 67.

⁸⁶² UN Committee on the Rights of the Child (CRC), General comment (No. 15), (2013) on the right of the child to the enjoyment of the highest attainable standard of health (art. 24), (17 April 2013), (CRC/C/GC/15). Para 49; UN Committee on the Rights of the Child (CRC), General comment (No. 16) (2013) on State obligations regarding the impact of the business sector on children's rights, (17 April 2013), (CRC/C/GC/16). Para19.

epidemics and diseases.⁸⁶³ Likewise, in the World War II (WWII) and during the Allies occupation of Italy, some measures were taken by the occupying power to protect the occupied population from the spread of diseases.⁸⁶⁴ The public health challenge posed by environmental degradation and contamination, particularly in situations of armed conflict and occupation, represents a grave risk to the health and well-being of the local population, especially for those living in poverty in occupied territories. The occupying power has an obligation, arising from the right to the highest attainable standard of health, to take all the reasonable and accessible steps to protect the environment throughout the duration of the occupation.⁸⁶⁵ That is, in addition to protecting public health and preventing the spread of epidemics and diseases among the population of the occupied territory, the occupying power has to take the environmental interests into account while it administers the occupied territory. Hence, there is a strong close link between clean and healthy environmental conditions and public health and hygiene situation, on the one hand, and the ability of the occupied people to exercise and to enjoy their right to health in the occupied territory under IHRL, on the other. For example, environmental contamination and derogation may be linked directly to the violation of the right to health under the ICESCR.⁸⁶⁶

In general, environmental contamination can be linked to a vast variety of associated health problems. These health problems could be even worse in situations of armed conflict and occupation, facilitating the spread of infectious diseases among the local population as well as giving the upper hand to the fast spread of microbial pathogens, which seize opportunities created by such extraordinary situations, in particular, the weakness of the of public health

⁸⁶³ Longobardo, 'The Duties of Occupying Powers in Relation to the Prevention and Control of Contagious Diseases', 766.

⁸⁶⁴ Ibid.

⁸⁶⁵ Generally, about the topic see, ILC, 'First Report', para 63-76.

⁸⁶⁶ Ibid, para 64.

infrastructure during times of armed conflict and occupation.⁸⁶⁷ For example, if the occupying power has used “the aerial and naval bombardment of terrain, which often destroys vital infrastructure such as water treatment plants”, and denies civilians clean water, this will promote waterborne illness among the population.⁸⁶⁸ Furthermore, “the deliberate and collateral effects of environmental destruction and contamination through the use or storage of military defoliants, toxins, and waste” could have grave and long-term health consequences on the local population of the occupied territory.⁸⁶⁹

The following paragraphs are going to discuss how the implementation of the right to health in times of occupation is strongly related to environmental conservation, and what measures can be taken by the occupying power to protect the environment in such situations. At the same time, it will show how the contamination of the environment and/or ignoring the environmental interests could do exactly the opposite and impact negatively on the ability of the occupied population from enjoying and exercising their right to health.

3.4.2.1 The Concurrent Application of IHRL and IHL and the Protection to the Environment through the Considerations of the Right to Health

The provisions of IHL on the protection of civilians’ health cover the same subject matter as the right to health set out under Article 12 of the ICESCR.⁸⁷⁰ In this case, the right to health can be interpreted in light of states’ health-related obligations under IHL, such as its obligations under Article 43 of the Hague Regulations, and Article 56 of the GCIV. Such use of IHL would be supported by an interpretation and application of states’ obligations under the

⁸⁶⁷ Jessica Jacoby, ‘Public Health Impacts: Introduction’ in Jay Austin and Carl Bruch (eds), *The Environmental Consequences of War: Legal, Economic, and Scientific Perspectives* (Cambridge University Press 2000) 380.

⁸⁶⁸ *Ibid*, 379-380.

⁸⁶⁹ *Ibid*, 380-381.

⁸⁷⁰ Müller, ‘The Right to Health and International Humanitarian Law’, 434-435.

right to health that is influenced by the so-called principle of systemic integration,⁸⁷¹ as provided under Article 31(3)(c) of the VCLT, as well as the complementary interpretation and implementation of the right to health under Article 12 of the ICESCR and states' health related obligations under the provisions of IHL (the corresponding guarantees under IHL) based on Article 31(3)(c) of the VCLT.⁸⁷² The following paragraphs will examine the complementarity relation between Article 12 of the ICESCR and some provisions of IHL, such as Article 43 of the Hague Regulations 1907 and Article 56 of the GCIV in an attempt to strengthen the protection provided to the environment in situations of occupation.

The occupying power, under Article 56 of the GCIV, has a duty of ensuring and maintaining public health and hygiene in the occupied territory, as has been demonstrated in the previous chapter.⁸⁷³ Therefore, any impact on human health that could at the same time lead to contagious diseases among the population caused by contamination of the environment by an occupying power in an occupied territory (whether by deliberately polluting the environment or by disrespecting the domestic environmental laws of the occupied territory) must be a prohibited act, according to Article 56 of the GCIV.⁸⁷⁴ The acts against the environment, such as the contamination of the soil and water sources (whether coastline or groundwater) by the occupying power forces or any other types of acts by the occupier's administration power might affect human health through the food chain process, in particular, through contaminated grazing animals and marine life upon which human populations depend.

⁸⁷¹ The United Nations: General Assembly, International Law Commission, 'Report of the Study Group of the International Law Commission: Finalized by Martti Koskenniemi,' 'Fragmentation of International Law: Difficulties Arising from the Diversification and Expansion of International Law'. (A/CN.4/L.682), (13 April 2006), para 430.

⁸⁷² Müller, 'The Right to Health and International Humanitarian Law', 435.

⁸⁷³ See Chapter two, Subsection 2.3.A.

⁸⁷⁴ Hulme, 'Enhancing Environmental Protection', 210-211.

These sources are crucial for their survival and daily nutrition habits.⁸⁷⁵ The contamination of the environment, in particular, the water sources, could cause several infectious diseases among the population of the occupied territory, such as cholera, typhoid and polio and consequently, affect the public health situation.⁸⁷⁶ Therefore, the acts conducted by the occupying power against the environment that at the same time affect the public health and hygiene in the occupied territory could constitute a violation of its obligation under Article 56 of the GCIV.

Moreover, the large-scale environmental damage can severely impact upon the occupied peoples' ability to enjoy and fully exercise their right to health under Article 12 of the ICESCR, in particular, when such damage to the environment causes serious and long-term health consequences for the local population living in the occupied territory. For example, when Iraq occupied Kuwait in 1991, the Iraqi occupying forces intentionally, and systematically, burned and damaged hundreds of oil wells and the occupying forces used explosive weapons to do that. The result of such unlawful acts led to large quantities of crude oil spilling into the Gulf, and severely polluting the seawater and the coastline.⁸⁷⁷ The environmental pollution that was caused by burning and damaging oil wells in Kuwait by the Iraqi occupying forces at that time caused several health problems among the local population. According to doctors' reports in Kuwait after the war and occupation, there was a dramatic increase of health problems, particularly of vulnerable groups, such as children, the elderly and sick persons. Such health problems can be attributed to environmental pollution caused by the Iraqi occupying forces.⁸⁷⁸ Some of the serious health consequences resulting from such

⁸⁷⁵ Samira A. S. Omar, N.R. Bhat, and Adel Asem, 'Critical Assessment of the Environmental Consequences of the Invasion of Kuwait', 155.

⁸⁷⁶ See generally, WHO: < <https://www.who.int/news-room/fact-sheets/detail/drinking-water>>.

⁸⁷⁷ Kalin (ed), *Human Rights in Times of Occupation: The Case of Kuwait*, 115-119.

⁸⁷⁸ Ibid.

environmental pollution were cancers, which remained in the long-term after the end of the occupation and might even have health consequences for future generations.⁸⁷⁹

The environmental damage in the case of the Iraqi occupation of Kuwait can be seen as a clear example of where the occupying power not only violated its obligations under Article 12 of the ICESCR, but also, under IHL, namely Article 56 of the GCIV and its duty to ensure and maintain public health and hygiene in the occupied territory. Furthermore, in cases such as the abovementioned, the occupying power has also violated its obligations under Article 35(3) and Article 55 of the API of the Fourth Geneva Conventions, where both articles have been considered customary international humanitarian law. Thus, the occupying power has a legal obligation to consider these articles and not abnegate its duty under such provisions. Both have clearly prohibited any methods or means intended or may be expected to cause “damage to the natural environment, which is widespread, long-term-and severe”.⁸⁸⁰ Therefore, such acts against the environment, particularly the contamination of the soil, and water sources by the occupying power undoubtedly constitute a serious violation of the occupier’s obligations under both IHRL and IHL.⁸⁸¹

This right could be argued from the broader perspective of Article 43 of the Hague Regulations 1907 and in particular, under the notion of *civil life*, which encompasses public health in occupied territory.⁸⁸² The indirect protection of the environment can be provided too. Despite Article 43 of the Hague Regulations not addressing health issues in occupied territory directly, it does embody a general rule regarding the administration of occupied territory, which

⁸⁷⁹ Ibid,118-119.

⁸⁸⁰ The API (1977), Article 35(3) and 55.

⁸⁸¹ Kalin (ed), *Human Rights in Times of Occupation: The Case of Kuwait*, 119.

⁸⁸² Longobardo, ‘The Duties of Occupying Powers in Relation to the Prevention and Control of Contagious Diseases’, 767.

is broad enough to cover the protection of public health in such situations.⁸⁸³ It could be argued that Article 43 of the Hague Regulations is central in relation to the occupier's responsibilities regarding public health in the occupied territory, in particular, the notion of civil life.

According to case law from Israel regarding the situation of the occupation in the OPT, the High Court of Justice explained that the notion of civil life includes several aspects, such as welfare, hygiene and health.⁸⁸⁴ The contamination of the environment, such as water, air, soil, pollution is, itself, a serious threat to the civil life in the occupied territory. Such pollution might have several serious health consequences, with a long-term impact on the local population of the occupied territory, which could fall within the scope of Article 43 of the Hague Regulations. The ILC's report in 2018 also provided that, the occupying power's duty under Article 43 of the Hague Regulations and namely, in relation to restore and maintain public order and civil life in the occupied territory, includes health components.⁸⁸⁵ The occupying power has an obligation, in this regard, to consider and to give more attention to public health issues, in particular, in the "aftermath of hostilities and urgent risks to health arising".⁸⁸⁶ Accordingly, the occupying power's duty to restore and to ensure civil life under Article 43 of the Hague Regulations should also include protection of the environment in relation to providing the highest attainable standard of health.

It is clear that a healthy, safe and clean environment, including clean water, is one of the main determinants of health.⁸⁸⁷ The occupying power needs to guarantee that is in compliance with its duty under Article 43 of the Hague Regulations, which requires it to restore and ensure civil life, whilst also providing the highest attainable standard of health during the

⁸⁸³ Ibid.

⁸⁸⁴ CA 393/82 *Society Lawfully Registered v. Commander of the IDF* 37(4) PD 785, 18 (1983) (Isr.).

⁸⁸⁵ ILC, 'First Report', para 65.

⁸⁸⁶ Ibid.

⁸⁸⁷ The Committee on Economic, Social and Cultural Rights, General Comment (No.14), para 4.

time of occupation. It could be argued that, the ground of this conclusion is derived from and based on the preparatory work of the Hague Regulations, and the previous codification on the law of occupation, namely Brussels Conference 1874, where the French text of the term “*vie publique*” was interpreted as referring to “*des fonctions sociales, des transactions ordinaires, qui constituent la vie de tous les jours*”.⁸⁸⁸ The provision has been interpreted to refer not only to physical safety but also to the ‘social functions and ordinary transactions which constitute daily life’, in other words, to the entire social and economic life of the occupied region.⁸⁸⁹ Accordingly, the occupant’s duty to restore and ensure civil life in occupied territory, includes also health components, such as the health care of the occupied population which is part of the occupant’s obligation under Article 43 to ensure that the occupied population continue to live as normal life as possible which comes in line with the interpretation of the term “*vie publique*” under Brussels Conference 1874 that considers and covers the “*la vie de tous les jours*” daily life in the occupied territory. Therefore, to avoid harming and polluting the environment is defined as a must, especially after the Committee on ESCR recognised the interrelationship between the enjoyment of the right to health under Article 12 of the ICESCR, on the one hand, and environmental degradation and contamination, on the other.⁸⁹⁰

It is important to mention that, environmental contamination could have negative consequences on animals and plants as well, and through the food chain process might lead to human infections. By adopting all possible measures to protect the environment from all types

⁸⁸⁸ Actes de la Conférence de Bruxelles de 1874 sur le projet d’une convention internationale concernant la guerre (1874). p.23. More detail about the Brussels Conference 1874 and the preparatory work of Article 43 of the Hague Regulations can be found under the *above pages: 117-119*).

⁸⁸⁹ The United Nations: General Assembly, ‘Report of the International Law Commission’, Seventy-first session, (29 April–7 June and 8 July–9 August 2019) (A/74/10) (20 August 2019). “ILC Draft Commentary”, 267-268, under footnote No. 1290.

⁸⁹⁰ The Committee on Economic, Social and Cultural Rights, General Comment (No.14), paras 4, 15; ILC, ‘First Report’, para 66.

of contamination, in accordance with the duty to provide the highest attainable standard of health and the protection of the health structure in the occupied territory under Article 12 of the ICESCR, this would not only protect human health against diseases resulting from the environmental contamination, but also, provide indirect conservation and protection to the biodiversity and ecosystem functions in the occupied territory.⁸⁹¹

Moreover, the spread of environmental pollution in an occupied territory may impair civil life as identified under Article 43 of the Hague Regulations, if such contamination impacts on the normal daily life of the local population, including their social and economic lives. Further, marine, coastal, groundwater, air soil environmental contamination might have grave consequences for all living creatures in the occupied territory, including humans, animals and plants, which not only affect the public health and hygiene situation under Article 43 of the Hague Regulation and Article 56 of the GCIV of the occupied territory, but also, could further lead to a violation of the occupied people's right to enjoy the highest attainable standard of health under Article 12 of the ICESCR.⁸⁹²

Furthermore, the public health duties of the occupying power under the abovementioned provisions should also include protection of the local population from adverse health consequences of all types of contamination or any other health risks that could be related to environmental degradation resulting from the occupant's acts and activities, including industrial and administrative activities. If this conclusion is correct, the law of occupation can

⁸⁹¹ Ibid, paras 70-71.

⁸⁹² The notion of "civil life" under article 43 does include social and economic life in the occupied territory, as has been demonstrated by relevant case law. See generally; CA 393/82 Society Lawfully Registered v. Commander of the IDF 37(4) PD 785, 18 (1983) (Isr.); Marco Sassòli, 'Article 43 of the Hague Regulations and Peace Operations in the Twenty-First Century', (International Humanitarian Law Research Initiative) (2004) 3, 15. See also, Longobardo, 'The Duties of Occupying Powers in Relation to the Prevention and Control of Contagious Diseases', 767-768, 771-773, 778-780. See also, ILC, 'First Report', paras 65,70; Philippe Sands and others, *Principles of International Environmental Law* (4th edn, Cambridge University Press 2018) 818.

play a crucial role along with IHRL in relation to providing protection to the environment through the protection provided to the public health and hygiene and to the healthcare structure of the occupied territory. Therefore, the occupying power's duty to protect the environment is also part of its obligation to progressively realise the right to the highest attainable standard of physical and mental health during the time of occupation.

The health of populations requires more than providing them with medical care. A state should also take into account the environmental, social, economic, and political conditions that could threaten the health of people and make them in need of medical care in the first place.⁸⁹³ The same logic is applicable to the occupying power that has effective control over the occupied territory. For this reason, the right to health is quite an inclusive right extending not only to timely and appropriate medical health care, but also, to the underlying determinants of health, such as access to safe and clean water and adequate sanitation, an acceptable supply of safe clean food, and healthy environmental conditions.⁸⁹⁴

As President Roosevelt affirmed in 1939: “[t]he ill health of the people is a public concern; ill health is a major cause of suffering, economic loss and dependency; good health is essential to the security and progress of the Nation”.⁸⁹⁵ This statement can be read in conjunction with Article 43 of the Hague Regulation that the occupying power has a duty to ensure and maintain public order and civil life in occupied territory. The notion of civil life is

⁸⁹³ Paul Hunt and Rajat Khosla, ‘Climate change and the right to the highest attainable standard of health’ in Stephen Humphreys (ed), *Human Rights and Climate Change* (Cambridge University Press 2009) 238.

⁸⁹⁴ The UN Committee on Economic, Social and Cultural Rights, General Comment (No. 14): The Right to the Highest Attainable Standard of Health (Art. 12), para 11.

⁸⁹⁵ As cited in WHO, Official Records of the World Health Organization No.2: Proceedings and Final Acts of the International Health Conference Held in New York from 19 June to 22 July 1946 (UN WHO Interim Commission June 1948) 31.

covering the social and economic life of the community too, as has been explained above.⁸⁹⁶ All of these varieties of aspects of civil life are connected and very close linked to each other, since if one aspect of them is impacted upon, such health, all of the other aspects of civil life might be too, as President Roosevelt's declaration provided a long time ago.

Similarly to the civil life's aspects under Article 43 of the Hague Regulations, the right to health under Article 12 of the ICESCR also demands that consideration must be given to "both the individual's biological and socio-economic preconditions and a State's available resources in determining the highest level of health which is attainable by an individual".⁸⁹⁷ The highest attainable standard of health is different from one state to another, depending on the availability of resources within the state itself and other specific conditions, such as the existence of an armed conflict.⁸⁹⁸

The occupying power's duty under Article 43 of the Hague Regulations (to ensure and maintain) and its duty under Article 12 of the ICESCR (to progressively realise) are complementary and support the interpretation, application and implementation of each other based on the logic of Article 31(3)(c) of the VCLT. This is especially relevant regarding the protection of the right to health, while still considering all the other aspects of civilian life in an occupied territory, such as their social and economic well-being. Translating this reasoning into the field of environmental contamination, both provisions are seeking to protect the health and hygiene of the civilians; however, under both, the occupying power only has a duty to protect the right to health in light of the means available. If it fails to do so, while it has effective

⁸⁹⁶ See generally: CA 393/82 *Society Lawfully Registered v. Commander of the IDF* 37(4) PD 785, 18 (1983) (Isr.); Longobardo, 'The Duties of Occupying Powers in Relation to the Prevention and Control of Contagious Diseases', 766-770, 781-783.

⁸⁹⁷ The UN Committee on Economic, Social and Cultural Rights, General Comment (No. 14): The Right to the Highest Attainable Standard of Health (Art. 12), para 9; Tobin, *The Right to Health in International Law*, 124.

⁸⁹⁸ Tobin, *The Right to Health in International Law*, 124.

control and continues to administer the occupied territory, including all underlying determinants of health, such as healthy environmental conditions during the whole period of occupation, it could incur a legal responsibility.

It could also be argued that the occupying power has the same obligations as under Article 12(2)(b) of the ICESCR, but under the domestic laws and regulations of the occupied state. For example, in the case where the occupied state has already adopted health laws and regulations, the occupying power has a legal obligation under the law of occupation to respect and not violate them. Accordingly, and as has been argued above, there is extra protection to the environment in times of occupation that can be provided through the right to health not only by the occupying power's obligation under Article 12 of the ICESCR, Article 24 of the UNCRC, Article 43 of the Hague Regulations (civil life) and Article 56 of the GCIV (public health and hygiene), but also, through its duty to respect the laws in force (domestic laws and regulations) in the occupied territory under the provisions of the law of occupation.

Therefore, the occupying power has a duty under IHRL and IHL to take all possible measures to prevent significant environmental harm that might prejudice the health of the local population of the occupied territory.⁸⁹⁹ Consequently, it could be argued that the occupier should also have a due diligence obligation in relation to the protection of the environment in times of occupation and thus, has a duty to consider such an obligation in relation to preventing any significant harm to the environment in the occupied territory that might have an impact on the local population's ability to enjoy their right to health under Article 12 of the ICESCR.⁹⁰⁰

⁸⁹⁹ The United Nations: General Assembly, International Law Commission: 'Protection of the environment in relation to armed conflicts: Text and titles of the draft principles provisionally adopted by the Drafting Committee on first reading', (A/CN.4/L.937), (6 June 2019). Principle 20 (2).

⁹⁰⁰ Ibid, Principle 22.

Accordingly, Article 43 of the Hague Regulations and Article 56 of the GCIV, should be interpreted taking into consideration the right to health embodied in Article 12 of the ICESCR, which requires states to take “steps” to guarantee the highest attainable standard of health. Thus, using both Articles 43 of the Hague Regulations, namely the notion of “civil life” and Article 56 of the GCIV, “ensuring and maintaining public health and hygiene” in occupied territory as the interpretive context of Article 12 of the ICESCR pursuant with the interpretation tool embodied under Article 31(3)(c) of the VCLT, can strengthen and enhance the protection provided to the environment in times of occupation through the occupant’s duty to ensure that everyone is enjoying the highest attainable standard of physical and mental health. Consequently, there is a complementarity relationship between the provisions under IHL, namely, Article 43 of the Hague Regulations, Article 56 of the GCIV and Article 12 of the ICESCR under IHRL, as has been argued above. Such provisions provide protection to the right to health in times of occupation and hence, it is reasonable to argue that it is important to provide protection to the environment and to ensure it is protected from all types of contamination in relation to allowing the occupied people of enjoying and safely exercise their right to health in such situations. Accordingly, such a complementary relation between these rules and particularly, the dynamic approach of IHRL to the progressive realisation of the right to health, strengthens the occupying power’s obligations regarding the protection of civilians’ health in the occupied territory, which in turn, would reflect positively on general protection provided to the environment in times of occupation.

3.4.2.2 The Second Part of Article 43 of Hague Regulations, the Conservationist Principle and the Protection of the Environment under the Right to the Highest Attainable Standard of Health

The requirement under Article 12 of the ICESCR and under Article 24 of the UNCRC is to reach the highest attainable standard of health. The question is whether the concurrent

application between IHRL and IHL, and, namely if the law of occupation may stand at some point against such requirement in relation to reaching the highest attainable standard of health under both provisions and, therefore, limit the protection provided to the environment under those provisions. The law of occupation, specifically, Article 43 of the Hague Regulations and the conservationist principle, may be in conflict with the health and well-being of the local population since they limit the circumstances in which the occupying power can lawfully alter the law in force in the occupied territory to enhance the right to health.

One of the obstacles with the application of the right to health under Article 12 of the ICESCR and Article 24 of the UNCRC in times of occupation is the conservationist principle under Article 43 of the Hague Regulations. If the occupying power has the duty to protect the environment through the protection provided to health within the boundaries of the national law of the occupied territory, it may be difficult to adapt old legislation to new environmental threats to public health. The occupying power will need to plan long-term actions to protect the health of individuals in the occupied territory from the new diseases or health outbreak caused by environmental hazards and/or contamination that was not considered by the ousted sovereign in its domestic laws and regulations or it did not even exist before the beginning of the occupation.

These issues are seen as especially problematic when an occupation lasts for a long time, such as the case of the OPT. The health and well-being of the local population could be served better outside the constraints of the provisions of the law of occupation, such as that under Article 43 of the Hague Regulations regarding altering the law in force in the occupied territory. Indeed, it states that it “is preoccupied with the maintenance of the status quo in light

of the temporary character of the occupying power's administration".⁹⁰¹ It does not create privileges for the occupying powers, but it does allow them to alter the law in force in the occupied territory, rather than impose restraints on them to guarantee the civil life of the local population can continue as normal as possible.⁹⁰²

The conservative language of Article 43 of the Hague Regulations has been criticised for its strictness towards the occupying power's authorities in times of occupation.⁹⁰³ However, even with its strict language, "unless absolutely prevented", it still allows a considerable amount of flexibility in relation to altering the law in force in the occupied territory for very specific purposes. However, even with this exception to alter the law in force of the occupied territory in very particular circumstances, Article 43 of the Hague Regulations does not give the occupying power any sovereignty over the occupied territory.⁹⁰⁴ It could be argued that Article 43 of the Hague Regulations tries to create a balance between stability and change, i.e. between the interests of the occupying power and those of the local population of the occupied territory.⁹⁰⁵

According to Article 43 of the Hague Regulations 1907, the occupying power has a legal obligation to respect the laws in force in the occupied territory unless absolutely prevented from doing so.⁹⁰⁶ That means these laws might be subject to some modifications, if the occupying power is absolutely prevented from maintaining or respecting the laws in force of the occupied territory.⁹⁰⁷ However, Article 43 of the Hague Regulations has not explained or

⁹⁰¹ Longobardo, 'The Duties of Occupying Powers in Relation to the Prevention and Control of Contagious Diseases', 770-771.

⁹⁰² Sassòli, 'Article 43 of the Hague Regulations and Peace Operations', 5-6.

⁹⁰³ Ibid.

⁹⁰⁴ Ibid.

⁹⁰⁵ Benvenisti, *The International Law of Occupation*, 89-90.

⁹⁰⁶ The Hague Regulations 1907. Article 43.

⁹⁰⁷ Ibid.

provided any clear statement regarding what it means by absolutely prevented or when the occupying power has the right to enact legislative measures or when to alter the laws in force of the occupied territory.⁹⁰⁸ Some have argued that, a literal interpretation of Article 43 seems to suggest that the occupying power is authorised to alter the law in force in the occupied territory or to enact new legislative measures only as far as they restore and ensure public order and civil life⁹⁰⁹ and thus, it is forbidden from enacting legislation in other fields.⁹¹⁰

It could be important to alter the law in force in the occupied territory or to enact new legislative measures by an occupying power, such as provisions that consider public health and

⁹⁰⁸ To understand how the concept of ‘unless absolutely prevented’ was embodied in Article 43 of the Hague Regulations. It is important first to look at their origin: which are Articles 2 and 3 of the Brussels Declaration/Conference of 1874. Article 2 states that; “the authority of the legitimate Power being suspended and having in fact passed into the hands of the occupants, the latter shall take all the measures in his power to restore and ensure, as far as possible, public order and safety”. Article 3 states that; “with this object he shall maintain the laws which were in force in the country in time of peace, and shall not modify, suspend or replace them unless necessary”. When Articles 2 and 3 of the Brussels Declaration are read in combination, it becomes clear that both the power to “modify, suspend, or replace” under Article 3 and the legislative authority under Article 2 can be exercised only in case of necessity. <https://ihl-databases.icrc.org/en/ihl-treaties/brussels-decl-1874?activeTab=undefined>. The content of both Articles of the Brussels Declaration of 1874 was enshrined a few years later under Articles 43 and 44 of the Oxford Manual 1880. <https://ihl-databases.icrc.org/en/ihl-treaties/oxford-manual-1880>. Later on, both Articles were eventually integrated into one single Article in the 1899 Hague Regulations. At the 1899 Hague Conference, Mr Beernaert, the Belgian delegate, opposed the inclusion of Article 3 of the Brussels Declaration because it used the more permissive term “unless necessary”. However, Mr. Bihourd, the representative of France, suggested a proposal to omit Article 3 of the Brussels Declaration of 1874 but to preserve its spirit by adding the following phrase to Article 2 of the same Declaration: “while respecting unless absolutely prevented the laws in force in the country”. The amendment suggested by Mr. Bihourd at the Hague Conference 1899 was adopted by 23 votes in favour and 1 against (Japan). Therefore, thanks to Mr. Bihourd’s proposal the phrase “unless absolutely prevented” was introduced in Article 43 of the Hague Regulations. For further information about the issue, see The Proceedings of the Hague Peace Conferences. Translation of the official texts, prepared in the Division of International Law of the Carnegie Endowment for International Peace, under the supervision of James Brown Scott. The Conference of 1899. At: 52, 427-428, 520. Available online at: < https://ogc.osd.mil/Portals/99/proceedings_of_the_hague_peace_conferences_the_conference_of_1899%20%281%29.pdf>. Accessed date: 07/Dec/2023.

⁹⁰⁹ Edmund H. Schwenk, ‘Legislative Power of the Military Occupant under Article 43 Hague Regulations’, (1945) 54 Yale LJ 393, 395.

⁹¹⁰ Ibid.

hygiene, food security and the welfare of the occupied people in particular of the children.⁹¹¹ For instance, upon occupying Palestine in 1917, the British occupation promulgated norms/notices concerning “prices of food, public health and sanitation, cruelty to animals, cutting down trees, all of which have been enforced by the military magistrate”.⁹¹² Moreover, the British occupation slightly amended the law in force in Palestine and slightly modified the judicial system there in relation to making it more in accordance with the international law. For example, it made punishments’ system more humane by increasing the discretion of judges.⁹¹³ The British occupation administration, at that time, aimed to protect the interests of the occupied population, and to achieve that aim, it had to amend the domestic laws in relation to improving and safeguarding the welfare, thus ensuring normal life for the local population in Palestine.⁹¹⁴ It argued that, of course, any concern expressed by the occupant for the well-being of the local people in the occupied territory was not above suspicion.⁹¹⁵

However, Edmund Schwenk argued that such a limitation under the second part of Article 43 of the Hague Regulations regarding the occupant’s ability to adopt new legislative measures or even to alter the law in force in the occupied territory, might be inconsistent with

⁹¹¹ See, Final Record of the Diplomatic Conference of Geneva of 1949 (Berne, 1950), (Vol. II-A). 672, 747, 830-831, 856. For example, during the 37th meeting (Committee III) it was suggested that, “in adopting health and hygiene measures and their implementation, the Occupying Power shall take into consideration the moral and ethical susceptibilities of the population of the occupied territory”. At: 747.

⁹¹² Norman Bentwich, ‘The Legal Administration of Palestine under the British Military Occupation’, (1920-1921) 1 Brit YB Int’l L 139, 145.

⁹¹³ Ibid, 144-146.

⁹¹⁴ Benvenisti, *The International Law of Occupation*, 91; Bentwich, ‘The Legal Administration of Palestine under the British Military Occupation’, 145; Yoram Dinstein, ‘Legislation Under Article 43 of the Hague Regulations: Belligerent Occupation and Peacebuilding’, (Occasional Paper Series, No.1), (Program on Humanitarian Policy and Conflict Research (HPCR)/ Harvard University), (2004). At: 8.

⁹¹⁵ Dinstein, ‘Legislation Under Article 43 of the Hague Regulations’, 8.

the first part of Article 43 of the Hague Regulations, which states that, the entire “authority of the legitimate power having in fact passed into the hands of the occupant”.⁹¹⁶

It could be argued that the meaning of “unless absolutely prevented” is controversial even after more than 100 years of the date of the adoption of the provision - the meaning of such an exception is still contested amongst scholars and different international law bodies. For example, some suggest such an exception could mean “absolute necessity”,⁹¹⁷ whilst others contend it means just “necessity”⁹¹⁸ and others have argued that it refers to “sufficient justification” to change the law in force etc.⁹¹⁹ Some of the other authors have said it means “reasonableness”.⁹²⁰ Hence, there are several approaches to how the exception under Article 43 of the Hague Regulations has been interpreted.

In more general terms, it is unfortunate that Article 43 of the Hague Regulations does not offer a set criterion to decide which adjustments are lawful and which are not. It is evident that, recent decades, courts have, indeed, accepted a great variety of legislation by occupying powers as legitimate alterations to the laws in force in the occupied territory. For example, the exercise of the Israeli Supreme Court regarding legislation in the OPT is very relaxed and quite permissive.⁹²¹ This recognition of broader powers for altering the laws in force of the occupied territory, in particular, the obligation to alter the local laws that are in conflict with IHRL

⁹¹⁶ Schwenk, ‘Legislative Power of the Military Occupant’, 395.

⁹¹⁷ Ibid, 401.

⁹¹⁸ Yoram Dinstein, ‘The International Law of Belligerent Occupation and Human Rights’, (1978) 8 IYHR 104, 112.

⁹¹⁹ Ernst Feilchenfeld, *The International Economic Law of Belligerent Occupation*, (Monograph Series of the Carnegie Endowment for International Peace, Division of International Law, No. 6. Washington 1942) 89.

⁹²⁰ Myres McDougal and Florentino Feliciano, *Law and Minimum World Public Order: The Legal Regulation and International Coercion* (Yale University Press 1961) 767.

⁹²¹ David Kretzmer and Yaël Ronen, *The Occupation of Justice: The Supreme Court of Israel and the Occupied Territories* (Oxford University Press 2021) 133-134, 140-143.

standards “implied more discretion for the occupant, and less formal constraints on its measures”.⁹²²

The negative formulation of Article 43 of the Hague Regulations, namely “unless absolutely prevented”, has been replaced under Article 64 of the GCIV, with more precise, albeit less restrictive,⁹²³ provisions that the occupying power can alter the law in force of the occupied territory in relation “to fulfil its obligations under the present Convention”.⁹²⁴ The obligations, in this case, would be to protect the public health and hygiene of the local population embodied under the GCIV.⁹²⁵ Complying with its duty under Article 43 of the Hague Regulations to restore and to ensure civil life in the occupied territory,⁹²⁶ this in turn, would help to reach the highest attainable standard of health under Article 12 of the ICESCR and under Article 24 of the UNCRC.

The reference in Article 64(2) of the GCIV to legislate or to alter the laws in force of the occupied territory, “which are essential to enable the Occupying Power to fulfil its obligations”, embodied under the GCIV, “must be extended to all applicable IHL, since IHL cannot possibly require specific conduct from an occupying power and also prohibit it to legislate for that purpose”.⁹²⁷ Moreover, the occupying power has the right to alter the law in force or to legislate to implement its IHRL obligations.⁹²⁸ The second paragraph of Article 64 of the GCIV should be interpreted in a broader sense as possible to allow the occupant to legislate and to subject the occupied population to all laws that are essential for the protection

⁹²² Benvenisti, *The International Law of Occupation*, 91.

⁹²³ Sassòli, ‘Article 43 of the Hague Regulations and Peace Operations’, 7-8.

⁹²⁴ The GCIV. Article 64(2)

⁹²⁵ Ibid, Article 56 (1)

⁹²⁶ Sassòli, ‘Article 43 of the Hague Regulations and Peace Operations’, 14-15.

⁹²⁷ Ibid, 12.

⁹²⁸ Benvenisti, *The International Law of Occupation*, 102-104; Sassòli, ‘Article 43 of the Hague Regulations and Peace Operations’, 12-14.

of their civil life and welfare, as well as to help the occupying power in the case where the national laws of the occupied territory are in conflict with its obligations under international law and modify them for such purposes.⁹²⁹ For example, if the local legislation contravenes IHRL standards and contradicts the occupying power's obligations under IHRL, it has a legal duty not only to alter such legislation, but also, to make a new law to introduce as many changes as necessary to abolish those parts to IHRL standards, as well as in relation to complying with its human rights obligations, if the existing legislation prevents it from doing so.⁹³⁰

As can be seen, human rights law obligations enlarge the scope of law-making by the occupying power. Nonetheless, the risk of abuse of a broader interpretation by the occupant must not be ignored - as it is the occupying power's discretion that decides whether a legislative act is needful or not.⁹³¹ Indeed, occupants have, in some cases, utilised contentions based on the application of IHRL to restrain the protection provided by the provisions of the law of occupation to the ousted government and the occupied population. Since "the most important contribution of an occupying power to civil life in an occupied territory is to maintain the orderly government of the territory, Article 64 (2) of Convention IV explicitly allows it to legislate for that purpose".⁹³² However, the occupying power might use the discretionary authority to alter the law in force in the occupied territory, the argument being based on the application of IHRL in relation to limit the protection offered by the law of occupation, namely Article 43 of the Hague Regulations, to the ousted government as well as to the local population of the occupied territory.

⁹²⁹ Benvenisti, *The International Law of Occupation*, 100-102; Sassòli, 'Article 43 of the Hague Regulations and Peace Operations', 7.

⁹³⁰ Benvenisti, *The International Law of Occupation*, 102-104. Sassòli, 'Article 43 of the Hague Regulations and Peace Operations', 13.

⁹³¹ Gerhard Von Glahn, *The Occupation of Enemy Territory: A Commentary on the Law and Practice of Belligerent Occupation* (Minneapolis, University of Minnesota Press 1957) 100.

⁹³² Sassòli, 'Article 43 of the Hague Regulations and Peace Operations', 14-15.

As Dinstein simply put it: one should always be doubtful when an occupying power states that it needs to amend the domestic laws in the occupied territory for the benefit of the local population.⁹³³ Additionally, he stated that “a professed humanitarian concern may camouflage a hidden political agenda, and it may be prudent to guard the inhabitants from the bear's hug of the occupying power”.⁹³⁴ For that reason, there must be a genuine necessity for each new enacted legislation by an occupying power or for any modification to the local laws of the occupied territory. Otherwise, it might be considered as an abuse of power, which has been given originally to the occupant by the law of occupation that it has misused to achieve hidden unknown agendas and not the allowed exception under the law of occupation to ensure and restore the civil life and welfare of the local population in the occupied territory.

Bearing that in mind, Article 154 of the GCIV provides that the provisions of the GCIV are complementing the provisions of the Hague Regulations. Hence, the meaning of Article 43 of the Hague Regulations can be safely interpreted by Article 64(2) of the GCIV.⁹³⁵ Accordingly, the duty not to alter the domestic laws and regulations of the occupied territory is not absolute and the occupying power could do so in very specific circumstances to comply with its obligations under IHL and IHRL, as has been demonstrated above.

However, since the exact meaning of Article 43 of the Hague Regulations is vague, occupying powers have sometimes invoked its ambiguity to justify broad legislative powers. They have sometimes relied on the obligation to respect domestic laws, “unless absolutely prevented”, in order to escape their responsibility to ensure the welfare and normal life of the

⁹³³ Dinstein, *The International Law of Belligerent Occupation*, 132.

⁹³⁴ Ibid.

⁹³⁵ The GCIV, Article 154: “In the relations between the Powers who are bound by the Hague Conventions respecting the Laws and Customs of War on Land, whether that of July 29, 1899, or that of October 18, 1907, and who are parties to the present Convention, this last Convention shall be supplementary to Sections II and III of the Regulations annexed to the above-mentioned Conventions of The Hague”.

occupied population.⁹³⁶ Therefore, “unless absolutely prevented” must be interpreted by the occupant in light of Article 64(2) and in light of other IHRL obligations, in good faith and in relation to ensuring the well-being of the local population of the occupied territory and not for any other reason. Accordingly, Article 64 may be understood as interpreting the expression “unless absolutely prevented” contained in the Hague Regulations and clarifies that, only changes “essential” for the legitimate purposes are allowed.⁹³⁷

⁹³⁶ Benvenuti, *The International Law of Occupation*, 89-95; Sassòli, ‘Article 43 of the Hague Regulations and Peace Operations’, 2.

⁹³⁷ Sassòli, ‘Article 43 of the Hague Regulations and Peace Operations’, 7. For the preparatory work of both conventions: The Hague Regulations 1907 and the GCIV 1949 and when it is considered legitimate purposes to alter or to enact new legislation by the occupying power, see footnotes no. 908 and 911. Please note, during the preparatory work of the GCIV and, namely Article 55 which becomes later Article 64, the delegations had a different point of view regarding when the occupying power can alter the law in force and/or enact new legislation in the occupied territory. For example, the representative of the Union of Soviet Socialist Republics in the 30th Plenary Meeting stated: “I must also point out that the Rapporteur is incorrect in asserting that the legislation of the occupied country may not be altered. Unfortunately, this is precisely what is made possible by the amendment to Article 55 submitted by the Delegation of the United Kingdom, ... In this amendment, it is stated that the Penal Laws remain in force, except in cases where they may be altered by the Occupying Authorities. It follows that the laws may be altered and protected persons may accordingly be deprived of their property. We consider that this would be unjust. This is not the way to safeguard the interests of protected persons...”. This statement can be found in the Final Record of the Diplomatic Conference of Geneva of 1949 (Vol. II-B). At: 462-463. Furthermore, some delegations to the Conference referred to the close connection between Article 43 of the Hague Regulation and Article 55. For example, the representative of the Netherlands provided that, if Article 55 was adopted what would remain of Article 43 of the Hague Regulations. The representative of India stated that, “it envisaged cases where the Occupying Power could change the penal laws of the occupied territory. The cases in question concerned the security of the Occupying Power and the application of the present Convention. The changes introduced were those, which would be necessary in order to maintain order in the occupied territory, to ensure the security of the Occupying Power and to ensure that the provisions of the Convention were applied”. For further discussion about this issue see, Final Record of the Diplomatic Conference of Geneva of 1949 (Vol. II-A). At: 672, 771, 833. The delegation of Canada stated that, “There are severe restrictions ... in the Convention, particularly in Article 55, on the kinds of offences in regard to which the Occupying Power may adopt provisions. The Occupying Power does not have complete discretion to set up all the new types of offence it likes. There will be restrictions, particularly in Article 55,..”. This statement can be found in the Final Record of the Diplomatic Conference of Geneva of 1949 (Vol. II-B). At: 434. In short, Article 64 of the GCIV went through several amendments and several suggestions to its content by different states delegations during the Diplomatic Conference of Geneva 1949 until it was eventually adopted. The researcher believes that, Article 64 of the GCIV complements Article 43 of the Hague Regulation.

To conclude, Article 64 surely can be seen as that it provides cases where the occupying power is absolutely prevented from respecting the laws in force in the occupied territory, and when it could and could not alter the laws in force and/or enact new legislation measures in that territory. In this regard, it is worth mentioning that, in some cases, the relationship between the protection of the environment and ensuring the highest attainable standard of health may require the occupying power to adopt some new measures to prevent the outbreak of diseases caused by environmental contamination. In doing so, it might need to adopt some interventions with respect to the environment and the right to health at the same time. Therefore, it may also need to alter the domestic laws of the occupied territory in order to prevent and control new health issues or disease outbreaks and/or pandemic caused by such contamination or because of poor environmental hygiene conditions in the occupied territory. Those necessarily limited alterations by an occupying power should also aim to enhance the protection provided to the environment against contamination and to the right to health, as well as to ensure the occupant is complying with its obligation under both laws of IHRL and IHL, to protect the public health and hygiene of the local population in times of occupation.⁹³⁸ For example, it would be the case, if there are new medicines or vaccines created after the beginning of the occupation, that have been provided by health companies to fight against some health diseases caused by environmental hazards or contamination, such as water, soil or air contamination that were not known before the beginning of the occupation of the ousted government. At the same time, those new medical scientific developments could help to prevent or to reduce the effect of the new health problems/outbreaks resulting from environmental hazards/environmental

The final structure of Article 64 is clearly designed as a clarification of Article 43 of the Hague Regulations, particularly regarding the two phrases, “unless absolutely prevented” and “essential” by establishing a clearer and more elastic dimension of the occupant’s legislative power. In particular, Article 64 considers securing the rights and the well-being of the occupied population as essential.⁹³⁸ See generally, Longobardo, ‘The Duties of Occupying Powers in Relation to the Prevention and Control of Contagious Diseases’, 769-772.

contamination/poor environmental health condition etc. In such a scenario, that might justify some modifications of the local law of the occupied territory by the occupying power in relation to tackling the issue.

This is just a simple example, but it is enough to show that the health problems caused by environmental contamination and the need to control such health issues may be seen as one of the fields in which Article 43 of the Hague Regulations and the conservationist principle (in particular) and the law of occupation (in general) may be in conflict with the health and well-being of the occupied population on the one hand, and with the protection of the environment, on the other. However, if the occupying power was in absolute need to take action, finding it essential to alter the law in force of the occupied territory to fight against such diseases and/or health outbreaks, and at the same time, did not take action because of its obligation under Article 43 of the Hague Regulations and the role of the conservationist principle, that might appear to be a way to escape its responsibility to ensure the highest attainable standard of health under Article 12 of the ICESCR and Article 24 of the UNCRC. Moreover, it could be used to deny its responsibility ensure the highest attainable standard of health under the notion of civil life of Article 43 of the Hague Regulations and under Article 56 of the GCIV. However, the Article 43 of the Hague Regulations must always be interpreted in light of additional applicable rules to such situations, such as Article 64(2) of the GCIV, as well as IHRL provisions, which are also applicable to the situations of occupation, as has been argued above. Therefore, Article 43 of the Hague Regulations must be interpreted taking into considerations all other applicable international law rules.

Consequently, it could be argued that healthy environmental conditions in occupied territory could even be considered a *sine qua non* for the effective implementation of the right to health under both international laws IHRL and IHL. Thus, the occupying power has a duty

to apply such environmental rights to ensure the health of the local population, while it continues administrating and having effective control over the occupied territory.

To summarise, such acts by the occupying powers against the environment, including all types of environmental pollution, depletion of resources, and destruction of vital health-related infrastructure, and other vital infrastructure such as water treatment plants, and denying civilians access to clean water sources, would appear to violate its trustee obligations as an administrator of the occupied territory, and breach its IHRL and IHL obligations to ensure the highest attainable standard of health under Article 12 of the ICESCR and Article 24 of the UNCRC. It also allows it to eschew the provisions of quality public health and hygiene under Article 43 of the Hague Regulations restoring the civil life and under Article 56 of the GCIV for the protected population.

However, it is possible also to conclude that the protection provided by IHRL to the environment through the right to health in times of occupation is lower than that offered by the same provision in peacetime due to its concurrent application with IHL. In other words, the law of occupation sometimes could limit the protection provided to the environment under IHRL, because of its constraints, which mainly seek to keep the *status quo* in light of the temporary character of the occupant's administration, as has been demonstrated above. This is in particular regarding the second part of Article 43 of the Hague Regulations and its strong link with the conservationist principle.

3.4.3 The Right to Self-Determination and the Right of a People to Natural Wealth and Resources under IHRL and the Protection of the Environment in Occupied Territory

Self-determination as a rule of international law was recognised by the United Nations in 1945, namely under Article 1(2) of the Charter of the United Nations.⁹³⁹ A few years later, it was recognised as a human right in both Covenants of human rights of the UN.⁹⁴⁰ According to Article 1 of both Covenants: “All peoples have the right of self-determination”,⁹⁴¹ and “All peoples may, for their own ends, freely dispose of their natural wealth and resources without prejudice to any obligations arising out of international economic co-operation, based upon the principle of mutual benefit, and international law. In no case may a people be deprived of its own means of subsistence”.⁹⁴² How this right can provide protection to the environment in the context of occupation is of particular relevance for this research.

The Committee of the ICCPR has stressed that environmental harm can impact on the enjoyment of the right to self-determination and the right of people to freely dispose of their natural wealth and resources under Article 1 of the ICCPR.⁹⁴³ The Committee has also provided that environmental degradation and exploitation can implicate those rights.⁹⁴⁴ To better understand the relationship between the right to self-determination and the right to freely dispose of natural wealth and resources, on the one hand, and the protection of the environment

⁹³⁹ Charter of the United Nations: (signed on 26 June 1945), (into force on 24 October 1945). Chapter I — Purposes and Principles: Article 1 (2).

⁹⁴⁰ Thomas Musgrave, *Self-Determination and National Minorities* (Oxford University Press 1997) 62.

⁹⁴¹ The ICCPR and the ICESCR: Article (1) Para (1).

⁹⁴² *Ibid*, para 2.

⁹⁴³ The United Nations: Office of the United Nations High Commissioner for Human Rights: Special Procedures of the United Nations Human Rights Council. “Mapping Human Rights Obligations Relating to the Enjoyment of a Safe, Clean, Healthy and Sustainable Environment: Individual Report on the International Covenant on Civil and Political Rights”. (Report No.2), (December 2013), para 33 at page: 19.

⁹⁴⁴ *Ibid*, para 36,37, page: 20.

in times of occupation, on the other, we need to first assess and analyse what the terms of ‘freely dispose’, ‘deprived of’ and ‘means of subsistence’ mean and what they imply.

The meaning of ‘freely dispose’ can be understood and interpreted in light of the context of Article 47 of the ICCPR, which confirms that all people have the right to fully and freely enjoy and utilise their natural wealth and resources.⁹⁴⁵ However, that does not mean that there can be no limitations or restrictions upon the use of the natural resources. For example, the ecological concerns must be taken into consideration.⁹⁴⁶ This logic can be applied to the instances of occupations and to the administrations’ powers responsibilities of the occupying power in occupied territory. It has been argued that the context of Article 1(2) is meant to warn against the foreign illegal exploitation, which might violate peoples’ right under the covenants, particularly when such exploitation by a foreign power can lead to deprivation of the local population of its own means of subsistence.⁹⁴⁷ Furthermore, the enjoyment of the right to freely dispose of natural wealth and resources can, to some extent, rely on protection of these resources from environmental pollution.⁹⁴⁸

The notion ‘deprived of’ relates to a situation in which forces outside of control of the community undermine the resource base.⁹⁴⁹ It is argued that the phrase ‘deprived of’ is the most relevant in relation to assess the right of people to self-determination, as when natural resources being exploited by a foreign power against the will of the local population and

⁹⁴⁵ The ICCPR, Article 47. See also, Paul Taylor, *A Commentary on the International Covenant on Civil and Political Rights: The UN Human Rights Committee's Monitoring of ICCPR Rights* (Cambridge University Press 2020) 130-132.

⁹⁴⁶ Hans Haugen, ‘The Right to Self-Determination and Natural Resources: The Case of Western Sahara’, (2007) 3 *Law Environmental Development Journal (LEAD)* 70, 73.

⁹⁴⁷ Taylor, *A Commentary on the International Covenant on Civil and Political Rights*, 130-132; Haugen, ‘The Right to Self-Determination and Natural Resources’, 72-73.

⁹⁴⁸ Taylor, *A Commentary on the International Covenant on Civil and Political Rights*, 131-132.

⁹⁴⁹ Haugen, ‘The Right to Self-Determination and Natural Resources’, 73.

preventing them from using and enjoying such resources.⁹⁵⁰ Therefore, foreign powers, including the occupant, in exercising an effective control over another state's territory, have a legal obligation under Article 1(2) to avoid and to prevent deprivation of the local population from their means of subsistence, including their own lands.⁹⁵¹

Lastly, the phrase 'means of subsistence' includes everything that is essential for upholding the lives of the people in question. It is further worth raising the question as to there are any specific criteria to classify between resources that represent 'means of subsistence' and those that do not?

To answer this question, it should first be argued that means of subsistence cannot just include the resources that are directly linked to human intake, for it must also include all means that are crucial for upholding and supporting human life. For example, mineral resources that compromise an important element of the surface environment of the earth and at the same time, are valuable resources being finite and non-renewable,⁹⁵² such as gold, silver, zinc, phosphate and sand, can be sold and can generate financial resources (income). Moreover, they have the potential to create good job opportunities for the local population, which can represent means of subsistence as well.⁹⁵³ Thus, there can be no doubt that these resources constitute an important economic source/asset for any country that has such resources.⁹⁵⁴

Several instances from different countries represent a clear example of how these resources attract foreign greed, and might end up as an occupied territory, such as Morocco in Western Sahara. However, the occupying power must always administer the natural and

⁹⁵⁰ Ibid.

⁹⁵¹ Ibid.

⁹⁵² Gordon Brown and Georges Calas, 'Environmental mineralogy – Understanding element behavior in ecosystems', (2011) 343 *Comptes Rendus Geoscience* 90, 91-92.

⁹⁵³ Haugen, 'The Right to Self-Determination and Natural Resources', 77.

⁹⁵⁴ Ibid.

mineral resources of the occupied territory in a way that ensures their sustainable use,⁹⁵⁵ as has been demonstrated in the previous chapter. Subsequently, the ecosystem suffers not only disequilibria, but also pronounced degradation with dire consequences for the food chain. Another common negative impact is unregulated mining activities that are known to destroy the natural landscape of the Earth, especially by causing flooding, erosion, and landslides.⁹⁵⁶

It is believed that the resources that represent ‘means of subsistence’ might enjoy a stronger protection during times of occupation and the occupant has to protect and save them specifically from the environmental hazards and pollution. This will ensure that the local population can continue to have their own means of subsistence and able to exercise their right to self-determination. It could be argued that this logic has corresponding guarantees under IHL, namely, under Article 54(2) of AP1 to the Fourth Geneva Conventions, since the provision prohibits any destruction of civilian objects that are indispensable to the survival of the population, such as “foodstuffs, agricultural areas for the production of foodstuffs, crops, livestock, drinking water installations etc.”.⁹⁵⁷ The occupying power has a legal obligation to respect this provision, as has been discussed in the previous chapter.

Due to the fact that the availability of ‘means of subsistence’ can represent a strong reason for any community to stay or to move forward, environmental factors such as keeping a healthy ecosystem, including unpolluted natural resources, can play a critical role in this regard. It should be borne in mind that, the occupying power has a duty to take the environmental considerations into account, while it continues administering and exercising

⁹⁵⁵ The Hague Regulations 1907, Article 55; Michael Bothe, ‘Protection of the Environment in Relation to Armed Conflict’ in Dieter Fleck (ed), *The Handbook of International Humanitarian Law* (4thedn, Oxford University Press 2021) 350.

⁹⁵⁶ See: Isaac Aigbedion and S.E Iyayi, ‘Environmental effect of mineral exploitation in Nigeria’, (2007) 2 International Journal of Physical Sciences 033.

⁹⁵⁷ The Additional Protocol I (1977), Article 54(2).

effective control over the occupied territory.⁹⁵⁸ Therefore, it could be argued that there is a strong link between the occupying power's responsibility to protect the environment and the right of the occupied people to fully and freely dispose of their own natural wealth and resources, together with the availability of means of subsistence, on the one hand, and their ability to enjoy and to exercise their right to self-determination, on the other. Accordingly, the occupying power has an obligation under IHRL to protect these resources from any environmental harm and contamination that might impact on the ability of occupied people to exercise and enjoy their right to self-determination and the right of a people to natural wealth and resources under Article 1 of the Covenants.

In accordance with IHL, this puts limits on the authority of the occupying power and balances between its interests and the occupied population. This supports and complements the meaning and interpretation of the three abovementioned terms of 'freely dispose', 'deprived of' and 'means of subsistence' under Article 1(2) of both Covenants of human rights. For example, under Article 55 of the Hague Regulations 1907, the occupying power cannot exploit or use the natural resources of the occupied territory in an unsustainable manner, and it has the limited right of usufruct to exploit natural wealth and resources.⁹⁵⁹ Furthermore, Article 55 of the GCIV imposes on the occupying power the duty to ensure that the population of an occupied territory has all fundamental supplies to meet their basic needs.⁹⁶⁰

It could, however, be argued that without environmental conservation, the effective implementation of Article 55 of the GCIV would be impossible and, therefore, providing fundamental supplies to the population of the occupied territory may be impacted upon as well.

⁹⁵⁸ Bothe, 'Protection of the Environment in Relation to Armed Conflict', 350.

⁹⁵⁹ The Hague Regulations 1907, Article 55.

⁹⁶⁰ The GCIV, Article 55. See also, Hans-Peter Gasser, 'Protection of the Civilian Population: Belligerent Occupation', 272.

Arguably, the occupying power's responsibility of ensuring that the population of an occupied territory has all their fundamental needs under Article 55 of the GCIV might have some environmental dimensions. In the first place, under it, for these needs to be met, the occupying power shall first depend on the resources of the occupied territory itself, as the Article clearly asks to provide food and medical supplies to the local population. As argued earlier, some food and some medicines are provided from the natural resources of the occupied territory itself and without protecting the environment, such natural resources might be harmed, whether by the occupying power or by third parties on the occupied territory. Thus, it directly affects the occupant's ability to provide all fundamental and basic needs to the populations of the occupied territory. Hence, the requirements of the occupying power under Article 55 of the GCIV might not be fully met.

In cases where the occupying power has over-exploited the natural wealth and resources of an occupied territory in an unsustainable manner that might lead to decreased productivity of those resources and that could cause some environmental consequences, such as desertification and drought. This, in turn, could prevent the occupied population from freely enjoy and freely dispose their natural wealth and resources - which might have an impact on their ability of getting their basic and fundamental needs. According to Longobardo: "the international community has realised that the availability of natural resources is one pivotal component of the principle of self-determination - people can actually gain independence, determine its constitutional architecture, and choose an international policy only if it has full control over its resources".⁹⁶¹ Therefore, such acts by the occupying power may effect the

⁹⁶¹ Marco Longobardo, 'The Palestinian Right to Exploit the Dead Sea Coastline for Tourism', (2015) 58 German YB Int'l L 317, 339.

occupied populations' ability to exercise their right to self-determination under Article 1 of both Covenants of human rights.

Furthermore, the occupying power's obligation under Article 1 of both ICCPR and ICESCR, not to violate the occupied people's right to self-determination and their right to freely dispose and enjoy their natural wealth and resources, can be linked to its obligation under Article 43 of the Hague Regulations 1907 to consider public order, civil life, welfare and to provide as normal life as possible for the occupied population. It can also be linked to the conservationist principle under the same provision. The occupying power does not acquire any sovereignty of the ousted occupied state.⁹⁶² That is, the occupying power has no authority to introduce any permanent or fundamental change in the occupied territory, that might prevent the occupied population from exercising their right to the permanent sovereignty over their natural wealth and resources, as well as their right to self-determination.⁹⁶³

Bearing that in mind, the duty under Article 43 of the Hague Regulations, as has been argued in the previous chapter, has economic and social dimensions since numerous natural resources have economic values and populations depend on them for both their income and their survival. Such obligations under both provisions can support and complement each other in relation to providing extra-protection to the environment in the occupied territory. Accordingly, under the provisions of the law of occupation, the occupying power might use the natural wealth and resources of the occupied territory; however, the right of usufruct is limited regarding the exploitation of such resources for the benefits of the civilians living in

⁹⁶² Yutaka Arai-Takahashi, 'Preoccupied with occupation: critical examinations of the historical development of the law of occupation', (2012) 94 *International Review of the Red Cross* 51, 53-54; Nico Schrijver, *Sovereignty over Natural Resources: Balancing Rights and Duties* (Cambridge University Press 2008) 267.

⁹⁶³ Arai-Takahashi, 'Preoccupied with occupation: critical examinations', 53-54; Longobardo, 'The Palestinian Right to Exploit the Dead Sea Coastline', 338-343; ILC, 'First Report', paras 44, 46.

the occupied territory or in order to cover the expenses of the occupation, as has been explained in the previous chapter. Therefore, it could be argued that there is convergence and complementarity between the provisions of the law of occupation, such as Article 43 and Article 55 of the Hague Regulations 1907, Article 55 GCIV and Article 1 of both Covenants of human rights - all addressing the right to self-determination and the right to permanent sovereignty of natural wealth and resources in a time of occupation.

When the occupying power is illegally overexploiting the natural wealth and resources in an occupied territory, such as oil and water resources, that would not only be considered a violation of the right to self-determination and the right to freely dispose of the natural wealth and resources under Article 1 of both ICCPR and ICESCR, for it also would violate the occupying power's obligations under Articles 43 and 55 of the Hague Regulations, as well as Article 55 of the GCIV. Bearing that in mind, as demonstrated in the previous chapter, the overexploiting of the natural wealth and resources can have grave and long-term consequences on the ecosystem functions and cause enormous biodiversity loss along with other potential injuries to the local environment of the occupied territory.

Consequently, the protection that can be provided to the environment through the occupying power's obligation to respect and not violate the right to self-determination and freely dispose of natural wealth and resources, not only protects the ecosystem from the negative consequences resulting from overexploiting of the natural wealth and resources, but also, can ensure that the occupying power is complying with its obligations under the provisions of the law of occupation. That is, it can promote the civil life and welfare of the occupied population, while ensuring that they continue to have their basic and fundamental needs during the whole period of occupation. To ensure this duty under Article 1 of both Covenants of human rights is implemented, the environmental considerations must be taken

into account by the occupying power during the time of occupation. Thus, it is safe to assume that there is a reciprocal complementarity relationship between the occupant's obligations under Article 1 of both Covenants of human rights, Articles 43 and 55 of the Hague Regulations and Article 55 of the GCIV, with the protection of the environment including the stable functioning of the ecosystem and biodiversity in the occupied territory.

Therefore, the more the environment is protected, the more freedom the occupied population can enjoy exercising their right to self-determination and to freely dispose of their natural wealth and resources, as well as to live more stable, normal and civil life. Accordingly, the more the environmental issues are addressed by the occupying power, the more it can comply with its responsibility under Article 1 of both ICCPR and ICESCR, as well as its obligations under Articles 43 and 55 of the Hague Regulations and Article 55 of the GCIV. Otherwise, the occupant will violate its obligations under both IHRL and IHL. However, in case the occupant is not a state party to both covenants of human rights, the Martens Clause and the API 1977 to the Fourth Geneva Conventions 1949, in this case, can be invoked as providing general principles of international law in relation to protecting civilians living in the occupied territory. For example, in cases not covered by IHRL and IHL treaties or when dealing with a non-state party to such treaties. In this case, the occupied population are still under the protection of the principles of international law derived from established custom, from the principles of humanity and from the dictates of public conscience.⁹⁶⁴ According to Article 1(2) of the API 1977: "in cases not covered by this Protocol or by other international agreements, civilians and combatants remain under the protection and authority of the principles of

⁹⁶⁴ See, ICRC, International Humanitarian Law Databases, 'Protocol Additional to the Geneva Conventions of 12 August 1949, and relating to the Protection of Victims of International Armed Conflicts (Protocol I), 8 June 1977: Commentary of 1987, Article 1- General principles and scope of application: Paragraph 2'. Available online at: <<https://ihl-databases.icrc.org/en/ihl-treaties/api-1977/article-1/commentary/1987?activeTab=undefined>>. Accessed date:08/Dec/2023.

international law derived from established custom, from the principles of humanity and from the dictates of public conscience”.⁹⁶⁵ According to the ICRC Commentaries on Article 1(2) of the API 1977, “this paragraph is taken from the famous clause, known as the “Martens clause””.⁹⁶⁶ Therefore, the Martens Clause and the API 1977 both provide authority that goes beyond treaty law and custom and they considered the principles of international law, such as principles of humanity. Noting that, the Martens Clause can be found in the preamble of the 1899 and 1907 Hague Regulations.⁹⁶⁷ In relation to the protection of the environment, and even if the occupying power is not a state party to any of the covenants of human rights, it may still hold some environmental responsibilities towards the occupied territory and its population under the logic of the Martens Clause and the Article 1(2) of the API. For example, in an attempt by the ILC to environmentlize the Martens Clause it states that “in cases not covered by international agreements, the environment remains under the protection and authority of the principles of international law derived from established custom, from the principles of humanity and from the dictates of public conscience”.⁹⁶⁸ One scholar argues that, although the Martens Clause’s main aim is to ensure respect for humanity, environmental protection *per se* could be taken into consideration as well.⁹⁶⁹ Accordingly, it may be claimed that by greening the Martens Clause, the environment can enjoy protection even in situations where an occupying power is not a state party to any of IHRL, IHL, or IEL treaties or when a treaty itself

⁹⁶⁵ Ibid.

⁹⁶⁶ Ibid.

⁹⁶⁷ See, the Preamble of the Hague Convention of 1899 < <https://ihl-databases.icrc.org/en/ihl-treaties/hague-conv-ii-1899/preamble>>. ; the Preamble of the Hague Conventions of 1907 < <https://ihl-databases.icrc.org/en/ihl-treaties/hague-conv-iv-1907/preamble>>. For further information about the Martens Clause, see Rupert Ticehurst, “The Martens Clause and the Laws of Armed Conflict”. Available online at: < <https://www.onlinelibrary.iihl.org/wp-content/uploads/2021/07/Martens-Clause-LOAC.pdf>>. Accessed date: 08/Dec/2023.

⁹⁶⁸ ILC, Draft principles on protection of the environment in relation to armed conflicts 2022, Draft Principle 12.

⁹⁶⁹ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 117, 120.

does not provide protection to the environment as such. Hence, the occupied population can continue to enjoy exercising their right to self-determination and to freely dispose of their natural wealth and resources and this logic is also applicable to the enjoyment of all other human rights that are related to a clean and healthy environment.

It should be noted that, as argued in the previous chapter, the researcher does not agree with the ICJ's dictum in the *DRC v. Uganda* (2005) case⁹⁷⁰ regarding the inapplicability of the principle of permanent sovereignty over natural resources in times of armed conflict and occupation.⁹⁷¹

By applying the principle to the situations of occupation, this will tend to support a restrictive interpretation of the occupant's rights in relation to the use, exploitation and disposal of natural wealth and resources in occupied territory. In addition to this, the occupying power is under a legal obligation not to interfere with the exercise of permanent sovereignty by the local population.⁹⁷² Moreover, the claim that the principle of permanent sovereignty over natural resources is not applicable to situations of occupation might be contradictory to the

⁹⁷⁰ The ICJ, '*DRC v. Uganda*', (2005). Para 244. The ICJ has stressed out that the principle is not applicable to "the specific situation of looting, pillage and exploitation of certain natural resources by members of the army of a State militarily intervening in another State".

⁹⁷¹ See for example the General Assembly Resolution 1803 (XVII) of (14/December/1962). The Resolution has clearly confirmed on rights of peoples to permanent sovereignty over their natural wealth and resources. See also, in favour of the application of the principle of permanent sovereignty over natural resources in times of armed conflict and occupation Longobardo, 'State Responsibility for International Humanitarian Law', 255-256.

⁹⁷² Blaine Sloan, The United Nations: General Assembly: Economic and Social Council, 'Implications, under international law, of the United Nations resolutions on permanent sovereignty over natural resources, on the occupied Palestinian and other Arab territories and on the obligations of Israel concerning its conduct in these territories: report of the Secretary-General', (A/38/265) (E/1983/85) (21 June 1983), para 51 (C).

legal status of occupation as a temporary situation, with only a provisional administration authority that is not supposed to impact upon the sovereignty of the occupied territory.⁹⁷³

It should, however, be noted that, the Court's conclusion in *DRC v. Uganda* seems to be inconsistent with the practice of the Human Rights Council, UNGA and UNSC resolutions. These all emphasise the application of the principle of permanent sovereignty over natural resources in times of occupation. For example, the Human Rights Council affirmed "the applicability of the principle of permanent sovereignty over natural resources to the Palestinian situation as an integral component of the right to self-determination".⁹⁷⁴ It could be argued that the ICJ in the *DRC v. Uganda* did not consider the fact that the principle of permanent sovereignty over natural resources emerged as a natural result of the principle of self-determination.⁹⁷⁵ The ICJ already confirmed the applicability of the principle of self-determination in times of occupation in the Wall Advisory Opinion.⁹⁷⁶

The UNGA has also confirmed the application of the principle in the OPT and other occupied Arab territories, such as Syrian Golan.⁹⁷⁷ Moreover, the Court's position is against some of the UNSC binding resolutions, such as when considering the situation of Iraq under the occupation. The UNSC affirmed the right of the Iraq to permanent sovereignty over its natural resources.⁹⁷⁸ Not to mention the fact that the principle of permanent sovereignty over

⁹⁷³ ILC, 'First Report', para 34.

⁹⁷⁴ Human Rights Council, Human rights situation in Palestine and other occupied Arab territories, 'Right of the Palestinian people to self-determination', (A/HRC/RES/49/28), (11 April 2022).

⁹⁷⁵ Longobardo, 'The Palestinian Right to Exploit the Dead Sea Coastline', 344.

⁹⁷⁶ ICJ, 'Wall Advisory Opinion', paras 88, 122, 149.

⁹⁷⁷ United Nations: General Assembly, 'Permanent sovereignty of the Palestinian people in the Occupied Palestinian Territory, including East Jerusalem, and of the Arab population in the occupied Syrian Golan over their natural resources', (A/RES/70/225), (23 February 2016).

⁹⁷⁸ United Nations: Security Council, Resolution 1483 (2003) / adopted by the Security Council at its 4761st meeting, on (22 May 2003); UNSC, (SC Res. 1546). Adopted by the Security Council at its 4987th meeting, on (8 June 2004).

natural resources is mentioned under Article 1 of both ICCPR and ICESCR, where the ICJ confirmed their applicability to the situation of the OPT as binding upon Israel.⁹⁷⁹ Therefore, the ICJ's position on the application of the principle of permanent sovereignty over natural resources in the *DRC v. Uganda* appears to be inconsistent with the Human Rights Council, UNGA and UNSC practice, as well as with the Court's own jurisprudence.

Hence, it could be argued that Article 1 (2) of both ICCPR and ICESCR reinforces the right of occupied people to enjoy their natural wealth and resources, and, at the same time, it is precisely related to the right to self-determination. Thus, it would be irrational to consider only the right to self-determination applicable to situations of occupation and that the permanent sovereignty over the natural resources is not, since both principles share a common origin.⁹⁸⁰

Therefore, the occupying power has a legal obligation under IHRL to protect the environment and its natural resources from any harm that might be resulting from an act or violation of such a right. By respecting and not violating people's rights to self-determination and the right to freely dispose their natural wealth and resources in situations of occupation, the chance of harming the environment, including the biodiversity and ecosystem functions, would be much lower, in particular, by preventing the occupying power and limiting its authority from abusive or overutilisation of the natural resources in the occupied territory. Finally, it can be safely said that Article 1 of both Covenants of human rights can play a notable role in providing protection to the environment in situations of occupation, as has been demonstrated above.

⁹⁷⁹ ICJ, 'Wall Advisory Opinion', paras 88, 111, 112.

⁹⁸⁰ Longobardo, 'The Palestinian Right to Exploit the Dead Sea Coastline', 345.

By applying this logic to the Israeli occupation of the OPT, for example, there are several acts and activities conducted by the occupying power that harmed the environment, which could be considered as a violation of Article 1 of the Covenants along with its obligations under the law of occupation. For instance, the environmental harm resulting from the Israeli illegal settlements in the West Bank and East Jerusalem is affecting the Palestinians' right to enjoy their natural wealth and resources. It is also preventing them from freely and fully exploiting their resources, such as water sources, which in turn, violates their right to self-determination.

Furthermore, the confiscation of agricultural lands in favour of the establishment of the Israeli settlements in the West Bank has grave consequences for the environment, especially in the vicinity of these settlements.⁹⁸¹ Additionally, the settlements in the OPT have caused a contamination to the ground water sources, particularly due to waste and sewage water from such settlements, that were disposed of mainly in the Palestinian's areas and in their agricultural lands. This has led to depleting and polluting the natural resources, including soil and water.⁹⁸² Knowing that such acts by the Israeli occupation not only constitute a violation to its obligations under IHRL, but also, repudiation of its obligations under the law of occupation as well, such illegally built settlements, constitute a violation to the provisions of the law of occupation, namely Article 49(6) of the GCIV.⁹⁸³ Furthermore, insufficient enjoyment of the

⁹⁸¹ Jean Jaquet, Akiko Harayama, Kaeser D, '*Desk Study on the Environment in the Occupied Palestinian Territories*', (The United Nations Environmental Programme (UNEP) 2003). At: 81,82,95,100,113,117,118. See also, Z. Brophy and J.Isaac, 'The environmental impact of Israeli military activities in the occupied Palestinian territory', (Applied Research Institute (ARIJ) – Jerusalem 2009) 8-9.

⁹⁸² الهيئة الفلسطينية المستقلة لحقوق المواطن: *البيئة الفلسطينية المستقلة لحقوق المواطن: البيئة في أراضي السلطة الوطنية الفلسطينية، (حالة دراسية: محافظة بيت لحم)، سلسلة تقارير خاصة (40)، (رام الله – 2005) (أيلول) Pp. 21,24-25. Translation by the researcher of the title of document: (*The environment in the territories of the Palestinian Authority (case study: Bethlehem Governorate)*).*

⁹⁸³ The GCIV, Article 49: "The Occupying Power shall not deport or transfer parts of its own civilian population into the territory it occupies." It also prohibits the "individual or mass forcible transfers, as

right to self-determination, implying that the natural resources cannot be freely disposed of, can constitute a violation of the enjoyment of other human rights, such as the right to food⁹⁸⁴ and the right to decent living conditions, along with other fundamental human rights.

Such acts by Israel not only threaten the Palestinian environment, but also, affect the enjoyment of basic human rights and in this example, the occupied people's right to self-determination, as well as to freely dispose of natural wealth and resources. Consequently, such acts made by Israel against the environment in the OPT constitute a violation of the Palestinians' rights under Article 1 of the Covenants.

It is also worth noting that the Moroccan occupation's actions and activities in the occupied Western Sahara can represent another clear example of how the occupying power's irresponsible acts against the environment in an occupied territory can lead to a violation of the occupied people's right to self-determination, as well as preventing them from enjoying their right to freely dispose of their natural wealth and resources.⁹⁸⁵ For example, the land and coast of Western Sahara is rich with phosphate, fish, oil, gas, and iron.⁹⁸⁶ All of those resources represent crucial means of subsistence for Sahrawi people, in particular, fish, being an important nutritious resource as well as job opportunity for locals in Western Sahara.⁹⁸⁷ The Moroccan occupation has encouraged the investments and facilitated exploitation of natural resources as well as the extraction of mineral resources in occupied-Western Sahara, which

well as deportations of protected persons from occupied territory". See also, Abualrob, "Environmental Racism in Situations of Occupation".

⁹⁸⁴ Haugen, 'The Right to Self-Determination and Natural Resources', 73.

⁹⁸⁵ Abualrob, "Environmental Racism in Situations of Occupation".

⁹⁸⁶ Toby Shelley, *Endgame in the Western Sahara: What Future for Africa's Last Colony?* (Zed Books: London 2004) 1, 61-62, 77-78.

⁹⁸⁷ Haugen, 'The Right to Self-Determination and Natural Resources', 77.

Sahrawi people consider as an obstacle to obtaining their liberation and practicing their right to self-determination.⁹⁸⁸

It must be borne in mind that the over-extraction and unregulated mining of mineral resources has grave consequences on the ecosystem functions and might lead to biodiversity loss. For example, unregulated and over-extraction of oil, gas, and phosphate can cause severe contamination of soil, air, and water sources, with a long-term impact on the region's environment where the extraction took place. Furthermore, the over-extraction of mineral resources might lead to degradation of vegetation cover and in some cases face an eventual death. Another adverse impact of over-extraction of mineral resources is the disturbance of ecosystem functions, with consequences for the floral and faunal community in the surrounded areas. Therefore, the plants, animals, soils, and water would be impacted upon too. Moreover, the mining operations can also cause the disappearance of certain plants and animals that live in the areas affected by such operations. It can also disturb the peaceful atmosphere in the surrounding areas and force all kinds of inhabitants to move away.⁹⁸⁹ Subsequently, the ecosystem suffers not only disequilibria, but also, pronounced degradation with dire consequences for the food chain. Another common negative impact of unregulated mining activities is that they are known to destroy the natural landscape of the Earth, especially by causing flooding, erosion, and landslides.⁹⁹⁰

⁹⁸⁸ Ibid, 74.

⁹⁸⁹ See: Aigbedion and Iyayi, 'Environmental effect of mineral exploitation in Nigeria', 033; Ravi Jain, Zengdi Cui, Jeremy Domen, *Environmental Impact of Mining and Mineral Processing: Management, Monitoring, and Auditing Strategies* (Elsevier 2016) 4-5, 53, 57-58.

⁹⁹⁰ Ibid. For further information see, Theintactone, "Mineral resources, Use and exploitation, environmental effects of extracting and using mineral resources". Available online at <<https://theintactone.com/2023/03/08/mineral-resources-use-and-exploitation-environmental-effects-of-extracting-and-using-mineral-resources/>>. Accessed date: 08/Dec/2023.

Moreover, the extraction of oil can cause oil spillage, which in turn, can lead to an ecological disaster, as with the example provided in the previous chapter, when Kuwait was under Iraqi occupation in 1991. Even though the Kuwaiti's scenario and how the environment was by the occupying power was different from that of Western Sahara under Moroccan occupation, the environmental consequences were quite similar and had grave consequences for the ecosystem functions and biodiversity in both instances. This also impacted upon the ability of the population of both occupied territories in exercising their rights under Article 1 of the ICCPR and ICESCR.

Finally, such activities by the occupying power in an occupied territory have grave consequences for the environment and because of these, the ability of occupied people to enjoy and exercise their right to self-determination and to freely dispose of their natural wealth and resources under Article 1 of the human rights Covenants would be impacted and in some cases, it might be impossible. Hence, the occupying power has an obligation to take all possible measures to protect the occupied peoples' collective rights to enjoy and to exercise their right to self-determination and in order to fulfil this obligation, it must take the environmental considerations into account.

3.5 The Protection of the Environment through Property Rights under IHRL in Times of Occupation

As discussed in Chapter two, property rights under the law of occupation can play an important role in providing protection to the environment in times of occupation, especially through the protection provided to private property and how such kind of property can enjoy stronger protection than the public one. This section is going to examine how property rights under IHRL can extend this protection and impose more restrictions on the occupying power regarding the use of private property in occupied territory and how that, in turn, can help to

protect the environment. The focus is on the attention to examine how IHRL can strengthen the protection provided to the environment through property rights provisions.

First and foremost, it is important to mention that there is no such right to property under the global human rights system.⁹⁹¹ Looking at the Article 17 of the UDHR, which is not binding formally speaking, this concerns the right to property.⁹⁹² However, the right to property is recognised under regional and national human rights systems, such as the European,⁹⁹³ American,⁹⁹⁴ African⁹⁹⁵ and Arab⁹⁹⁶ ones, along with states national laws,⁹⁹⁷ as well as under several treaties that prohibit discrimination, such as CEDAW and CERD. In addition, Article 17 of the ICCPR could also provide kind of protection to private property through the protection provided for the family and home life. The following paragraphs are going to explain the right to property under those different legal instruments and how they could help save the environment in times of occupation.

Protocol 1 of the ECHR, for example, includes the right to property. The right itself does not include any environmental elements or any guarantee to enjoy the right to a healthy and balanced environment. However, the ECtHR has linked the right to property under the Convention to environmental interests and how individuals' right to safely enjoy their properties and possessions can, on some occasions, depend on how effectively the environment is protected and what environmental standards and measures have been taken by a state to ensure the protection of individuals' properties from environmental hazards.⁹⁹⁸ The ECtHR has

⁹⁹¹ John Sprankling, 'The Global Right to Property', (2014) 52 Colum. J. Transnet's L. 464, 1-2.

⁹⁹² The UDHR, Article 17.

⁹⁹³ The Protocol 1 of the ECHR. Article 1.

⁹⁹⁴ The IACHR, Article 21.

⁹⁹⁵ The African Charter, Article 14.

⁹⁹⁶ The Arab Charter, Article 25.

⁹⁹⁷ Sprankling, 'The Global Right to Property', 9-10.

⁹⁹⁸ The ECtHR, *Öneriyıldız v. Turkey*, (Application no. 48939/99), Judgment, (30 November 2004); paras 134-138.

confirmed that the effective exercise of the right to property does not only rely on the state's duty not to interfere, for it also requires the state to take positive and proactive measures to protect this right.⁹⁹⁹ Therefore, states have an obligation not only to not interfere, but also, to take positive measures to protect the right to property from environmental hazards or any dangerous activities, where the right of property might be at risk.¹⁰⁰⁰

This logic is also applicable to situations of occupation, where a state party to the convention is involved.¹⁰⁰¹ Thus, it will have an obligation under Article 1 of Protocol 1 of the ECHR to take the environmental considerations into account, while it administers and has effective control over another state's territory.¹⁰⁰² By emphasising the linkage between property rights, both private and public, under Protocol 1 of the ECHR and protection of the environment, this could practically promote animal and plant conservation, At the same time, it could keep a region safe and healthy from the pollution, which would play an important role in encouraging the provision of ecosystem services, which in turn, would promote human health and well-being.¹⁰⁰³

The ECtHR has found that the environment is an important consideration and may require the states to ensure certain environmental standards in relation to allowing the

⁹⁹⁹ See for example, the ECtHR: *Budayeva and Others v. Russia*, para 172.

¹⁰⁰⁰ See for example, *Öneryıldız v. Turkey*; Manual on Human Rights and the Environment. (Council of Europe Publishing, 2nd edn, 2012) 62-63, 68, 71-74.

¹⁰⁰¹ See for example, the case law regarding property rights from occupied Northern Cyprus; *Loizidou v. Turkey*, ECtHR, (Appl. No 40/1993) (435/514), Preliminary Objection of 23 February 1995.

¹⁰⁰² For case laws where the ECtHR considered the linkage between the enjoyment and safe exercise of the right to property under the ECHR and the environmental interests see: The ECtHR, *Öneryıldız v. Turkey*, (Application no. 48939/99), Judgment, (30 November 2004); paras 134-138; See also, the ECtHR: *Budayeva and Others v. Russia*, paras 172-182; For more recent case, see: *National Movement Ekoglasnost V. Bulgaria*, (ECtHR), Judgment (15 December 2020), (Application no. 31678/17).

¹⁰⁰³ See Megan McArdle, 'How Property Rights Could Help Save the Environment', (May 29, 2012).

individuals the full enjoyment of their own properties.¹⁰⁰⁴ There is no case law before the ECtHR on the right to property under Article 1 of Protocol 1 to the ECHR, regarding the protection of the environment and situations of occupation immediately. Arguably, when private property, such as trees, parks and gardens, are compromised, the right to property under Article 1 of Protocol 1 to the ECHR provides protection to it as well.¹⁰⁰⁵ By applying the property rights approach to ecological issues in occupied territory, this might help address several environmental problems, and be an effective way to benefit not only people, but also, land, animal, plant, soil, and other resources. Indeed, the ECtHR on such different occasions has considered environmental harm and pollution as an obstacle that can lead to a breach of several human rights under the Convention and its Protocol 1.¹⁰⁰⁶

Article 21 of the IACHR provides that: “Everyone has the right to the use and enjoyment of his property”.¹⁰⁰⁷ Furthermore, Article 25 of the Arab Charter of Human Rights (ACHR) regarding the right to private property sees: “The right to private ownership is guaranteed to every citizen. Under no circumstances shall a citizen be arbitrarily or illegally deprived of all or part of his property”.¹⁰⁰⁸ While the above discussion concerning IACHR and ACHR conventions does not apply specifically to occupation, as such, it would seem reasonable to argue that the commitment to respect and protect property rights under those conventions and charters also extends to any state party that it has jurisdiction and effective control over another state territory.

¹⁰⁰⁴ Manual on Human Rights and the Environment (Council of Europe Publishing, 2nd edn, 2012) 62-71.

¹⁰⁰⁵ Dienelt, *Armed Conflicts and the Environment*, 186.

¹⁰⁰⁶ See generally, the European Court of Human Rights, ‘Guide to the case-law of the European Court of Human Rights- Environment’, (Council of Europe 2022).

¹⁰⁰⁷ IACHR, Article, 21.

¹⁰⁰⁸ League of Arab States, Arab Charter on Human Rights, 15 September 1994. Article 25.

Globally, nonetheless, the right to property itself is not a binding right under the UDHR and it is not officially recognised under both Covenants of human rights. It has been adopted by some global human rights conventions and ratified by a vast number of states world-wide. However, ninety-seven percent of states are parties to CEDAW, and the convention has clearly stated that states have obligation regarding property. For example, Article 16 of the Convention provides that: “States Parties shall take all appropriate measures to eliminate discrimination against women in all matters” and “in particular shall ensure the same rights for both spouses in respect of the ownership, acquisition, management, administration, enjoyment and disposition of property etc.”.¹⁰⁰⁹ CEDAW’s Committee has stressed that: “in conflict and post-conflict situations, States parties are bound to apply the Convention and other international human rights and humanitarian law when they exercise territorial or extraterritorial jurisdiction. The Convention applies to a wide range of situations, including wherever a State exercises jurisdiction, such as occupation and other forms of administration of foreign territory,...”.¹⁰¹⁰ The Committee gave recommendations to state parties to the Convention to respect, protect and fulfil all the rights guaranteed by the Convention, which applies extraterritorially for occupying powers in situations of foreign occupation.¹⁰¹¹

Environmental human rights have been taken up by various UN bodies charged with the implementation of specific human rights treaties, with the CEDAW being just one of those. For example, the Committee of the Convention has recognised the procedural environmental

¹⁰⁰⁹ CEDAW, Article 16(1)(h).

¹⁰¹⁰ The United Nations, Convention on the Elimination of All Forms of Discrimination against Women, Committee on the Elimination of Discrimination against Women, General recommendation No. 30 on women in conflict prevention, conflict and post-conflict situations, (CEDAW/C/GC/30), (18 October 2013). Paragraph 9. See also, from the same reference, paras: 4 and 21.

¹⁰¹¹ The United Nations, Convention on the Elimination of All Forms of Discrimination against Women, Committee on the Elimination of Discrimination against Women, General recommendation No. 30 on women in conflict prevention, conflict and post-conflict situations, (CEDAW/C/GC/30), (18 October 2013). Paragraph 12 (C).

rights of women, while also addressing the possibility of environmental violations of rights protected under the CEDAW.¹⁰¹² Notwithstanding this, the Convention has not formally adopted or recognised an independent right to the environment as such. However, the Committee of the Convention in its Annual report has reported to the UNGA that it has asked all States Parties to the Convention to take measures and to introduce policies and programmes to “improve the environmental and living conditions of women and children, and of girls in particular”.¹⁰¹³ Moreover, the Committee has recognised that environmental harm could undermine all human rights protected under the CEDAW. In addition to this, the Committee has on different occasions linked the quality of the environment to the enjoyment and exercise of women’s fundamental rights, such as the right to health, the right to an adequate standard of living, including the right to safe and clean drinking water and sanitation,¹⁰¹⁴ the right to freedom of movement, the right to development, and the right to property.¹⁰¹⁵ In addition to this, the CERD,¹⁰¹⁶ CPRMW,¹⁰¹⁷ and CRPD,¹⁰¹⁸ all have included a right to property.

¹⁰¹² See The United Nations: Office of the United Nations High Commissioner for Human Rights, Special Procedures of the United Nations Human Rights Council, ‘Mapping Human Rights Obligations Relating to the Enjoyment of a Safe, Clean, Healthy and Sustainable Environment: Individual Report on the United Nations Convention on the Elimination of All Forms of Discrimination against Women’. (Report No.4) (December 2013).

¹⁰¹³ Report of the Committee on the Elimination of Discrimination against Women for the Twenty-fourth & Twenty-fifth sessions, Implementation of Article 21 of the Convention: Gender and sustainable development, (1 January 2001), U.N. Doc. (A/56/38). At: 385.

¹⁰¹⁴ For example, Article 14(2)(h) of the CEDAW Convention, provided that, States Parties to the Convention shall ensure to women in rural areas the right to “enjoy adequate living conditions, particularly in relation to ... sanitation,... and ... water supply”.

¹⁰¹⁵ See The United Nations: Office of the United Nations High Commissioner for Human Rights, Special Procedures of the United Nations Human Rights Council, ‘Mapping Human Rights Obligations Relating to the Enjoyment of a Safe, Clean, Healthy and Sustainable Environment: Individual Report on the United Nations Convention on the Elimination of All Forms of Discrimination against Women’. (Report No.4) (December 2013), paras 15-17, 22, 26, 30, 32-33, 37, 43; See also, footnote No.50 of the same Report.

¹⁰¹⁶ CERD, Article 5(V).

¹⁰¹⁷ CPRMW, Article 15.

¹⁰¹⁸ CRPD, Article 12(5).

As enshrined in Article 17 of the UDHR, it was reaffirmed by CEDAW, CERD, CPRMW and CRPD. This language seemingly recognises that the nonbinding right to property under the UDHR was incorporated into CEDAW, CERD, CPRMW and CRPD binding treaties. Accordingly, it imposes an obligation on all state parties to respect that right.¹⁰¹⁹ However, it is clear that the right to property under those treaties is only to protect specific groups and their properties against discrimination. Thus, it cannot be said it is applicable to everyone since there is no such provision in those treaties expressly recognising a general right to property.

The UNGA Resolution 41/132 states that: “the right of everyone to own property alone as well as in association with others”.¹⁰²⁰ The Resolution emphasises the importance of the content of Article 17 of the UDHR and Article 16 of CEDAW and confirms the right of everyone to enjoy their own property. Moreover, it has linked this right to the widespread enjoyment of other basic human rights.¹⁰²¹ However, this Resolution is a non-binding one.

All of the IHL provisions on the protection of civilians’ private property in times of occupation cover the same subject matter as the right to property set out under the CEDAW,¹⁰²² as well as under CERD,¹⁰²³ CPRMW¹⁰²⁴ and CRPD¹⁰²⁵. These laws can be interpreted in light of each other, in accordance with Article 31(3)(c) of the VCLT, as has been discussed above. In this case, the right to property under the abovementioned IHRL treaties can be interpreted in light of the occupying power’s property-related obligations under IHL, such as its obligations under Article 46 of the Hague Regulations and Article 53 of the GCIV.

¹⁰¹⁹ Sprankling, ‘The Global Right to Property’, 13-14.

¹⁰²⁰ UN. General Assembly (41st sess.: 1986-1987), (A/RES/41/132).

¹⁰²¹ Ibid.

¹⁰²² CEDAW, Article 16.

¹⁰²³ CERD, Article 5(V).

¹⁰²⁴ CPRMW, Article 15.

¹⁰²⁵ CRPD, Article 12(5).

In this respect, the provisions under IHL complement and correspond to property rights articles under IHRL treaties in the sense that they address the occupying power's duties towards private property in times of occupation in detail. In particular, Article 46 of the Hague Regulations covers both types of private property (movable and immovable) and Article 53 of the GCIV prohibits any destruction of private property. Furthermore, the parallel application of IHL and the abovementioned treaties under IHRL is important, since the ICCPR and ICESCR do not include such a right to property. Accordingly, by applying the harmonisation approach between IHL and IHRL treaties to the protection of private property may strengthen the protection provided to the environment in such situations. For example, anti-discrimination treaties of property-related provisions can indirectly provide protection to the environment in the same way that some articles under IHL can do, since they forbid any acts against properties that might prevent the protected people under those treaties from enjoying their right to privately owned properties.

It is worth mentioning that there is a strong trend among international law scholars to support the claim that the right to property is already a part of customary international law.¹⁰²⁶ In particular, there has been widespread adoption of such a right in states' national laws, as well as the almost universal ratification of anti-discrimination treaties that clearly include a right to property along with the UNGA Resolution, which has been adopted without any opposition from states. However, the global right to property is still neither officially

¹⁰²⁶ See generally, Sprankling, 'The Global Right to Property', 21-24. See also, Ursula Kriebaum, August Reinisch, 'Property, Right to, International Protection', (Max Planck Encyclopedias of International Law (MPIL) 2019).

recognised as a customary law nor as a general principle of law and is still a subject of extensive debate.¹⁰²⁷

Consequently, the questions that can be asked are how could property rights provide protection to the environment in scenarios of occupation? To what extent does the occupant have an obligation to respect such a right while it administers the occupied territory?

To address these questions, a practical example from a scenario of occupation where environmental harm led to violations of property rights is given. In this regard, the environmental harm and contamination caused by the Titan Plant in Russian-occupied Crimea can be considered as a violation to the right to property under Article 1 of the Protocol 1 of the ECHR, as well as of the occupying power's obligations under Article 46 of the Hague Regulations. The pollution to the atmosphere has impacted negatively on the way that local residents are living and enjoying their own private property along with harm done to the plants and domestic animals that are located either in private gardens or/and private lands in the areas near to the Titan factory.¹⁰²⁸ Furthermore, the pollution has prevented people from safely enjoying and exercising their right to property, as well as the plants and animals living inside those properties as a part of it and, who must be conserved from any environmental disaster

¹⁰²⁷ For more information about the argument regarding the global right to property under Customary International law and the General Principles of Law, See: Sprankling, 'The Global Right to Property', 16-25.

¹⁰²⁸ There is no specific case law before the ECtHR against Russia in regard to such violation to property right under Article 1 of the Protocol 1 to the ECHR, because of the environmental violations in Crimea. However, there are similar events where the ECtHR in such similar scenarios to the Russia and Crimea one has found a violation to the right to property, because of the environmental hazards and industrial activities. See for example, The ECtHR, *Öneriyıldız v. Turkey*, (Application no. 48939/99), Judgment, (30 November 2004) paras 134-138; See also a more recent case held before the ECtHR, for which the Court found a violation to the right to property under Article 1 of the Optional Protocol to the Convention and linked the violation to the right to property to the environmental hazards similar to what happened in Russian-occupied Crimea, European Court of Human Rights, *Dimitar Yordanov v. Bulgaria*, (Application no. 3401/09), final judgment: (06/December/2018) paras, 57-66.

and contamination.¹⁰²⁹ Russia, as an occupying power in Crimea has a legal obligation under Article 1 of Protocol 1 of the ECHR, which it is party to, as well as under Article 46 of the Hague Regulations regarding the protection of property rights from any environmental harm and contamination in Russian-occupied Crimea.¹⁰³⁰

Further to the above example, the dumping at waste sites and wastewater plants that are operating illegally and established by Israel in the OPT, i.e. in the West Bank, is preventing the local population from enjoying their private property, regardless of whether those properties are houses, private lands, farms, agricultural lands, domestic gardens, domestic animals and livestock. That is, it is impacting negatively on all types of privately owned properties in the OPT along with other consequences for the whole ecosystem and biodiversity there, including the contamination of air, soil, and water sources. Such environmental harm has impacted upon Palestinians' ability to fully enjoy their private property under several provisions of both IHRL and IHL,¹⁰³¹ such as Article 46 of the Hague Regulations, Articles 53 and 147 of the GCIV as well as Article 17 of the UDHR and Article 17 of the ICCPR.

Arguably, the right to property could provide protection for the environment and at the same time could also protect the population's property from environmental hazards and

¹⁰²⁹ Ukraine Crisis Media Center, 'Environmental disaster in Crimea: key things to know', (08.09.2018); Sergio Caliva, "Chernobyl 2.0 –The Crimean Ecological Disaster", (30/09/2018). Available online at: < <https://www.vocaleurope.eu/chernobyl-2-0-the-crimean-ecological-disaster/>> Accessed date: 28/June/2021.

¹⁰³⁰ Russia ratified the Protocol No.1 of the ECHR in (05/05/1998). See Council of Europe: Chart of signatures and ratifications of Treaty 009, Protocol to the Convention for the Protection of Human Rights and Fundamental Freedoms (ETS No. 009).

¹⁰³¹ See generally, Fatima Itani, Nitham Ataya, *The Suffering of Palestinian Environment and Farmer under the Israeli Occupation* (Al- Zaytouna Centre for Studies and Consultations 2016) 8-18, 44; Z. Brophy and J. Isaac, 'The environmental impact of Israeli military activities in the occupied Palestinian territory', 8-9; Jaquet, Harayama, Kaeser D, 'Desk Study on the Environment in the Occupied Palestinian Territories', 81-82, 95, 100, 113, 117-118. For further details and examples about the environmental harm's impact on private property in the OPT, see section (2.2.2.B), pages: 87-89.

pollution. Accordingly, it could be argued that there is a mutual interrelationship between protecting the environment and protecting private property in times of occupation. For example, when the occupying power provides protection for the environment, this could contribute to ensuring the right to property is safely exercised by the local population. If the occupying power adopts specific measures and takes particular actions in relation to protecting the environment, this will, in turn, reflect positively on and provide indirect protection to the individuals' property and allow them to enjoy and exercise their right to property without any major obstacles resulting from environmental injuries, hazards and pollution.

On the other hand, by ensuring, respecting, and protecting the right to property itself and considering the legal responsibility not to violate such right, the protection of the environment can be indirectly strengthened and enhanced. For example, domestic gardens, agricultural lands, farms, parks, domestic animals, and livestock could be considered private property. The occupying power should provide protection to such proprieties from any danger, hazards, activities, and detrimental actions caused by its forces and/or third parties, including commercial and industrial companies. That could, in turn, help to ensure, first, people being able to continue safely exercising and enjoying their right to property, without any non-consensual interference, such as imposed dangerous waste and/or emissions from an occupant's armed forces and/or third parties, such as industrial companies.

Secondly, at the same time, it ensures that the ecosystem services can continue functioning normally and the safety of the biodiversity, including the quality of air, soil, and water, as well as enhancing species conservation, in such private property and in the occupied territory as a whole. Noting that many rare species, including various types of plants, animals, and insects, rely on private lands, farms, and other similar private owned areas for their habitat,

if these species are not conserved on such private property, they may not be conserved at all.¹⁰³² Accordingly, the protection of the environment in times of occupation can be strengthened and enhanced through the occupying power's obligation to ensure, protect and respect private property in areas where it administers and continues to exercise effective control. Therefore, the right to property can provide protection for the environment and at the same time, to property from environmental contamination.

Finally, this researcher believes that a property rights-based solution can strengthen the protection of the environment and solve several environmental problems in occupied territories, if not most of them. In turn, this will reflect positively on filling the gaps regarding the protection of the environment in situations of occupation. For example, and as noted above, protection and consideration of property rights by the occupying power in the occupied territory will ensure better conservation of the ecosystem and biodiversity and will provide stronger protection of the environment from hazards wastes, emissions and other types of pollution, such as air, soil and water pollution, as well as enhancing species conservation. For more details about property rights in occupied territory and how the protection of property could help save the environment and provide extra and enhanced protection to the environment in such situations, see sections (2.2) and (3.5).

Notwithstanding this, there is no such binding right to private property under the global human rights system. The right to home and family under Article 17 of the ICCPR and Article 8 of the ECHR could be interpreted to provide protection to peoples' privately owned properties through the general protection provided to home and family life under the provisions. Thus, in the following paragraphs, it is going to be argued that, it is possible to

¹⁰³² McArdle, 'How Property Rights Could Help Save the Environment'.

provide protection to private property through Article 17 of the ICCPR and Article 8 of the ECHR and their corresponding guarantees under IHL.

3.5.1 Right to Home and Family and Environmental Protection in Situations of Occupation

The right to home and family life has been enshrined under Article 17 of the ICCPR,¹⁰³³ which can be interpreted as prohibiting environmental damage that might affect it.¹⁰³⁴ For example, any act by the occupying power that causes harm to the environment, which at the same time, has a negative impact on family and home life could be considered a violation of Article 17 of the ICCPR.¹⁰³⁵ Whilst the ICCPR does not include any single right to property as such, it does contain a right to freedom from arbitrary or unlawful interference with home.¹⁰³⁶ Thus, this provision could be invoked by an individual whose home and/or property, such as farms, yards, and/or crops, is impacted upon by different forms of contamination or other environmental hazards and degradation.¹⁰³⁷ The UN Human Rights Committee has found that the State's failure to protect the fruit trees, farm animals, fish, crops, and water resources that people depend on for their livelihood constitutes a violation of Article 17 of the ICCPR, since all of them constitute components of their privacy, family life and homes.¹⁰³⁸

¹⁰³³ ICCPR: Article 17: "No one shall be subjected to arbitrary or unlawful interference with his privacy, family, home ...".

¹⁰³⁴ The United Nations: United Nations Environment Programme (UNEP): 'Protecting the Environment During Armed Conflict: An inventory and analysis of international law', (United Nations 2009) 48.

¹⁰³⁵ Ibid, 48-49.

¹⁰³⁶ The ICCPR: Article 17.

¹⁰³⁷ Robin Churchill, 'Environmental Rights in Existing Human Rights Treaties' in Alan Boyle and Michael Anderson (eds), *Human Rights Approaches to Environmental Protection* (Oxford University Press 1996) 92.

¹⁰³⁸ The United Nations, International Covenant on Civil and Political Rights, Human Rights Committee, 'Views adopted by the Committee under article 5 (4) of the Optional Protocol, concerning communication No. 2751/2016'. (CCPR/C/126/D/2751/2016), (20 September 2019), para 7.7.

The same logic is also applicable to situations of occupation. Since Article 17 of the ICCPR has corresponding guarantees under IHL, it requires the occupying power to consider family life, privacy, home, and all other owned private property. For example, private property under the law of occupation enjoys strong protection, because, as discussed in Chapter two, it is protected under several provisions of the law of occupation that forbid pillage, confiscation, and destruction of private property.¹⁰³⁹ The rules governing the treatment of private property in times of occupation are contained mainly in Articles 46-54 of the Hague Regulations and under the GCIV, such as Article 53.

According to Article 46(2) of the Hague Regulations, private property is protected and cannot be confiscated,¹⁰⁴⁰ and all private property shall be protected from permanent confiscation during times of occupation.¹⁰⁴¹ Notably, the protection under the Hague Regulations covers all kinds of private property, both movable and immovable.¹⁰⁴² Moreover, the protection of private property in occupied territory is a long-standing norm under customary international humanitarian law. However, the protection provided under Article 46 of the Hague Regulations to the private property in occupied territory is not absolute, since Article 53 of the Hague Regulations mentions some exceptions on when and where private property in some cases could be seized.

However, the seized property must be returned, and compensation paid when the occupation ends.¹⁰⁴³ Such rules under the law of occupation can play a vital role in protecting

¹⁰³⁹ The Hague Regulations 1907, Article 46. See also, Benvenisti, *The International Law of Occupation*, 82.

¹⁰⁴⁰ The Hague Regulations 1907, Article 46 (2).

¹⁰⁴¹ Gasser, 'Protection of the Civilian Population: Belligerent Occupation', 279.

¹⁰⁴² Ibid.

¹⁰⁴³ The Hague Regulations 1907, Article 53; "All appliances, whether on land, at sea, or in the air, adapted for the transmission of news, or for the transport of persons or things, exclusive of cases governed by naval law, depots of arms, and, generally, all kinds of munitions of war, may be seized,

the environment, by preventing the occupying power from over-exploitation of the natural resources in an unsustainable manner that may have a negative impact on the biodiversity ecosystem functioning of the occupied territory.¹⁰⁴⁴

If properties and homes of occupied people are impacted upon by various forms of pollution or environmental degradation resulting from occupants' activities, those people have the right to invoke Article 17 of the ICCPR against the occupying power's activities that were detrimental to their homes or/and proprieties, along with the protection provided under Article 46 of the Hague Regulation - as discussed above and in detail in the previous chapter.

On the regional level, only the European human rights system includes the right to private, home and family life. The other regional human rights systems, such as the Arab, African and American ones, do not embody such right. Applicants under the European human rights system often depends on the right to private and family life enshrined in Article 8 of the ECHR,¹⁰⁴⁵ rather than on the right to property to deal with environmental matters.¹⁰⁴⁶

Recently, as mentioned above, Crimea experienced an environmental disaster involving toxic emissions, including sulphuric acid, that have been released into the air from the Titan

even if they belong to private individuals, but must be restored and compensation fixed when peace is made”.

¹⁰⁴⁴ ILC, 'First Report', para 39.

¹⁰⁴⁵ The ECHR, Article 8: “(1) Everyone has the right to respect for his private and family life, his home and his correspondence. (2) There shall be no interference by a public authority with the exercise of this right except such as is in accordance with the law and is necessary in a democratic society in the interests of national security, public safety or the economic well-being of the country, for the prevention of disorder or crime, for the protection of health or morals, or for the protection of the rights and freedoms of others”.

¹⁰⁴⁶ Dienelt, *Armed Conflicts and the Environment*, 187-189. See also, *Hatton and Others v. the United Kingdom*, the ECtHR, Judgment, (Application no. 36022/97), (8 July 2003), para 96. Where the ECtHR confirmed that “There is no explicit right in the Convention to a clean and quiet environment, but where an individual is directly and seriously affected by noise or other pollution, an issue may arise under Article 8.”.

Plant and affected animal, plant and human living in the occupied region.¹⁰⁴⁷ Due to this catastrophe, Ukraine informed the United Nations, namely the director of the UN Environmental Programme Regional Office for Europe, about the ecological disaster in occupied Crimea.¹⁰⁴⁸ Knowing that, the factory needs a huge amount of water to operate and the water that used to feed the factory coming from the Dnieper/Dnipro River has been cut by the Ukrainian authorities after the Russian occupation of Crimea. The water shortage caused a serious problem for the Crimean Titan factory, since the factory relies on the old technology of production that entails the storage of waste, containing sulphur compounds, along with other chemical substances, in a large lake within the factory's territory. However, due to water shortages and dry weather, the lake was almost drought and started emitting harmful chemicals into the atmosphere. These chemicals start poisoning the environment, and as a result, birds along with other animals are found dead, this is due to air and water contamination.¹⁰⁴⁹

After the ecological catastrophe that happened due to the release of sulphur compounds from the "Crimean Titan" plant near Armyansk city,¹⁰⁵⁰ which exposed the city, its inhabitants, the properties, and the surrounding agricultural areas to a serious danger.¹⁰⁵¹ Chemical substances that leaked from the Titan plant near Armyansk city caused environmental disaster by polluting the air of the city and nearby towns and the consequence of that pollution was the evacuation of thousands of children from Armyansk to different areas.¹⁰⁵² These chemical substances leaked into the air of occupied Crimea have settled on buildings, houses, plants,

¹⁰⁴⁷ Caliva, "Chernobyl 2.0 –The Crimean Ecological Disaster", (30/09/2018).

¹⁰⁴⁸ Ukraine Crisis Media Center, 'Environmental disaster in Crimea: key things to know', (08.09.2018).

¹⁰⁴⁹ Ibid.; Warsaw Institute, 'Ecological disaster in the Crimea', (7 September 2018). Available online at: < <https://warsawinstitute.org/ecological-disaster-crimea/>>. Accessed date:21/June/2021.

¹⁰⁵⁰ Caliva, "Chernobyl 2.0"; Yuri Zoria, 'What caused the environmental disaster in occupied Crimea? A chemist explains', (21/09/2018); Power and Weir, 'Stress-testing the ILC's draft principles on environmental protection during occupation'.

¹⁰⁵¹ Ibid.

¹⁰⁵² Zoria, 'What caused the environmental disaster in occupied Crimea?'.

cars, trees, yards, and crops. Furthermore, several individuals from that territory were diagnosed in hospitals with allergic conjunctivitis, pharyngitis and bronchitis, whilst others experienced eye, throat, and skin irritations.¹⁰⁵³ Despite whether the environmental disaster was deliberate, or an accident, Russia as the occupying power has the responsibility and the duty to protect the environment, to ensure the safety and the health of the occupied people and their properties, as well as to respect and protect human rights from any violation in the occupied territory. Furthermore, under IHL, Russia as an occupying power has a due diligence obligation.¹⁰⁵⁴ As noted above, this argument has been supported by the ILC when it confirmed under Draft Principle 19(2) that the occupying power shall take all possible measures to prevent significant environmental harm that might prejudice the health and well-being of the local population of the occupied territory.¹⁰⁵⁵ This duty, in particular, is a specification of the obligation to restore and ensure “civil life” under Article 43 of the Hague Regulations.¹⁰⁵⁶ Furthermore, one scholar argued that, the duty to restore and ensure “public order” under Article 43 of the Hague Regulations includes several due diligence obligations related to the administration of occupied territory.¹⁰⁵⁷ Due diligence is also relevant for the occupant’s duty to provide healthcare for the local population of the occupied territory.¹⁰⁵⁸ Thus, the occupying power, which is in this case, Russia, shall have taken proactive measures to address urgent

¹⁰⁵³ Ibid, see also, Warsaw Institute, ‘Ecological disaster in the Crimea’, (7 September 2018).

¹⁰⁵⁴ Note that: regarding due diligence obligations in times of occupation, the law of occupation comprises several obligations requiring an assessment under due diligence. In particular, regarding the duties and powers of the occupant while it administrates the occupied state, such as duties under Article 43 of the Hague Regulations and 56 of the GCIV. For further information see; Longobardo, ‘The Relevance of the Concept of Due Diligence for International Humanitarian Law’, 44-87.

¹⁰⁵⁵ The ILC Draft Principles on Protection of the Environment in relation to Armed Conflicts, with Commentaries (2022), Draft Principle 19(2).

¹⁰⁵⁶ Longobardo, ‘The Relevance of the Concept of Due Diligence for International Humanitarian Law’, 75.

¹⁰⁵⁷ Ibid, 74.

¹⁰⁵⁸ GCIV 1949, Article 56. For further information about the due diligence obligation in times of occupation and public health, see section (2.4) page (120), and section (3.4.2.1) page (215).

environmental problems, to prevent any significant harm to the environment and to the local population.¹⁰⁵⁹ Accordingly, the occupying power has positive and negative obligations to respect, protect and prevent environmental harm in occupied territory.

The criteria applied by the UN Human Rights Committee in *Portillo Caceres v. Paraguay Case*,¹⁰⁶⁰ as well as by the ECtHR in *Hatton and Others v. the United Kingdom*,¹⁰⁶¹ were, first, the environmental pollution having directly impacted upon the occupied people, their homes, their private and family life and second, the impact having been serious. These two criteria have been met in Crimea's situation too,¹⁰⁶² since the unidentified substance directly and seriously impacted upon people, their families, houses, their farms, yards, and animals. Therefore, it can be argued that Russia, as an occupying power in Crimea, has an obligation under Article 8 of the ECHR and Article 17 of the ICCPR¹⁰⁶³ to protect the local population from any environmental degradation and from any consequences of environmental pollution, such as happened in Armyansk city, which constitutes a violation of the right to private and family life and home. Russia's failure to protect occupied people from the environmental disaster and the consequences of the environmental pollution for the individuals

¹⁰⁵⁹ UNGA, 'Report of the International Law Commission', Seventy-first session, (29 April–7 June and 8 July–9 August 2019) (A/74/10) (20 August 2019). "ILC Draft Commentary", 267-275; Draft Principle (21) of the ILC Draft Principles regarding the 'Protection of the environment in relation to armed conflicts'; Longobardo, 'The Relevance of the Concept of Due Diligence for International Humanitarian Law', 73-75; ILC, 'Third Report'. At: 86.

¹⁰⁶⁰ Greta Reeh, 'Human Rights and the Environment: The UN Human Rights Committee Affirms the Duty to Protect', Blog of the European Journal of International Law (2019).

¹⁰⁶¹ *Hatton and Others v. the United Kingdom*, ECtHR, Judgment (Application no. 36022/97), (8 July 2003), para 96.

¹⁰⁶² For more information about the adopted criteria by the UN Human Rights Committee regarding the State's duty to protect individuals, their families, and homes from environmental degradation and pollution under article 17 of the ICCPR, see: The United Nations, International Covenant on Civil and Political Rights, Human Rights Committee, 'Views adopted by the Committee under article 5 (4) of the Optional Protocol, concerning communication No. 2751/2016'. (CCPR/C/126/D/2751/2016), (20 September 2019), paras 7.7 and 7.8.

¹⁰⁶³ Russia is a state party to the ICCPR, see: United Nations: Human Rights Office of the High Commissioner: International Covenant on Civil and Political Rights.

and their properties constitutes a violation to Article 8 of the ECHR and Article 17 of the ICCPR, as well as to Article 46 of the Hague Regulations.

Accordingly, it could be argued that the consequences of environmental pollution and environmental degradation in situations of occupation can result in a violation of the right to private and family life and home. Therefore, by considering the aforementioned argument, such a right could add extra protection to the environment under IHRL in situations of occupation.

To summarise, the right to home and family life under Article 17 of the ICCPR and Article 8 of the ECHR protect home and family life from environmental pollution, such as toxic emissions and any other forms of environmental pollution that can be interrupting the right to a home and as argued above, they could represent forms of protection for the environment as well. Therefore, it seems quite reasonable to ground obligations upon states regarding environmental protection in times of occupation on the perspective of property rights, including the right to a home and family life.

3.6 Preliminary Conclusion

The chapter has demonstrated through the examination of the variety of human rights - with a specific concentration on situations of occupation and the occupant's responsibility to provide protection to the environment - that a safe, healthy, and clean environment in situations of occupation plays a critical role in protecting and promoting human rights, such as the right to life, and the right to health in such situations. The relationship between the enjoyment of human rights by occupied people and the occupying power's obligations under IHRL to protect the environment is an explicitly and implicitly interrelated one.

Certain aspects of the linkage are, though, in need of strengthening and further clarity, in order to more effectively promote the protection of the environment, including the ecosystem

and biodiversity in an occupied territory, particularly through IHRL instruments. For example, greater elucidation is needed as to how to apply legal mechanisms to hold the occupying power before the international tribunals about its acts against the environment in the occupied state, particularly through the violations of its obligations under IHRL. Moreover, the adoption of a binding right to a clean and healthy environment by the UN is needed. Whilst the UNGA has recently adopted such a right, the resolutions adopted are non-binding.¹⁰⁶⁴

The analytical framework of IHRL set out in this chapter in relation to the protection of the environment in times of occupation also argued that IHRL treaties, such as ICCPR, ICESCR, UNCRC and CEDAW, have not formally recognised such an independent right to the environment; however, they have all recognised that environmental harm and environmental degradation can undermine all human rights protected under those treaties. The chapter further discussed the role of different human rights Committees, such as the committee of UNCRC and CEDAW, and how their interpretation is so important in regard to providing protection to the environment through respecting, protecting, and fulfilling the obligations under the conventions. For example, the Committee on CEDAW has, on several occasions, emphasised the relationship between women's enjoyment of their rights under the Convention and the protection of the environment.

The Chapter further explained that, by applying IHRL along with IHL, they can complement and harmonise each other, such as the implementation of the right to health under Article 12 of the ICESCR and states' health-related obligations under the provisions of IHL (the corresponding guarantees under IHL). That is, can enrich each other and provide better and enhanced protection to the environment in times of occupation.

¹⁰⁶⁴ The United Nations General Assembly, 'The human right to a clean, healthy and sustainable environment', Seventy-sixth session, Agenda item 74 (b). (A/76/L.75), (26 July 2022).

According to what has been demonstrated so far, the protection of the environment in times of occupation under IHRL could be considered a very important addition to the protection provided under the law of occupation, in relation to providing more sufficient and efficient protection to the environment in situations of occupation. However, the protection of the environment in occupied territory still needs further, more specific, and extra-legal protection. Therefore, the following chapter is going to examine the possible environmental protection under International Environmental Law in times of occupation in relation to help fulfilling the existing major gaps under public international law regarding the protection of the environment in such situations.

Chapter 4: The Role of International Environmental Law in the Protection of the Environment in Times of Occupation

This chapter examines the protection that can be provided under IEL to the environment in times of occupation. The role of IEL is demonstrated, both customary and conventional, and how its implementation can add an extra layer of protection to the environment in times of occupation.

IEL, which emerged mainly in the early 1970s,¹⁰⁶⁵ is the legal and regulatory framework devised by the international community to address global environmental challenges. It is a dynamic and rapidly growing field of international law, which encompasses a wide range of innovative legal tools to deal with a varied array of multifaceted environmental problems. These problems include some of the most significant environmental challenges facing the global community, including ones that emerge from or are interrelated to armed conflict and occupation situations.¹⁰⁶⁶

Most of the scholarly work has focused on the protection of the environment in times of armed conflict, not including situations of occupation, and only under IHL and IHRL.¹⁰⁶⁷ Hence, the examination of the role of the MEAs, in particular, and IEL in general, during times of occupation mostly remains an unexplored area. Whilst IHL and IHRL are developed bodies of international law, the vagueness of their relevant rules relating to the protection of the environment could be enriched, informed and clarified by IEL. Furthermore, given the

¹⁰⁶⁵ Ulrich Beyerlin, and Jenny Stoutenburg, 'Environment, International Protection', Oxford Public International Law (2013) 2.

¹⁰⁶⁶ Lavanya Rajamani and Jacqueline Peel, 'International Environmental Law: Changing Context, Emerging Trends, and Expanding Frontiers' in Lavanya Rajamani and Jacqueline Peel (eds), *The Oxford Handbook of International Environmental Law* (Oxford University Press 2021) 2.

¹⁰⁶⁷ For a variety of examples on previous scholarly literature regarding the issue, see Chapter One, *literature review* section.

consequences of environmental damage are difficult to assess and foresee, IEL contains important principles, such as the principle of prevention and the precautionary approach. Both have been developed to deal with uncertain aspects that are inherent in environmental issues.¹⁰⁶⁸

The researcher's argument is mainly based on what has been argued in the previous chapters that international law is a coherent legal system, and its rules complement and harmonise each other. This means that its rules must be understood as having been drafted and coordinated to complement and function alongside each other.¹⁰⁶⁹ The ICJ on different occasions has supported the integration approach of international law over a fragmented one, in particular, when it has considered the application of IEL along with other bodies of international law to resolve some of the environmental issues between states.¹⁰⁷⁰ That is clear also in the language used under article 31(3)(c) of the VCLT, which states that, in interpreting a norm, "any relevant rules of international law applicable in the relations between the parties" may be considered.¹⁰⁷¹ Accordingly, IEL may be interpreted in light of IHL and the latter in light of IEL as required. Thus, the protection provided under IEL should remain valid even when applying other areas of international law and that should include IHL. The harmonisation between IEL and IHL could contribute to achieving and improving the coherency between different rules in the international legal system and at the same time ,strengthen the protection provided to the environment in times of armed conflict and occupation. Furthermore, acknowledging the growing fragmentation of different bodies of international law, the ILC has

¹⁰⁶⁸ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 136.

¹⁰⁶⁹ United Nations: General Assembly, 'Fragmentation of International Law: Difficulties Arising from the Diversification and Expansion of International Law: Report of the Study Group of the International Law Commission'. (A/CN.4/L.702), (18 July 2006), para 14.

¹⁰⁷⁰ See for example, *Gabčíkovo-Nagymaros Project (Hungary v. Slovakia)*, Judgment, I. C. J. Reports 1997, p. 7. Paras 112,140; ICJ, '*Nuclear Weapons Advisory Opinion*', para 226.

¹⁰⁷¹ VCLT, Article 31(3)(c).

stressed the view that international law is to be conceptualised as a system and applied in a coherent manner.¹⁰⁷² Additionally, the ILC's Draft Principles on the Protection of the Environment in relation to Armed Conflict¹⁰⁷³ is a call for a more integrated approach between different international law branches in such situations.¹⁰⁷⁴ Therefore, by considering the integration approach between public international law branches that would enhance and strengthen the protection of the environment in times of armed conflict and occupation.

Non-legally binding or soft law instruments of IEL have addressed directly the issue of the environment and the outbreak of hostilities and occupation. For example, the Stockholm Declaration 1972,¹⁰⁷⁵ the Rio Declaration 1992,¹⁰⁷⁶ the World Charter of Nature 1982,¹⁰⁷⁷ the IUCN Draft Covenant¹⁰⁷⁸ and many other non-legally binding documents have expressed a position for states to respect and protect the environment in times of armed conflict and occupation. Accordingly, they provide an important indication regarding the application of IEL at all times as well as much of their content reflecting already customary international law related to the protection of the environment. More discussion about soft law instruments of IEL is provided later in the chapter.

The chapter begins by considering the application of IEL in times of occupation. The application of MEAs to such situations is argued for and then, the important role that these play in enhancing environmental protection in times of occupation is explained. Finally, the main

¹⁰⁷² United Nations: General Assembly, 'Fragmentation of International Law'. Para 14.

¹⁰⁷³ The ILC Draft Principles on Protection of the Environment in relation to Armed Conflicts, with Commentaries (2022).

¹⁰⁷⁴ Carl Bruch, Cymie Payne, and Britta Sjöstedt, 'Armed Conflict and the Environment' in Lavanya Rajamani and Jacqueline Peel (eds), *The Oxford Handbook of International Environmental Law* (Oxford University Press 2021) 882.

¹⁰⁷⁵ 'Stockholm Declaration', (1972), Principle 26.

¹⁰⁷⁶ 'Rio Declaration', (1992), Principles 23, 24.

¹⁰⁷⁷ 'The World Charter for Nature', (1982), Principles 5, 20.

¹⁰⁷⁸ IUCN Draft International Covenant on Environment and Development (IUCN Draft Covenant).

challenges that are facing the continued application of IEL, in particular, MEAs to situations of occupation are discussed.

4.1 The Application of International Environmental Law in Times of Occupation

The application of IEL in times of occupation is still a controversial issue that needs to be analysed in relation to understanding how and to what extent, its provisions continue to apply in times of occupation and whether they can provide meaningful protection that can help to fill the gaps identified in earlier chapters regarding the protection of the environment in such situations.

4.1.1 The Application of Customary International Environmental Law to Situations of Armed Conflict and Occupation

Customary international environmental law (CIEL) is rapidly developing to encompass a general duty to protect and conserve the environment. Environmental declarations and other soft law documents play a pivotal role in identifying CIEL. Several environmental declarations, including the Stockholm and Rio Declarations, contain many principles that are now considered customary international law related to environmental protection. These principles have become widely accepted and are consistently cited and reiterated in treaties, jurisprudence, and national laws related to environmental protection.¹⁰⁷⁹

This section focuses on the analysis of the content of CIEL along with other various sources, such as the case law of the ICJ, the works of the ILC on various topics, and the interconnection between them and the principles of customary international environmental law. These are examined to identify customary international norms that protect the environment

¹⁰⁷⁹ Alexandre Kiss and Dinah Shelton, *Guide to International Environmental Law* (Martinus Nijhoff Publishers 2007) 89-110.

during times of armed conflict and occupation. Additionally, the opinions of scholars on this subject are also evaluated as supplementary means of identifying customary environmental rules. In this regard, the work of the ILC is helpful in identifying customary law, because it is tasked with the responsibility of advancing international law under Article 13(1)(a) of the UN Charter.

The ICJ in the Nuclear Weapons Advisory Opinion addressed the issue of the continued application of IEL in times of armed conflict, namely when it stated that, it “indicates important environmental factors that are properly to be taken into account in the context of the implementation of the principles and rules of the law applicable in armed conflict”.¹⁰⁸⁰ In addition, the ICJ affirmed the responsibility of states to protect the environment, citing the Rio Declaration’s Principle 24 to support this stance, which demonstrates the ICJ’s efforts to implement IEL in situations of armed conflict and occupation.¹⁰⁸¹ The ICJ also referred to the principle of no harm in IEL, underscoring states’ responsibility to respect other states’ environments.¹⁰⁸² As a result, the ICJ contributed to the formation of customary international law related to environmental protection during armed conflict and occupation.¹⁰⁸³ The ICRC also endorsed the continued application of IEL during armed conflict, referencing the ICJ’s Nuclear Weapons Advisory Opinion.¹⁰⁸⁴

Principle 26 of the Stockholm Declaration 1972 addresses the protection of the environment in times of armed conflict, when it provides that “Man and his environment must be spared the effects of nuclear weapons and all other means of mass destruction,...”.¹⁰⁸⁵

¹⁰⁸⁰ ICJ, ‘*Nuclear Weapons Advisory Opinion*’, para 33.

¹⁰⁸¹ *Ibid*, para 30.

¹⁰⁸² *Ibid*, para 29.

¹⁰⁸³ *Ibid*, paras 29, 30 and 33.

¹⁰⁸⁴ Henckaerts, and Doswald-Beck, *Customary International Humanitarian Law*, Rule 44.

¹⁰⁸⁵ ‘Stockholm Declaration’, (1972), Principle 26.

Principle 26 of the Stockholm Declaration was adapted and integrated into Principle 24 of the Rio Declaration twenty years after. However, the context was slightly modified. Principle 24 of the Rio Declaration in the second sentence comes closer to the view that the environment should be protected during times of armed conflict, when it provides that, “States shall therefore respect international law providing protection for the environment in time of armed conflict and co-operate in its further development, as necessary” and states agreed on environmental protection in such scenarios.¹⁰⁸⁶ Principle 24 is an important principle since it was adopted consensually by all participating states at the conference.¹⁰⁸⁷ Furthermore, Principle 24 of the Rio Declaration reflects some of the rules that are already accepted as customary international law related to the protection of the environment in armed conflict, such as Articles 35(3) and 55(1) of the API to the Fourth Geneva Conventions 1949.¹⁰⁸⁸

Additionally, the 1982 World Charter for Nature adopted by the UNGA states that nature should be safeguarded against deterioration caused by war or other hostile activities and that military operations that harm nature should be avoided.¹⁰⁸⁹ These provisions in the World Charter for Nature align with Principle 26 of the Stockholm Declaration and Principle 24 of the Rio Declaration, which asserts that the environment should be protected during times of armed conflict. Taken together, the Stockholm Declaration, World Charter for Nature, and Rio Declaration demonstrate the shared interests and awareness among states regarding the challenges and threats faced by the environment during armed conflicts. These documents were

¹⁰⁸⁶ ‘Rio Declaration’, (1992), Principle 24.

¹⁰⁸⁷ Marie-Louise Tougas, ‘Principle 24: The Environment in Armed Conflict’ in Jorge Viñuales (ed), *The Rio Declaration on Environment and Development: A Commentary* (Oxford University Press 2015) 574; Dienelt, *Armed Conflicts and the Environment*, 97-98.

¹⁰⁸⁸ Tougas, ‘Principle 24’, 52-53, 574-579.

¹⁰⁸⁹ ‘The World Charter for Nature’, (1982), Principles 5, 20.

adopted over the course of several years, indicating the continued relevance of this issue among states and the international community's sustained concern about it for decades.

The ILC's Draft Principles on protecting the environment during occupation are highly significant as they specifically address the environmental conditions in occupied territories. Draft Principles 19-21 impose specific obligations on the occupying power to protect the environment during occupation. The ILC's Draft Principles are discussed in this section, because they draw upon various sources in IEL, including soft law instruments, and some of these instruments include principles that have already been accepted as CIEL.

According to Draft Principle 19 'General environmental obligations of an Occupying Power', there are three different legal obligations upon the occupying power regarding the environment of the occupied territory. First, "An Occupying Power shall respect and protect the environment of the occupied territory in accordance with applicable international law", including relevant obligations under IHL, IHRL and IEL,¹⁰⁹⁰ and must "take environmental considerations into account in the administration of such territory".¹⁰⁹¹

Draft Principle 19(1) is clearly in line with the occupying power obligation under article 43 of the Hague Regulations, in particular, the duty to consider the public order, civil life, and welfare of the occupied population as an administrator of the occupied territory. It could be argued that Draft Principle 19, in general and paragraph one in particular, seem to come in line with the occupying power's obligation under Principle 23 of the Rio Declaration. This Principle states that, "the environment and natural resources of people under oppression, domination and

¹⁰⁹⁰ The ILC Draft Principles on Protection of the Environment in relation to Armed Conflicts, with Commentaries (2022). Principle 19(1), at: 158-161; Daniëlla Dam-de Jong, 'Enhancing Environmental Protection in Relation to Armed Conflict: An Assessment of the ILC Draft Principles', (2021) 44 *Loy. L.A. Int'l & Comp. L. Rev.* 129, 148-150.

¹⁰⁹¹ The ILC Draft Principles on Protection of the Environment in relation to Armed Conflicts, Principle 19(1), at:158.

occupation shall be protected”.¹⁰⁹² In some sense, Principle 23 has two distinct and simultaneously related aspects: the first is giving rights to people, such as those people living under occupation to enjoy the benefits arising from the exploitation of natural resources within their occupied territory, which is called the ‘permanent sovereignty’.¹⁰⁹³ The second aspect is providing special protection to the environment from any risks that may arise by an occupying power or any foreign domination, which is called ‘environmental protection’.¹⁰⁹⁴ Notably, with Principle 23, the Rio Declaration has become the first universal legal instrument to emphasise the rights of people living under occupation “in relation to both the use of natural resources and the protection of the environment”.¹⁰⁹⁵ The origin of Principle 23 of the Rio Declaration is based on the principle of permanent sovereignty over natural resources, which is itself a principle that reflects customary international law.¹⁰⁹⁶ The interconnection between the two aspects of Principle 23 of the Rio Declaration, namely “permanent sovereignty” and “environmental protection” is acknowledged, and it is difficult to separate them in practice. In some instances, not respecting natural resource rights may result in environmental harm, while in others, harming the environment by the occupying power may jeopardise the viability and usefulness of natural resources in the occupied territory.¹⁰⁹⁷

Second, Draft Principle 19(2) confirms the occupying power’s duty to “take appropriate measures to prevent significant harm to the environment of the occupied territory that is likely to prejudice the health and well-being of the population of the occupied territory”.¹⁰⁹⁸ In order to understand paragraph 2, it is important to consider the broader obligation upon the occupying

¹⁰⁹² ‘Rio Declaration’ (1992), Principle 23.

¹⁰⁹³ Tignino, ‘Principle 23’, 559.

¹⁰⁹⁴ Ibid.

¹⁰⁹⁵ Ibid, 557.

¹⁰⁹⁶ The ICJ, *DRC v. Uganda*, (2005), para 244; Tignino, ‘Principle 23’, 560-561.

¹⁰⁹⁷ Tignino, ‘Principle 23’, 559-560.

¹⁰⁹⁸ The ILC Draft Principles on Protection of the Environment in relation to Armed Conflicts, Draft Principle 19(2).

power outlined in paragraph 1. The intention of paragraph 2 is to suggest that causing significant harm to the environment in an occupied territory could have adverse consequences on the population living in that territory.¹⁰⁹⁹

Draft Principle 19(2) should be read in the context of the occupying power's obligation under Article 56 of the GCIV and Article 12 of the ICESCR regarding the legal duty to consider the right to health of the occupied population. Furthermore, Draft Principle 19(2) comes in line with the crux of Principle 1 of the Stockholm Declaration,¹¹⁰⁰ which confirms the human "fundamental right to freedom, equality and adequate conditions of life, in an environment of a quality that permits a life of dignity and well-being".¹¹⁰¹ The ICJ in the Nuclear Weapons Advisory Opinion holds that, "the environment is not an abstraction but represents the living space, the quality of life, and the very health of human beings, including generations unborn".¹¹⁰² The ICJ's words are very similar to the content of Principle 1 of the Stockholm Declaration, in the other words, the ICJ has recalled Principle 1 of the Stockholm Declaration, but in its own words confirming the right of people to a healthy environment. It is argued that, Principle 1 of the Stockholm Declaration has already been accepted as customary international law.¹¹⁰³

Third, Draft Principle 19(3) provide that, "An Occupying Power shall respect the law and institutions of the occupied territory concerning the protection of the environment and may only introduce changes within the limits provided by the law of armed conflict". This paragraph aligns with the occupant's duty under article 43(2) of the Hague Regulations and Article 64 of

¹⁰⁹⁹ Ibid, at: 162.

¹¹⁰⁰ Ibid, at: 161-162.

¹¹⁰¹ 'Stockholm Declaration', Principle 1.

¹¹⁰² ICJ, '*Nuclear Weapons Advisory Opinion*', para 29.

¹¹⁰³ Jutta Brunnée, 'The Stockholm Declaration and the Structure and Processes of International Environmental Law' in Aldo Chircop, Theodore McDorman, and Susan Rolston (eds), *The Future of Ocean Regime-Building: Essays in Tribute to Douglas M. Johnston* (Brill Nijhoff 2009) 53.

the GCIV. The ILC in the commentary on Draft Principle 19(3) has cited Principle 10 of the Rio Declaration, which affirms the right of access to justice in environmental matters, as one of the sources that Draft Principle 19(3) is based upon.¹¹⁰⁴ Furthermore, it could be argued that Principle 10 of the Rio Declaration may reflect CIEL, the reason behind being that Principle 10 has been confirmed by several international and regional instruments, including the Aarhus Convention and the Johannesburg Declaration on Sustainable Development as well as widespread and consistent state practice.¹¹⁰⁵ Additionally, various courts, such as the ECtHR have upheld the right to information, participation, and justice in environmental matters and made clear reference to Principle 10, even in cases unrelated to occupied territory.¹¹⁰⁶ This is further evidence that Draft Principle 19 in its three paragraphs is linked to IEL principles, much of the content of which reflect customary international law.

The ILC's Draft Principle 20 pertains to the responsibility of the occupying power to ensure the sustainable use of natural resources in the occupied territory.¹¹⁰⁷ This principle is closely related to Article 55 of the Hague Regulations and the rules of usufruct, which govern the use of resources in occupied territories. Draft Principle 20 can also be viewed in conjunction with Principle 23 of the Rio Declaration, in particular, with the first aspect, "permanent

¹¹⁰⁴ See, The ILC Draft Principles on Protection of the Environment in relation to Armed Conflicts, with Commentaries (2022). Draft Principle 19(3). At: 165, footnote: 777. See also; Principle 10 of the Rio Declaration: "...States shall facilitate and encourage public awareness and participation by making information widely available. Effective access to judicial and administrative proceedings, including redress and remedy, shall be provided".

¹¹⁰⁵ For more information see, Jonas Ebbesson, 'Principle 10: Public Participation' in Jorge Viñuales (ed), *The Rio Declaration on Environment and Development: A Commentary* (Oxford University Press 2015) 287-309.

¹¹⁰⁶ See for example, the ECtHR, *Tatar v. Romania*, (67021/01), (27/January/2009). The ECtHR made reference to Principle 10 of the Rio Declaration in order to interpret the right to private and family life under article 8 of the ECHR.

¹¹⁰⁷ Draft Principle 20: "To the extent that an Occupying Power is permitted to administer and use the natural resources in an occupied territory, for the benefit of the protected population of the occupied territory and for other lawful purposes under the law of armed conflict, it shall do so in a way that ensures their sustainable use and minimizes harm to the environment".

sovereignty”, which affirms the customary international law principle of permanent sovereignty over natural resources, as discussed above. This principle of permanent sovereignty applies to occupied territories, meaning the occupying power must manage natural resources sustainably and allow the occupied population to benefit from the utilisation of those resources.¹¹⁰⁸ It can be said that, the ILC’s Draft Principles 19 and 20¹¹⁰⁹ convey the idea that, the occupying power must act in the interests of the occupied population and these interests must compromise the respect for the environment of the occupied territory.¹¹¹⁰

ILC Draft Principle 21 prohibits transboundary environmental harm outside of the occupied state¹¹¹¹ It also obliges the occupying power to prevent activities inside the occupied territory from causing significant harm to the environment of other States or other areas beyond the territory of the occupied state or national jurisdiction.¹¹¹² Accordingly, Draft Principle 21 formulates a due diligence obligation upon the occupying power.¹¹¹³ Furthermore, this Principle clearly builds on the duty of vigilance, identified by the ICJ in the *DRC v. Uganda* case,¹¹¹⁴ as well as constituting a reflection of the principle “no harm” and principle of

¹¹⁰⁸ Tignino, ‘Principle 23’, 559-263.

¹¹⁰⁹ The ILC in its second reading of the Draft Principles decided to slightly change the language of the Draft Principles and to add the word “protected” before the word “persons” under Draft Principle 19(2) as well as the word “population” after the word “protected” under Draft Principle 20 to complement and harmonise the Draft Principles in line with Article 4 of the GCIV. The logic behind this is that the first reading might be used by the occupying power as an excuse to extend such protection provided under those Draft Principles to the illegal settlers living illegally in occupied territory.

¹¹¹⁰ Marco Longobardo, ‘Animals in Occupied Territory’ in Anne Peters, Jérôme De Hemptinne, and Robert Kolb, *Animals in the International Law of Armed Conflict* (Cambridge University Press 2022) 224-225.

¹¹¹¹ Draft Principle 21 is not analysed in detail because it bans environmental harm outside the occupied territory, and the current chapter is focusing on the harm inside the occupied territory by the occupying power.

¹¹¹² The ILC, Draft Principles on Protection of the Environment in relation to Armed Conflicts (2022). Principle 21.

¹¹¹³ ILC, ‘Third Report’. At: 86.

¹¹¹⁴ ICJ. *DRC v. Uganda*, (2005). Para 189.

“prevention” derived from IEL, namely from Principle 21 of the Stockholm Declaration and Principle 2 of the Rio Declaration.¹¹¹⁵ The obligation not to cause harm to the other states’ environment under both principles is considered CIEL.¹¹¹⁶

The ILC Draft Principles 19-21 can be read as entailing an evolutionary interpretation of the provisions of the law of occupation regarding the protection of the environment. In other words, these Principles suggest an interpretation of the law of occupation that allows for adaptations to better protection of the environment, which can make the law of occupation greener and more considerate of the environmental issues in occupied territory. It implies that the interpretation of the law of occupation is not fixed or static, but rather, evolves with changing circumstances and perspectives to provide better protection to the environment in such situations.¹¹¹⁷

The content of the three Draft Principles, to a large extent, reflects developments in state practice and international case law.¹¹¹⁸ Thus, one could make the argument that the ILC’s Draft Principles 19-21 reflect customary international law related to protection of the environment in times of armed conflict and occupation.¹¹¹⁹ As argued above, the content of the Draft Principles 19-21 are based on IEL principles and some of these principles already reflect CIEL,¹¹²⁰ such as much of the content of the Stockholm and Rio Declarations.¹¹²¹ The ILC,

¹¹¹⁵ Dam-de Jong, ‘Enhancing Environmental Protection in Relation to Armed Conflict’, 150; ILC, ‘First Report’, para 81.

¹¹¹⁶ ILC, ‘First Report’, para 81.

¹¹¹⁷ See generally, Dam-de Jong, ‘Enhancing Environmental Protection in Relation to Armed Conflict’, 150-151.

¹¹¹⁸ *Ibid.*

¹¹¹⁹ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 73.

¹¹²⁰ ILC, ‘First Report’, para 81. (For example, the ILC considered the no harm principle, or the due diligence obligation contained in Principle 21 of the Stockholm Declaration and Principle 2 of the Rio Declaration as customary law in the context of environmental protection).

¹¹²¹ Jorge Viñuales, ‘The Rio Declaration on Environment and Development: Preliminary Study’ in Jorge Viñuales (ed), *The Rio Declaration on Environment and Development: A Commentary* (Oxford

in different reports, has suggested that soft law instruments under IEL must be taken into consideration in relation to strengthening the protection provided to the environment in situations of armed conflict and occupation, having also confirmed the customary status of much of the content of these instruments.¹¹²²

It should be noted further that, even if the abovementioned soft law documents under IEL reflect customary international law, they have not provided any clear provision regarding the application of IEL treaties to situations of armed conflict and occupation. None of such documents contains even a single definite rule for or against the application of IEL during such times. The one and only exception is the UNGA Resolution 49/50, which invites all states to disseminate widely the Guidelines for Military Manuals and Instructions on the Protection of the Environment in Times of Armed Conflict compiled by the ICRC, the Guidelines of which under Article 5 provide that “international environmental agreements and relevant rules of customary law may continue to be applicable in times of armed conflict to the extent that they are not inconsistent with the applicable law of armed conflict”.¹¹²³ However, the ICRC guidelines are non-binding and they have not been officially approved by the UNGA.¹¹²⁴

University Press 2015) 52-53; Dienelt, *Armed Conflicts and the Environment*, 99; Foo Kim Boon, ‘The Rio Declaration and its Influence on International Environmental Law’, *Singapore Journal of Legal Studies*, (1992), pp. 347-364. At: 350-364; The United Nations: Reports of International Arbitral Awards, ‘*Eritrea Ethiopia Claims Commission, Final Award- Pensions: Eritrea’s Claims 15, 19& 23*’ (19 December 2005), Vol. XXXVI, 471.

¹¹²² ILC, ‘First Report’; ‘Second Report’; ‘Third Report’, See also, The United Nations: ‘Report of the International Law Commission on the work of its seventy-first session’ (2019) UN Doc (A/74/10), Chapter VI.

¹¹²³ The United Nations: General Assembly, Resolution adopted by the General Assembly [on the report of the Sixth Committee (A/49/737)], (A/RES/49/50) (1995), Paragraph 11; ICRC, Guidelines for Military Manuals and Instructions on the Protection of the Environment in Times of Armed Conflict, 30-04-1996 Article, *International Review of the Red Cross*, No. 311. Article 5.

¹¹²⁴ See Report of the Secretary-General, UN Doc (A/49/323), (19 August/1994).

In addition to the IEL declarations mentioned earlier, the UNGA has passed several resolutions focused on protecting the environment during times of armed conflict and occupation.¹¹²⁵ These resolutions, while not being legally binding on states, are significant in raising awareness and reinforcing the notion that the environment should be safeguarded in such situations. However, they do not change existing laws governing environmental protection during armed conflict and occupation, but rather, emphasise that the environment must be protected in such scenarios. It is important to note that, the UNGA resolutions may serve as evidence of *opinio juris* for states that voted in favour of their adoption.¹¹²⁶ When states vote in favour of a UNGA resolution, they may indicate that they consider the principles or norms contained in the resolution to reflect customary international law.¹¹²⁷ UNGA resolutions may also serve as evidence of state practice or expressions of the views and attitudes of the international community on a particular issue, which could contribute to the development of customary international law in future.¹¹²⁸ In fact, the ICJ acknowledged the significance of UNGA resolutions in shaping *opinio juris* in its ruling on the Nicaragua case in 1986, when it asserted that, “*opinio juris* may, though with all due caution, be deduced from, *inter alia*, the attitude of the Parties and the attitude of States towards certain General Assembly resolutions... The effect of consent to the text of such resolutions... may be understood as an acceptance of the validity of the rule or set of rules declared by the resolution by themselves”.¹¹²⁹ Accordingly, there is no reason, not to consider the UNGA resolutions regarding the protection of the environment in times of armed conflict and occupation as strong evidence of *opinio juris*

¹¹²⁵ For example, Res. (No: 3175), (XXVIII), (17 December 1973), Res. (No: 3336), (XXIX) (17 December 1974), Res. (No: 3516), (XXX), (15 December 1976), Res. (No. 37/135), (17 December 1982), Res. (No:3092), (XXVIII) B (7 December 1973), Res. (No: 37/88) C, (10 December 1982).

¹¹²⁶ Brian Leppard, *Customary International Law: A New Theory with Practical Applications* (Cambridge University Press 2010) 209.

¹¹²⁷ *Ibid*, 208-209.

¹¹²⁸ *Ibid*.

¹¹²⁹ *Military and Paramilitary Activities in and against Nicaragua (Nicaragua v. United States of America)*. Merits, Judgment. I.C.J. Reports 1986, p. 14. Para 188.

of the states voted in favour of their adoption as well as strong evidence that those states believe that these rules regarding the protection of the environment in scenarios of armed conflict and occupation should be universally accepted. They should help in codifying existing customary norms or helping create new norms of customary law in the context of environmental protection in times of armed conflict and occupation.¹¹³⁰

To sum up, the obligations of the occupying power regarding the protection of the environment in occupied territory under the ILC's Draft Principles 19 to 21, including its positive and negative obligations to respect, protect and prevent environmental harm in occupied territory, the sustainable use of natural resources of the occupied territory, and respecting the environment of other states (avoiding transboundary environmental harm) have been discussed. The obligations embodied under the three Draft Principles 19-21 have their equivalents under IEL and as discussed above, they incorporate direct references to IEL Principles to enhance the protection of the environment in times of occupation. Thus, it is possible to conclude that, the three Draft Principles 19-21 can be seen as reflecting customary international law in the context of environmental protection in times of occupation. In fact, the ILC's Draft Principles have moved the law of occupation closer to IEL as many of the terms and references used by the ILC are originating from this corpus of law.¹¹³¹

¹¹³⁰ See generally, the ICJ, (*Nicaragua v. United States of America*), para 188.

¹¹³¹ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 84-85; Hulme, 'Natural Environment', 237.

4.1.2 The Application of Environmental Treaties to Situations of Armed Conflict and Occupation

Scholars and international courts have focused more on the relationship between IHL and IHRL in situations of armed conflict and occupation, rather than exploring how IEL treaties apply to these situations. Before discussing in detail the application of environmental treaties to situations of occupation, it is important, first, to briefly define what environmental treaties are and their different types.

4.1.2.a International Environmental Law Treaties (Brief Overview)

An environmental treaty can be adopted bilaterally, regionally or globally.¹¹³² The definition of treaty provided by the VCLT is “an international agreement concluded between states in written form and governed by international law...”.¹¹³³ Environmental agreements are intended to create international legal rights and obligations between state parties. It is usually evident from the characteristics and context in which the treaty was adopted as to whether it was intended to create binding commitments.¹¹³⁴ This subsection focuses only on the application of regional and international environmental agreements (MEAs) to situations of armed conflict and occupation, such as the 1971 Ramsar Convention, the 1972 World Heritage Convention, 1979 Berne Convention (Convention on the Conservation of European Wildlife and Natural Habitats), and the 1992 Biodiversity Convention. MEAs are “agreements between three or more states that assist with addressing specific environmental problems at national, regional and global levels”.¹¹³⁵

¹¹³² Philippe Sands and others, *Principles of International Environmental Law* (4th edn, Cambridge University Press 2018) 104-106.

¹¹³³ VCLT, (1969). Article 2(1)(a).

¹¹³⁴ Sands and others, *Principles of International Environmental Law*, 104-106.

¹¹³⁵ The United Nations: Food and Agriculture Organisation of the United Nations, “What are MEAs”?

The following paragraphs discuss the application of MEAs to situations of armed conflict and occupation. Specifically, the role of MEAs of enhancing environmental protection in such situations is addressed, with a particular focus on the treaties mentioned above. The analysis of the MEAs encompasses an assessment of their continued application to situations of armed conflict and occupation as provided by the ILC.¹¹³⁶ The researcher argues that MEAs can apply at all times, in peace and war, and they can strengthen and enhance environmental protection during times of armed conflict and occupation. As noted above, IHL does not prioritise environmental protection as such. Thus, the assessment of the continued application of MEAs may offer new paths to environmental protection in such situations, as well as fill the gap on how MEAs may contribute to such regard since the MEAs' potential in this context has not been widely explored. The assessment of MEAs is also important because MEAs are the only treaties under public international law designed to cover specific environmental problems as such. In addition to this, MEAs are usually constructed to protect a certain component of the environment, such as wetlands and biodiversity.¹¹³⁷ To this end, MEAs assessment is important and needed to advance environmental protection in times of armed conflict and occupation and to show the possibilities of how MEAs and IHL can support and complement each other in this regard. For example, MEAs can address issues that are not regulated by IHL and inform the application of IHL in matters related to environmental protection. Hence, MEAs harbour the inherent potential to complement and reinforce environmental protection under IHL in times of armed conflict and occupation.

¹¹³⁶ ILC, "Draft articles on the effects of armed conflicts on treaties", with commentaries.

¹¹³⁷ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 141.

4.1.2.b The Continued Application of MEAs to Situations of Armed Conflict and Occupation

Most MEAs do not specifically address the issue of their continued application during armed conflicts and occupation.¹¹³⁸ However, it is argued that, if an environmental treaty does not explicitly state otherwise, it should be applied at all times.¹¹³⁹ While most MEAs do not provide clear guidance on how armed conflict may impact on their application,¹¹⁴⁰ there are a few exceptions, such as the World Heritage Convention, which provides indirectly for continued application in times of armed conflict.¹¹⁴¹

A landmark work on the topic of the continued application of MEAs to situations of armed conflict was conducted by the ILC, when it adopted in 2011 draft articles on the ‘Effects

¹¹³⁸ Marco Roscini, ‘Protection of Natural Environment in Time of Armed Conflict’ in Louise Doswald-Beck, Azizur Chowdhury, Jahid Bhuiyan (eds), *International Humanitarian Law: An Anthology* (LexisNexis Butterworths 2009) Electronic copy, at: 26. <https://papers.ssrn.com/sol3/papers.cfm?abstract_id=1351888>.

¹¹³⁹ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 166, 173-174.

¹¹⁴⁰ The reasons why most MEAs seldom contain any provisions on how armed conflict affects their operation and application could be because MEAs in the first place, are adopted to address specific environmental issues and to achieve specific environmental goals. MEAs drafters may also assume that IHL adequately addresses the environmental protection in armed conflict, for example, under the API 1977, and therefore there is no need to cover the issue again under the environmental treaties. It could be also added that, the reason why most MEAs do not address the issue of armed conflict is because addressing such issues may make the negotiation process more complex, since introducing such discussion while drafting an environmental treaty could lead to different conflict opinions between states delegates, and therefore, several states representatives may refuse to sign and/or ratify on the treaty for political considerations. Furthermore, several MEAs have been adopted before the increased awareness by the international community of the environmental consequences in times of armed conflict. However, future MEAs may include provisions related to the protection of the environment in times of armed conflict and occupation. However, provisions related to armed conflict have been mostly addressed in non-binding IEL instruments, such as, under Principle 26 of the Stockholm Declaration, Principles 23 and 24 of the Rio Declaration, and Principles 5 and 20 in the non-binding World Charter for Nature. Further details about such non-binding instruments and their importance will be explained in the chapter.

¹¹⁴¹ Convention Concerning the Protection of the World Cultural and Natural Heritage (the World Heritage Convention), (Adopted 23/November/1972), (Entered into force 15/December/1979). Article 11(4).

of Armed Conflict on Treaties'.¹¹⁴² The ILC's work is an essential starting point since some of the draft articles assume the continued application of IEL treaties to armed conflict situations. In an annex to the draft articles, the ILC included a list of several treaties from different bodies of international law that are generally presumed to apply to situations of armed conflicts.¹¹⁴³ The list includes "treaties relating to the international protection of the environment".¹¹⁴⁴ Furthermore, Draft Article 3 provides that, "The existence of an armed conflict does not *ipso facto* terminate or suspend the operation of treaties" between states parties to the armed conflict and between a state party to the conflict and a state that is not.¹¹⁴⁵ The Draft Article 3 clearly supports the view that IEL treaties continue to apply along with other legal regimes during times of armed conflict. However, those treaties still might be suspended in armed conflict, because of other factors related to their nature or owing to particular characteristics of the conflict itself.¹¹⁴⁶

Draft Article 4 establishes that the main and the first stage of the assessment is whether a treaty remains in operation during time of armed conflict or not depends on the treaty itself. If it contains provisions on its operation during times of armed conflict or not, if yes, those provisions shall apply.¹¹⁴⁷ However, most MEAs do not expressly regulate the issue of the outbreak of hostilities or the situations of armed conflict and occupation. The ILC, in this case,

¹¹⁴² "Draft articles on the effects of armed conflicts on treaties", with commentaries. Draft Article 7.

¹¹⁴³ "Draft articles on the effects of armed conflicts on treaties", with commentaries. At:108.

¹¹⁴⁴ Ibid, please note that, the ILC relies on different primary and secondary sources to affirm the presumption that environmental treaties apply in situations of armed conflict, the main primary source was the ICJ *Nuclear Weapons Advisory Opinion*, Paragraphs 29-33, as discussed in the text above, and for secondary sources, see for example, Dapo Akande, 'Nuclear weapons, unclear law? Deciphering the Nuclear Weapons advisory opinion of the International Court', (1998) 68 BYBIL 165, 183-184.

¹¹⁴⁵ "Draft articles on the effects of armed conflicts on treaties", with commentaries, Draft Article 3 Paragraphs (a) and (b).

¹¹⁴⁶ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 150.

¹¹⁴⁷ "Draft articles on the effects of armed conflicts on treaties", with Commentaries, Draft Article 4.

proposed applying the rules on treaty interpretation to determine the continued applicability to the environmental treaty in question, which is called ‘the applicability assessment’s second stage’, as the ILC’s 2011 Draft Articles suggested.¹¹⁴⁸ The second stage, according to Draft Article 5, depends on the broader reference of ‘international rules on treaty interpretation’ corresponds Article 31(3)(c) and Article 32 of the VCLT.¹¹⁴⁹ The second stage, according to the ILC, requires a deep examination of the treaty’s meaning, object and purpose, subsequent practice, analysis of preparatory work and the circumstances of its conclusion, in relation to establishing whether the treaty continues to apply or not during times of armed conflict and occupation.¹¹⁵⁰

The third and last stage of the assessment is the overall assessment depending upon factors related to the nature of the treaty itself and on the characteristics of the armed conflict.¹¹⁵¹ The nature of the treaty refers to the treaty’s subject matter, object and purpose, content, and the number of state parties to the convention.¹¹⁵² The characteristics of the armed conflict refer to, such as its territorial extent, its scale, intensity, and duration.¹¹⁵³ Both factors according to Draft Article 6 of the ILC Draft Articles on the effects of armed conflicts on treaties should be taken into account in case the first and second assessment stages fail to determine the continued application of a peacetime treaty to situations of armed conflict and occupation. Draft Article 6 provides a broader perspective by including factors that go well beyond the rules of treaty interpretation.¹¹⁵⁴ For example, factors related to the nature of the treaty include the treaty’s subject matter, and several MEAs’ subject matter or object is to

¹¹⁴⁸ See “Draft articles on the effects of armed conflicts on treaties”, with Commentaries, Draft Article 5.

¹¹⁴⁹ *Ibid.*, Draft Article 5(2).

¹¹⁵⁰ *Ibid.*

¹¹⁵¹ *Ibid.*, Draft Article 6(a) and (b).

¹¹⁵² *Ibid.*

¹¹⁵³ *Ibid.*

¹¹⁵⁴ *Ibid.*, Draft Article 6(3).

protect a common concern to all state parties to the convention.¹¹⁵⁵ Sometimes, the common concern is even shared by the whole international community and not only state parties to that convention.¹¹⁵⁶ For example, protecting both cultural and natural world heritage sites must be seen as a duty not only owed to one state, but to all state parties and must be protected and saved for the interest of the whole international community.¹¹⁵⁷ Hence, to allow derogation from some obligations or remove some of the provisions from the treaty in times of armed conflict and occupation might undermine and could threaten the operation of the entire treaty. That might also affect third states that are not part of the armed conflict.¹¹⁵⁸ Accordingly, MEAs have to remain in force for all state parties to be effective, and that must include times of armed conflict and occupation in relation to ensuring the continued protection of states' common concern. Therefore, the subject matter of a treaty is an important element in relation to determining its continued application and operation during times of armed conflict and occupation. Since such subject matter could include considerations regarding the kind of interests the treaty protects or how derogations, suspension or termination of the treaty might have negative impacts on the third states or other state parties to the convention, this is why the subject matter of the treaty is important, as it can justify the continued application of the treaty in times of armed conflict and occupation.¹¹⁵⁹ According to some scholars, environmental treaties should remain in force during times of armed conflict based on the common interest that they consider and protect.¹¹⁶⁰ Another observer argued that peacetime treaties should

¹¹⁵⁵ The Biodiversity Convention is one of MEAs that its subject matter is to protect the common concern to all state parties to the Convention.

¹¹⁵⁶ Jutta Brunnée, 'Common Areas, Common Heritage, and Common Concern' in Daniel Bodansky, Jutta Brunnée, and Ellen Hey (eds), *The Oxford Handbook of International Environmental Law* (Oxford University Press 2008) 553-555.

¹¹⁵⁷ *Ibid.*, 553-555.

¹¹⁵⁸ Rüdiger Wolfrum and Nele Matz, *Conflicts in International Environmental Law* (Springer Verlag 2003) 132-133.

¹¹⁵⁹ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 154-155.

¹¹⁶⁰ Vöneky, 'A New Shield for the Environment', 27.

continue to apply in armed conflict between belligerents themselves and between them and neutral states. However, belligerents could in particular and in specific cases, be required, by the necessities of war, to suspend the operation of such treaties between them.¹¹⁶¹ Such a suspension would not be possible and would reflect negatively on the rights of third/neutral states to the conventions.¹¹⁶² Suspension of environmental treaties among the belligerents may affect the rights owed to the third states to the convention, particularly in the case where the convention protects a common concern to all state parties. However, the negative impact on the neutral states must be clear, evident and visible.¹¹⁶³ Furthermore, regarding the environmental treaties, at some point, it could be difficult to demonstrate the negative impact on the rights owed to the third-state parties, because of the suspension of the treaty between the belligerent states.¹¹⁶⁴ Still, the fact remains that most environmental treaties' subject matter is to protect and consider a common concern to all its state parties. Thus, relying on factors, such as the nature of the treaty and in particular, its subject matter is a useful method that would support the continued application of environmental treaties during times of armed conflict and occupation.

According to the second element of the third stage of assessment suggested by the ILC under Draft Article 6, the factors considered are based, not on the subject-matter of the MEA itself, but rather, on the characteristics of the relevant armed conflict.¹¹⁶⁵ This refers to the armed conflict's territorial extent, its scale and intensity, its duration, and other factors.¹¹⁶⁶ For example, the territorial extent, the scale of damage and the intensity of the hostilities can all be

¹¹⁶¹ Wil D. Verwey, 'Protection of the Environment in Times of Armed Conflict: In Search of a New Legal Perspective', (1995) 8 LJIL 7, 26-28.

¹¹⁶² Ibid.

¹¹⁶³ Ibid.

¹¹⁶⁴ Ibid.

¹¹⁶⁵ "Draft articles on the effects of armed conflicts on treaties", with Commentaries, Draft Article 6 (2).

¹¹⁶⁶ Ibid, Draft Article 6 (b).

factors that affect the application and the operation of an environmental treaty. For example, if the scale of destruction is wide and the intensity of hostilities is strong, this might affect the ability of the state/s to act in accordance with their obligations under an environmental treaty.¹¹⁶⁷ If the situation is characterised as less hostile, there will be no reason for belligerent states not to comply with their environmental obligations under MEAs.

If this conclusion is correct, in situations of occupation that are generally characterised as closer to peacetime situations without actual active hostilities at all times, the occupying power should continue complying with its obligations under the ratified environmental treaties. Accordingly, the continuous application in times of occupation of MEAs based on the second element “characteristics of the armed conflict” of the third stage of the assessment provided under Draft Article 6 of the ILC’s Draft Articles can be a call for the continued operation of MEAs in situations of occupation.

However, it should be noted that, an environmental treaty may still not apply in armed conflict and occupation even after completing the suggested three-stage assessment, as provided by the 2011 ILC’s Draft Articles. In this respect, it could be argued that, the presumption of the continued application provided under Draft Article 7 of MEAs to armed conflict can be reversed since the other Draft Articles 4, 5, and 6 provide particular factors and criteria to determine the continued application of such treaties to armed conflict. This weakens the presumption of the continued application of treaties in times of armed conflict provided under Draft Articles 3 and 7.¹¹⁶⁸ Accordingly, it could be argued that, the foundation of the Draft Articles is vague and has left the issue regarding the assessment of the application of

¹¹⁶⁷ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 154-156.

¹¹⁶⁸ As provided by Draft Article 3 the ILC presumed that “the existence of an armed conflict does not *ipso facto* terminate or suspend the operation of treaties”.

environmental treaties in times of armed conflict and occupation unresolved.¹¹⁶⁹ The UNGA purely took note of them.¹¹⁷⁰ Consequently, no general rule based on the ILC's 2011 Draft Articles can be formulated in this regard.¹¹⁷¹ However, the ILC's 2011 Draft Articles are still a very welcome addition and a progressive move towards more formal legal assessment of the continued application of MEAs in the future.

It could, however, be argued that it would be better, if the ILC's in the 2011 Draft Articles built the argument on the presumption of the continued application of the MEAs during times of armed conflict on the idea that the inability to break them into a multitude of bilateral relations. Some, if not many of the peacetime treaties, including MEAs, were suspended during armed conflict situations between belligerent states, but continued to apply between these and third states "neutral states" to the conflict.¹¹⁷² However, for most MEAs assuming such a dual system is technically not possible, because the obligations contained in them are indivisible¹¹⁷³ and much of their subject matter is to protect a common concern of all states parties. Hence, suspending them between belligerents may affect the rights owed to the third states, as provided under Draft Article 6. Thus, it is hard to imagine how it is possible that some environmental treaties can be inapplicable or suspended between belligerent states and at the same time applicable in all other types of relations between belligerent states and third "neutral" states.

¹¹⁶⁹ Karine Bannelier-Christakis, 'International Law Commission and Protection of the Environment in Times of Armed Conflict: A Possibility for Adjudication?', (2013) 20 *Journal for International Cooperation Studies* 129, 139-141; Carl Bruch, Cymie Payne, and Britta Sjöstedt, 'Armed Conflict and the Environment' in Lavanya Rajamani and Jacqueline Peel (eds), *The Oxford Handbook of International Environmental Law* (Oxford University Press 2021) 866-867.

¹¹⁷⁰ The United Nations: General Assembly, 'Effects of armed conflicts on treaties', (18 December 2017), (A/RES/72/121). Paragraphs 2,3.

¹¹⁷¹ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 158.

¹¹⁷² Bannelier-Christakis, 'International Law Commission and Protection of the Environment in Times of Armed Conflict', 140-141.

¹¹⁷³ NB: very few MEAs do contain 'parallel' or distinct obligations – e.g. where some states have ratified amendments but others haven't (e.g. aspects of Montreal protocol).

Accordingly, it is reasonable to argue that MEAs will still be in effect in times of armed conflict and occupation due to the impracticality of breaking them into a multitude of bilateral relations.

The ILC's approach in the 2011 Draft Articles differs from that adopted by the ICJ in the Nuclear Weapons Advisory Opinion in two main aspects. First, the ICJ focused its attention mainly on whether particular obligations within a treaty could apply, rather than the applicability of the treaty itself.¹¹⁷⁴ Second, it could be understood from the ICJ statement that the peacetime IEL treaty obligations are suspended during armed conflict unless they are adopted with the intention to apply them during that time.¹¹⁷⁵ Hulme interpreted the ICJ's statement and stated that, "seemingly, if such obligations were not so intended they would be suspended as between belligerent states for the duration of the conflict".¹¹⁷⁶ However, it is tricky to understand or to discover the intention of states where the treaty is silent.¹¹⁷⁷ In contrast to the ICJ approach, the ILC's is a more progressive positive one that supports the possibility of MEAs' continued application in times of armed conflict and occupation. Moreover, the ILC deliberately omitted the reference to the states' intentions regarding the treaty's status in relation to determining the continuous application of the treaty to situations of armed conflict and occupation.¹¹⁷⁸ Arguably, it seems like the ILC's reason behind this is to avoid giving weight to the ICJ's statement in order to favour a more progressive approach. The ILC states that, "the drafters of treaties rarely provide an indication of their intention regarding the effect of the existence of an armed conflict on the treaty. Wherever such an intention is discernible, it would most likely be through a provision of the treaty".¹¹⁷⁹ However, the

¹¹⁷⁴ ICJ, '*Nuclear Weapons Advisory Opinion*', para 30.

¹¹⁷⁵ *Ibid.*

¹¹⁷⁶ Karen Hulme, *War Torn Environment: Interpreting the Legal Threshold* (Brill Publisher 2004) 141.

¹¹⁷⁷ *Ibid.*

¹¹⁷⁸ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 153.

¹¹⁷⁹ "Draft articles on the effects of armed conflicts on treaties", with Commentaries, Draft Article 5(3).

intention of the state parties to any convention is the decisive element in any interpretation process.¹¹⁸⁰ One could argue that, the ILC was not accurate in omitting reference to the parties' intentions.¹¹⁸¹ It could have been more precise in its stance by adhering only to the treaty interpretation process outlined in Article 31 of the VCLT, rather than omitting the reference to the parties' intention. Having established the ordinary or the objective meaning of any treaty through the interpretation process expressed by the VCLT is, in reality, about determining the intention of the state parties to the convention.¹¹⁸² As Sjöstedt argued, the interpretation process adopted by the VCLT is the primary means of treaty interpretation and the intention of the negotiators is the supplementary one.¹¹⁸³ Therefore, it is always better to put more emphasis on the rules on treaty interpretation expressed in the VCLT,¹¹⁸⁴ in particular, if the peacetime treaty itself does not expressly regulate or provide any specific provision regarding its application in times of armed conflict and occupation. Noting that, the VCLT does not provide any clear or direct answer on how treaties are affected in times of armed conflict and occupation. For example, Article 73 of the VCLT, which partly deals with the outbreak of hostilities, does not mention how treaties are affected in such situations.¹¹⁸⁵

It could be argued that, the ILC's approach in the 2011 Draft Articles being different from that of the ICJ in the 1996 Nuclear Weapons Advisory Opinion, is mainly because of the years gap between them and the development that happened meanwhile. Therefore, it is possible to say that the matter can be clarified through a chronological analysis. In 1996, there

¹¹⁸⁰ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 154.

¹¹⁸¹ "Draft articles on the effects of armed conflicts on treaties", with Commentaries, Draft Article 5(3).

¹¹⁸² Sjöstedt, *The Role of Multilateral Environmental Agreements*, 154.

¹¹⁸³ *Ibid*, 152-154.

¹¹⁸⁴ *Ibid*.

¹¹⁸⁵ VCLT (1969), Article 73: "*The provisions of the present Convention shall not prejudice any question that may arise in regard to a treaty from a succession of States or from the international responsibility of a State or from the outbreak of hostilities between States*".

was a lack of agreement regarding the application of human rights treaties in times of armed conflict and occupation. Consequently, the possibility of extending the application of environmental treaties was not considered by the ICJ. However, in 2011, the ILC relied on the 2004 Wall Advisory Opinion and the 2005 *DRC v Uganda* case, which both provided a framework for applying human rights treaties in scenarios of armed conflict and occupation. The ILC utilised them as a precedent for applying environmental treaties to such situations as well.

The ILC made other important contributions in relation to this topic, particularly after its three different reports published by the Special Rapporteur in relation to the protection of the environment in times of armed conflict and occupation. The reports clearly supported the view that the protection of the environment such times goes well beyond IHL and argued for the continued application and operation of IEL treaties to such situations.¹¹⁸⁶ However, the ILC's reports and its Draft Articles are non-binding documents. Nevertheless, they constitute evidence of support for the continuous application of IEL treaties to such situations.

Regarding the application of the environmental treaties to the occupied territory, there is a group of scholars who have suggested that IEL treaties are not only applicable in peacetime, but also, continue to be applicable in times of armed conflict and occupation. In particular, this should apply to treaties that aim to protect the environment in the common interest of the whole international community, such as the Convention on Biological Diversity.¹¹⁸⁷ By assuming this assertion is correct, IEL treaties would enhance the general protection of the environment in times of armed conflict and occupation. However, there is still no agreement between international law scholars regarding the issue. For example, there are some who have argued

¹¹⁸⁶ See, ILC, 'First Report', 'Second report', and 'Third report'.

¹¹⁸⁷ Vöneky, 'A New Shield for the Environment', 20-32; Patricia Birnie, Alan Boyle and Catherine Redgwell, *International Law and the environment* (4th edn, Oxford University Press 2021).

against such an application.¹¹⁸⁸ They contend that the application of peacetime treaties to situations of armed conflict is a controversial issue, claiming that the law regarding the issue as still unsettled, chaotic and far from satisfactory.¹¹⁸⁹ Furthermore, they have argued that, environmental law provisions are not intended to apply in armed conflict situations. Moreover, according to them, some of the environmental treaties advance notification systems and consultation procedures that are often incompatible with armed conflicts scenarios, such as the Kuwait Regional Convention and the United Nations Convention on the Law of the Sea (UNCLOS).¹¹⁹⁰ They added that the environmental protection provisions under both conventions, therefore, are very unlikely to apply during armed conflict situations.¹¹⁹¹ Furthermore, this argument was indirectly implied by the UNSC in its two resolutions 674 and 687 and by a statement forwarded by the USA following the end of the Iraq-Kuwait war.¹¹⁹² However, for the reasons expounded above, it is not possible, from the researcher's point of view, to consider that all MEAs are not applicable to situations of armed conflict and occupation based on these arguments. Not to mention the fact that, this argument is almost three decades old and since then, IEL has developed dramatically and the concerns regarding the protection of the environment during the armed conflict through IEL provisions got more attention from regional and international courts, state practice as well as international law bodies and scholars.¹¹⁹³

¹¹⁸⁸ Luan Low & David Hodgkinson, 'Compensation for Wartime Environmental Damage: Challenges to International Law after the Gulf War', (1995) 35 Va J Int'l L 405, 442-446.

¹¹⁸⁹ Ibid.

¹¹⁹⁰ Ibid.

¹¹⁹¹ Ibid.

¹¹⁹² Both Resolutions adopted by the UNSC "674" and "687" have not imposed any legal liability on Iraq under International Environmental Law obligations; See footnote number "288" in Low & Hodgkinson, 'Compensation for Wartime Environmental Damage', 445.

¹¹⁹³ Dienelt, *Armed Conflicts and the Environment*, 230-232.

Furthermore, there are some international law scholars who dismiss the application of MEAs and instead, they concentrate only on the application of customary international environmental law in times of armed conflict and occupation.¹¹⁹⁴ The dismissal of the application of MEAs to armed conflict situations by scholars, is because they believe these treaties are without any clear enforceable content.¹¹⁹⁵ Furthermore, those scholars consider that MEAs are not able to provide any substantive or prescriptive rule on environmental protection during armed conflict.¹¹⁹⁶ However, it could be argued that IEL treaties have binding legal obligations no less than those of IHL and IHRL. Therefore, there is no real or practical reason to rule them out in situations of armed conflict and occupation.¹¹⁹⁷ Moreover, environmental treaties are the only international law treaties that have been originally drafted to protect the environment, as such. Other international law conventions that might indirectly provide protection to the environment come under different bodies of international law, such as IHL and IHRL. Accordingly, it is more sensible to consider their continued application to such situations, rather than dismiss them.

4.1.2.c The Use of State Practice as Evidence of the Continued Application of MEAs to Situations of Armed Conflict and Occupation

The role of state practice is crucial in determining whether IEL treaties continue to apply in situations of armed conflict and occupation. There have been varied practices by different states in this regard. While some states acknowledge the applicability of environmental treaties in such situations, others oppose or disregard them. Some states remain neutral and suggest that more examination is necessary to determine the application of IEL to

¹¹⁹⁴ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 145-146.

¹¹⁹⁵ *Ibid.*

¹¹⁹⁶ *Ibid.*

¹¹⁹⁷ *Ibid.*

situations of armed conflict.¹¹⁹⁸ This creates a complicated situation, because there is no consensus or shared perspective among states concerning the application of MEAs in situations of armed conflict and occupation. For example, the Gulf Wars and their associated environmental disasters raised concerns about whether IEL treaties could be used to safeguard the environment in such times. During the debate in the UNGA's Sixth Committee between 1991-1992, states did not have a unified stance on whether or not IEL should be applied in such circumstances. Some states agreed, such as Iran,¹¹⁹⁹ others, such as Brazil,¹²⁰⁰ did not and most of the states asked for further examination, such as Japan.¹²⁰¹

There are only a few instances of state practice that could indicate that MEAs remain in force in times of armed conflict and occupation. For example, the practice during the war between Iraq-Iran supports the continued applicability of the MEAs in such situations. Both states continued to cooperate through the Regional Organisation for the Protection of the Marine Environment to implement the 1978 Kuwait Regional Convention for Co-operation on the Protection of the Marine Environment from Pollution.¹²⁰²

Furthermore, the so-called Oslo Agreements between the Palestine Liberation Organisation (PLO) and Israel include several provisions regarding the environmental

¹¹⁹⁸ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 147-148. See also, Silja Voneky, 'Peacetime environmental law as a basis of state responsibility for environmental damage caused by war' in Jay Austin, Carl Bruch (eds), *The Environmental Consequences of War* (Cambridge University Press 2010) 195-196.

¹¹⁹⁹ The Sixth Committee of the UN General Assembly, UN Doc. (A/C.6/46/SR.18), (22 October 1991), paras: 30-33.

¹²⁰⁰ The Sixth Committee of the UN General Assembly, UN Doc. (A/C.6/47/SR.9), (6 October 1992), Para 13.

¹²⁰¹ The Sixth Committee of the UN General Assembly, UN Doc. (A/C.6/47/SR.9), (6 October 1992), Paras 67-68. For the summary of the debate see, Voneky, 'Peacetime environmental law as a basis of state responsibility for environmental damage caused by war', 195-196.

¹²⁰² Kuwait Regional Convention for Co-operation on the Protection of the Marine Environment from Pollution (Adopted 24/April/1978), (Entered into force 01/July/1979); Voneky, 'Peacetime environmental law as a basis of state responsibility for environmental damage caused by war', 195.

cooperation and protection of forests, nature reserves, parks, water, and agriculture. The Oslo Agreements include several provisions that consider the protection of the environment, which can also be good evidence to show that environmental considerations should be taken into account in such situations, in particular, through bilateral agreements between the occupied state and the occupying power.¹²⁰³

Furthermore, as will be discussed in detail in Section 4.2, the World Heritage Convention is one of few MEAs that includes a provision regarding the operation during armed conflict,¹²⁰⁴ which has been active and operational during the armed conflict in the DRC in relation to protecting the environment.

Recently, Azerbaijan invoked the application of the 1979 Convention on the Conservation of European Wildlife and Natural Habitats (Berne Convention)¹²⁰⁵ to the previously occupied territories by Armenia and its violations of the Convention, namely to the natural habitats and biodiversity at that time.¹²⁰⁶ At the time this thesis is being written, the arbitral proceedings between the two states are still pending; however, this case is important to support the application of IEL treaties to situations of armed conflict and occupation and whether IEL, namely MEAs, can complement the law of occupation in relation to the protection of the environment in occupied territory and continue to apply during such situations.¹²⁰⁷ The

¹²⁰³ See e.g., “The Israeli-Palestinian Interim Agreement On The West Bank and The Gaza Strip Annex III”: Protocol Concerning Civil Affairs. Articles: 1, 12, 13, 14, 25, 26, 40.

¹²⁰⁴ The World Heritage Convention, Article 11(4).

¹²⁰⁵ Council of Europe: Convention on the Conservation of European Wildlife and Natural Habitats (Berne Convention). (Adopted:19/09/1979), (Entered into force: 01/06/1982).

¹²⁰⁶ Republic of Azerbaijan Ministry of Foreign Affairs, No:015/23, Press Release on arbitration filed by Azerbaijan against Armenia for widespread environmental destruction. More information available online at: < <https://www.mfa.gov.az/en/news/no01523>>. Accessed date: 04/March/2023.

¹²⁰⁷ Waad Abualrob, Marco Longobardo and Ruth Mackenzie, “Applying International Environmental Law Conventions in Occupied Territory: The Azerbaijan v. Armenia Case under the Bern Convention”. Blog of the European Journal of International Law (2023). Available online at: <

Berne Convention places specific and significant legal obligations upon state parties to the Convention to protect, conserve, maintain and restore wild fauna and flora and their natural habitats.¹²⁰⁸ Therefore, the occupying power, if it is a state party to the Berne Convention, has legal obligations to protect and avoid harming the wildlife and its natural habitats and the biodiversity of another state party to the Convention. This logic is, indeed, applicable to the case at hand between Azerbaijan and Armenia, since both countries are parties to the Convention. Thus, it is important to keep a close eye on the results of these arbitral proceedings as they have the potential to establish that IEL treaties complement the law of occupation concerning the protection of the environment in times of occupation.

The proceedings launched by Azerbaijan against Armenia in early 2023 are evidence that the Berne Convention is applicable in occupied territory to former. This constitutes another parcel of state practice that supports the continued application of MEAs to situations of occupation. Therefore, if the legal action launched by Azerbaijan against Armenia leads to a decision by an arbitration tribunal depending on the substance of the matter, this would be a noteworthy precedent that could have significant repercussions in this field.¹²⁰⁹

Furthermore, regarding the ongoing armed conflict and occupation between Russia and Ukraine,¹²¹⁰ the latter has insisted that the former must respect and comply with its obligations under MEAs, such as the Ramsar Convention.¹²¹¹ A resolution was adopted at the 14th Meeting

<https://www.ejiltalk.org/applying-international-environmental-law-conventions-in-occupied-territory-the-azerbaijan-v-armenia-case-under-the-bern-convention/>>. Accessed date: 21/May/2023.

¹²⁰⁸ See, for example, Berne Convention (1979). Articles 2 and 3.

¹²⁰⁹ Abualrob, Longobardo and Mackenzie, “Applying International Environmental Law Conventions in Occupied Territory”.

¹²¹⁰ Both Russia and Ukraine are parties to the convention, and they have designated several wetlands as Ramsar sites. See: Ramsar Convention: Country Profiles, < <https://www.ramsar.org/country-profiles/>>.

¹²¹¹ United Nations Educational, Scientific and Cultural Organisation: Convention on Wetlands of International Importance, especially as Waterfowl Habitat (Ramsar Convention). (Adopted 2 February 1971), (Entered into force 21 December 1975).

of the Conference of the Contracting Parties to the Ramsar Convention on Wetlands (Ramsar COP 14/ 2022), concerning “The Ramsar Convention’s response to environmental emergency in Ukraine relating to the damage of its Wetlands of International Importance (Ramsar Sites) stemming from the Russian Federation’s aggression”.¹²¹² The resolution emphasised, “the importance of principles of international cooperation and fulfilment of obligations under the Convention on Wetlands and other multilateral environmental treaties”.¹²¹³ The resolution called on Russia to fulfil its obligations under the Convention, and criticised any environmental harm done to the Wetlands of International Importance in Ukraine. It deemed such actions to be a violation of the Ramsar Convention and a serious breach of international law.¹²¹⁴ This resolution is highly significant, because it is acknowledged that the Ramsar Convention, as well as other MEAs, should be taken into account during situations of armed conflict and occupation.

During COP14, the Ukrainian delegation urged the participants to take action against Russia’s destruction of wetlands and condemn Russia’s violation of the Ramsar Convention.¹²¹⁵ Ukraine’s invocation of the Ramsar Convention at COP14, is, in itself, evidence that it is applicable to Ukraine in such circumstances.

¹²¹² The 14th Meeting of the Conference of the Contracting Parties to the Ramsar Convention on Wetlands, “Wetlands Action for People and Nature” Geneva, Switzerland, and Wuhan, China 5-13 November 2022. Resolution (XIV.20), “The Ramsar Convention’s response to environmental emergency in Ukraine relating to the damage of its Wetlands of International Importance (Ramsar Sites) stemming from the Russian Federation’s aggression”.

¹²¹³ Resolution (XIV.20), para 11.

¹²¹⁴ Ibid, paras 12-16.

¹²¹⁵ For more information about the COP14/2022, See: Katerina Belousova, ‘COP14 participants were urged to react to Russia’s destruction of international ecosystems’. Available at: < <https://ecopolitic.com.ua/en/news/uchasnikiv-cop14-zaklikali-vidreaguvati-na-znishhennya-rosiieju-mizhnarodnih-ekosistem-2/> >. Accessed date: 08/April/2023.

It could be argued that, in the context of the ongoing conflict between Russia and Ukraine, the application of the Ramsar Convention would be essential to protect wetlands, including Ramsar sites, since they are critical habitats for many plant and animal species. Their destruction or degradation will have significant environmental consequences, including loss of biodiversity and impact on ecosystem functions.¹²¹⁶ Consequently, regarding the ongoing armed conflict and occupation in Ukraine since 2014, this supports the argument that peacetime treaties, including MEAs, remain applicable in such situations.

It is possible to conclude that, based on the considerable amount of states' practice during times of armed conflict and occupation, there is enough evidence to support the application of MEAs in these situations. That is, it is reasonable to argue that environmental treaties can be applicable in such circumstances, given the perspective of state practice over time.

4.2 The Role of MEAs in Environmental Protection in Times of Armed Conflict and Occupation

The following section will concentrate on two global MEAs and their role in protecting the environment in times of occupation. These operate on the principle of worldwide collaboration between all countries to preserve and protect the collective well-being and interests of the global community.

4.2.1 Selected MEAs

¹²¹⁶ See, Dienelt, *Armed Conflicts and the Environment*, 235-237.

There are over a thousand MEAs, with each concentrating on a particular environmental issue.¹²¹⁷ Several MEAs can be seen as being relevant to protect the environment in times of armed conflict and occupation. However, the researcher limited this chapter to examining the application of only two MEAs, one that establishes protection for certain areas/sites, which is the World Heritage Convention, and the other, the Biodiversity Convention, which could enhance the protection of the environment in conflict scenarios by preventing the biodiversity loss, which is frequently occurring in times of armed conflict and occupation. This selection is based on one main reason, which is that these two conventions have made a significant contribution to conserving the biodiversity. The World Heritage Convention, in particular, can preserve biological rich protected ‘hot-spots’ of international importance, which could include endangered species and rare ecosystems. The Biodiversity Convention was principally drafted to protect the biodiversity as such, which could safeguard different types of species. Given the reason explained above, these two MEAs addressed in detail. Both conventions can be applied to improve the protection of the environment in times of armed conflict and occupation.

4.2.1.a The Protection of the Environment in Times of Armed Conflict and Occupation under the World Heritage Convention

The World Heritage Convention is the only MEAs that includes a provision regarding its application to situations of armed conflict along with several other indicators and practices that confirm a continued application of the Convention to armed conflict. For example, Article 11(4) provides that, the “list of World Heritage in Danger” “may include only such property forming part of the cultural and natural heritage as is threatened by serious and specific dangers”, “such as the outbreak or the threat of an armed conflict”.¹²¹⁸ This statement is also

¹²¹⁷ International Environmental Agreements (IEA) Database Project. Available online at: < <https://iea.uoregon.edu/>>. Accessed date: 19/August/2023.

¹²¹⁸ The World Heritage Convention, Article 11(4).

relevant to situations of occupation since belligerent occupation is a type of armed conflict.¹²¹⁹ Article 11(4), thus, has a clear message that the convention continues to apply to situations of armed conflict. The Operational Guidelines of the Convention confirm that too.¹²²⁰ The Convention and the Operational Guidelines explicitly refer to an “outbreak or threat of an armed conflict” and thus, they apply to situations of armed conflict.¹²²¹

Furthermore, Article 6(3) of the Convention provides that, “Each State Party to this Convention undertakes not to take any deliberate measures which might damage directly or indirectly the cultural and natural heritage referred to in Articles 1 and 2 situated on the territory of other States Parties to this Convention”.¹²²² According to some scholars, Article 6(3) of the World Heritage Convention can be interpreted as that it requires belligerent states to refrain from intentionally attacking cultural, natural and mixed heritage, including any type of activities that might cause directly or indirectly damage to the heritage sites of another state party to the Convention.¹²²³ All this can be considered as a clear indication that the World Heritage in Danger List under Article 11(4) and Article 6(3) of the Convention point to the continued application of the Convention to situations of armed conflict.¹²²⁴

¹²¹⁹ The GCIV, Article 2(2); Longobardo, ‘Animals in Occupied Territory’, 224.

¹²²⁰ Operational Guidelines for the Implementation of the World Heritage Convention, Para 177(b) and Para 180(b)(iii).

¹²²¹ See in general, Karen Hulme, ‘Armed Conflict and Biodiversity’ in Michael Bowman, Peter Davies, and Edward Goodwin (eds), *Research Handbook on Biodiversity and Law* (Edward Elgar Publishing 2016).

¹²²² The World Heritage Convention., Article 6(3).

¹²²³ Nada Al-Duaij, *Environmental Law of Armed Conflict* (Transnational Publishers 2004) 161; Francesco Francioni and Frederico Lenzerini (eds), *The 1972 World Heritage Convention: A Commentary* (OUP 2008) 126.

¹²²⁴ See, Sandra Krahenmann, ‘Animals as Specially Protected Objects’ in Anne Peters, Jérôme De Hemptinne, and Robert Kolb, *Animals in the International Law of Armed Conflict* (Cambridge University Press 2022) 95-96.

Additionally, the World Heritage Convention Committee has confirmed the ongoing validity of the Convention in situations of armed conflict and occupation through various decisions. It has recognised that military activities can cause damage to cultural and natural heritage sites, and that such activities can constitute a violation of the Convention. These decisions have also provided further guidance on the responsibilities of State Parties under the Convention to safeguard the integrity of cultural and natural heritage sites during times of armed conflict and occupation.¹²²⁵ For example, the World Heritage Committee has acknowledged the applicability of both IHL, including the Four Geneva Conventions of 1949, the Hague Convention for the Protection of Cultural Property in the Event of Armed Conflict of 1954, as well as the World Heritage Convention, in relation to the protection of the cultural heritage of the Old City of Jerusalem in the OPT.¹²²⁶ This confirmation by the World Heritage Committee supports the continued application of the World Heritage Convention in situations of occupation, alongside IHL, for ensuring the safeguarding of cultural and natural heritage sites in such circumstances.¹²²⁷

Furthermore, the Committee has established a system of monitoring and reporting on the state of conservation of World Heritage sites, including those located in areas of armed conflict and occupation.¹²²⁸ The occupying power should provide reports to the World Heritage Committee on the condition of these sites. This system allows the Committee to assess the state of conservation of these sites and take appropriate measures to protect them, such as placing them on the List of World Heritage in Danger.¹²²⁹ For example, the World Heritage Committee

¹²²⁵ See for example, World Heritage Committee, Decisions Adopted By the 27th Session of the World Heritage Committee in 2003, (WHC-03/27.COM/24), (30 June – 5 July 2003). At: 10, 141; World Heritage Committee, Decisions Adopted at the 31st Session of the World Heritage Committee 2007, (WHC-07/31.COM/24), (23 June-2 July 2007). At: 11-12, 15, 25-26, 81.

¹²²⁶ Ibid, (WHC-07/31.COM/24), (23 June-2 July 2007). At: 25-26.

¹²²⁷ Ibid, 25-26.

¹²²⁸ Ibid, 11-12, 15, 25-26.

¹²²⁹ Ibid.

added the Ituri Forest in the Okapi Wildlife Reserve in DRC to the World Heritage in Danger List, when the armed conflict started in 1997 along with other natural heritage sites that have been included as well, which are inhabited by many endangered species that are at high risk, because of the situation of armed conflict and occupation.¹²³⁰

To sum up, the occupying power, if a state party to the World Heritage Convention, must comply with its obligations outlined in the Convention, such as protecting and conserving cultural and natural heritage sites located in the occupied territory from any harm that might affect or change their character.¹²³¹ Furthermore, the occupying power has to consider the decisions adopted by the Committee of the Convention. This includes providing regular reports on the condition of the protected natural and cultural heritage sites located in the occupied territory as well as safeguarding and preserving them from any danger.¹²³² Furthermore, the occupying power must not take any action that could destroy or harm these heritage sites, nor should it undertake any activities that could change the physical or cultural character of the protected site/s.¹²³³ For example, the occupying power must abstain from using heritage sites located in the occupied territory for military training grounds or as parking spaces for military vehicles.

¹²³⁰ World Heritage Committee, (WHC-03/27.COM/24), (30 June – 5 July 2003). At: 10; World Heritage Committee, (WHC-07/31.COM/24), (23 June-2 July 2007). At: 16; Dienelt, *Armed Conflicts and the Environment*, 243; Krahenmann, ‘Animals as Specially Protected Objects’, 96.

¹²³¹ See for example, Article 4 of the Convention stated that, each state party must, “recognises that the duty of ensuring the identification, protection, conservation, presentation and transmission to future generations of the cultural and natural heritage referred to in Articles 1 and 2 and situated on its territory, belongs primarily to that State. It will do all it can to this end, to the utmost of its own resources and, where appropriate, with any international assistance and co-operation, in particular, financial, artistic, scientific and technical, which it may be able to obtain”. This obligation must be also applicable to the occupying power while exercising an effective control over an occupied territory.

¹²³² The World Heritage Convention, Article 29(1) and (2); See for example, *World Heritage Committee*, (WHC-07/31.COM/24), (23 June-2 July 2007). At: 12, 15, 25-26.

¹²³³ The World Heritage Convention, Article 6(3).

However, it should be noted that, the World Heritage Convention and its list do not protect the environment and its elements as such, but only if the environment is considered a part of a protected heritage site included to the Convention's list.¹²³⁴ For example, there are some cultural landscapes that constitute cultural heritage sites protected under the World Heritage Convention and at the same time, such protected sites reflect the interaction between the population and its environment, as well as such cultural heritage landscapes. They might also have a special importance value in relation to keep healthy ecosystem functions and biological diversity.¹²³⁵ Therefore, indirect protection of the environment and its elements in situations of armed conflict and occupation under the World Heritage Convention could be provided. For example, endangered species, including insects, birds, and plants, can receive indirect protection through the safeguarding of cultural and natural sites. This is due to the acknowledgement of the interconnection between natural and cultural heritage, including flora and fauna, under the World Heritage Convention.¹²³⁶ Therefore, the preservation of cultural and natural habitats can contribute to the protection of endangered species, which in turn, enhances the protection of the ecosystem and biodiversity during times of armed conflict and occupation, in accordance with IEL.¹²³⁷

4.2.1.a.1 The Interconnection between the World Heritage Convention and other Related Rules under IHL

As mentioned above, the World Heritage Committee affirmed that the World Heritage Convention is applicable in situations of occupation, along with IHL in relation to safeguarding

¹²³⁴ Sandra Krahenmann, 'Animals as Specially Protected Objects', 95-99.

¹²³⁵ World Heritage Committee, Report, 16th session, UNESCO Doc. (WHC-92/CONF.002/12), (14 December 1992). At:55.

¹²³⁶ The World Heritage Convention, Article 1.

¹²³⁷ Krahenmann, 'Animals as Specially Protected Objects', 95-96.

the heritage sites in occupied territory.¹²³⁸ Accordingly, it is important to consider that the rules of IHL that safeguard cultural property can be understood in conjunction with the rules of IEL that protect cultural heritage. For example, the World Heritage Convention can inform the interpretation of IHL rules, and vice versa, with the objective of enhancing the protection provided to the environment in situations of armed conflict and occupation.

The Hague Convention for the Protection of Cultural Property in the Event of Armed Conflict 1954 and the 1999 Second Protocol to the 1954 Hague Convention contain provisions on the protection of cultural property in times of armed conflict.¹²³⁹ The First Protocol to the 1954 Hague Convention focuses on the protection of cultural property in situations of occupation.¹²⁴⁰ Cultural property under the 1954 Hague Convention is protected irrespective of ownership.¹²⁴¹ However, it should be noted that, there is some room to consider the natural environment and its elements as cultural property in terms of the categories provided under IHL treaties.¹²⁴² IHL treaties that protect cultural property focus on human made-objects and make no reference to any non-human-made ones. However, even though IHL does not really enhance the protection provided to the environment through cultural property rules, it is possible to provide indirect protection of the environment, that is, through the protection provided to cultural heritage sites, in particular. That is, they are protected, if such sites include a natural environment or they are rich in biodiversity, with several types of rare plants and animals. For example, several types of animals and insects inhabit Angkor Archaeological Park

¹²³⁸ World Heritage Committee, (WHC-07/31.COM/24), (23 June-2 July 2007). At: 25-26.

¹²³⁹ The Hague Convention for the Protection of Cultural Property in the Event of Armed Conflict, (14 May 1954); Second Protocol to the 1954 Hague Convention, (26 March 1999).

¹²⁴⁰ First Protocol to the 1954 Hague Convention, (14 May 1954).

¹²⁴¹ The Hague Convention for the Protection of Cultural Property in the Event of Armed Conflict, Article 1.

¹²⁴² Krahenmann, 'Animals as Specially Protected Objects', 93-94.

in Cambodia, which is protected as cultural property and granted enhanced protection in times of armed conflict under the 1999 Second Protocol to the 1954 Hague Convention.¹²⁴³

From this point of view, it could be argued that, the notion of cultural heritage may be interpreted in a broader sense to include some categories of living creatures, such as endangered species, particularly in light of the World Heritage Convention, since it clearly recognised the links between cultural and natural heritage, including the flora and fauna. According to Article 2 of the World Heritage Convention, natural heritage includes “geological and physiographical formations and precisely delineated areas which constitute the habitat of threatened species of animals and plants of outstanding universal value from the point of view of science or conservation”.¹²⁴⁴ Thus, the interpretation of IHL rules on the protection of cultural heritage should consider the developing broader notion of cultural and natural heritage under IEL, namely, under the World Heritage Convention. Furthermore, the 2016 UNESCO Military Manual for the Protection of Cultural Property argues that, if a state complies with its obligations under IHL regarding the protection of cultural property that would, at the same time, guarantee its compliance with the obligations under the World Heritage Convention as well. Conversely, a breach of IHL rules “can amount further to a breach of the World Heritage Convention”.¹²⁴⁵ Furthermore, in favour of including the natural environment under the notion of cultural heritage under IHL, the distinction between natural and cultural heritage has been criticised and described as artificial. That is, immovable cultural heritage sites should consider as part of a natural context.¹²⁴⁶ Boer argued that, “The clear and often close links between biological and cultural diversity mean that separating them can be out of the question. These

¹²⁴³ Ibid, 95.

¹²⁴⁴ The World Heritage Convention, Article 2.

¹²⁴⁵ Roger O’Keefe et al., *Protection of cultural property: military manual* (UNESCO 2016) 7.

¹²⁴⁶ Ben Boer, ‘The Environment and Cultural Heritage’ in Francesco Francioni and Ana Vrdoljak (eds), *The Oxford Handbook of International Cultural Heritage Law* (Oxford University Press 2020) 319.

links are encapsulated in the term ‘biocultural diversity’, which covers biological, cultural, and linguistic diversity”.¹²⁴⁷ Lixinski contended that, the World Heritage Convention “creates a very close relationship by having categories of ‘natural’ and ‘cultural’ heritage, a connection that goes back to the original drafting of the treaty”.¹²⁴⁸ Thus, it could be argued that, the cultural and natural heritages are interconnected. However, despite the apparent limitations of the notion of cultural property under IHL, a progressive interpretation in light of IEL would allow for the inclusion of the environment and its elements, including animals/plants and insects inhabiting or located in cultural heritage sites under the notion of cultural property of IHL. Hence, the environment could enjoy indirect protection under such a regime.

The parallel application of IHL rules related to the protection of cultural heritage sites and IEL rules concerning these sites is now considered. Both regimes install area-based protection, with states under both of them having similar, but not identical, legal obligations, relying on commonly shared objectives to protect such heritage sites. In this case, it could be argued that, the example of protected sites under IEL and IHL demonstrates harmonisation between both regimes away from the traditional way of treaty interpretation as mentioned under the ILC’s fragmentation report of relying only on treaty interpretation codified under Article 31(3)(c) of the VCLT.¹²⁴⁹

In the case of occupation, the protection of the environment as cultural and natural heritage property could also contribute positively to doing so not only against destruction, but also, against any type of acts by the occupying power or even by a third party from the occupied state itself that might harm the environment. However, this protection of the environment is

¹²⁴⁷ Ibid.

¹²⁴⁸ Lucas Lixinski, *International Law for Communities; Exclusion and Re-Imagination* (Oxford University Press 2019) 168.

¹²⁴⁹ See, Dienelt, *Armed Conflicts and the Environment*, 297-298.

limited to the areas only where classified or being added to the world heritage list as cultural and natural heritage sites.

It is important to acknowledge that not all occupied territories have cultural and natural heritage sites. This depends on each individual state's decision to nominate and submit its properties for inclusion on the World Heritage Convention list. Once a site is enlisted, the Committee of the Convention has the authority to make decisions concerning it, without the consent of the concerned state party. For example, the Committee can include a site on the list of World Heritage in Danger for receiving enhanced protection, if it faces serious and specific threats, including those posed by armed conflict and occupation.¹²⁵⁰ The same logic can be applied to IHL as well, since nominating and designating an area and/or site as a cultural property is left to each individual state.¹²⁵¹

However, sometimes applying the rules to protect cultural and natural heritage sites can be challenging, in particular, when the protected areas are huge. For example, in the DRC, there are many natural heritage sites and cultural landscapes that are home to several endangered species and are rich in biodiversity.¹²⁵² By protecting such large areas during armed conflict and occupation, this can reflect positively on the ecosystem and biodiversity. These areas are not only vast, but also, concentrated with numerous endangered species of animals, plants, and insects that are vital for the continuous normal functioning of ecosystem services.

For implementation and compliance purposes, the Committee of the World Heritage Convention would most probably apply a similar process to the so-called "naming and

¹²⁵⁰ Ibid, 242-245.

¹²⁵¹ Krahenmann, 'Animals as Specially Protected Objects', 97.

¹²⁵² See, the World Cultural Heritage in Danger List: UNESCO, International List of Cultural Property under Enhanced Protection (2019).

shaming” approach in IHRL in relation to publicly exposing the non-compliant state to the convention along with the reporting system that most MEAs already have.¹²⁵³

Summing up, considering the interpretation of IHL rules on cultural property in light of IEL rules on cultural and natural heritage would support the harmonisation and complementarity between both branches of law and how they could inform and influence each other in relation to enhancing the protection provided to the environment in times of armed conflict and occupation. However, cultural property provisions under IHL and under the World Heritage convention do not protect the environment *per se*; only if the natural environment/animals/plants are part of such a protected heritage site. Hence, the World Heritage Convention adopts an area-based approach that protects spaces, rather than species.¹²⁵⁴

Admittedly, applying the rules designed to protect cultural and natural heritage sites under the World Heritage Convention in times of armed conflict and occupation, with a view to protecting the environment, would definitely enhance the general protection provided to the environment in such situations. It would add extra constraints on the occupying power’s under its overall legal obligations under public international law, as has been discussed in previous chapters regarding the protection of the environment in such situations.

4.2.1.b The Protection of the Environment in Times of Armed Conflict and Occupation under the Convention on Biological Diversity

In recent decades, there has been a dramatic increase in human activities that put biodiversity in danger, including situations of armed conflict and occupation. These activities

¹²⁵³ Daniel Bodansky, *The Art and Craft of International Environmental Law* (Harvard University Press 2010) 227; Dienelt, *Armed Conflicts and the Environment*, 245; The World Heritage Convention, Article 29.

¹²⁵⁴ Dienelt, *Armed Conflicts and the Environment*, 245.

have led to the mass reduction in biodiversity, particularly by destroying plants and animal habitats. The Biodiversity Convention was drafted to address such kinds of challenges and it enjoys an almost universal status.¹²⁵⁵ Regarding the Convention's continuous application to armed conflict and occupation situations, it does not include any direct provision that indicates its continuous application. However, the preamble of the Biodiversity Convention expresses the aim of serving the interest and common concern of the whole global community of states.¹²⁵⁶ As Dienelt puts it, "the term biodiversity sounds like a global good that requires joint international efforts and close cooperation by all relevant actors".¹²⁵⁷ Accordingly, the Biodiversity Convention "protects genetic, species and ecosystem diversity for its intrinsic value but also for economic reasons and for the sake of humankind".¹²⁵⁸ That is, it protects common goods for the whole international community.¹²⁵⁹ Therefore, the Biodiversity Convention is one of the MEAs that seek to protect the common good for the whole international community. As noted earlier, this can provide support for the continued application of such a convention to situations of armed conflict and occupation, and the reason behind this assumption is that this type of environmental treaty aims to "oblige state parties to protect an environmental good *per se*, and without an immediate advantage resulting from the fulfilment of the obligations for the contracting states".¹²⁶⁰ Wolfrum commented on such MEAs that seek to protect the common good, stating that, "[t]he essential criterion of the respective treaties is that they oblige the State parties to prohibit or to control certain activities

¹²⁵⁵ For more information about State Parties to the Convention, the main goals of the conventions and other key information, see: Convention on Biological Diversity, < <https://www.cbd.int/>>. Accessed date: 12/Jan/2023.

¹²⁵⁶ The United Nations, The Biodiversity Convention, (adopted: 22 May 1992), (into force: 29 December 1993). Preamble, Para 3.

¹²⁵⁷ Dienelt, *Armed Conflicts and the Environment*, 247.

¹²⁵⁸ *Ibid*, 250.

¹²⁵⁹ The Biodiversity Convention, Preamble, para 3.

¹²⁶⁰ Voneky, 'Peacetime environmental law as a basis of state responsibility for environmental damage caused by war', 213.

within their territories while the measures to be enacted by the states are of essential importance not only for themselves but rather for the state community as a whole as well”.¹²⁶¹ Another scholar argued that such MEAs are quite similar to human rights treaties, particularly because they seek to protect the common good in the interest of all humankind and the state community as a whole. Therefore, they should also bind states in times of armed conflict.¹²⁶² Furthermore, this argument falls in line with the idea provided by the ILC’s Draft Articles, as discussed earlier, that is, under Draft Article 6, which mentions that factors depend on the treaty’s nature, including its subject matter. When the treaty’s subject matter is to protect the common interest of the state parties to the convention it shall continue to apply during times of armed conflict and occupation. This, indeed, supports the argument that, the Biodiversity Convention should continue to apply in times of armed conflict and occupation, because it protects the common good for the entire international community.¹²⁶³ Notably, in contrast to the World Heritage Convention, the Biodiversity Convention does not follow a listing approach.¹²⁶⁴

The Biodiversity Convention has provisions on *in-situ* and *ex-situ* conservation.¹²⁶⁵ The measures to be taken by a state party for the *ex-situ* conservation must be with the purpose of complementing *in-situ* measures.¹²⁶⁶ *In-situ* conservation measures aim to establish protected areas in relation to conserving biological diversity.¹²⁶⁷ Such protected areas could also include forests, for as is well-known, these can be rich in biodiversity and constitute natural habitats

¹²⁶¹ Rudiger Wolfrum, ‘Purposes and Principles of International Environmental Law’ (1990) 33 German YB Int’l L 308, 327.

¹²⁶² See, Voneky, ‘Peacetime environmental law as a basis of state responsibility for environmental damage caused by war’, 210-213.

¹²⁶³ Ibid, 210-213.

¹²⁶⁴ See, Philippe Sands and others., *Principles of International Environmental Law* (4th edn, Cambridge University Press 2018) 388-409.

¹²⁶⁵ The Biodiversity Convention, Articles 8 and 9.

¹²⁶⁶ Ibid, Article 9(a).

¹²⁶⁷ Ibid, Article 8(a).

for several kinds of plants, animals and other species.¹²⁶⁸ Arguably, the protection of those protected areas under the Biodiversity Convention, namely *in-situ* conservation, should also be continued in times of armed conflict and occupation, thereby keeping the biodiversity in such areas protected from the impact of such situations.¹²⁶⁹

It should be noted that, Article 8 of the Biodiversity Convention requires state parties to the Convention to take all possible feasible practical measures (as far as possible) and as long as the circumstances allow to protect the *in-situ* conservation.¹²⁷⁰ This means that, the occupying power shall take all possible and appropriate measures to protect and prevent harming the established protected areas under the *in-situ* conservation as long as the circumstances allow it to do that. However, the wording “as far as possible” under Article 8 of the Convention is not an absolute clear-cut binding obligation. For example, in situations of occupation the occupying power may claim that the circumstances on land would not allow for fulfilling the obligations mentioned under Article 8. The established protected areas might be harmed due to some important necessary military activities or because of other emergency situations that would hinder full compliance with obligations mentioned under such provision. Accordingly, it could be argued that, the language used to draw the legal obligations under the Biodiversity Convention, namely “as far as possible”, might in some scenarios limit the protection provided to the environment, in particular, in situations of armed conflict and occupation. However, that does not mean the Convention is not applicable to such situations but rather, that the qualifying language of the Convention’s provisions might in some cases limit the scope of state parties’ obligations, in particular, in situations of armed conflict and occupation.

¹²⁶⁸ Anja Eikermann, *Forests in International Law: Is There Really a Need for an International Forest Convention?* (Springer International Publishing 2015) 99, 103-104.

¹²⁶⁹ Dienelt, *Armed Conflicts and the Environment*, 248.

¹²⁷⁰ The Biodiversity Convention, Article 8.

The conflict clause in Article 22(1) of the convention provides that, “the provisions of this Convention shall not affect the rights and obligations of any Contracting Party deriving from any existing international agreement, except where the exercise of those rights and obligations would cause a serious damage or threat to biological diversity”.¹²⁷¹ Article 22(1) has been phrased in very broad terms that have been interpreted as supporting the continued application of the Convention to situations of armed conflict.¹²⁷² However, the exact meaning of the provision is still disputed.¹²⁷³ Article 22(1) of the Convention regulates the relationship between Biodiversity Convention and other international law conventions. It also provides that the Biodiversity Convention, in particular cases, such as those of serious damage or threats to biodiversity, can prevail over other obligations under other conventions. The question is, does this prevalence of the Biodiversity Convention in such certain situations only relate to other MEAs or was it meant to cover all international law conventions, such as IHL? Some have argued, yes, it does prevail in such conditions over IHL.¹²⁷⁴ Therefore, it could be argued that, the protection provided to the protected areas under *in-situ* conservation under Article 8 of the Biodiversity Convention continues in times of armed conflict and occupation, in accordance with Article 22(1) of the Convention.¹²⁷⁵

It has to be acknowledged that the IHL rules protecting biodiversity are not straightforward or clear. Additionally, as outlined in Chapter Two, the rules that defend the environment under the law of occupation are indirect. Therefore, it is important to read them

¹²⁷¹ Ibid, Article 22(1).

¹²⁷² Dienelt, *Armed Conflicts and the Environment*, 248-250.

¹²⁷³ Richard Caddell, ‘The Integration of Multilateral Environmental Agreements: Lessons from the Biodiversity-Related Conventions’, (2011) 22 *Yearbook of International Environmental Law* 37, 50-51.

¹²⁷⁴ See, Karen Hulme, ‘Armed Conflict and Biodiversity’ in Michael Bowman, Peter Davies, and Edward Goodwin (eds), *Research Handbook on Biodiversity and Law* (Edward Elgar Publishing 2016); Dienelt, *Armed Conflicts and the Environment*, 248-249.

¹²⁷⁵ Dienelt, *Armed Conflicts and the Environment*, 248.

in light of other more precise MEAs, such as the Biodiversity Convention, which has the main aim of conserving biodiversity. For example, Article 55 of the Hague Regulations protects public property in occupied territory and Article 55 mentions the forests as an example of such properties. In this context, Article 8 of the Biodiversity Convention also protects the forests, in case it is part of the established protected areas under the *in-situ* conservation. However, in this scenario, it is safe to assume that, there is no normative conflict at all, since the occupying power can comply with both provisions, Article 55 of the Hague Regulations and Article 8 of the Biodiversity Convention without violating either. It can fulfil its obligations under the Biodiversity Convention by refraining from conducting military operations or any destruction inside the protected area (if the protected area, in this example, the forests does not constitute a military objective) and at the same time without breaching its obligation under Article 55 of the Hague Regulations. Accordingly, the occupying power's duty under Article 55 of the Hague Regulations to protect the environment through public property rights rule and its duty under Article 8 of the Biodiversity Convention to protect the established protected areas under the *in-situ* conservation are complementary and support the interpretation and implementation of each other based on the logic of Article 31(3)(c) of the VCLT.

Finally, further support for the proposition that the Biodiversity Convention should apply in times of armed conflict and occupation is Article 4 of the Convention, which regulates its jurisdictional scope and embraces all activities within a state party's national jurisdiction and all activities beyond its territory, but under its "jurisdiction or control" (extra-territorial application of the Convention).¹²⁷⁶ This article has significant relevance for situations of occupation, since it stresses that a state party to the Convention holds responsibility for all activities conducted under its control, including those that occur outside of its national

¹²⁷⁶ The Biodiversity Convention, Article 4(b).

territorial jurisdiction.¹²⁷⁷ As is well-known, in situations of occupation, the occupying power has effective control over the occupied territory.¹²⁷⁸ Therefore, it is the responsibility of the occupying power under the Biodiversity Convention to protect the biodiversity of the occupied territory from any activities that could harm it, as long as it retains effective control over the occupied state's territory. However, the occupying power must be a state party to the Convention to have such an obligation. Therefore, to say that the Convention is applicable to situations of occupation and binds the occupying power, a state must first be a state party to the Convention and second, it must be exercising effective control over another state's territory. Furthermore, it could be argued that, the drafters of the Biodiversity Convention used the phrase "or" and not the phrase "and" to show that not only are areas under state party jurisdiction covered by the Convention, but also, areas under its control,¹²⁷⁹ which in the case

¹²⁷⁷ Ibid.

¹²⁷⁸ Dienelt, *Armed Conflicts and the Environment*, 229-230.

¹²⁷⁹ United Nations Environment Programme, 'Ad Hoc Working Group of Experts on Biological Diversity: Second session, Report of the Ad Hoc Working Group on the Work of its Second Session in Preparation for a Legal Instrument on Biological Diversity of the Planet', (UNEP/Bio.Div.2/3), (23 February 1990). At:10; United Nations Environment Programme, 'Ad Hoc Working Group of Legal and Technical Experts on Biological Diversity: First Session, Elements for Possible Inclusion in a Global Framework Legal Instrument on Biological Diversity', (UNEP/Bio.Div/WG.2/1/3), (24 September 1990). At: 2-3; 'Ad Hoc Working Group of Legal and Technical Experts on Biological Diversity: Second Session, Report of the Ad Hoc Working Group of Legal and Technical Experts on Biological Diversity on the Work of Its First Session', (UNEP/Bio.Div/WG.2/1/4/Add.1), (5 February 1991). At: 2-3, 5, 9-10, 14, 18; 'Ad Hoc Working Group of Legal and Technical Experts on Biological Diversity: Third Session, Note to Facilitate Understanding of Issues Contained in Articles under Consideration by Sub-Working Group II', (UNEP/Bio.Div/WG.2/3/7), (29 April 1991). At: 2-3, 6; 'Intergovernmental Negotiating Committee for a Convention on Biological Diversity: Fourth Session, Second Revised Draft Convention on Biological Diversity', (UNEP/Bio.Div/N.4/INC.2), (23 July 1991). At: 3, 5-8, 12; 'Intergovernmental Negotiating Committee for a Convention on Biological Diversity: Fifth Negotiating Session/Third Session of INC, Third Revised Draft Convention on Biological Diversity', (UNEP/Bio.Div/N5-INC.3/2), (9 October 1991). At: 3, 6-9, 15; 'Intergovernmental Negotiating Committee for a Convention on Biological Diversity: Fifth Negotiating Session/Third Session of INC, Report of the Intergovernmental Negotiating Committee for a Convention on Biological Diversity on the Work of its Third Session/Fifth Negotiating Session', (UNEP/Bio.Div/N5-INC.3/4), (4 December 1991). At: 22, 26; 'Intergovernmental Negotiating Committee for a Convention on Biological Diversity: Sixth negotiating session/Fourth session of INC, Report of the Intergovernmental Negotiating Committee for a Convention on Biological Diversity on the Work of its Sixth Negotiating Session/Fourth Session of INC', (UNEP/Bio.Div/N6-INC.4/4), (18

of occupation, might be a territory away from the territorial jurisdiction of the occupying state. Hence, the occupying power, if it is a state party to the Convention, must consider its legal obligations under the Convention's provisions when it occupies other states' territories (extra-territorial application).

According to a state of knowledge report published by both the Biodiversity Convention Secretariat and WHO, "Biodiversity plays a critical role in ecosystem functioning and also yields direct and indirect benefits (or ecosystem services) that support human and societal needs, including good health, food and nutrition security, energy provision, freshwater and medicines, livelihoods and spiritual fulfilment".¹²⁸⁰ Furthermore, healthy biodiversity, including the health of local animals and plants, supports the economic and overall well-being of the population.¹²⁸¹ The damage to the environment, including contamination of water sources, soil, chemical and dangerous waste contamination, air pollution, and any other causes that might lead to ecosystem degradation, will contribute to biodiversity loss and threats to human health and well-being.¹²⁸² Accordingly, it could be argued that, an occupying power's obligation under the Biodiversity Convention can be interpreted in light of Article 43 of the Hague Regulations, namely its duty to protect and ensure public order, normal and civil life,

February 1992). At: 18-21, 27; 'Intergovernmental Negotiating Committee for a Convention on Biological Diversity: Seventh negotiating session/Fifth session of INC, Fifth Revised Draft Convention on Biological Diversity', (UNEP/Bio.Div/N7-INC.5/2), (20 February 1992). At: 7-10, 16; 'Intergovernmental Negotiating Committee for a Convention on Biological Diversity: Seventh Negotiating Session/Fifth Session of INC, Second Informal Note by the Chairman of the INC and the Executive Director of UNEP Regarding Possible Compromise Formulations for the Fifth Revised Draft Convention on Biological Diversity', (UNEP/Bio.Div/N7/NC.5), (11 May 1992). At: 2, 6. All the Preparatory Work Documents of the Biodiversity Convention are available online at: <https://www.cbd.int/history/>. Accessed date: 12/Dec/2023.

¹²⁸⁰ Cristina Romanelli, and others, 'Connecting global priorities: biodiversity and human health: a state of knowledge review', (World Health Organisation and Secretariat of the Convention on Biological Diversity, 2015) 26.

¹²⁸¹ World Health Organisation, 'Biodiversity and Health', (2015).

¹²⁸² Ibid.

and welfare of the occupied population. This is in addition to its obligation under the right to health to ensure the occupied population are enjoying their right to physical and mental health. Therefore, biodiversity protection can contribute to protecting human health and well-being, whilst at the same time, the duty to protect human health requires protection of the biodiversity (reciprocal relationship). It seems reasonable to conclude that, such rules under IEL, IHL, and IHRL, can be interpreted in light of each other and that they clearly harmonise and complement each other in this regard.

To sum up, the Biodiversity Convention protects the environment at all times by addressing biological diversity. That is, it continues to apply during times of armed conflict and situations of occupation. This is clear from its conflict clause under Article 22, its jurisdictional scope under Article 4, and through the state parties' obligation to protect the environment for the sake of humankind and the whole international community, as the preamble of the Convention provides. The evidence suggests that, the Biodiversity Convention is applicable during times of armed conflict and occupation, and it plays an important role in enhancing the protection provided to the environment in such situations.

To conclude, it has explained how both the World Heritage Convention and the Biodiversity Convention could play an important role in enhancing the protection provided to the environment in situation of armed conflict and occupation, in particular, through their precise provisions in such regard. The World Heritage Convention is the only MEA that mentioned situations of armed conflict, as such. In contrast, the Biodiversity Convention does not include a direct provision regarding situations of armed conflict; however, that does not mean is not applicable under such circumstances, since it includes several provisions that have been interpreted a continuing to support the application of the Convention to such situations. Thus, the occupying power has legal obligations under both conventions to consider and

respect the environment in occupied territory. However, this does not mean that other MEAs are not applicable or even less important. For example, the Ramsar and Berne Conventions are also applicable and important, as discussed briefly at the beginning of the chapter. Moreover, the same logic goes for all other MEAs, since each has its scope and its particularities that could enhance the protection of the environment in situations of armed conflict and occupation.

It should be noted that; however, even if MEAs are applicable to occupied territory, their application still meets with some challenges and some scholars have further criticised their application to situations of armed conflict and occupation for different reasons. These challenges will be discussed in detail in the following section.

4.3 Challenging the Application of IEL to Situations of Occupation

This section addresses the two primary challenges that international law scholars have put forward concerning the continued application of IEL during times of armed conflict and occupation. It considers these challenges with a view to demonstrating that IEL remains applicable in such situations. The two challenges are: issues associated with the *Lex Specialis* rule and issues connected to the enforceable content of MEAs in times of armed conflict and occupation.

4.3.1 Challenges Related to the *Lex Specialis* Rule (IHL) and the Relationship with IEL

One of the most challenging issues regarding the application of IEL to situations of armed conflict and occupation, as have been raised by international law scholars, is the so-called *lex specialis* rule. This rule, as described in the previous chapter, means that some specific rules may take precedence over other general rules, where these are incompatible. Generally speaking, the *lex specialis* rule applies to solving situations of normative conflicts,

when there are two different rules that deal with the same subject matter and are both applicable to the same legal context and to the same time frame. At the same time, both rules show some amount of inconsistency between them and they cannot apply concurrently.¹²⁸³ According to this rule, IHL is the *lex specialis* law regulating situations of armed conflict and occupation, being the specialised legal regime, in relation to other peacetime laws. Some scholars have used this as an argument to deny the application of IEL to armed conflict and occupation or at least to prioritise the application of IHL over other peacetime laws, such as IEL.¹²⁸⁴ The ILC, in the 2011 Draft Articles on the Effects of Armed Conflict on Treaties, did not address the interrelation between MEAs and other applicable treaties to armed conflict.¹²⁸⁵ According to Voneky, the argument that IHL prevails over peacetime law as *lex specialis* is generally rejected¹²⁸⁶ and the traditional argument about IHL as the *lex specialis* law in times of armed conflict and occupation is dissolving.¹²⁸⁷ Some scholars have argued that, the choice of what should be considered as a *lex specialis* law relies on from which perspective the issue at hand is being viewed.¹²⁸⁸ They added, sometimes to consider a law prevails over another within a system of unclear rules relations, the decision might be based on political or other considerations, rather than on *lex specialis* rule itself.¹²⁸⁹ According to these views, the choice to decide which rule is to be given priority between rules of specialised regimes is a biased

¹²⁸³ See generally, Lindroos, 'Addressing Norm Conflicts in a Fragmented Legal System', 39.

¹²⁸⁴ See for example, Wolff Heintschel von Heinegg & Michael Donner, 'New Developments in the Protection of the Natural Environment in Naval Armed Conflicts', (1994) 37 German YB Int'l L 281, 295.

¹²⁸⁵ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 158-159.

¹²⁸⁶ Voneky, 'Peacetime environmental law as a basis of state responsibility for environmental damage caused by war', 193.

¹²⁸⁷ Liesbeth Lijnzaad and Gerard J. Tanja, 'Protection of the Environment in Times of Armed Conflict: The Iraq-Kuwait War', (1993) 40 NILR 169, 171-172.

¹²⁸⁸ Martti Koskenniemi, 'The Fate of Public International Law: Between Technique and Politics', (2007) 70 *The Modern Law Review* 1, 5-7; Lindroos, 'Addressing Norm Conflicts in a Fragmented Legal System', 42, 66.

¹²⁸⁹ *Ibid.*

decision that depends on other reasoning grounds, rather than on the legal ones.¹²⁹⁰ Such an argument makes the application of the *lex specialis* rule even more uncertain and complex in its application. However, as discussed in Chapter Three, this researcher believes that using the *lex specialis* rule as an interpretative tool to solve a normative conflict between IHL and other peacetime laws' treaties is the most realistic solution to enhance the protection of the environment in such situations. This confirms the idea that international law works as a cohesive and consistent legal system, where its rules work together in harmony. Therefore, international treaties that are applicable during peacetime, such as MEAs, are generally considered to apply during times of armed conflict and occupation. Hence, the argument that IHL is the *lex specialis* law and overrides peacetime law is not persuasive anymore.¹²⁹¹

If this conclusion is correct, IEL and IHL should be applied in complementary manner. For example, the protection provided to protected sites and to protected areas under MEAs introduced above, can be safely harmonised with IHL rules, such as those protecting cultural property sites beyond the traditional way of treaty interpretation under Article 31(3)(c) of the VCLT, as long as they share common objectives, and such objectives can be clearly identified. This means that, the occupying power could observe its legal obligations under IEL and IHL simultaneously, without violating any of them. It should be noted that, as there is no focus on environmental issues under IHL, and the existing environmental protection under the API 1977 is vague.¹²⁹² Thus, there should be no actual norms conflict between IHL and IEL since the two regimes do not overlap.¹²⁹³ However, it could be argued that, the reason why the protection of the environment under the rules of the API 1977 is vague is because there is no consensus on

¹²⁹⁰ Lindroos, 'Addressing Norm Conflicts in a Fragmented Legal System', 66.

¹²⁹¹ For further discussion about the relationship between IHL and peace time law, see Chapter 3 section (3.2) and (3.2.1).

¹²⁹² Sjöstedt, *The Role of Multilateral Environmental Agreements*, 7-8, 67.

¹²⁹³ *Ibid*, 186.

how to deal exactly with the environment, because the drafters of the API have intentionally left much discretion to the law-applier with regard to the environmentally related rules.¹²⁹⁴ In other words, there was no consensus between drafters on what the exact level of environmental damage is prohibited. For example, no clear clarification or description of the terms of the threshold, ‘widespread, long-term and severe’ was given at the ICRC Conference.¹²⁹⁵ The term ‘long-term’ was the only one that was defined as a period measuring up to several decades.¹²⁹⁶ However, the definition of ‘long-term’ was not even an official position, it was just a view expressed by some delegations at the conference.¹²⁹⁷ Moreover, the environmentally related rules under IHL only deal with environmental damage resulting from active hostilities, see (section 2.5). Other environmental issues related to armed conflict and occupation are not addressed by such rules. One scholar argued, the preparatory work discussion at the ICRC conference regarding the environment was mainly influenced by the Vietnam War and the US's extensive damage to the environment. Hence, it seems like the intention of the drafters was to forbid similar scenarios in future wars.¹²⁹⁸ Therefore, the researcher believes that, the

¹²⁹⁴ Articles 35 and 55 of the API were negotiated and drafted at the ICRC Conference that took place between 1974 and 1977; Sjöstedt, *The Role of Multilateral Environmental Agreements*, 58; Yves Sandoz, Christophe Swinarski, Bruno Zimmermann (eds), *Commentary on the Additional Protocols of 8 June 1977 to the Geneva Conventions of 12 August 1949* (ICRC 1986) 411-417, 661-664.

¹²⁹⁵ Official Records of the Diplomatic Conference on the Reaffirmation and Development of International Humanitarian Law Applicable in Armed Conflicts, Geneva, 1974 – 1977, (Vol. 03: table of amendments: amendments to draft Additional Protocol I), at: 220-221; (Vol. 05: summary records of the plenary meetings of the Conference: first, second and third sessions), at: 139; (Vol. 06: summary records of the plenary meetings of the Conference: fourth session), at: 99-100, 208-209, 219, 223, 228; (Vol. 14: summary records of Committee III: first and second sessions), at: 143, 250, 424; (Vol. 15: summary records of Committee III: third and fourth sessions; reports of Committee III), at: 268-269, 281, 297, 324, 358-360; (Vol. 16: summary records and reports of the Ad Hoc Committee on Conventional Weapons), at: 271, 283. All the Official Records documents of the API 1977 to the Fourth Geneva Conventions 1945 are available online at: < <https://blogs.icrc.org/cross-files/drafting-history-1977-additional-protocols/>>. Accessed date: 13/Dec/2023.

¹²⁹⁶ Ibid. ; Sjöstedt, *The Role of Multilateral Environmental Agreements*, 58; Sandoz, Swinarski, Zimmermann, *Commentary on the Additional Protocols of 8 June 1977*, 417.

¹²⁹⁷ Ibid.

¹²⁹⁸ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 8.

vagueness under IHL regarding the protection of the environment can be narrowed with some assistance of IEL.

In the end, it would seem reasonable to conclude that, IEL can play an important role in assisting and informing the law applicable to environmental protection in situations of armed conflict and occupation. For example, some MEAs could complement and inform the application of IHL in relation to strengthening and providing more accurate and specific protection to the environment in such situations. As discussed in Chapter Two, IHL contains vague and general provisions regarding environmental protection and by allowing MEAs to clarify and complement these vague provisions, this can give more specificity to the vague rules under IHL, thereby enhancing the overall protection provided to the environment in times of armed conflict and occupation. Thus, applying IEL and IHL together to complement and enhance the protection of the environment in times of armed conflict and occupation should not be considered a biased view, but rather, a pragmatic application of the rules of international law.

4.3.2 Challenges Related to the Enforceable Content of the MEAs in Times of Armed Conflict and Occupation

The issue of the applicability of MEAs in times of armed conflict and occupation should be kept separate from the issue of to what extent they remain effective in such situations. MEAs may enhance environmental protection during these times, but the extent of their effectiveness is uncertain. This has led to some scholars to claiming that since their effectiveness is uncertain, they should not apply to armed conflict and occupation. Therefore, the following paragraphs will delve into this issue and argue that MEAs can provide sufficient and specific protection to the environment in times of armed conflict and occupation.

The question raised here is to what extent such conventions can be effective or how MEAs could really contribute to enhancing environmental protection in such situations? The effectiveness of IEL conventions in times of armed conflict has been a controversial issue and discussed widely amongst international law scholars, in particular, IHL scholars, which has led to many conflicting views in this regard. Furthermore, no such scholars or commentators have explained in detail how the MEAs could enhance environmental protection in times of armed conflict and occupation, thus leaving the issue unresolved.¹²⁹⁹ For example, Bunker has argued in favour of the applicability of the MEAs to armed conflict, whilst at the same time claiming that the "flexible and ambiguous" loosely worded language in the provisions of IEL treaties does not really help in providing any accurate or effective protection to the environment in situations of armed conflict.¹³⁰⁰ She added, the only exception of IEL treaties where its rules can be effective in providing efficient and direct protection to the environment in armed conflict, "is the protection of areas of special significance such as World Heritage sites" and "here it is clear that a defined area should be avoided and peacetime protections can be more easily linked to wartime activity".¹³⁰¹ She acknowledged that, this is the only obvious way where IEL treaties could have a real impact in such situations.¹³⁰² However, some scholars have dismissed the application of the MEAs to situations of armed conflict and occupation for the reasons of their being meaningless and unable to provide actual legal obligations upon belligerent states, mainly because of their flexible and loose provisions. In contrast, other scholars have argued in favour of the effectiveness of the MEAs in such situations and confirmed on their importance in protecting the environment in situations of armed conflict. Hulme, for example, argued in favour of the application of the MEAs to situations of armed

¹²⁹⁹ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 170.

¹³⁰⁰ Alice Louise Bunker, 'Protection of the Environment During Armed Conflict: One Gulf, Two Wars', (2004) 13 *Rev Eur Comp & Int'l Env'tl L* 201, 211.

¹³⁰¹ *Ibid.*

¹³⁰² *Ibid.*

conflict and occupation, providing examples of how the co-application of the World Heritage Convention and the Biodiversity Convention can enhance the protection to the environment in such scenarios.¹³⁰³ Another scholar claimed that, if we could say for a fact that MEAs are applicable to situations of armed conflict, they would definitely have a huge and obvious impact regarding the protection of the environment “compared to the prevailing legal situation”.¹³⁰⁴

There are some scholars who seem to have contrasting views on how MEAs could apply in times of armed conflict and how effective they can be. For example, they adopted a very vague view in their work, since, at first, they doubted the application of MEAs to situations of armed conflict and wonder, if they could really add any meaningful protection to the environment in times of armed conflict.¹³⁰⁵ However, in a footnote in the same article, they mentioned the words of Bunker, where she supports the application of MEAs to situations of armed conflict, but at the same time criticises the MEAs’ ambiguous language.¹³⁰⁶

It could be argued that, MEAs are not meaningless or useless instruments in times of armed conflict and occupation, as some scholars have claimed, but rather, they are just constructed and drafted differently compared with the other instruments of IHL and IHRL. MEAs differ from other treaties given their special treaty systems, they are characterised by a dynamic approach, the provisions of which can continuously evolve through their treaty bodies.

¹³⁰³ See, Karen Hulme, ‘Armed Conflict and Biodiversity’ in Michael Bowman, Peter Davies, and Edward Goodwin (eds), *Research Handbook on Biodiversity and Law* (Edward Elgar Publishing 2016).

¹³⁰⁴ Adrian Loets, ‘An Old Debate Revisited: Applicability of Environmental Treaties in Times of International Armed Conflict Pursuant to the International Law Commission’s “Draft Articles on the Effects of Armed Conflict on Treaties”’, (2012) 21 *Review of European Community & International Environmental Law* 127, 128.

¹³⁰⁵ Michael Bothe, et al., ‘International Law Protecting the Environment during Armed Conflict: Gaps and Opportunities’, (2010) 92 *International Review of the Red Cross* 569, 579, 582.

¹³⁰⁶ *Ibid.*

Hence, even after an environmental treaty text is officially adopted, its provisions could be subject to the further development of its content.¹³⁰⁷ However, it could be argued that there is a clear absence of knowledge and misunderstanding between scholars specialising in IHL of how MEAs treaty systems function. MEAs provide platforms for continued dialogue and put an emphasis on the future process of developing the rules. Furthermore, the treaty bodies of MEAs have the authority to develop the content of treaty provisions by adopting new protocols, recommendations and new decisions and resolutions, in particular, through the Conference of the Contracting Parties (COPs) meetings over time. It should be noted that, COPs' decisions and resolutions are not legally binding, but they are important for tackling new issues that arise and related to the subject matter of the treaty in question. For example, recently, the COP 14/2022 of the Ramsar Convention adopted a new resolution in relation to response to the environmental situation in Ukraine regarding the damage of Ramsar Sites due to the ongoing armed conflict and occupation by Russia.¹³⁰⁸

To sum up, the affirmation that MEAs are ineffective in times of armed conflict and occupation is not an accurate perspective. MEAs should be viewed as progressive instruments that aim to protect the environment at all times and are designed to evolve over time within the treaty system to address emerging environmental challenges. Hence, the challenges related to the *lex specialis* rule and the enforceable content and effectiveness of MEAs in times of armed conflict and occupation, which are often raised by IHL scholars, are outdated and subject to unconvincing claims that can be misleading.

¹³⁰⁷ Sandrine Maljean-Dubois, 'The Making of International Law Challenging Environmental Protection' in Yann Kerbrat and Sandrine Maljean-Dubois (eds), *The Transformation of International Environmental Law* (Hart Publishing 2011) 37; Sjöstedt, *The Role of Multilateral Environmental Agreements*, 170-173.

¹³⁰⁸ See, 14th Meeting of the Conference of the Contracting Parties to the Ramsar Convention on Wetlands, (Resolution XIV.20).

MEAs could have a normative impact, since they regulate issues that are not considered or even being addressed by IHL, such as matters related to the protection of world heritage, which IEL, in this case, can inform, complement and enhance the protection provided to the environment in such situations.¹³⁰⁹ Thus, there are opportunities where MEAs could complement and even enrich the obligations under IHL regarding environmental protection in situations of armed conflict and occupation.¹³¹⁰ Therefore, the lack of examination of the MEAs regarding environmental protection in such times could be considered a missed opportunity that, if this were considered carefully could play an important role to enhancing the protection provided to the environment in such situations. Therefore, the argument that IEL treaties do not apply and/or are not effective to situations of armed conflict and occupation is an outdated view.

4.4 Preliminary Conclusion

Chapter four has discussed the application of IEL, both customary and treaty, to situations of armed conflict and occupation. It has been argued that, MEAs that are normally applicable in peacetime continue to apply in times of armed conflict and occupation as well.¹³¹¹ It has also been contended that, the application of IEL would enhance the protection provided to the environment under public international law in such situations, in particular, that IHL and IEL complement and influence each other, and they can work together in harmony in relation to protecting the environment.¹³¹² Some scholars have argued against the application of MEAs

¹³⁰⁹ Steenberghe, 'The Interplay between International Humanitarian Law and International Environmental Law', 1128, 1132, 1148-1150.

¹³¹⁰ Ibid.

¹³¹¹ Abualrob, Longobardo and Mackenzie, "Applying International Environmental Law Conventions in Occupied Territory".

¹³¹² Steenberghe, 'The Interplay between International Humanitarian Law and International Environmental Law', 1128, 1132, 1148-1150.

to situations of armed conflict, but their arguments are not convincing enough to exclude their application in such situations. In contrast, the applicability of MEAs has received extensive support from different international law bodies and scholars.¹³¹³ Thus, the view that situations of armed conflict and occupation would entirely displace IEL can be seen as being outdated and misleading.¹³¹⁴

The application of four environmental treaties, the World Heritage Convention, the Biodiversity Convention, The Ramsar Convention, and the Berne Convention has been discussed, with a particular focus on the first two. All these conventions are very important for situations of armed conflict and occupation, and their application in such situations would provide extra protection to the environment from any kind of acts that might cause any type of injury to the environment, including the ecosystem and biodiversity. Furthermore, soft law documents, such as, the Stockholm and Rio Declarations, serve as good examples explaining how important is to protect the environment in times of armed conflict and occupation, and how much of their content reflects already customary international law. Therefore, by considering the application of such environmental instruments along with the customary international law related to the protection of the environment, the environment in situations of occupation would enjoy stronger and more specific protection, when compared to it being only protected by IHL and IHRL rules.

To sum up, IEL shows the ability to enrich the overall framework regarding the protection of the environment in times of armed conflict and occupation, even though there could be some challenges to such application that require more special examination depending

¹³¹³ See for example, Sjöstedt, *The Role of Multilateral Environmental Agreements*, 173-174; See also, Abualrob, Longobardo and Mackenzie, “Applying International Environmental Law Conventions in Occupied Territory”.

¹³¹⁴ Ibid.

on each situation in question. In sum, and as this chapter demonstrates there are no longer valid reasons to exclude the entire application of IEL to situations of armed conflict and occupation.

Chapter 5: Final Conclusion and Recommendations

5.1 General Conclusion

Since it is indisputable that the environment in the occupied territory may be seriously harmed by the occupying power, as stated in the introduction, the primary aim of this thesis has been to look into the issue and to answer the question: what legal protection is offered by different rules of international law related to the environment in the occupied territory? The question has been answered through a comprehensive examination of a variety of relevant rules and regulations under public international law, including, IHL, IHRL, and IEL.

Both international case law and scholarly writings have shown a surprisingly low number of concerns related to the protection of the environment in times of occupation. However, the present thesis tackled the interplay between IHL, IHRL, and IEL applicable to situations of occupations to enhance the protection of the environment in such situations. These frameworks offer an important legal foundation for the protection of the environment, confirming the responsibility of the occupant to protect and conserve the environment of the occupied territory. However, it is manifest that the existing norms that provide protection to the environment under these laws have some limitations in addressing environmental issues in occupied territory. To strengthen the protection of the environment in times of occupation, it is essential for better integration of environmental considerations within the existing legal framework. This implicates acknowledging the intrinsic value of the environment and its integral connection to the welfare, well-being and rights of the occupied population.

In the thesis, it has been argued that the diversification in public international law serves as a good means to enhance the protection provided to the environment, and the argument supporting the fragmentation of these laws can be said to not be a convincing one anymore. It

has been asserted that the interplay between IHL, IHRL, and IEL regarding environmental protection in occupied territory complement each other, working in harmony and cohesively. However, each law of them has its own particularities and special characteristics, such that there are differences between them, but they are not necessarily incompatible. Each of them provides a different level of protection to the environment in times of occupation and in the end, all three of them point in the same direction to complement each other in relation to enhancing and enriching the protection provided to the environment in such situations.¹³¹⁵

Chapter One introduced the research topic, including the research question, methodology, objectives, the overall structure and scope of the thesis and the literature review. The chapter also briefly touched on general environmental problems in several occupied territories worldwide, including Palestine, Georgia, Ukraine, Azerbaijan, Northern Cyprus, East Timor, Western Sahara, Iraq, Kuwait, Egypt and Estonia. The chapter also outlined that the thesis was aimed at analysing environmental problems and finding legal solutions to them in times of occupation through the lenses of three distinct public international law branches: IHL, IHRL, and IEL.

In Chapter Two, it was argued that IHL, namely, provisions of the law of occupation, can provide protection to the environment in occupied territory. The law of occupation contains no explicit reference to the “environment” *per se*. However, the protection of the environment can still be provided from different perspectives under such law. First, from a property rights perspective, which concerns protecting the environment through the protection provided to public and private property in occupied territory, as the chapter explained, this approach to environmental protection can enhance the protection provided to the environment, in particular, through the limitations and obligations imposed on the occupying power, such as the protection

¹³¹⁵ See, Dienelt, *Armed Conflicts and the Environment*,

provided to public property under Article 55 of the Hague Regulations, and Articles 53, 147 of the GCIV, and Article 46(2) of the Hague Regulation regarding private property. Second, the occupying power has the duty under Article 43 of the Hague Regulations and Article 64 of the GCIV of respecting the domestic laws of the occupied state. This has been confirmed most recently by the 2022 ILC Draft Principles, which emphasise the occupying power's duty to respect and not to violate the environmental domestic laws and regulations of the occupied state. Chapter Two also discussed how such protection is vital and that the extent to which the environment can be protected in an occupied state relies on how effectively it is already protected by the domestic environmental laws and regulations in that state. The lack of oversight and/or disrespect of the domestic environmental laws of the occupied state by the occupying power can lead to further environmental consequences, including a negative impact on biodiversity and ecosystem functions, which in turn, will have an impact on the public order, civil life and welfare of the local people living there.

Furthermore, in Chapter Two, it was argued that there is an obvious mutual relationship between the occupying power's responsibility under the first part of Article 43 of the Hague Regulations to maintain the public order, civil life, and welfare in the occupied state and the protection of the environment, including the stable functioning of the ecosystem and biodiversity during the period of occupation. Therefore, the more the environment is protected, the more stable, normal and civil life the occupied people can have. Consequently, the more the environmental issues are addressed by the occupying power, the more it can comply with its obligations under Article 43 of the Hague Regulations. Therefore, it could be argued that, the occupying power has an obligation to protect the environment under Article 43 of the Hague Regulations.

Additionally, Chapter Two discussed that, the obligations upon the occupying power under Article 43 of the Hague Regulations and the responsibilities under Article 55 of the same Regulations can be linked to each other. It is clear that both articles are providing protection to the environment, particularly by taking into account the interconnection between the welfare and well-being of the local people living in the occupied state under Article 43 and the obligations to respect and protect public immovable property under Article 55, namely by avoiding any unnecessary overexploitation of the natural resources in the occupied state, which could, in turn, cause severe environmental consequences, thereby affecting the lives of the occupied population.

Chapter Two also explained how the ILC reports and the Draft Principles both reflect an improved approach to enhancing the protection provided to the environment in times of occupation.¹³¹⁶ In particular, this is important since the law of occupation has clear weaknesses in covering and providing sufficient and efficient protection of the environment during such times.¹³¹⁷ Furthermore, it was argued that the environmental obligations might vary depending on the length of occupation, the way that the occupant administers the occupied territory and to what extent the occupant considers or complies with its obligations under the norms of the law of occupation, especially the rules of usufruct and the utilisation of the natural resources.¹³¹⁸

¹³¹⁶ See, ILC, ‘First Report’, ‘Second Report’, and ‘Third Report’; ILC, *Draft Principles on Protection of the Environment in relation to Armed Conflicts* (2022).

¹³¹⁷ ILC, ‘First Report’, para 8.

¹³¹⁸ For details about the “rules of usufruct” with several case law examples from several occupied territories and what this rule covers, see section (2.2.2.A) at: 74-79. For further information see, UK Ministry of Defence, *The Manual of the Law of Armed Conflict* (Oxford University Press 2004) 303; The Proceedings of the Hague Peace Conferences. ‘The Conference of 1899’, at: 77, 546; Article 55 of the Hague Regulations was originally adopted and drafted at the Brussels Conference 1874, and it was numbered as Article 7. English translation: <https://ihl-databases.icrc.org/en/ihl-treaties/brussels-decl-1874/article-7?activeTab=undefined>. For the original French text and preparatory work of Article 7, namely, the word “usufruct” see:

Chapter Three turned to IHRL, where it was argued that there should be its continued application to situations of armed conflict and occupation. It was explained how this can contribute positively to enriching and enhancing the protection provided to the environment in such situations. The chapter explained the protection of the environment through different IHRL treaties and documents along with practical examples from situations of occupations in different countries around the world, with a focus on ongoing occupations, such as the Russia-Ukraine and Israel-Palestine. These examples showed how harming the environment during times of occupation can prevent the local populations from exercising and enjoying their basic human rights. It was contended that there are several human rights that are closely related to the environment and that it is impossible to enjoy and exercise these rights without having a safe, clean, sound and healthy environment. Some of these rights include the right to life, the right to health, and the right to property.

Furthermore, it was reasoned that the harmonisation approach between IHRL and IHL could be the best option to protect the environment through the concurrent application of both laws. Despite the particularities and differences between IHRL and IHL, they are not incompatible. Each of them accords a different level of protection to the environment with respect to situations of occupation. Moreover, the chapter clarified how the provisions of the law of occupation can be interpreted in light of other human rights provisions, such as the duty to ensure public order, civil life and welfare under Article 43 of the Hague Regulations and the enjoyment of the right to health and other human rights. Further, how such rules can complement, harmonise and enrich each other to enhance the protection provided of the environment in times of occupation was explained. For example, damaging and contaminating the environment in occupied territory will constitute a violation of the occupant's legal duty to

<<https://babel.hathitrust.org/cgi/pt?id=mdp.35112104530417&seq=31&q1=usufruitier>>. At: 27-28, 58-59.

ensure public health and hygiene and provide the occupied population with an adequate standard of living.¹³¹⁹ This would affect the health, civil life and welfare of the occupied population, thus constituting a violation of the occupant's obligations under the right to health as well as under Article 43 of the Hague Regulations and Article 56 of the GCIV.

Chapter Three also discussed the most recent right to a clean, healthy and sustainable environment adopted by the UNGA in 2022¹³²⁰ and how such a newly adopted right is a historic landmark move toward more positive protection of the environment under IHRL. However, the UNGA resolutions are non-binding. Hence, the need to adopt an individual self-standing binding right to a healthy environment is indispensable.

Therefore, it is possible to conclude that there is a strong relationship between the enjoyment of human rights and the protection of the environment in times of occupation. Furthermore, the effective implementation of IHRL treaties is impossible without taking into account the protection of the environment, since numerous human rights, if not all of them, cannot fully be enjoyed and exercised by the occupied population, while their environment is being harmed and damaged during the time of occupation. Accordingly, the researcher concludes that the occupying power has a legal obligation under IHRL to consider, respect and protect the environment in the occupied territory.

Chapter Four discussed the application of IEL to situations of occupation. The focus was on examining the role of MEAs, such as The World Heritage Convention, the Biodiversity Convention, the Ramsar Convention and the Berne Convention and their vital role in providing extra and more specific protection to the environment in such situations. It was argued that, the

¹³¹⁹ Aloni, 'Made in Israel: Exploiting Palestinian Land for Treatment of Israeli Waste'. 17.

¹³²⁰ United Nations General Assembly, 'The human right to a clean, healthy and sustainable environment', (A/76/L.75), (26 July 2022). Seventy-sixth session, Agenda item 74 (b).

application of MEAs can be compared to the application of IHRL treaties to such situations, since the legal issues at hand are similar to the application of peacetime conventions to situations of armed conflict and occupation. Hence, there is no reason not to apply the same approach to the application of IEL treaties to situations of occupation.

It was contended that the protection provided to cultural and natural heritage sites under the World Heritage Convention can protect the environment through the enhanced protection provided to such sites under the Convention. The national parks in the DRC were cited as an example of how the Convention could protect the natural environment, including endangered species existing in such sites, from any kind of aggression or threat against them. Even if the Convention itself builds on an area-based approach aimed at protecting cultural or natural heritage sites, rather than the environment itself, it still can protect the natural environment and the habitats of the living creatures there under the general protection provided to the protected sites, which in turn, would protect the biodiversity and the ecosystem function of that area, thereby decreasing the chance of harming of the environment by the occupying power.

In Chapter Four, it was also proposed that, some of IHL provisions related to protection of cultural property can be interpreted in light of the obligations set out under the World Heritage Convention, which could help to achieve harmonisation between these rules to overcome the unclarity of the rules of IHL in relation to providing better protection to the environment through that provided to cultural and natural heritage properties/sites.¹³²¹ Therefore, the World Heritage Convention has the ability to provide substantial environmental protection in times of armed conflict and occupation. Furthermore, it was argued that the Biodiversity Convention does apply to situations of occupation, and it can provide protection through in-situ conservation provisions. This conservation creates protected areas, and the

¹³²¹ Sjöstedt, *The Role of Multilateral Environmental Agreements*, 244-245.

protection of such protected areas continues at all times; in peace and in armed conflict. Thus, the Biodiversity Convention also enriches the general framework of IEL applicable to armed conflict and occupation. Accordingly, IEL can complement and reinforce the protection provided to the environment under IHL and it can be said that it also plays a role in ‘environmentalising’ IHL.¹³²² Therefore, it would seem that, IHL could be interpreted in light of the obligations set out in the World Heritage Convention, the Biodiversity Convention, and/or any other related MEAs, which could help to achieve harmonisation in the application of the overall framework applicable to such situations regarding environmental protection. The interaction between IEL and IHL can be seen as an interesting, albeit controversial, attempt to fill the existing gaps under public international law relating to environmental protection in times of armed conflict and occupation. Thus, it would be instructive to explore how their application alongside each other would, in practice, serve the environment in such situations.¹³²³

Furthermore, it was explained that, there are some common objectives between IHL, IHRL, and IEL, such as the protection of property. Regarding which, the three branches provide protection to the environment in times of occupation through the protection provided to property rights under the three regimes: IHL, through the protection provided to public and private property under provisions of the law of occupation. IHRL, does so through the protection provided to the right to property, whilst IEL achieves this through the protection

¹³²² Steenberghe, ‘The Interplay between International Humanitarian Law and International Environmental Law’, 1128.

¹³²³ For further information where IHL, IHRL and IEL can apply alongside each other in relation to protect the environment in situations of armed conflict and occupation, see section (4.2.1.b) at: 316-317. For an example, for the potential application of IHL, IHRL, and IEL to a situation of occupation regarding the protection of the environment, see the pending arbitral proceedings between *Azerbaijan v. Armenia*. Further information about this case can be found at: Abualrob W, Longobardo M and Mackenzie R, “Applying International Environmental Law Conventions in Occupied Territory: The Azerbaijan v. Armenia Case under the Bern Convention”, Blog of the European Journal of International Law (2023).

provided to cultural and natural heritage sites and to protected areas in which such properties might be public or private, depending on how it is classified under the national law of each occupied state.¹³²⁴ Therefore, the protection of property can be considered a commonly shared objective across public international law bodies. Consequently, such a commonly shared objective could facilitate harmonisation and complementation between IHL, IHRL, and IEL, which in turn, would serve to enhance the protection provided to the environment in times of occupation.

The thesis has made a contribution to knowledge that could enhance the protection provided to the environment in situations of occupation. Specifically, this contribution is regarding the legal obligations of the occupying power under the domestic environmental laws and regulations of the occupied state. Furthermore, it has been argued that the integration of IHRL and IEL treaties into the domestic environmental laws of occupied states would dramatically enhance the protection provided to the environment. For, even if the occupying power has not ratified on such treaties, it still, through its duty under the Hague Regulations and GCIV has to respect such a treaty by considering the domestic environmental laws of the occupied state. Some domestic environmental laws of an occupied state can be very developed and provide effective protection to the environment and its elements and that would help to make sure the environment is well protected in such situations. As argued throughout the thesis, the extent to which protection can be provided to the environment in an occupied state relies on how effectively it is already protected by the national environmental laws of that state. The lack of oversight and/or disrespect of the domestic environmental laws of the occupied state by the occupying power can lead to further environmental consequences, including a negative impact on biodiversity and ecosystem functions. Moreover, this will be detrimental to the

¹³²⁴ Dienelt, *Armed Conflicts and the Environment*, 242.

public order, civil life and welfare of the local people living in the occupied state, thereby affecting the ability of the occupied population to fully enjoy their human rights. Therefore, this argument can contribute to strengthening the protection provided to the environment through the national environmental laws of the occupied state. Furthermore, the current thesis is the first work considering the application of both IHRL and IEL to situations of occupation and arguing in favour of such application.

Furthermore, and as mentioned in the introduction, most scholars have only addressed the issue of the environment in times of armed conflict, i.e. during active hostilities and very few of them have addressed it in times of occupation. After researching different scholars work and carrying out intensive reading on the topic in question, the researcher came to realise that the issue of environment in a time of occupation has not been adequately addressed, and the most scholars did not really offer any clear understanding of this. The best of this researcher's knowledge, this research project is important since there has been no other comprehensive study that has been written in English and in Arabic regarding the topic in question. In particular, this research is the first to examine the protection of the environment in situations of occupations in relation to the occupying power's obligations under the domestic environmental laws of occupied states. Furthermore, the environmental situation in different occupied territories world-wide has been examined. This is especially relevant, since there has been no academic research investigating the environmental situation in such occupied territories in detail from the public international law perspective. Therefore, this research project is the first examining the issue of the environment in times of occupation and providing protection to it under different branches of public international law. Thus, the researcher believes that the present thesis sheds new light on such an issue and facilitates any future work aimed at finding well-established facts regarding the protection of the environment in times of occupation.

To sum up, public international law plays a vital role in providing protection to the environment in times of occupation. This protection is not limited only to IHL, but also, IHRL and IEL are relevant and applicable. IHL, IHRL and IEL complement and harmonise each other regarding the protection of the environment in times of occupation. Therefore, the occupying power has a legal obligation under public international law to protect and conserve the environment in the occupied territory. This obligation remains as long as the occupying power maintains control over such territory. Failure to fulfil this obligation will result in the occupying power being held legally liable for violating its environmental obligations in times of occupation under public international law.

To return to the thesis's main question: Why should the environment in the time of occupation be protected by international law? This needs to be so, because safe, healthy and sound environment is vital for all sorts of life in occupied territory.

5.2 General Recommendations

The researcher proposes that international lawmakers should enhance the legal protection provided to the environment in times of occupation. To this end, some recommendations that could help in strengthening future protection measures for the environment in such situations are put forward.

- 1- There is a need to adopt a binding legal human right to a healthy environment.
- 2- More effort is required by the NGOs and international organisations to report and cover the occupying power's violations regarding the environment in times of occupation, in particular, by monitoring that power's actions against the environment and its compliance with its legal obligations under public international law regarding the protection of the environment in occupied territory.
- 3- The ICJ and other international courts and tribunals should play a more effective role in relation to covering the issue of the environment in times of occupation, by giving more consideration to this in their advisory opinions and/or official cases.
- 4- IEL conventions deserve more particular attention, since they can play a vital, more specific and complementary role in filling gaps under IHL, where this does not provide direct protection of the environment in times of occupation.
- 5- More attention should be given by the occupying power to its legal obligations under the provisions of the law of occupation in regard to its legal duty to respect and not violate the domestic laws and regulations protecting the environment. Such a duty is linked to its obligations under IHL, IHRL and IEL and can dramatically enhance the protection provided to the environment in times of occupation.
- 6- The environment should be protected as itself and not as a civilian object or as a property or as anything else.

- 7- The occupying power should never consider the environment and its natural resources as, military objectives by nature, use or purpose. Thus, the environment should not be harmed unless there is an absolute need to do so.
- 8- The accountability of environmental harm under IHRL and IEL should be made more effective and the occupying power held before international courts, rather than the current soft approach of “naming and shaming” of the non-compliant state.
- 9- Special agreements between the occupying power and the representative of the occupied population could be an effective solution for enhancing environmental protection in the occupied territory, such as the Oslo Agreements between Israel and the PA.
- 10- IHL, IHRL and IEL rules should be considered as one legal system. That is, they complement and harmonise each other to enhance the protection provided to the environment in times of occupation, rather than acting as separate regimes.
- 11- Environmental protection should carry a heavier weight and be considered a priority by the occupying power such that the occupied population can live as normal a life as possible. This can be linked directly to the welfare and well-being of the occupied population. Without considering the environment, the occupied population would not be able to exercise or fully enjoy their human rights or even enjoy the protection provided to them under IHL.

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